COMMONWEALTH BUREAU OF CENSUS AND STATISTICS, CANBERRA, AUSTRALIA.

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LABOUR REPORT.

1960.



No. 48.

PREPARED UNDER INSTRUCTIONS FROM THE RIGHT HONORABLE THE TREASURER,

BY

K. M. ARCHER, AS COMMONWEALTH STATISTICIAN.

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PREFACE.

This Labour Report, which is the forty-eighth of the series issued by this Bureau, contains detailed statistics for the year 1960, in addition to providing comparisons for previous years.

The Report follows in the main the lines of its immediate predecessors in scope and arrangement. The subject-matter has been divided into five chapters, namely, Retail Prices and Price Indexes; Wholesale Prices and Price Indexes; Wages and Hours; Employment and Unemployment (including Industrial Disputes); and Labour Organizations. The index at the end of the volume will considerably facilitate reference.

New material in this issue includes the results of a Survey of Wage Rates and Earnings conducted in September, 1960, and brief particulars of the provisions of annual and long-service leave legislation. A number of new tables have been added to the Appendix and other tables have been expanded.

Secretaries of trade unions and of employers' associations, officials of Commonwealth and State Departments, private employers, retail traders, house agents and others have readily supplied much information specially for the purposes of this Report, and my thanks are tendered to all who have thus assisted.

Grateful acknowledgment is also made of the continued assistance given by the Statisticians in the several States, especially in the collection of retail prices.

I also desire to express my appreciation of the work done in the preparation of this Report by Mr. T. R. Jones, B.Com., the Supervisor of the Prices Branch, Mr. G. I. Neville, B.Com., the Supervisor of the Employment and Labour Branch, and the staff under their control.

K. M. ARCHER, Commonwealth Statistician.

Commonwealth Bureau of Census and Statistics, Canberra, A.C.T., 29th June, 1962.

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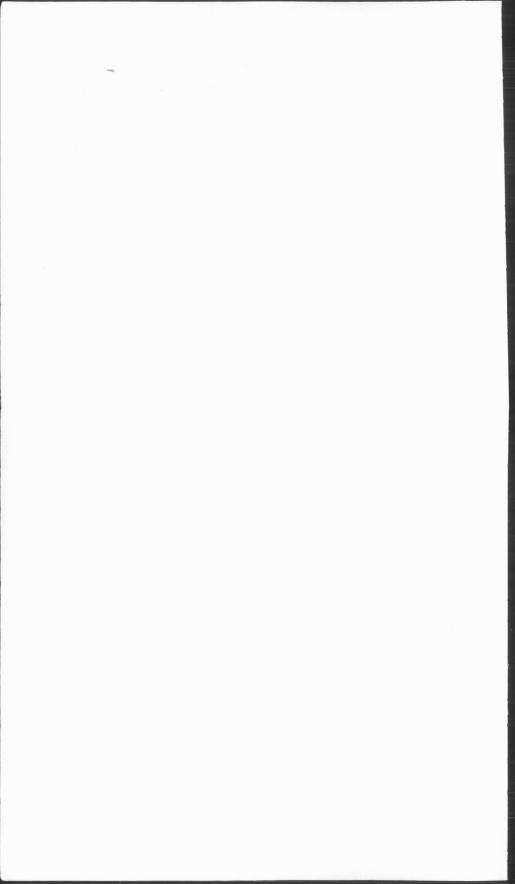
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CHAPTER I.—RETAIL PRICES AND PRICE INDEXES.

§ 1. Collection of Information as to Retail Prices.

Retail prices of food and groceries and average rentals of houses for years extending back to the year 1901 were collected by the Commonwealth Statistician, and in some cases have been recorded by the Statisticians of various States for earlier years.

Retail prices of a more extensive range of commodities (including clothing) and certain services in common demand have been ascertained at frequent and regular intervals since 1923 for each of the six capital cities and for twenty-seven of the more important towns of Australia. Comparable information is available for the month of November in each year from 1914 to 1922 for each of the six capital cities.

The range of items for which retail price data is obtained was considerably extended in 1948 and in later years.

The retail prices of food and groceries in approximately two hundred towns throughout Australia were collected as at November of each year from 1913 to 1942, when collection was discontinued.

The manner in which the main body of commodity prices used in the retail price indexes are ascertained and certain methods adopted to ensure their accuracy and comparability from period to period are briefly as follows:—

- (i) Representative and reputable retailers are selected for each city and town covered by the indexes and are required to furnish information as to prices (monthly in respect of food and groceries and quarterly in respect of other items). Prices for each item are obtained where practicable from ten or more retailers in each of the capital cities, and from five or more retailers in each of the provincial towns. Whenever necessary, supplementary information is obtained from other retailers.
- (ii) Information is collected under authority of the Census and Statistics Act 1905–1949, which requires that information be supplied accurately and promptly and ensures that particulars supplied by individual retailers will not be divulged to any other person or Government authority. Penalties are provided against failure to supply information, against supplying false information and against failure to answer truthfully any question asked by an authorized officer in respect of the contents of any return.
- (iii) The actual collection of information is carried out by qualified Field Officers of the Commonwealth Bureau of Census and Statistics working under the supervision of the Statisticians of the respective States. These Field Officers have very wide powers of investigation, including entry of premises and inspection of goods, records, etc.
- (iv) The Field Officers not only receive and check returns but visit the retail shops concerned, whenever necessary, to obtain requisite information. In respect of some articles, where variation of quality may be considerable, Field Officers are equipped with samples of the goods used for price comparisons. In such cases the Field Officers visit every retail informant at each quarterly collection and personally inspect the relevant goods and prices thereof.

- (v) Before each quarterly collection Supervising Field Officers review the standards of the whole of the items for which prices are collected, after making extensive inquiries among manufacturers, wholesalers and retailers. These Supervising Field Officers periodically accompany Field Officers at their price collections and check their work. This not only ensures accuracy and assiduity but also that all Field Officers work on uniform lines and that, as far as care and effort can make it possible, prices are recorded for representative goods of constant quality.
- (vi) The lists of items and the standards thereof are revised from time to time to keep them in harmony with changing conditions. Where such changes become necessary, suitable adjustments are made in computing the retail price indexes to ensure that they reflect changes in price with due precision and that they are not vitiated by the influence of other changes. Because of rapidly changing conditions since 1948, prices have been ascertained for an extended list of items. The purpose of this is to ensure that the indexes are kept representative of changes in current patterns of household expenditures and reliable within their definitions.
- (vii) Returns of rents for unfurnished houses of four and five rooms are made at the middle of each quarter by a representative number (ranging up to 30) of house agents in each city and town covered by the indexes. In addition, in the capital cities, particulars have been obtained as to costs of building new houses, rates and other charges for local government services including water supply and sewerage, prices of materials for repairs and maintenance, and weekly payments for houses let by State Housing authorities. These have been used together with rents of privately owned houses to provide a broadly based housing component in the Consumer Price Index.

§ 2. Nature of Retail Price Indexes.

1. General.—The basic principle of a retail price index is relatively simple. It is to select commodities representative of the field to be covered and to combine their prices at regular intervals in accordance with their relative importance in that field. The aim is to measure the degree of change in prices for the selected field taken as a whole.

In practice the application of this principle over a term of years presents great difficulty by reason of the numerous changes which occur in the type, grade and relative quantities of many of the items commonly used.

Basically in the simplest method of compiling retail price indexes the price of each item is multiplied by a fixed quantity or "weight", the product being an "expenditure". The sum of these products for all items at any given date represents an "aggregate expenditure". The "aggregate expenditures" for successive periods are converted into an index by representing the aggregate of a selected or "base" period by an appropriate number (e.g., 100 or 1,000), and calculating index numbers to that base by the proportion which the aggregate of each period bears to the aggregate of the base period. A useful alternative method is to calculate for each item a ratio or "price relative", showing the price of that item relative to its price in the selected or base period, and to combine all these price relatives into a single index using fixed "expenditure weights". Applied to the same basic data, both methods yield the same result. The mathematical formulae are convertible one to the other.

2. Weighting.—Weighting is the process by which the prices of commodities are combined into an index in accordance with their relative importance in the field to be covered; which field, in the case of retail price indexes, is usually that of household expenditure.

Obviously, price changes of major items affect household expenditure more than do price changes (in like ratio) of minor items. A 10 per cent. rise in the price of butter, for example, will have a greater effect on household expenditure than a 10 per cent. rise in the price of sardines. Items are therefore assigned appropriate "weights" which are used as multipliers in the computation of the index. These may be "quantity weights" obtained from estimates of household consumption, or "expenditure (i.e. value) weights" obtained from estimates of the relative importance of the items in household expenditure.

Present-day retail price indexes usually embrace a wide and complex range of goods and services. It is customary to assist users of price indexes by describing the weights, whatever their source, in the form of percentages contributed by the items to the total index in base period (or in some other specified significant period).

The period from which the weighting pattern is derived does not necessarily coincide with the reference base adopted in calculating and presenting index numbers. Frequently, for example, data extending over several years is used as the basis of weighting, in order to smooth out short-term fluctuations in consumption. The purpose is to establish a weighting pattern that is broadly representative of consumption over the period covered by the index. In practice, the effect of small, or even substantial, differences in weighting is often slight, and is only likely to be of moment when the commodities affected show a price movement markedly different from that of other commodities.

- 3. The List of Items.—The list of items must be a selected list because it is impossible in practice to ascertain at regular intervals prices of every item of goods and services entering into household expenditure. Some items which it would be desirable to include must be excluded because comparative prices cannot be accurately ascertained for them at different times. It is deemed better to limit the list to items for which price variations can be ascertained with reasonable accuracy than to distend it by including items for which price comparisons are necessarily inaccurate. Similarly, many items of small aggregate or individual importance are excluded. The list therefore is not (as is sometimes erroneously supposed) a basic wage regimen, nor is it a full list of component items in a standard of living. It does not imply that any particular goods or any selected grades or quantities of these goods should enter into determination of a basic or living wage. The lists used are simply selected items combined in certain proportions for the purpose of measuring price variations. The items are representative of the fields covered, and the proportions approximate to those in average consumption so far as can be ascertained.
- 4. Essential Features.—Apart from clear thinking, common sense and sound arithmetic, the prime essentials in compiling a retail price index are therefore—
 - (a) that prices be accurately ascertained at regular intervals for goods of constant grade and quality;
 - (b) that the list of items be as representative as possible of the field to be covered;
 - (c) that the weights be in approximate proportion to quantities actually used in the selected field.

5. Effects of Changing Conditions on Indexes.—Technological development and changes in fashion render it necessary to substitute new grades, qualities or types of articles for those formerly used as indicators of changes in price. Such substitutions help to keep the indexes representative of current conditions and are not injurious to an index provided the transitional difficulties can be solved as they arise. No change in principle is involved. The indexes continue to measure, as nearly as may be, price variations, and price variations only. Those differences in prices which are solely due to substitution of a new item for one which has ceased to be available or in common use are neutralized by taking the price of the old item as typical of price variation in its class up to the time of substitution, and the prices of the new items as typical of such changes in price thereafter.

The problem of maintaining an index adequately representative of current usage has intensified since 1950 because of major changes in the pattern of household expenditure and in modes of living. In consequence the Consumer Price Index was devised as a series of linked indexes. (See paras. 1 and 2

of § 5 commencing on page 6.)

§ 3. Purpose and Use of Retail Price Indexes.

- 1. General.—Retail price indexes are designed to measure the extent of changes in price levels only. While they may be used as indicating proportionate variations in cost of a constant standard of living, they do not measure the absolute cost of any standard of living, nor the absolute cost of changes in the standard of living. Strictly speaking they measure, as nearly as may be, the proportionate change in the aggregate cost of specified quantities and qualities of the selected list of items included in the index. In a broad sense, they measure proportionate change in retail price levels within the field they represent. (See also "(i) General" on page 8.)
- 2. Price Indexes for Individual Cities.—Retail price indexes measure average variations in prices for specified cities individually. They measure proportionate changes from one time to another and not differences in price levels as between cities nor comparative costs of living in different cities. The problems of measuring comparative retail price levels and comparative living costs between cities at any point of time are matters for separate consideration apart from retail price indexes.
- 3. Price Indexes and Purchasing Power.—Retail price indexes are sometimes used as a measure of change in the "purchasing power of money". Strictly speaking, such a measure relates only to purchasing power over the list of items of the index combined in their specified proportions. The validity of its use in any broader sense or in dealing with a particular problem is a question for judgment by prospective users, on the facts of the case, and in the light of the definition of the index. It is impossible to compile a single general measure that will show, for all purposes and in all classes of transactions, the change in the value of money from one time to another.
- 4. Use of Price Indexes by Industrial Tribunals.—Retail price indexes are sometimes used by industrial tribunals and other authorities for the adjustment of wages. These authorities themselves decide, however, what use (if any) they make of available indexes or whether they desire the Statistician to compile a special index or adapt an existing index to suit their purposes. It is not the practice for the Statistician to express any view as to whether such tribunals should use retail price indexes in their deliberations. In the normal course of his duties the Statistician compiles and publishes various price indexes, states what they measure, explains how they are constructed, and gives evidence or public information when required. His function in this regard is frequently

misunderstood. It is sometimes erroneously supposed that certain basic wages are determined by ascertaining the aggregate cost of the list of items included by the Statistician in a retail price index, or by calculating separate components of the wage from the aggregate cost of the items in separate groups of such an index. The actual position is briefly as follows:—

- (i) Tribunals determine a basic wage in the light of relevant evidence, presented by the parties, usually covering a wide range of economic conditions. This may, or may not, include evidence on changes in price levels.
- (ii) In some cases it may be provided by statute or by judgment of the tribunal that the total wage thus determined shall be adjusted for price change in ratio to the overall movement in a specified retail price index.

The practices followed in the past and at present in Commonwealth jurisdiction and in the various States are described in Chapter III.

§ 4. Previous Retail Price Indexes.

- 1. General.—Five series of retail price indexes have been compiled at various times for Australia by the Commonwealth Statistician prior to 1960. Each of these was continued until changed conditions required the compilation of indexes more directly relevant to current conditions. The respective indexes were:—
 - (i) The "A" Series Index (covering food, groceries and house rents) was first compiled in 1912 with the year 1911 as base = 1,000. It was discontinued in June, 1938. From 1913 to May, 1933, this index was used for wage adjustment purposes by the Commonwealth Court of Conciliation and Arbitration. Some other tribunals continued to use it until 1938 in certain localities.
 - (ii) The "B" Series Index (covering food, groceries and rent of 4 and 5 roomed houses) was first compiled in 1925 and continued until the December Quarter, 1953. It was the food and rent constituent of the "C" Series Index and was designed to replace the "A" Series Index for general statistical purposes. The "B" Series Index was not used by industrial tribunals in connexion with the adjustment of wages. Its publication was discontinued as from the December Quarter, 1953.
 - (iii) The "C" Series Index (covering food and groceries, rent of 4 and 5 roomed houses, clothing, household drapery, household utensils, fuel, lighting, fares, smoking and some other miscellaneous items) was first compiled in 1921. It was used by the Commonwealth Court of Conciliation and Arbitration for purposes of quarterly wage adjustments from May, 1934 to August, 1953. Some State tribunals continued to use or consider it in their proceedings until it was discontinued. It was last issued on its original basis for December Quarter, 1960. For certain transitional purposes a "C" Series Index was issued for March, June and September Quarters of 1961. This was calculated by varying the index numbers of December Quarter, 1960 in ratio to movements shown by the new Consumer Price Index. Section III of the Appendix to this Labour Report describes these transitional arrangements.
 - (iv) The "D" Series Index, derived by combining the "A" and "C" Series Indexes, was used by the Commonwealth Court of Conciliation and Arbitration from May, 1933 to May 1934, and then discontinued.

(v) The Interim Index (covering food and groceries, rent of 4 and 5 roomed houses, clothing, household drapery, household utensils, fuel, lighting, fares, smoking, certain services and some other miscellaneous items) was first compiled in 1954 with the year 1952–53 as base = 100. As its title indicated, it was constructed as a transitional index. Its compilation was discontinued following its replacement by the Consumer Price Index in June Quarter, 1960.

An index of retail price movements from 1901 to 1960 is shown on page 41 of this Labour Report. It is derived by linking together successive indexes (the "A" Series, the "C" Series, and the new Consumer Price Index) available

for that period.

2. The "Court" Index.—In 1937 the Commonwealth Court of Conciliation and Arbitration introduced a "Court" Index for the purpose of its system of making automatic quarterly adjustments to the basic wage within its jurisdiction. A "Court" Index (Second Series) was created by the Court in 1946 and a "Court" Index (Third Series) in November, 1950, to provide for automatic adjustment of the increased amounts of adjustable basic wage then determined by the Court at those dates. By decision of the Court the "Court" Index ceased to be issued by the Industrial Registrar as at the December Quarter, 1953. These "Court" Indexes were an arithmetical conversion of the "C" Series Retail Price Index.

§ 5. Consumer Price Index.

1. Introduction.—This new retail price index was first compiled in 1960, retrospectively to September quarter, 1948. The first bulletin on the index, S.B. 837 of 12th August, 1960, was reproduced (with minor changes) in the Appendix to Labour Report No. 47, 1959. The ensuing pages describe the index in some detail amplifying the "Description of the Consumer Price Index" published in S.B. 891 in January, 1961.

For current statistical purposes the Consumer Price Index has replaced both the "C" Series Retail Price Index and the Interim Retail Price Index in official statistical publications of the Bureau. The Interim Retail Price Index has been discontinued and its last issue was for March quarter, 1960. The "C" Series Retail Price Index on its original basis was last issued for December quarter, 1960, but was continued on a special basis for certain transitional purposes

until September quarter, 1961.

The title "Consumer Price Index" is used for purposes of convenience and does not imply that the new index differs in definition or purpose from previous retail price indexes. A longer but more completely descriptive title would be "Consumer Series Retail Price Index Numbers". For practical purposes the terms "retail prices" and "consumer prices" are synonymous. The Consumer Price Index is designed to measure quarterly variations in retail prices of goods and services representing a high proportion of the expenditure of wage earner households in the aggregate. (See "(i) General" on page 8.)

Investigations revealed that the incidence and frequency of changes in the pattern of household expenditure since 1950 were such as to render it necessary to construct not one but a series of new indexes introducing additional items and changes in weighting patterns at short intervals between 1949 and 1960. For this period, to obtain a continuously representative measure of retail price change, these now necessarily replace the types of indexes which had a constant list of items and a constant set of weights and kept them unchanged for extensive periods. The Consumer Price Index therefore consists of a sequence of four short term Retail Price Indexes chain linked at June quarter 1952, June quarter 1956, and March quarter 1960, into one series with reference base year 1952–53 = 100.0.

2. Origin.—The list of component items and the weighting pattern of the "C" Series Retail Price Index, first adopted in 1921, were slightly revised by Conference of Statisticians in 1936, but otherwise continued almost unchanged until the index was discontinued in 1960. The reasons for this, and the circumstances which led to the present Consumer Price Index, appear from

ensuing paragraphs.

From the outbreak of war in 1939 to late in 1948, periodic policy changes in regard to various war-time controls (including rationing) caused recurrent changes in consumption and in the pattern of expenditure. This rendered changes desirable but made it impracticable either to produce a new index, or to revise the old one, on any basis that would render the index more representative than it already was of the changing pattern of household expenditure in those years. When commodity rationing had virtually ceased in the latter part of 1948, action was taken by the Statistician to collect price data of about 100 additional items and to gather information as to current consumption and expenditure patterns. This was done to facilitate review of the component items and weighting system of the "C" Series Retail Price Index, in the light of the new pattern of wage earner expenditure and consumption that appeared to be then emerging. But there supervened, in the next few years, conditions which caused wide price dispersion coupled with a very rapid rise in prices and a new sequence of changes in consumption and in the pattern of wage earner expenditure. Under these conditions it was not possible to devise any new weighting pattern likely to be more continuously representative of conditions then current than was the existing "C" Series Index on the 1936 revision.

A Conference of Statisticians considered the matter in June, 1953, and

resolved (in part) as follows:—

"(a) That, in view of the persistence of recurrent changes in the pattern of consumer expenditure in the post-war period, it is undesirable to make a general revision of the list of items and weighting system of the "C" Series Retail Price Index at present, unless industrial tribunals expressly desire some revision for special purposes.

(b) That an Interim Retail Price Index be compiled with putative weights and components representative, as nearly as may be, of the post-war

pattern of consumer usage and expenditure."

The "C" Series Index continued to be compiled on its pre-war basis without significant change in procedures. The Interim Retail Price Index (1952–53 base year) was introduced in 1954 and continued until March quarter, 1960.

This Interim Index was a transitional index designed to measure retail price variations on the "C" Series model in terms of post-war consumption weights, as emerging in the early 1950's. It embraced a wider range of commodities and services than did the "C" Series Index, but it did not take into account successive major changes in the pattern of expenditure and modes of living that began to occur early in 1950 and through to 1960. These changes could not, in fact, be detected and measured promptly, and incorporated into an index, concurrently with their happening in those years. Nor was it envisaged as desirable to adopt fundamentally new procedures in price index construction until it was fully evident that far reaching procedural changes were necessary to meet the situation that had developed between about 1950 and 1960.

In this period home owning largely replaced house tenting, the use of the motor car greatly increased and partly replaced use of public transport, and various items of electrical household equipment and television regime into widespread use. The impact of these (and other) thanks, in usage upon the

pattern of household expenditure was heightened by disparate movements in prices. Together they rendered nugatory the attempt to meet the situation by devising a single Interim Retail Price Index. As studies progressed and new data became available, it was clear that no single list of items and no single set of fixed weights would be adequately representative as a basis for measuring retail price changes at all times throughout the post-war period. In consequence, the situation was met by compiling the Consumer Price Index constructed as a chain of linked indexes with significant changes in composition and weighting effected at short intervals during the period 1950–1960.

3. Purpose, Scope, and Composition.—(i) General.—The Consumer Price Index is a quarterly measure of variations in retail prices for goods and services representing a high proportion of the expenditures of wage earner households. The weighting pattern relates to estimated aggregates of wage earner household expenditures and not to estimated expenditures of an "average" or individual household of specified size, type, or mode of living. In this way it is possible to give appropriate representation to owner-occupied houses as well as rented houses and to include motor cars, television sets, and other major expenditures which relate to some households and not to others.

Consumer (retail) price indexes are sometimes loosely called "cost of living indexes" and are thought to measure changes in the "cost of living". Neither the Consumer Price Index, nor any other retail price index, measures those changes in the cost of living that result directly from changes in the mode or level of living. Changes of that kind are matters for consideration apart from price indexes. But the change in prices of goods and services is a very important part of the change in the cost of living and this part is measured by consumer (retail) price indexes. (See also § 3, para. 1 on page 4.)

The Consumer Price Index covers a wide range of commodities and services

arranged in the following five major groups:-

Food

Clothing and Drapery

Housing

Household Supplies and Equipment

Miscellaneous.

These groups do not include every item of household spending. It is both impracticable and unnecessary for them to do so. Prices are collected regularly for specified quantities and qualities of a large and representative selection of commodities and services. Movements in the prices of these items, when combined in suitable proportions, provide a representative measure of price change as affecting a high proportion of the expenditure of wage earner households.

The index is designed only to measure the proportionate change in prices as combined in the individual groups and the total of the groups in the index. Minor sub-groups of the index or any specially selected items do not necessarily provide comprehensive and valid measures of price changes within their own particular fields. Nor would they necessarily measure the relative influence of those classes of items in aggregate variations in prices. These are separate problems beyond the functions of the Consumer Price Index.

(ii) Composition and Weighting.—A comprehensive view of the present composition and weighting of the Consumer Price Index is given in the table on page 9 and a more detailed table including the list of items and their weightings appears on pages 31 to 37. The weights shown are those comprised in the index for the six State capital cities combined. Broadly, they are in proportion to estimated consumption in 1956–57 (see "(iii) Basis of Weighting" on page 11)

valued at the relevant prices of March quarter, 1960. They indicate the relative influence given to the various components in measuring the degree of price change in the index from March quarter, 1960 (i.e. from the beginning of the current linked series).

CONSUMER PRICE INDEX.

Composition and Weighting Pattern as at March Quarter, 1960 FOR THE SIX STATE CAPITAL CITIES COMBINED.

Group, Section, etc.	Percentage Weight.		
	Section, et	c. Group.	
Food—		32.1	
Cereal Products—Bread, flour, biscuits, rice, and breakfast foods	4.1	32.1	
Dairy Produce—Milk, cheese, butter and eggs	7.5		
Potatoes, Onions, Preserved Fruit and Vegetables—			
Potatoes and onions, canned and dried fruits, and canned		Auto and	
vegetables Soft Drink, Ice Cream and Confectionery Other (except Meat)—Sugar, jam, margarine, tea, coffee, baby foods, and sundry camped and exthermal confections.	1.9		
Other (except Meat)—Sugar jam margarine too as Co. 1	4.0		
foods, and sundry canned and other foods Meat—Butcher's (Beef, mutton, lamb and pork)	4.0		
Meat—Butcher's (Beef, mutton, lamb and pork)	4.2		
	8.8	1	
CLOTHING AND DRAPERY—	1.6		
Men's Clothing		19:0	
Women's Clothing	4.5		
Boys' Clothing		,	
Girls' Clothing	0.6		
Piecegoods, etc.—Wool, cotton, and rayon cloth, pursery squares	0.9		
and knitting wool Footwear—Men's, women's and children's Household Drapery—Bedclothes, towels, tablecloth, etc.			
Footwear—Men's, women's and children's	1.1		
Household Drapery—Bedclothes, towels, tablecloth, etc.	3.4		
Housing—	1.1	10 -	
Rent—Privately owned houses Government owned houses Home Ownership—House price Rates Repairs and Maintenance Household Supplies AND FOURMENT—	2.0	10.7	
Government owned houses	2.0		
Home Ownership—House price			
Rates	4.7 2.1		
Repairs and Maintenance	1.0		
Household Supplies and Equipment—	1.0	12.2	
Fuel and Light—Electricity	1.9	13.2	
Gas	1.5		
Fuel and Light—Electricity Gas Other (Firewood and kerosene) Household Appliances—Refrigerator, we bis	0.8		
	0.0		
radio set, television set. Vacillim cleaner electric iron etc.	4.5		
other Household Afficies—	4.5	i in an	
Floor Coverings Kitchen and Other Literails Cond.	0.5		
	1.0		
Tiousehold Sulldries (Household soans etc.)	1.1		
	1.0		
Proprietary Medicines	0.8		
Management	0.1		
Transport—Fares—Train Tram and bus Private Motoring—Car purchase		25.0	
Transport—Fares—Train	1.6	20.0	
Private Metaring G	2.8		
Trivate Motoring—Car purchase	3.0		
Tobacco and Cigarettes	3.9		
Beer	3.9		
Services—Hairdressing (Haircute wave etc.)	4.1		
Services—Hairdressing (Haircuts, wave, etc.) Drycleaning Shoe Repairs Postal and Telephone Services Other—Radio and Television operation	0.9		
Shoe Repairs	0.5		
Postal and Telephone Comition	0.3		
Other—Radio and Television operation	0.8		
Other—Radio and Television operation Cinema Admission	1.6		
Cinema Admission Newspapers	0.6	an or or ma	
Total	1.0	A common as 1977	
Total	100.0	100 0	

(iii) *Index Numbers Compiled*.—The index has been compiled for each quarter from September quarter 1948, and for each financial year from 1948–49. (*See* tables on pages 20 to 30.)

"All Groups" index numbers, and Group index numbers for each of the five major Groups, are compiled and published regularly for the six State capital cities separately and combined. The reference base for each of these indexes is: Year 1952–53 = 100.0. Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted merely to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

The separate city indexes measure price movements within each city individually. They enable comparisons to be drawn between cities as to differences in degree of price movement from period to period, but not as to differences in price level.

The separate group indexes measure price movements of each group individually. They enable comparisons to be drawn as to differences in the degree of price change in the different groups, but do not show the comparative cost of the different groups.

The index for the six capital cities combined is a weighted average of individual city indexes. The relative weighting of the various cities is determined by their populations at 1954 Census. These were as follows:—

*			Population.
Sydney	 	 	1,863
Melbourne	 	 	1,524
Brisbane	 	 	5.2
Adelaide	 	 	484
Perth	 	 	349
Hobart	 	 	95
Total	 	 	4,817

4. Structure.—(i) A Chain of Linked Indexes.—Substantial changes occurred in consumer usage and patterns of expenditure following the 1939–45 War. In order to keep the weighting pattern representative of current expenditures it became necessary to construct indexes with additional items and changes in the weighting pattern at intervals, rather than on the basis of a list of items and set of weights that remained unchanged throughout the whole period covered. Four new series for short periods (namely, from the September quarter of 1948 to the June quarter of 1952, from the June quarter of 1952 to the June quarter of 1956, from the June quarter of 1956 to the March quarter of 1960 and from the March quarter of 1960 onwards) were therefore constructed and linked to form a continuous retail price index series to be known as the Consumer Price Index. During each period between links the items and weighting remained unchanged. At times of linking the weighting pattern was altered and new items that had become significant in household expenditure were introduced. (See table on page 12.)

Under this method, in effect, average percentage price movements are assessed on one pattern up to the time of the link and on another pattern thereafter. The process of linking ensures that the series reflects price variations only and

not differences in cost of the old and new lists of items. The introduction of new items and weights by linking does not, of itself, raise or lower the level of the index.

(ii) Comparison of the Four Linked Series.—The Consumer Price Index is a chain of "fixed weight aggregative" indexes, with significant changes in composition and weighting effected at June quarter 1952, June quarter 1956, and March quarter 1960. The principal changes are:—

(a) the introduction of private motoring (June quarter 1952) and of television

(March quarter 1960);

(b) altered proportions of houses under the various modes of occupancy (June quarters 1952 and 1956); and

(c) changes in weights of fuel and fares (June quarters of 1952 and 1956) and of private motoring (June quarter 1956).

It is envisaged that future links will be made in the index when significant changes in the pattern of household expenditure render it necessary to do so.

The table on page 12 indicates group and sub-group weighting patterns in the index as at the beginning of each linked period together with the proportionate contribution of specified sections as at the end of each of the first three linked periods. The differences between the proportions as at the beginning and end of each linked period reflect disparate price movements over that period. The differences in proportions between the end of one period and the beginning of the next reflect changes in composition or weighting.

(iii) Basis of Weighting.—For most of the items included in the index, the weights used are based on the pattern of consumption of the years 1952–53 to 1956–57, which for these items is broadly representative of the whole period for which the index has been compiled. In some important fields, no single set of items and weights was adequately representative throughout the whole period. Weights relevant to short-term conditions in these fields were therefore used in each of the four linked series which constitute the Consumer Price Index. The principal fields affected are Fuel and Light, Transport, Household Appliances, and Housing.

The resultant sets of index weights are broadly typical of the patterns of

consumption of:-

1948–49: for periods up to June quarter 1952;

1952-53: for periods from June quarter 1952 to June quarter 1956;

1956–57: for periods from June quarter 1956.

The weighting of the index from the beginning of the current linked series (i.e. March quarter, 1960) is representative of a 1956–57 pattern of consumption as adjusted to incorporate television in the index from March quarter, 1960.

The sets of weights used for the successive periods covered by the index have been derived from analyses of statistics of production and consumption, the general Censuses of 1947 and 1954, the Censuses of Retail Establishments of 1948–49, 1952–53 and 1956–57 and the continuing Survey of Retail Establishments; from information supplied by manufacturing, commercial, and other relevant sources; and from special surveys.

In the main, the weights for items are derived from estimates of average household consumption or expenditure for the community as a whole. The

principal exceptions are:—

(a) The proportionate weighting of the various modes of occupancy of houses, and the weighting generally in the Housing Group, is as estimated for wage and salary earner households (in the individual cities).

CONSUMER PRICE INDEX: ANALYSIS OF WEIGHTING IN THE FOUR LINKED SERIES.

		Percentage Co	entribution to Tot	al Index (Weighte	d Average of Six	Capital Cities).	
Group, etc.	First Linked Series.		Second Linked Series.		Third Linked Series.		Fourth Linked Series.
·	June Quarter, 1949.(a)	June Quarter, 1952.	June Quarter, 1952.	June Quarter, 1956.	June Quarter 1956.	March Quarter, 1960.	March Quarter, 1960.
Food Group	Per cent.	Per cent.	Per cent.	Per cent. 34.3	Per cent.	Per cent.	Per cent.
Clothing and Drapery Group	22.8	23.0	21.6	20.0	19.7	19.5	19.0
Housing Group— Home Ownership Rent of Privately Owned Houses Rent of Government Owned Houses	5.4 5.7 0.3	$\begin{bmatrix} 5.1 \\ 3.9 \\ 0.2 \end{bmatrix} 9.2$	$ \left. \begin{array}{c} 6 & 5 \\ 2 & 2 \\ 0 & .7 \end{array} \right\} 9.4 $	$ \begin{bmatrix} 7.2 \\ 2.5 \\ 0.8 \end{bmatrix} $ $ \begin{bmatrix} 10.5 \\ \hline \end{bmatrix} $	$ \begin{bmatrix} 7.8 \\ 1.8 \\ 0.9 \end{bmatrix} 10.5 $	$ \begin{bmatrix} 8.1 \\ 2.0 \\ 0.9 \end{bmatrix} 11.0 $	$ \begin{bmatrix} 7.8 \\ 2.0 \\ 0.9 \end{bmatrix} 10.7 $
Household Supplies and Equipment Group— Fuel and Light	$ \begin{array}{c} 3.5 \\ 4.2 \\ 5.4 \end{array} $ 13.1	$ \begin{bmatrix} 3.7 \\ 3.6 \\ 4.9 \end{bmatrix} $ 12.2	$\begin{pmatrix} 3 & 8 \\ 3 & 3 \\ 4 & 6 \end{pmatrix}$ 11.7	3.7 2.8 4.4 10.9	4.3 2.7 4.6	4.3 2.5 4.7	
Miscellaneous Group— Transport—Fares (rail, tram and bus) Private Motoring Tobacco and Cigarettes Beer Services, Cinema, Radio and Television	$ \begin{array}{c} 6 & 3 \\ (b) \\ 5 & 6 \\ 4 & 6 \\ 4 & 9 \end{array} $ 21.4	6.1 (b) 4.5 4.2 5.1	$ \begin{pmatrix} 4.4 \\ 6.1 \\ 4.2 \\ 4.0 \\ 5 0 \end{bmatrix} 23.7 $	$ \begin{bmatrix} 4.8 \\ 5.8 \\ 4.3 \\ 4.5 \\ 4.9 \end{bmatrix} 24.3 $	3.7 7.4 4.2 4.4 4.8 24.5	$ \begin{bmatrix} 4.5 \\ 7.1 \\ 4.0 \\ 4.2 \\ 5.2 \end{bmatrix} 25.0 $	4 4 6.9 3.9 4.1 5.7
Licences, and Newspapers Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0

⁽a) Originally compiled as start of first linked series. This series subsequently taken back (on this basis) to September quarter, 1948.

⁽b) Not included.

- (b) The weights for private motoring, tobacco and cigarettes, beer and some services have been adapted to accord with notional estimates of expenditure by wage earner households.
- (c) Local weights for the individual cities are used for some items.

A common pattern of consumption for all cities is used as the basis of weighting in most fields of the index. But there are some important exceptions. Local weights for individual cities are used for the following:—

(a) Housing: As described above.

- (b) Fuel and Light, and Fares: The weight for each item included is as estimated from particulars of consumption, revenue, etc., in the individual cities. For each item the several price series used, and their combining weights, are representative of local usage.
- (c) Meat: In Brisbane and Hobart (only) the sub-sections beef, mutton, lamb and pork are combined in local proportions.
- (d) For some minor items in one or more cities.

Basic data for many of the item weights were obtained initially from particulars of quantities consumed. Refinements were made where necessary so that item weights would reflect the approximate relative importance of the items (sometimes including similar items not directly priced) in terms of expenditure. Group and section weights were checked as far as possible against independent estimates of expenditure. Nevertheless, the index is essentially a combination of selected items under various headings and not a dissection of total household expenditure into its component parts. The weights should not be regarded as direct estimates of the pattern of household expenditure. They differ from estimates of that kind because:—

(a) Some items carry the weight of others not directly priced.

- (b) Group and section weights do not necessarily include expenditure on all items that could be classified under the headings used. For example, the Fares sub-section covers only suburban travel by rail, tram and bus. It does not include travel to other cities or towns. The Food Group does not include fresh fruit nor fresh vegetables other than potatoes and onions. In the Housing Group, the expenditure weight for rent of privately owned houses adopts the level of rents of four and five roomed houses let unfurnished and it does not take account of different levels of rents for smaller or larger houses, for furnished houses, or for furnished or unfurnished flats. Home Ownership is represented only by house price, rates, and repairs and maintenance. Costs of land and interest charges on instalment purchase transactions are not included.
- (c) Some fields of expenditure are not represented at all, e.g. hire-purchase charges, and medical, dental, and hospital fees.

Tables showing the item and group weights of the index are provided herein to assist prospective users in an understanding of the index. The weights are designed as suitable for measuring changes in retail prices within the definition of the index, and do not purport to be valid estimates for any other purpose.

5. Prices and Standards.—(i) General.—The manner in which the main body of prices used in the index are ascertained, and methods used to ensure accuracy and the comparability of prices from period to period, are briefly described in §1 on pages 1 and 2 of this chapter. The following paragraphs describe in more detail certain of these aspects. Special features of particular components of the index are also dealt with in para. 6 and para. 7 on pages 15 to 19.

(ii) Bargain and sale prices, etc.—Prices used in the index are those actually being charged for normal cash purchases of new articles. "Bargain" or "sale" prices of imperfect goods or discontinued lines are not used.

Prices of some goods are at times, or generally, subject to special discounts, nominal trade-ins, etc. Unless the proportion of such discounts increases or decreases cumulatively the precision of the price index as a measure of ratio of price change is not materially affected.

Methods of selling are kept under review. Significant changes such as the widespread growth of self-service sales of groceries are taken into account in the index (see "(ii) Groceries" on page 15).

(iii) Specification of Standards.—To maintain comparability, prices must obviously be collected for specified standards of the commodities and services listed. In general, the standards selected are those which command a considerable volume of sales and which appear likely to remain representative.

Specifications for an item define, where applicable, the unit of quantity to be priced, the grade, quality, size, style, etc., and in some cases the brand and the particular line or model of that brand. For items (e.g. some of the staple foods) where significant variations in quality do not normally occur the specifications are fairly simple and define only the quantity and grade to be priced. For some items, a number of brands, etc. are specified as acceptable equivalents. In some cases the officers engaged in collecting prices are equipped with a sample article of the specified standard to ensure uniform treatment at all times.

In the case of many manufactured goods there is a variety of brands and lines spread over a wide range of qualities and prices. For some of these no single standard is sold in sufficient quantity to be representative of the whole field. Some lines have a relatively short life before they are replaced in production by other lines. Where these circumstances exist separate specifications are prepared, and prices are collected separately, for a number of selected lines of various brands. This ensures that information on price changes is available to construct series of price relatives for use in the index.

(iv) Continuity of Standards.—As long as the articles and standards originally specified remain available, and representative, there is no difficulty in compiling continuous price series. In practice, however, it often becomes necessary to alter specifications particularly for those manufactured goods that are subject to fashion changes, technological developments, or frequent changes of model.

When a change in specifications is superficial only, or where an article can be replaced in the index by another of equivalent quality, the prices of the new article are treated as being directly comparable with the former series. That is, the new article is directly substituted for the old because no change in standard is involved.

When a change in standard occurs, the common practice is to neutralize it by the simple device of "splicing" the price series for the new article to the prices series for the old. The level of the price series is not affected at the point of splicing. A continuous price series is built up using the old article for measuring price changes up to the time of the splice and the new article thereafter.

In some cases, simple splicing of the prices of the new article to the existing price series is not a satisfactory way of neutralizing changes in standard. This situation occurs e.g. when the price of a new model of an article reflects not only the extent of modifications but also a degree of price change, upwards

or downwards, for reasons quite distinct from these modifications. In these circumstances a simple splicing of the old and new prices would eliminate the elements of pure price changes as well as the elements of change in standard. It is necessary in such cases to assess the degree of pure price change involved, and reflect this in the price series before splicing.

Maintenance of continuity in prices and standards is based on assessment of relevant facts gathered by the Supervising Field Officers and specialist investigators. Manufacturers, importers, wholesalers and retailers co-operate in this work.

Problems in this field are intensified by the growing complexity of consumer goods and by the wider coverage of the list of items of the Consumer Price Index. However, it is believed that the procedures outlined keep margins of error within relatively small limits, with no cumulative tendency in either direction. These problems continue to receive close attention.

- 6. Notes on Some Index Components.—(i) General.—The procedures already described apply generally throughout the index. The following paragraphs outline certain special features of particular index sections. A comprehensive account of the Housing Group is given in para. 7 on pages 16 to 19.
- (ii) *Groceries*.—Prices used for groceries are obtained from both service and self-service stores. In each city, the numbers of stores chosen from each type are in approximate proportion to their relative importance in retail grocery sales in that city. Regular checks are made and the proportions are varied when necessary. By these means, due influence is given to each type of store in the averaging of prices.
- (iii) Seasonal Clothing Items.—Normally, summer seasonal and winter seasonal items are priced, in accordance with long standing practice, only in one relevant seasonal quarter. Price changes since the corresponding quarter of the previous year are then taken into the index. Price changes for winter and summer seasonal clothing affect the index in the June and December quarters respectively.
- (iv) Fuel and Light.—Significant changes in the weights for this section, and in the proportionate weightings of its four subsections, were effected as at the links of June quarter, 1952 and June quarter, 1956. Individual city weights are used. Present weightings are as estimated for 1956–57 by analysis of consumption statistics and by special inquiries and surveys. For the pricing of electricity and gas, particulars of rates charged under various domestic tariffs are ascertained each quarter from major distributors in each capital city. These rates are combined according to their estimated relative importance in 1956–57 in accounts of domestic consumers. Prices used are those applying to accounts issued on the 15th of the middle month of the quarter. Where discounts for prompt payment are allowed, prices net of discount are used.
- (v) Household Appliances.—Prices are ascertained for representative models of various brands. The average percentage change in prices of these models is used to vary a basic expenditure weight for each item. Generally, minor modifications in the models are regarded as not significantly affecting standards. Where distinctive and important features are added or removed, the procedures described in "(iv) Continuity of Standards" on page 14 are applied. Prices used in the index are cash prices for new articles, no account being taken of trade-in allowances. Hire purchase charges are not taken into account.

(vi) Fares.—The item "fares" in the index relates to train, tram and bus fares in the city and suburban areas. It does not include travel beyond the metropolitan area. Separate price indexes are compiled for train fares and for tram and bus fares. These are applied to basic expenditure weights determined for each city individually. Significant changes in weighting were effected at the links of June quarter, 1952 and June quarter, 1956. The present pattern of weighting is as estimated for 1956-57 in each city. For each fares index, changes in fares are ascertained for about 40 selected representative journeys. The list of journeys is revised from time to time to meet changing conditions but corresponding journeys are always used for price comparisons between successive quarters. The journeys are specified as between defined points, usually one in the city and the other in the suburbs. For tram and bus fares, points are selected at representative picking-up and setting-down points whether or not they are section stops. Journeys are chosen to give due representation to the various routes and to both short and long trips. In post-war years, buses have replaced trams on many routes, and government bus services have replaced privately-owned services. These have usually been regarded as cases of replacement by equivalent services and the specified point-to-point journeys have been "priced" in the usual manner. For the index of train fares, prices are obtained for single and return tickets and the various periodical tickets. These are combined in fixed proportions using weights derived from ticket sales.

(vii) *Private Motoring.*—New motor cars are priced in the same way as household appliances, and the same procedures are followed in collection and compilation. For the remainder of the sub-section, a basic expenditure weight is distributed over the items represented in accordance with their estimated relative importance.

7. The Housing Group.—(i) General.—The Housing Group of the index is constructed as a combination of three sectors comprising three principal modes of occupancy of unfurnished houses. Flats and shares of houses and furnished dwellings are not taken into account because they have not hitherto been relatively numerous in respect of wage earner households. The position will be re-examined in the light of the Census of 1961. The three sectors of households directly represented are:—

(a) those renting a house from a private owner;

(b) those occupying a house let by a State housing authority under a government rental-housing scheme; and

(c) those that own or are purchasing the house which they occupy. These are combined in appropriate proportions in each city. The combining weights used are in proportion to the numbers of wage and salary earner households in the respective sectors in each city. At times of linking the weights have been changed. For periods up to June quarter 1952, proportions as at 1947 Census were adopted. For periods from June quarter 1956, proportions as at 1954 Census were used. For periods from June quarter 1956, the proportions are as estimated for the year 1956–57. These proportions will be reviewed periodically.

Extensive investigations indicated that no single housing component such as rent or house price was likely to prove fully adequate as a measure of price changes affecting the housing expenditure of wage earner households in the period 1950–1960. Not only were housing price changes highly diverse but modes of house occupancy changed radically. Over a period of about seven to ten years private house renting diminished from a major to a minor mode of house occupancy. It also became evident that private house renting was

unlikely to revive quickly. This made it essential to undertake the task of devising relevant measures of price changes as affecting owner occupied houses. The method herein has been to adopt the practical device of using in the housing component those prices or charges that could be periodically ascertained for goods and services which have an important influence on housing expenditure of wage earner households. Cost of land is not considered to be relevant to the retail price index defined herein, and is excluded. Interest charges present special difficulties of concept and measurement for which no generally acceptable solution has been found. They are not included in the index. It is considered that the resultant items included form a sufficiently broad and representative housing component for a retail price index over the period covered. The elements of the situation may change and will be kept under review.

- (ii) Rent of Privately Owned Houses.—Returns of weekly rents for unfurnished houses of four and five rooms are obtained at the middle of each quarter from house agents in each city. These returns cover an extensive sample of houses (currently numbering about 4,000 for all cities) selected by the Field Officers as being of reasonable standard and suitable for inclusion. Information thus obtained is used to compile measures of percentage price change for rents. The sample is reviewed from time to time. Corresponding groups of houses are used to compare rental charges from quarter to quarter. Separate measures are calculated for categories covering four and five-roomed houses with external walls of brick and wood respectively. Average percentage changes shown by these measures are applied to basic average rentals. Both the basic rentals and the proportionate weights for combining the categories are derived from Census particulars of wage and salary earner households in each city individually. The Census of 1947 provided the basis of weighting used up to the link of June quarter 1952, and the Census of 1954 provided the basis thereafter. Periodically since the Census of 1954 variations in house rents, so ascertained, have been checked by field surveys covering a sample of privately rented houses. Such samples were derived from Census records.
- (iii) Rent of Government Owned Houses.—In most cases, tenancy of a government owned house includes an option to purchase. When the option is taken up, the tenant becomes a purchaser by instalments and is usually regarded as having made some payment of principal on the house by virtue of the weekly payments previously made as "rentals". The index measure here used for government "rents" relates to weekly payments for houses where the option to purchase has not been taken up.

Information on changes of rents for metropolitan houses is obtained each quarter from State Housing authorities. Normally they are the rents actually paid, but no account is taken of rebates granted to certain tenants with small incomes. The measure relates only to those houses let for general housing purposes. Government owned houses used for employee housing by certain government departments are not taken into account.

In the main, "rents" of tenanted Government houses are not varied except at the time of infrequent general reviews (in some cities) or upon review after tenancy changes. However, there have been relatively large increases in numbers of Government-owned rented houses in recent years, and "rents" for the newly completed houses have generally been substantially higher than those for the older houses because of rises in building costs. In these circumstances it is difficult to devise any overall measure of average "price" change in the rents of Government houses. The method adopted has been to average

all rents paid in each of a number of appropriate categories of houses (classified by size and type) and to combine the percentage changes so derived in constant proportions. Within categories the newly built houses are currently of much the same standard as the old. This measure of change in "rents" of Government-owned houses relates to the average of a changing stock of houses. Thus it may not be strictly a measure of price changes only and it may need reconsideration as circumstances alter. New combining proportions were calculated at June quarter, 1952 and June quarter, 1956. Dwellings of inferior standard, e.g. "temporary" and "emergency" dwellings, have been excluded throughout.

- (iv) Home Ownership.—General.—This section covers three important elements in the cost of home ownership, viz., house price; municipal, water and sewerage rates; and repairs. The impact of price changes on the costs that are represented is measured by applying to a basic expenditure weight for each item the percentage movement shown by an index of price change for that item. The three components of the Home Ownership section are described in the following paragraphs.
- (v) House Price.—Few homeowner households are affected in a material sense at any particular time by the current prices of houses, but all are affected at some time or another and in any particular period there are some households that enter into new transactions at current prices. Accordingly the total, and therefore the average, expenditure of home owner households is directly influenced by changes in prices of houses. Because home ownership has become a predominant mode of house occupancy for salary and wage earners, the impact of house price changes, appropriately weighted, is represented in the index. Although obscured by the longevity of houses, the principle followed is closely akin to that employed for other items in the index. A current price is multiplied by a basic average weight. This weight may be analysed into, or compounded from, a normal rate of purchase and a basic average price. For houses, the normal rate of purchase is regarded as being the rate of acquisition of new houses by the community as a whole (in the capital cities) over the period covered by the index. The average annual percentage rate of acquisition of new houses from year to year was calculated by expressing numbers of new houses each year as a percentage of the existing stock of houses at the beginning of the year. This crude rate was refined to give the acquisition rate for a constant population. In the main, the estimates are based on the inter-censal period 1947 to 1954 and are derived from Census data and statistics of new building. The acquisition rate was multiplied by a basic average price to obtain the basic average expenditure weight for the item. A common basic expenditure, derived from costs of houses built in the years 1953-54 to 1956-57, was adopted for all cities.

Prices and other particulars are ascertained each quarter from private and governmental bodies engaged in constructing, or financing the purchase of, houses for home ownership. The prices collected are contract prices, sale prices (adjusted to exclude land), or, in some cases, estimated building costs per square (i.e. per 100 square feet). These are obtained for houses in selected representative categories classified by size, type of construction and material of walls. Houses within each category are believed to be comparable over relatively short periods. But the problem of measuring long term changes in house price for quality is intractable, and it may prove to be impossible to assess the net significance of the many interacting trends (e.g. in style, finish,

fixtures and amenities, height of ceiling, quantity and grade of materials used, etc.) It at may affect house "quality". Prices used in the index are therefore approximate. To smooth out random fluctuations in price data for short periods, twelve month (or four-quarter) moving averages are computed.

(vi) Rates.—This item covers rates and charges levied on home owners by local government authorities (including water and sewerage authorities) in each metropolitan area to meet the costs of the various services provided (e.g. water supply, sewerage, garbage disposal, street and footpath maintenance, drainage, street lighting, and health services) as well as amenities (such as parks, gardens, swimming pools and bathing facilities, libraries, etc.) and the costs of administration.

Rates and charges for each year are ascertained from the local authorities for an extensive sample of metropolitan house properties (currently numbering about 5,000 for all cities) on which are houses, of four to six rooms, that were occupied at the Census of 1954 by wage and salary earner households and were owned or being purchased on instalments by the occupier. The sample excludes properties in predominantly rural areas and newly developing areas where changes in the valuations on which rates are assessed are largely associated with provision of additional services and facilities.

Indexes of price change for Rates are calculated from the amounts of rates payable on the sample properties, using identical properties with unchanged services for the comparison between successive periods. These indexes are used to vary basic average amounts of Rates payable on the sample house properties in the base year for each Local Government Area and a weighted average is derived therefrom.

Different practices exist between cities, and between authorities in the same city, as to fiscal or rating years (e.g. some commence in January and some in June), the times of issue of rates notices, and the dates on which rates fall due for payment. Broadly, changes in Rates are reflected in the Consumer Price Index Numbers for the quarter or quarters during which they are normally paid.

(vii) Repairs and Maintenance.—For the weighting of this subsection estimates of average expenditure by home owners on house repairs and maintenance, and of the relative importance of various items, were obtained by a sample survey in the capital cities during 1956–57. The estimates of expenditure cover actual payments only and do not impute a value to the home owner's labour. Expenditure on alterations and additions is excluded from the index.

Prices used are the retail prices of paints, paint brushes, and certain other materials used for repairs and maintenance. Price series for these are combined in proportion to their relative importance as indicated by the survey. The resultant average percentage price change is applied to the basic expenditure weight for the subsection as a whole.

8. Publication of Consumer Price Index Numbers.—(i) General.—Index numbers for each quarter are first issued in mimeographed statistical bulletins available from the Commonwealth Statistician about three weeks after the end of the quarter. These bulletins contain comment on the index and on significant price movements that have occurred in the quarter under review. Tabular statements of index numbers show current figures together with a summary of index numbers for previous quarters and years.

Tables of Consumer Price Index Numbers up to the latest available date appear regularly in the Labour Report and also in the Digest of Current

Economic Statistics (monthly), Monthly Review of Business Statistics, Quarterly Summary of Australian Statistics, and Official Year Book.

- (ii) Tabular Statements of Index Numbers.—The tables on pages 20 to 30 show "Group" and "All Groups" Index Numbers of the Consumer Price Index, for the six State capital cities separately and combined, for each quarter from September quarter, 1948, and each year from 1948–49.
- 9. List of Items and Weights.—The table on pages 31 to 37 sets out the List of Items of the Consumer Price Index as from March quarter, 1960. Although the items are enumerated therein in considerable detail, the total number of items listed falls appreciably short of the total number of grades, types, brands, models, etc., for which prices are obtained.

The table also sets out the weights of the groups, sections and items as comprised in the Consumer Price Index for the Six State Capital Cities combined. The weights shown are in proportion to estimated consumption at or about 1956–57 (as adjusted to incorporate television) valued at relevant prices of March quarter, 1960. They indicate the relative influence given to the various components in measuring the degree of price change in the index from March quarter, 1960 (i.e. from the beginning of the current linked series).

CONSUMER PRICE INDEX: ALL GROUPS INDEX NUMBERS.

Six State Capital Cities, Separately and Combined. (Base of each Index: Year $1952-53 = 100 \, 0.$) (a)

Note.—The separate city indexes measure price movements within each city individually. They do not compare price levels as between cities.

]	Period.		Sydney.	Mel- bourne.	Brisbane.	Adelaide.	Perth.	Hobart.	Six Capital Cities.(b)
Year end	ed June								
1949			60.5	61.0	62 1	61.6	60.6	60.7	60.9
1950			65.6	66 2	67.1	66.2	66.2	64.7	66.0
1951			74.5	74.6	75.1	74.7	74.4	73.3	74.6
1952			91.9	91.0	91.8	91.4	90.4	90.4	91.4
1953			100 0	100 0	100 0	100 0	100 0	100 0	100.0
1954			101 6	102 0	102 0	102.3	103.0	105.0	102.0
1955			102.3	102.0	102.9	103.5	105.2	104.9	102.6
1956			105.7	108.1	106.3	106.9	107.9	110.2	106.9
1957			112.9	114.0	112.0	111.1	112.9	116.9	113.1
1958			114.5	114.4	114.4	111.9	113.6	117.0	114.2
1959			115.3	116.6	118.2	114.5	114.7	118.7	116.0
1960			117.8	120.0	121.2	118.0	116.9	120.8	118.9
Quarter—	-								
1948-49	9—Sept	ember	58.7	59.3	60.5	59.8	58.7	58.8	59.2
		ember	59.4	60.4	61.6	61.1	59.7	59.9	60.2
	Mar	ch	61.2	61.4	62.3	62.1	60.8	61.3	61.4
	June		62.6	62.9	63.8	63.2	63.1	62.8	62.9
1949-50	0—Sept	ember	63.8	63.5	65.4	64.5	64.3	63.6	64.0
		ember	64.6	65.5	66.4	65.4	65.2	64.3	65.1
	Mar	ch	65.9	66.9	67.4	66.3	66.5	64.5	66.4
	June		68.0	68.8	69.0	68.7	68.6	66.3	68.4
1950-51	l—Sept	ember	69.2	69.6	70.4	69.8	69.7	68.6	69.5
		ember	72.5	72.1	72.9	72.4	71.6	70.5	72.3
	Mar	ch	75.4	76.1	76.6	75.5	76.0	74.5	75.8
	June		80.7	80.7	80.5	81.2	80.3	79.6	80.7
1951-52	2—Sept	ember	84.8	84.3	84.5	85.0	84.0	84.1	84.6
	Dece	ember	90.7	90.7	91.2	89.8	88.8	89.3	90.5
	Mar		94.0	92.6	94.8	93.2	92.9	92.5	93.4
	June		98.0	96 4	96 8	97.5	96.0	95.5	97.2

CONSUMER PRICE INDEX: ALL GROUPS INDEX NUMBERS—continued. SIX STATE CAPITAL CITIES, SEPARATELY AND COMBINED. (Base of each Index: Year 1952–53 = 100 0.) (a)

	ibe of each						
Period.	Sydney.	Mel- bourne.	Brisbane.	Adelaide.	Perth.	Hobart.	Six Capital Cities.(b)
Quarter—							
1952–53—September	98 8	98.8	99.4	99.4	98.6	98.1	98.9
December	99.5	99.3	99.6	99.0	99.2	98 8	99.4
March	100.4	100.3	100.1	100.2	100.5	100.8	100.4
June	101.2	101.6	100.9	101.4	101.7	102.3	101.4
1953-54—September	101.8	102.2	101.4	102.3	102.5	105.2	102.1
December	101.1	101.7	102.1	102.0	102.1	105.5	101.7
March	101.8	102.0	102.5	102.4	102.9	105.0	102.1
June	101.5	102.0	102.1	102.4	104.3	104.4	102.1
1954–55—September	101.4	101.3	101.8	102.8	104.7	104.2	101.8
December	102 0	101.5	102.4	102.8	104.4	104.1	102.2
March	102.6	102.2	103.3	103.6	105.0	105.2	102.9
June	103.0	103.1	103.9	104.7	106.6	105.9	103.6
1955-56—September	103.7	104.7	104.4	105.2	106.4	107.4	104.5
December	104.7	107.3	104 9	106 0	106 8	109.1	105.9
March	105.5	108.4	106.4	106.5	107.9	110.5	106.9
June	108 8	112.0	109.5	109.9	110.5	113.6	110.2
1956–57—September	112.7	114.1	111.9	111.6	111.7	116.2	112.9
December	112.6	114 2	111.7	111.4	112.3	117.2	113.0
March	112 6	113.3	111.7	110.2	113.2	116.7	112.6
June	113.7	114.2	112.6	111.3	114.2	117.5	113.7
1957–58—September		114.4	112 8	111.9	114 0	116.7	113.9
December	113.9	114.2	113.7	111.6	113.0	116 9	113.7
March	115.0	114.2	115.0	111.5	113.2	117.1	114.3
June	115.1	114 6	115.9	112.7	114.1	117.3	114 8
1958–59—September		114.9	116.7	113.5	114.4	117.7	114.9
December	115.2	116.4	117.9	114.2	114.3	118.7	115 8
March	115.5	117.1	119.0	115 0	114.7	119.1	116.3
June	115 8	117.9	119.1	115.3	115.5	119.3	116 8
1959–60—September		118.2	120.2	116.3	115.9	119.7	117.3
December		118 8	120 8	116.9	115.7	120.1	118 0
March		119.8	121.6	118.3	117.1	120 8	119.0
June		123.0		120.6	119.0	122 6	121.1
1960–61—September		124.9		121.5	119.8	125.8	122.5
December	121.6	125 5	125 1	122 4	120 8	127 1	123 3

(a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number. (b) Weighted average.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS.

Weighted Average of Six Capital Cities. (Base of each index: Year 1952–53 = 100.0.) (a)

Period.			Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Miscel- laneous.	All Groups.
Year ender 1949 1950 1951 1952 1953 1954	d June—		54.1 58.6 68.6 89.9 100.0 103.5	58.4 67.4 77.8 93.5 100.0 100.7	72.5 76.1 81.0 89.1 100.0 104.8	67.0 71.1 78.1 92.9 100.0 101.6	66.6 69.6 76.3 92.3 100.0 99.9	60.9 66.0 74.6 91.4 100.0 102.0
1955 1956 1957			104.3 110.2 115.3	101.0 102.0 103.9	108.4 115.1 122.1	101.4 101.6 105.8	99.9 105.9 118.0	102.6 106.9 113.1

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS—continued. WEIGHTED AVERAGE OF SIX CAPITAL CITIES. (Base of each Index: Year 1952–53 = 100 0.) (a)

Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups
Year ended June—						
1958	113.3	107.0	127.3	107.5	119.7	114.2
1959	115 4	108 2	130 6	108.7	121 2	116 0
1960	119.8	109.4	135.2	109.8	123.9	118.9
Quarter—						
1948-49—September	52.3	55.6	70.9	66.2	65.7	59.2
December	53 5	57.0	72.1	66 5	66 0	60.2
March	54.7	58 8	73 0	67.4	67.3	61.4
June	55 9	62.3	74.1	68 0	67.5	62.9
1949-50—September	56 2	64 9	74 8	69.0	68 4	64.0
December	57.3	66 2	75.6	70.4	69.6	65.1
March	59.2	67.5	76.5	71.6	70.0	66.4
June	61.5	71.0	77.6	73.2	70.4	68.4
1950-51—September	62.9	72.2	78.8	73.9	71.0	
December	66 0	75.4	80.2	75.4	74.4	69.5 72.3
March	69.9	77.6	81.6	79.3	79.2	75.8
June	75.5	85.9	83.5	83.7	80.7	
1951–52—September	81.7	89.9	85.6	86.4	82.0	80.7 84.6
December	87.6	93.0	87.8	92 0	93.6	
March	91.8	94.1	89.8	95.5	96.3	90.5
June	98.3	97.1	93.1	97.6	97.1	93.4
1952–53—September	99.8	98.4	96.3	99.3	99.1	97.2
December	98.5	99.8	99.2	99.4		98.9
March	100.1	100.3	101.3	100.4	100.1	99.4
June	101.7	101.5	103.1	100.4	100.4 100.4	100.4
1953-54—September	103.7	100.9	103.1	101.9	100.4	101.4
December	103.2	100.6	104.6	101.3	99.3	102.1
March	103.7	100.8	104.9	101.6	100.1	101.7
June	103.5	100.4	106.2	101.7	100.1	102.1
1954–55—September	102.9	100.4	106.8	101.7	99.7	102.1
December	103.3	100.9	108.0	101.7	99.7	101.8
March	105.0	100.9	108.7	101.7	100.0	102.2
June	106.1	101.9	110.1	100.6	100.0	102.9
1955–56—September	107.9	101.9	111.3	100.7	100.4	
December	108.6	102.1	113.7	100.7	101.3	104.5 105.9
March	110.3	102.0	116.8	101.6	104.8	105.9
June	114.0	102.0	118.5	101.0	112.4	
1956–57—September	119.0	102.3	119.7	103.6	116.0	110.2 112.9
December	115.6	103.3	121.7	105.5	118.0	113.0
March	112.9	104.2	122.3	107.0	118.6	112.6
June	113.8	105.6	124.5	107.1	119.3	112.0
1957-58—September	113 4	106 2	125 6	107.1	119.5	113.7
December	112 1	106 7	127 0	108 0	119 6	113 7
March	113.9	106 7	127 6	107 1	119 6	114 3
June	113 9	108 2	128 8	107 3	119 8	114 3
1958-59-September	113 7	108 2	129 2	107 9	120 1	
December	114 6	108 4	130 4	107 9	120 1	114 9
March	116 3	108 1	130 9	108 9	121.5	
June	117 1	107 9	131 9	108 9	121.5	116 3
1959-60—September	117 9	108 3	132 5	109 1	121 9	116 8
December	118 4	109 2	133 9	109 4	122 3	117.3
March	120 3	109 5	134 8	110 0	123 0	118.0
June	122 6	110 5	139 4	110 0		119.0
1960-61—September.	126 0	110 7	141 4	110 2	126 4	121.1
December	126 7	111 5	144 1	111 0	126 7 127 2	122.5
	120	111 2	144	111 U	12/2	123.3

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: SYDNEY.

(Base of each Index: Year 1952-53 = 100.0.) (a)

(
Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ended June—		50.0	74.2	67.0	67.7	60.5
1949	52.2	58.0	74.2	67.0	70.8	65.6
1950	56.5	67.2	77.1	71.5	77.7	74.5
1951	67.2	78.1	81.2	78.6		91.9
1952	90 5	93.4	88 2	93.8	93.5	
1953	100 0	100 0	100 0	100 0	100 0	100.0
1954	102 2	100.6	105.4	102.2	99.7	101.6
1955	103.2	100.9	108.8	101.8	99.7	102.3
1956	108.7	101.4	114.2	101.3	104.0	105.7
1957		103.5	120 0	106.5	119.7	112.9
1958		106.4	126.3	109.3	121.8	114.5
1959	113.4	107.5	130.2	109.1	121.9	115.3
1960	117.5	108.5	133.8	109.6	124.0	117.8
Quarter—	50.6	55.2	73.0	66.0	65.9	58.7
1948–49—September		56.3	73.7	66.1	66.2	59.4
December .		58.8	74.6	67.6	69.2	61.2
March	54.0	61.5	75.6	68.1	69.5	62.6
June .		64.2	75.8	69.6	70.6	63.8
1949–50—September.		65.9	76.5	70.2	70.8	64.6
December.	56 7	67.7	77.4	72.2	70.9	65.9
March .	50 F	71.0	78.5	74.1	70.9	68.0
June .		72.4	79.4	74.4	71.8	69.2
1950–51—September.		75.4	80.6	75.8	77.7	72.5
December.	60.0	77.7	81.3	79.0	79.5	75.4
March .	73.9	87.0	83.3	85.3	81.9	80.7
June .		90.7	85.5	87.0	82.8	84.8
1951–52—September. December.		92.7	86.9	91.7	95.7	90.7
	0.0 5	94.1	88.2	97.3	97.5	94.0
March .	100 6	96.1	92.3	99.1	98.0	98.0
		97.6	95.0	99.6	99.1	98.8
1952–53—September.		99.8	98.8	99.4	100.2	99.5
December .	100 0	100.6	102.0	100.3	100.3	100.4
2.200	100 6	102.0	104.3	100.7	100.3	101.2
1953–54—September.		100.8	104.5	102.3	100.2	101.8
December.		100.3	105.3	101.9	98.9	101.1
	102.6	100.6	105.4	102.2	99.9	101.8
	101.7	100.5	106.3	102.2	99.8	101.5
June . 1954–55—September .		100.4	107.0	102.5	99.5	101.4
December.		101.0	108.3	102.5	99.6	102.0
	104.2	100.7	109.1	101.5	99.8	102.6
June .	104.2	101.3	110.6	100.5	100.0	103.0
		101.3	111.8	100.5	100.7	103.7
1955–56—September . December .		101.5	113.5	100.6	102.7	104.7
1.6	100 0	101.3	114.7	101.5	102.8	105.5
	110 7	101.6	116.8	102.7	109.6	108.8
June 1956-57-September		101.8	117.5		116.8	112.7
		101.8	119.2		119.7	112.6
December	110 1	103.1	119.9		120.3	112.6
1120010	112.1	105.9	123.2		121.9	113.7
June		105.6	123.2		121.9	114.0
1957–58—September		105.6	124.3		121.9	113.9
December		106.1	126.0		121.7	115.0
	114.4	1110.	170.0	100.9	141./	115.0
	113.5	107.6	128.1	109.1	121.7	115.1

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: ${\tt SYDNEY-} continued.$

(Base of each Index: Year 1952-53 = 100.0.) (a)

Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Quarter— 1958-59—September December March June . 1959-60—September December March June . 1960-61—September December	112.1 113.1 114.0 114.3 115.3 116.7 118.4 119.7 122.8 123.5	107.6 107.8 107.5 107.2 107.5 108.4 108.6 109.4 109.6 110.2	128.5 130.1 130.5 131.5 131.7 133.2 133.9 136.5 138.0 139.7	108.8 109.1 109.2 109.3 109.4 109.5 110.0 109.6 110.2	122.0 121.6 121.7 122.2 122.6 123.1 123.8 126.4 126.5 126.8	114.8 115.2 115.5 115.8 116.3 117.2 118.2 119.6 120.8 121.6

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: MELBOURNE.

(Base of each Index: Year 1952-53 = 100.0.) (a)

Year ended June— 1949 54.9 58.6 76.0 66.1 64.4 61.0 1950 59.2 67.5 79.9 69.9 68.3 66.2 1951 69.8 77.3 84.5 76.8 74.4 74.6 1952 89.4 93.0 92.0 92.0 90.8 91.0 1953 100.0 100.0 100.0 100.0 100.0 100.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0			1		1	,		
1949 54.9 58.6 76.0 66.1 64.4 61.0 1950 59.2 67.5 79.9 69.9 68.3 66.2 1951 69.8 77.3 84.5 76.8 74.4 74.6 1952 89.4 93.0 92.0 92.0 90.8 91.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 100.	Period.		Food.	and	Housing.	Supplies and		All Groups.
1949 54.9 58.6 76.0 66.1 64.4 61.0 1950 59.2 67.5 79.9 69.9 68.3 66.2 1951 69.8 77.3 84.5 76.8 74.4 74.6 1952 89.4 93.0 92.0 92.0 90.8 91.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 100.	Year ende	d June—						
1950 59.2 67.5 79.9 69.9 68.3 66.2 1952 89.4 93.0 92.0 92.0 90.8 91.0 1953 100.0 100.0 100.0 100.0 100.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 100.0		-	54 9	50 6	76.0			
1951 69.8 77.3 84.5 76.8 74.4 74.6 1952 89.4 93.0 92.0 92.0 92.0 90.8 91.0 1953 100.0 100.0 100.0 100.0 100.0 100.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1958 114.3 108.4 122.8 105.2 117.8 114.0 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 100.0 12	1950							
1952 89.4 93.0 92.0 92.0 90.8 91.0 1953 100.0 100.0 100.0 100.0 100.0 100.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 Quarter— 1948-49—September 53.0 55.7 74.3 65.3 64.0 59.3 March 55.7 58.6 76.5 66.3 64.6 61.4 June 56.5 62.7 77.7 67.0 64.6 62.9 March 55.7 66.4 65.0 78.3 67.2 65.3 63.5 March 56.4 65.0 78.3 67.2 65.3 63.5 March 60.3 67.5 80.3 70.6 69.4 66.9 1949-50—September 56.4 65.0 78.3 67.2 65.3 63.5 March 60.3 67.5 80.3 70.6 69.4 66.9 1950-51—September 63.7 71.7 82.4 72.7 69.6 69.4 1949-52—September 63.7 71.7 82.4 72.7 69.6 69.6 1950-51—September 63.7 71.7 82.4 72.7 69.6 69.6 March 71.1 77.4 84.4 78.3 71.1 72.1 June 77.4 84.8 87.2 81.6 78.6 78.6 80.7 December 66.8 75.2 83.6 74.3 71.1 72.1 June 77.4 84.8 87.2 81.6 78.6 80.7 December 87.8 92.5 90.7 92.5 93.1 90.7 March 90.2 93.4 93.0 93.9 95.1 92.6	1951							
1953 100.0 100.0 100.0 100.0 100.0 100.0 100.0 100.0 1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1960 120.8 110.7 135.8 110.9 125.5 120.0 116.1 109.6 129.4 109.2 122.2 116.6 129.4 109.2 122.2 116.6 129.4 109.2 125.5 120.0 12								
1954 104.4 100.6 102.9 101.2 99.9 102.0 1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 120.0 120.8 110.7 135.8 110.9 125.5 120.0	1953							
1955 103.9 101.2 105.4 100.6 99.7 102.0 1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.0 1959 116.1 109.6 129.4 109.2 122.2 116.6 1960 120.8 110.7 135.8 110.9 125.5 120.0 116.1 109.6 129.4 109.2 122.2 116.6 116.4 109.6 129.4 109.2 122.2 116.6 116.4 109.6 129.4 109.2 122.2 116.6 116.4 110.7 135.8 110.9 125.5 120.0 1	1954							
1956 112.2 102.8 113.8 101.6 108.3 108.1 1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1959 116.1 109.6 129.4 109.2 122.2 116.6 120.8 110.7 135.8 110.9 125.5 120.0 120.0 120.8 110.7 135.8 110.9 125.5 120.0	1955							
1957 117.8 104.9 122.8 105.2 117.8 114.0 1958 114.3 108.4 127.3 106.2 118.8 114.4 1959 116.1 109.6 129.4 109.2 122.2 116.6 120.8 110.7 135.8 110.9 125.5 120.0 120.0 120.8 110.7 135.8 110.9 125.5 120.0 120.0 120.8 120.0 120	1956							
1958 114.3 108.4 127.3 106.2 118.8 114.4 1960 116.1 109.6 129.4 109.2 122.2 116.6 120.8 110.7 135.8 110.9 125.5 120.0 120.0 120.8 110.7 135.8 110.9 125.5 120.0	1957							
1959 1960 116.1 120.8 110.7 129.4 109.2 122.2 116.6 110.9 125.5 120.0 Quarter— 1948-49—September 53.0 December 54.2 57.3 75.6 65.9 64.4 60.4 March June 56.5 62.7 77.7 67.0 64.6 61.4 1949-50—September 56.4 65.0 0 64.6 62.9 1950-51—September 60.3 67.5 80.3 70.6 69.4 66.9 1950-51—September 62.5 70.9 81.5 71.8 69.5 68.8 1950-51—September 66.8 75.2 83.6 74.3 71.1 72.1 June 1951-52—September 82.9 88.5 88.7 1951-52—September 82.9 88.5 88.7 1950-51	1958							
1960 120.8 110.7 135.8 110.9 125.5 120.0 Quarter— 1948-49—September 53.0 55.7 74.3 65.3 64.0 59.3	1959							
Quarter— 1948-49—September . 53.0 55.7 74.3 65.3 64.0 59.3 March . 55.7 58.6 76.5 66.3 64.6 61.4 60.4 June . 56.5 62.7 77.7 67.0 64.6 62.9 62.9 60.3 67.5 March . 57.7 66.4 79.4 70.1 68.8 65.5 March . 60.3 67.5 80.3 70.6 69.4 66.9 June . 62.5 70.9 81.5 71.8 69.5 68.8 1950-51—September . 63.7 71.7 82.4 72.7 69.6 69.4 66.9 December . 66.8 75.2 83.6 74.3 71.1 72.1 March . 71.1 77.4 84.8 87.2 81.6 74.3 71.1 72.1 June . 77.4 84.8 87.2 81.6 78.6 80.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 92.6	1960							
1948-49—September .			120.0	110.7	133.6	110.9	125.5	120.0
December . 54.2 57.3 75.6 65.9 64.4 60.4 March . 55.7 58.6 76.5 66.3 64.6 61.4 June . 56.5 62.7 77.7 67.0 64.6 62.9 1949–50—September . 56.4 65.0 78.3 67.2 65.3 63.5 December . 57.7 66.4 79.4 70.1 68.8 65.5 March . 60.3 67.5 80.3 70.6 69.4 66.9 June . 62.5 70.9 81.5 71.8 69.5 68.8 1950–51—September . 63.7 71.7 82.4 72.7 69.6 69.6 December . 66.8 75.2 83.6 74.3 71.1 72.1 March . 71.1 77.4 84.8 87.2 81.6 78.6 80.7 71.5 June . 77.4 84.8 87.2 81.6 78.6 80.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 92.6	Quarter—							
December . 54.2 57.3 75.6 65.9 64.4 60.4 March . 55.7 58.6 76.5 66.3 64.6 61.4 June . 56.5 62.7 77.7 67.0 64.6 62.9 1949–50—September . 56.4 65.0 78.3 67.2 65.3 63.5 December . 57.7 66.4 79.4 70.1 68.8 65.5 March . 60.3 67.5 80.3 70.6 69.4 66.9 June . 62.5 70.9 81.5 71.8 69.5 68.8 1950–51—September . 63.7 71.7 82.4 72.7 69.6 69.6 December . 66.8 75.2 83.6 74.3 71.1 72.1 March . 71.1 77.4 84.8 87.2 81.6 78.6 80.7 71.5 June . 77.4 84.8 87.2 81.6 78.6 80.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 92.6	1948-49-	—September	53.0	55.7	7/ 3	65.2	64.0	
March		December						
June		M =1-						
1949–50—September . 56.4 65.0 78.3 67.2 65.3 63.5 December . 57.7 66.4 79.4 70.1 68.8 65.5 March . 60.3 67.5 80.3 70.6 69.4 66.9 June . 62.5 70.9 81.5 71.8 69.5 68.8 1.5 December . 63.7 71.7 82.4 72.7 69.6 69.6 69.6 March . 71.1 77.4 84.4 72.7 69.6 69.6 69.6 March . 71.1 77.4 84.7 78.4 78.3 76.1 June . 77.4 84.8 87.2 81.6 78.6 80.7 1951–52—September . 82.9 88.5 88.6 85.7 79.7 84.3 December . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 92.6								
December . 57.7 March 66.4 79.4 70.1 68.8 65.5 65.5 Most of the properties of the pr	1949-50-	-September.						
March		December						
June 62.5 70.9 81.5 71.8 69.5 68.8 1950-51—September 63.7 71.7 82.4 72.7 69.6 69.6 December 66.8 75.2 83.6 74.3 71.1 72.1 March 71.1 77.4 84.7 78.4 78.3 76.1 June 77.4 84.8 87.2 81.6 78.6 80.7 1951-52—September . 82.9 88.5 88.6 85.7 79.7 84.3 December . 87.8 92.5 90.7 92.5 93.1 90.7 March . 90.2 93.4 93.0 93.9 95.1 92.6		N / 0 m = 1-						
1950–51—September . 63.7 71.7 82.4 72.7 69.6 69.6 69.6 March . 71.1 77.4 84.8 87.2 81.6 78.6 80.7 79.7 84.3 76.1 1951–52—September . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 92.6 199		June						
December . 66.8 75.2 83.6 74.3 71.1 72.1 March . 71.1 77.4 84.7 78.4 78.3 76.1 June . 77.4 84.8 87.2 81.6 78.6 80.7 December . 82.9 88.5 88.6 85.7 79.7 84.3 March . 90.2 93.4 93.0 93.9 95.1 90.7 June . 96.8 97.7 92.5 93.1 90.7 June . 96.8 97.7 92.6	1950-51-	-September						
March . 71.1 77.4 84.7 78.4 78.3 76.1 June . 77.4 84.8 87.2 81.6 78.6 80.7 December . 82.9 88.5 88.6 85.7 79.7 84.3 December . 87.8 92.5 90.7 92.5 93.1 90.7 March . 90.2 93.4 93.0 93.9 95.1 92.6		December						
June		3. / 1.						
1951–52—September . 82.9 88.5 88.6 85.7 79.7 84.3 December . 87.8 92.5 90.7 92.5 93.1 90.7 March . 90.2 93.4 93.0 93.9 95.1 92.6		June						
December . 87.8 92.5 90.7 92.5 93.1 90.7 March . 90.2 93.4 93.0 93.9 95.1 92.6	1951-52-	-September						
March . 90.2 93.4 93.0 93.9 95.1 92.6		December						
June 96.9 07.7 95.0 95.1 92.6		3.4 1-						
		June						

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: MELBOURNE—continued.

(Base of each Index: Year 1952-53 = 100.0.) (a)

Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Ouarter—						
1952–53—September	99.1	99.0	97.9	99.0	98.7	98.8
December	98.0	99.7	99.6	99.8	100.3	99.3
March	100.2	100.1	100.6	100.4	100.5	100.3
June	102.7	101.2	102.0	100.8	100.5	101.6
1953-54—September	104.9	100.8	101.9	101.6	100.3	102.2
December	104.4	100.6	102.9	100.8	99.0	101.7
March	104.1	100.8	103.1	101.2	100.1	102.0
June	104.1	100.3	103.8	101.2	100.2	102.0
1954-55—September	102.6	100.3	104.0	100.8	99.6	101.3
December	102.9	100.9	105.1	100.6	99.1	101.5
March	104.3	101.0	105.7	100.6	99.9	102.2
June	105.8	102.4	106.9	100.5	100.0	103.1
1955-56—September	109.5	102.6	108.2	100.4	101.1	104.7
December	110.9	102.8	111.1	100.6	108.1	107.3
March	112.0	102.9	116.8	101.5	108.5	108.4
June	116.5	102.8	119.0	103.8	115.4	112.0
1956-57—September	121.5	103.2	119.9	103.9	116.7	114.1
December	119.2	104.3	122.5	105.1	117.7	114.2
March	114.7	105.0	123.0	106.3	118.4	113.3
June	115.8	106.9	125.6	105.6	118.5	114.2
1957-58—September	115.1	107.6	126.4	106.1	118.7	114.4
December	113.8	108.0	127.4	106.7	118.8	114.2
March	114.0	108.2	127.5	105.9	118.6	114.2
June	114.1	109.7	127.9	106.0	118.9	114.6
1958-59—September	114.0	109.7	128.2	107.7	119.2	114.9
December	114.7	109.8	129.1	109.5	123.1	116.4
March	117.0	109.4	129.4	109.6	123.1	117.1
June	118.5	109.3	130.9	109.8	123.5	117.9
1959-60—September	118.8	109.7	131.5	110.2	123.6	118.2
December	119.2	110.6	133.0	110.4	124.1	118.8
March	120.8	110.9	134.3	110.9	125.3	119.8
June	124.2	111.6	144.3	111.9	128.9	123.0
1960-61—September	129.1	111.9	147.2	112.3	128.9	124.9
December	129.2	112.7	150.2	112.4	129.2	125.5

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: $$\operatorname{BRISBANE}$.$

(Base of each Index: Year 1952-53 = 100.0.) (a)

	Period.		Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ende	ed June—							
1949			56.4	59.2	67.1	68.6	69.2	62.1
1950			60.9	67.9	73.4	72.6	70.3	67.1
1951			68.6	78.3	80.0	80.1	77.5	75.1
1952			90.1	94.0	88.6	93.1	93.4	91.8
1953			100.0	100.0	100.0	100.0	100.0	100.0
1954			103.4	100.9	101.6	101.7	101.7	102.0
1955			104.1	101.3	104.7	102.5	102.0	102.9
1956			107.7	102.2	110.5	102.6	108.0	106.3
1957			111.5	104.7	118.4	106.5	118.9	112.0

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: BRISBANE—continued.

(Base of each Index: Year 1952-53 = 100.0.) (a)

P	Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ended	l June—						
1958		113.0	107.8	123.9	108.3	120.5	114.4
1959		119.8	109.4	128.4	109.0	123.6	118.2
1960		124.2	111.9	132.6	110.6	125.6	121.2
Quarter-							
	-September	54.3	500	65.0	60.0	60.0	ć0
1740-47-			56.6	65.2	68.2	69.2	60.5
	December March	56.1	58.3	66.4	68.3	69.2	61.6
		57.0	58.9	67.9	68.7	69.2	62.3
1040 50	June	58.3	62.8	69.0	69.3	69.2	63.8
1949-30-	-September	58 6	65.7	72.0	70.8	70.5	65.4
	December	60.5	66.6	72.9	71.5	70.2	66.4
	March	61.8	67.7	73.8	73.4	70.3	67.4
1050 51	June	62.8	71.5	74.8	74.7	70.3	69.0
1930-31-	-September	64.5	72 6	77.0	75.5	71.7	70.4
	December	67.2	76.1	79.2	77.2	73.4	72.9
	March	69.3	78.4	80.9	82.1	82.3	76.6
1054 55	June	73.3	86.1	82.7	85.4	82.4	80.5
1951-52-	-September	78.5	91.1	85 3	86.9	85.5	84.5
	December	89.3	93 . 4	87.9	92 6	92.9	91.2
	March	95.1	94 8	89.5	94.6	97.3	94.8
	June	97.5	96 8	91.8	98.1	97.8	96.8
1952–53–	-September	100.0	98.6	98.6	98.9	99.7	99.4
	December	98.8	100.2	99.9	99 4	100.0	99.6
	March	100 1	100 0	100 6	100.4	100.0	100.1
	June	101.1	101.2	100.9	101.3	100.3	100.9
1953-54-	-September	102 3	100 9	100.6	102.2	100.4	101.4
	December	103 5	100 9	101.3	101.3	102.3	102.1
	March	104.5	101.0	102.0	101.5	102.0	102.5
	June	103.1	100.7	102.5	101.9	102.0	102.1
1954-55-	-September	101.7	100.6	103.4	102.2	101.9	101.8
	December	103.2	101.0	104.0	103.1	101.6	102.4
	March	105.4	101.0	105.0	102.9	102.2	103.3
	June	105.9	102.4	106.2	101.9	102.2	103.9
1955-56-	-September	106.4	102.3	107.6	102.0	103.3	104.4
	December	105.4	102.1	108.9	102.2	106.4	104.9
	March	108.4	101.9	112.3	102.6	106.7	106.4
	June	110.4	102 6	113.2	103.6	115.7	109.5
1956-57-	-September	115 0	102.9	117.2	104.0	117.4	111.9
	December	111.0	104.0	117.7	106.5	119.3	111.7
	March	109.4	105.4	118.9	107.6	119.3	111.7
	June	110.6	106.6	119.8	108.0	119.7	112.6
1957-58-	-September	109.8	107.0	121.9	108.4	119.7	112.8
	December	111.8	107.7	123.0	108.6	119.7	113.7
	March	115.1	107.7	123.6	107.9	121.0	115.0
	June	115.4	108.9	126.9	108.2	121.6	115.9
1958-59-	-September	116.8	109.1	127.5	108.5	122.2	116.7
	December	118.9	109.6	128.1	108.7	123.7	117.9
	March	122.0	109.4	128.8	109.2	123.7	119.0
	June	121.5	109.6	129.0	109.2	124.6	119.1
1959-60-	-September.	123.4	110.2	131.5	110.1	124.7	120.2
	December	123.4	111.4	131.3	110.1	124.7	120.2
	March	124.6	112.2	132.2	110.3	125.9	120.6
	June	125.3	112.2	134.0	110.9	125.9	121.0
1960-61-	-September	126.9	113.9	134.0	110.9	128.2	122.3
	~~Promotion	120.7	117.1	130.1	110.0	140.3	143.0

⁽a) Figures a pearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole nnmber.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: $$\operatorname{ADELAIDE}$.$

(Base of each Index: Year 1952-53 = 100.0.) (a)

Perio	d.	Food.	Clothing and Drapery.	Housing.	Household Supplies and	Mis- cellaneous.	All Groups.
			Diapery.		Equipment.		
Year ended Ju-	ne						
		56.1	58.3	68.7	69.5	67.2	61.6
1950 .		60.7	66.8	71.6	72.0	69.5	66.2
4071		70.1	76.6	75.9	79.2	77.6	74.7
1952 .		90.9	93 6	85 0	92 8	92 0	91.4
1953 .		100 0	100 0	100 0	100 0	100 0	100.0
1954 .		103.5	101.4	109.9	100 6	99.1	102.3
1955 .		106.1	101.7	113 0	100.4	99.1	103.5
		110 9	101.6	120 8	100.1	104.1	106.9 111.1
1957 .		114.7	101.7	129 2	103.2	111.6 114.2	111.1
		111.8	104.4	133 9	104 0 105 0	114.2	114.5
		117.5	105.4	137.1 140.0	106.0	118.8	118.0
1960 .		123.1	106.8	140.0	100.0	110.0	110.0
Quarter-							
1948–49Se	eptember	54.2	55.1	67.0	68.8	66.7	59.8
D	ecember	56.0	56.9	68.3	69.1	67.1	61.1
	Iarch	57.0	58.7	69.2	69.6	67.2	62.1
	ine	57.0	62.4	70.2	70.3	67.7	64.5
1949–50—Se		58.2	65.0	70.3 71.0	71.5	68.5	65.4
	ecember	60 0 61.5	65.8	71.0	72.2	68.6	66.3
	farch	63.0	70.0	73.2	73.5	72.3	68.7
1950–51—Se		64.1	71.4	74.4	75.4	72.5	69.8
	ecember	67.1	74 2	76.0	76.8	75.7	72.4
	farch	70 8	76.4	76.7	80.4	79.2	75.5
	une	78.5	84.4	76.6	84.2	82.8	81.2
1951-52-S		83.5	89.4	79.9	86.3	84.2	85.0
	ecember	88.2	93.3	84.2	91.1	90.7	89.8
N	larch	92 6	94 2	86.2	95.8	94.9	93.2
	une	99.2	97.6	89.7	97.8	98.0	97.5
1952–53—S		101.0	98.7	94.3	99.7	99.7	99.4 99.0
	December	97.8	99.8	99.1	99.1	99.9	100.2
	Aarch	99.7	100.1	102 0	100.3	100.2	100.2
	une	101.5	101.4	104.6	100.9	100.0	102.3
1953–54—S	December	103 5 103.1	101.7	107.3	100.7	98.3	102.0
	March	103.1	101.5	110 8	100 6	99.4	102.4
	une	104 2	100.8	111.4	100 8	98.6	102.4
1954–55—S		105 2	100 8	111.8	101.1	98.3	102.8
	December	104.8	101.5	112.5	100.6	98.3	102.8
	March	106.4	101.8	113.1	100.4	98.9	103.6
J	une	108.1	102.6	114.5	99.3	100.7	104.7
	eptember	109.0	101.7	115.8	99.4	101.9	105.2
	December	109.5	101.9	120.5	99.4	102.2	106.0
	March	110.1	101.9	122.7	99.7	102.3	106.5
	une	114.9	100.7	124.0	101.7	109.9 110.6	111.6
	September	119.0	100.8	125.3	101.9	111.6	111.4
	December	115.6	101.2	130.1	103.3	112.1	110.2
	March	111.0	101.7	130.5	103.7	112.1	110.2
	une	113.3	103.0	130.9	103.8	113.9	111.9
	September December	112.9 110.7	103.3	131.7	104.1	114.2	111.6
	e 1	110.7	104.2	134.4	104.3	114.2	111.5
	March	113 0	104.2	135.5	103.7	114.3	112.7
J		1115	1 200	1 -22		1	1

For footnote see next page.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: ADELAIDE—continued.

(Base of each Index: Year 1952-53 = 100.0.) (a)

Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Quarter—						
1958–59—September	114.7	105.7	135.9	104.7	114.6	113.5
December	116.7	105 6	137 0	104 8	114.2	114.2
March	118.7	105 3	137 5	105 1	114.6	115 0
June	119.8	104 8	137.9	105 3	114 9	115.3
1959–60—September	120 2	105 7	138.7	105.7	117 2	116 3
December	120 2	106.5	139 5	105 9	118 2	116.9
March	123.7	107.0	140 3	106 2	118 8	118.3
June	128.1	108.1	141.3	106 0	121.0	120.6
1960–61—September	130.4	108.3	143.4	106 0	121.2	121.5
December	130.6	109.5	149.1	105.6	121.2	122.4

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: PERTH.

(Base of each Index: Year $1952-53 = 100 \ 0.$) (a)

Perio	od.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ended Ju	ine						4.
1040		55.0	59.6	62.7	66.5	67.7	(0 (
1050		61 0	68 8	66.4	71.1		60.6
1051		70 0	78 6	74 5	78.1	69 5	66 2
1053		87.2	95 3	87 2	92.7	75.1	74.4
1052		100.0	100 0	100 0	100 O	90.7	90.4
1054		106 2	100 0	100 0	100 0	100 0 99.5	100 0
1955		100.2	100.1	119.2	102 0		103.0
1956		111.1	100.1	123 8	102 0	99.5 105.5	105.2
1957		116.0	101.4	123.6	102 0	117.0	107.9
1958		114.4	105.7	126.0	104 3	117.0	112.9
1959		115.2	107.2	130.3	105.7	118.7	113.6 114.7
1960		118.4	108.2	133.5	107.1	120.9	114.7
Quarter—							
	eptember	52.9	56.4	60.8	65.8	67.2	58.7
	ecember	54.0	57.9	62.2	65 8	67.8	59.7
	larch	55.5	59.4	63.5	66 8	67.9	60.8
	ine	57.7	64.7	64.4	67.4	67.9	63.1
	eptember	58.6	66.9	64.7	69.7	68.3	64.3
	ecember	59.9	67.5	65 8	70.3	68.8	65.2
	larch	61.5	68 6	66.7	71.5	70.3	66.5
	ine	63.9	72.1	68.3	72.7	70.7	68.6
1950–51—Se		65.3	73.5	69.9	73.5	70.8	69.7
	ecember	67.7	76.5	71.4	74.6	70.8	71.6
	larch	71.2	78.5	77.4	80.4	78.5	76.0
	ine	75.8	85.9	79.2	83.7	80.2	80.3
1951–52—Se		80.6	91.1	81.5	86.4	81.1	84.0
	ecember	85.0	94.9	84.1	91.7	88.9	88.8
	larch	89.8	95.8	90.3	94.4	95.4	92.9
Ju	ine	93.4	99.2	92.8	98.1	97.3	96.0

For footnote see next page.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: PERTH—continued.

(Base of each Index: Year $1952-53 = 100 \, 0.$) (a)

Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Quarter— 1952–53—September December March	98.4 98.2 100.2	99.4 100 3 100 0	96.1 99.3 101.5	99.2 99.0 100.6	98.8 99.6 100.8	98.6 99.2 100.5
June 1953–54—September December	103 . 1 104 . 9 103 9	100.3 100.4 100.2	103.1 104.0 106.2	101.1 102.2 101.8 101.9	100.8 100.6 99.7 98.9	101.7 102.5 102.1 102.9
March June	106.7 109.3 109.4 107.8	100 2 99.2 99.3 99.8	106 8 114.0 116.6 118.6	102.1 102.4 102.2	98.8 98.9 98.8	104.3 104.7 104.4
March June	108.8	100 0	119.9	102 3	99.1	105.0
	111.1	101.3	121.8	101.2	101.2	106.6
	109.5	101.3	122.5	101.4	102.4	106.4
	109.5	101.5	123.8	101.6	103.1	106.8
March June	111.6	101.5	124 5	102.1	104.1	107.9
	113.6	101.4	124 5	102.9	112.4	110.5
	115.6	101.9	124 1	103.5	113.9	111.7
	114.6	102.4	123 5	104.4	117.3	112.3
March June	115 9	103.4	123.4	104 8	118.2	113.2
	117 8	104.6	123.2	105.3	118.4	114.2
	116.5	105.0	123.9	105.9	118.4	114.0
	113 0	105.3	125.3	106.2	118.4	113.0
March June 1958–59—September December	113 4	105 4	126.8	105.2	118.2	113.2
	114 8	106.9	127.9	105.3	118.2	114.1
	115 1	107.0	128.8	105.4	118.4	114.4
	113 8	107.5	130.4	105.7	118.7	114.3
March June	114 8	107 2	130 5	106 1	118.9	114.7
	117.1	106.9	131.4	106 4	118.9	115.5
	117.8	107.3	131.5	106 8	118.8	115.9
December March June	115.7	107.7	132.6	107.0	120 4	115.7
	118 4	108 0	134.2	107.4	121.2	117.1
	121.6	109.6	135.6	107.0	123.3	119.0
	122.9	109.8	137.0	107.4	123.7	119.8
December	122.9	110.8	141.6	107.3	125.6	120.8

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: HOBART.

(Base of each Index: Year 1952-53 = 100.0.) (a)

I	Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ender 1949 1950 1951 1952 1953 1954	d June—	 56.0 59.0 67.3 87.1 100 0 107.9	58.0 67.8 78.4 94.3 100 0 101.8	70.3 73.0 79.8 88.3 100.0 107.1	68.1 70.0 77.2 92.3 100.0 103.0	63.1 63.5 72.6 91.7 100 0 103.9	60.7 64.7 73.3 90.4 100.0 105.0
1955 1956		 113.7	103.3	121.9	108.6	106.8	110.2

For footnote see next page.

CONSUMER PRICE INDEX NUMBERS: GROUPS AND ALL GROUPS: HOBART—continued.

(Base of each Index: Year 1952-53 = 100.0.) (a)

	Period.	Food.	Clothing and Drapery.	Housing.	Household Supplies and Equipment.	Mis- cellaneous.	All Groups.
Year ended	1 June—						
1957		118.6	106.1	133.3	115.2	118.5	116.9
1958		115.1	108.7	137.3	116 0	119.5	117.0
1959		116 8	109.8	141.3	116.8	121.2	118.7
1960		118.5	110.7	148.5	118.5	123.3	120.8
Quarter—							
1948-49-	-September	53.6	55.0	67.9	67.5	62 8	58.8
	December	54.7	56.9	69.9	67 8	62.9	59.9
	March	57.4	58 0	70 9	68.3	63.1	61.3
	June	58.1	62 1	72.6	68.7	63.4	62.8
1949-50-		58 2	65 0	73.1	68.9	63.7	63.6
	December	58 6	66 9	73 4	69.7	63.4	64.3
	March	58 5	67.6	74.2	69.6	63.5	64.5
	June	60 8	71.8	71.3	71.7	63.5	66.3
1950–51–	—September	62.7	73 0	76.6	72.1	68.1	68.6
	December	64.5	75.5	77.8	74.6	69.1	70.5
	March	67.5	78.3	81.5	79.5	76.4	74.5
	June	74.5	86.8	83.3	82.4	76.7	79.6
1951–52-	—September	80.8	90.5	84.4	84.6	82.2	84.1
	December	84.7	94.0	87.2	92.9	91.0	89.3
	March	89.0	94.8	89.3	94.6	96.5	92.5
1050 50	June	93.9	97.7	92.1	96.9	96.9	95.5
1952–53–	-September	98.0	99.2	95.3	97.9	98.6	98.1
	December	98 6	99.5	98.6	97.7	99.0	98.8
	March	100.5	99.9	102.0	101.9	101.1	100.8
1052 54	June	102 9	101.3	104.1	102.4	101.3	102.3
1955-54-	-September	108.5	101.7	104.8	102.9	105.1	105.2
	December	109.3	101.9	106.1	102.6	104.2	105.5
	March June	106 8	101.9	108.1	102.9	104.8	105.0
1054_55	June —September	107.0 106.3	101.5	109.4	103.6	101.5	104.4
1934-33-	December	105.3	101.4	109.6	103.7	101.3	104.2
	March	103.3	101.9 102.1	110 4	103.7	101.4	104.1
	T	107.7	102.1	110.9 112 0	103.6	102.6	105.2
1955-56-	September	110.7	102.0	114.4	103.7 107.9	102 8	105.9
1,00	December	113.6	103.0	114.4	107.9	103.5	107.4
	March	114 8	103.0	125 8	108.3	104.1 105.2	109.1
	June	115 8	104.2	128.7	110 3	114.2	110.5 113.6
1956-57-	-September	119.7	104.6	129.1	114.5	117.2	116.2
	December	120.1	105.3	133.4	114.6	118.6	117.2
	March	117.1	106 5	134 6	115.2	118.9	116.7
	June	117.4	107.8	136 0	116.4	119.1	117.5
1957-58-	-September	114.8	108.1	136 8	116.4	119.3	116.7
	December	115 0	108.5	137.2	115.9	119.3	116.9
	March	115 8	108.6	137.3	115.2	119.3	117.1
	June	114 8	109.7	138.0	116.4	119.9	117.3
195859-	-September	115.2	109.8	138.8	116.8	120.1	117.7
	December	117.0	110.2	140.9	116.5	120.9	118.7
	March	117.8	109.9	141.9	116.7	121.0	119.1
	June	117.3	109.1	143.4	117.2	122.7	119.3
1959-60-	-September	117.5	109.9	144.7	117.5	122.8	119.7
	December	117.2	110.4	147.4	117.8	123.2	120.1
	March	117.8	110.8	150.1	118.4	123.3	120.8
40.66	June	121.4	111.6	151.7	120.1	123.7	122.6
1960–61–	-September	128.4	111.6	153.7	121.3	125.7	125.8
	December	131.7	112.3	155.9	120.3	125.9	127.1

⁽a) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX.

SHOWING THE WEIGHTS OF THE GROUPS, SECTIONS AND ITEMS COMPRISED IN THE INDEX FOR THE SIX STATE CAPITAL CITIES COMBINED.

					Perce	ntage Weights	s.(a)	
Lis	st of Iter	ns.			Item or Sub-section.	Section Total.	Group Total.	
00D—							32.069	
Cereal Products—						4.065		
Bread					2.254			
Flour—								
Plain					0.331			
Self-raising					0.224			
					0.763			
*Biscuits Oats, flaked					0.112			
					0.071			
Rice					0.310			
*Prepared breakfast	10005				0.510	7.490		
Dairy Produce—						7.170		
Milk—					3.024			
Fresh					0.321			
*Powdered					0.321			
Condensed					0.434			
Cheese					2.486			
Butter					1.078			
Eggs			1.17	1		1.922		
Potatoes, Onions, Pre					0.404			
Dried fruit					0.360			
*Green peas, canned					0.173			
Potatoes					0.792			
Onions					0.193	2 055		
*Soft Drink, Ice Crear		Confectio	nery—			3.955		
*Soft drink					0.996			
*Ice cream					0.980			
*Chocolate confection	onery				1.181			
*Sugar confectioner	у				0.798			
Food—Other (except	Meat)-	and the same of th				4.229		
Sugar					1.117			
Jams					0 319			
Golden syrup					0 031			
*Honey					0 100			
*Meat extract					0 063			
*Sandwich spreads					0 184			
*Baked beans, cann					0 073			
*Spaghetti, canned					0 048			
*Margarine					0.334			
*Sauces					0.224			
*Pickles					0 086			
*Sardines					0.069			
*Herrings, canned					0.058			
*Salmon, canned					0.182			
*Soup, canned					0 112			
*Baby foods					0 120			
Tea					0 (00			
*Coffee					0.241			
+ 0					0.050			
						10.408		
Meat— Beef—						101100		
					0.882			
Sirloin roast					0.042			
Rib roast					0.042			

 ⁽a) The weights here shown are in proportion to estimated consumption at or about 1956-57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)
 Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Index for the Six State Capital Cities Combined.

				Percentage Weights.(a)				
List of It	ems.			Item or Sub-section.	Section Total.	Group Total		
	`							
				0.806				
				0.614				
				0.842				
				0.295				
е				0.658				
				0.477				
				0.516				
				0.278				
				0.476				
				0.197				
				0.455				
				0.236				
				0.460				
				0.136				
				0.265				
				0.184				
				0.908				
beef								
\Y						19.014		
gan					1			
			-					
			1					
					1			
				0.194				
	beef	beef	beef	beef	Item or Sub-section.	Item or Sub-section. Section Total.		

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956-57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

* Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Index for the Six State Capital Cities Combined.

				Perce	ntage Weight	s.(a)
Li	st of Ite	ms.		Item or Sub-section.	Section Total.	Group Total.
CLOTHING AND DRAPER	y—con	tinued.				
Women's Clothing—a	continue	ed.				
Frocks				 0.978		
Pullover, cardigan,	etc.			 0.917		
Slip				 0.266		
Undervests				 0.126		
Pantette, etc.				 0.356		
Brassiere				 0.315		
*Girdle				 0.254		
Stockings				0.592		
01				 0.190		
Gloves				 0.150		
Nightdress						
Pyjamas				 0.135		
*Umbrella				 0.068		
Apron				 0.079		
*Handkerchief				 0.077		
Boys' Clothing—					0.571	
Knickers				 0.151		
*Shorts				 0.045		
*Raincoat				 0.014		
Pullover and cardig				0.075		
				 0.121		
Shirt				 0.121		
Singlets						
*Underpants				 0.028		
Socks				 0.056		
Pyjamas				 0.036		
*Swim trunks				 0.016		
Girls' Clothing-					0.945	
Tunic				 0.198		
Overcoat				 0.092		
*Blazer				 0.044		
Pullover, cardigan,				 0.133		
tons at				0.155		
		• •		 0.135		
Slip				 		
Undervests				 0.043		
Pantettes, etc.				 0.046		
Pyjamas				 0.038		
Socks				 0.057		
*Stockings				 0.027		
Hats				 0.076		
*Piecegoods, etc.—					1.064	
*Rayon				 0.132		
A see				0.200		
			• •	 0.200		
*Woollen						
*Nursery squares				 0.039		
*Knitting wool				 0.251		
Footwear—					3.360	
Men's—						
Shoes				 0.853		
*Slippers				 0.036		
*Sandshoes				 0.033		
Working boots				 0.157		
Women's—				 		
CII				1.676		
*Slippers				 0.200		
*Sandshoes				 0.049		

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956-57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

* Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Indbk FOR THE SIX STATE CAPITAL CITIES COMBINED.

					Perce	ntage Weigh	ts.(a)
Li	st of It	ems.			Item or Sub-section.	Section Total.	Group Total.
CLOTHING AND DRAPER	Y —co	ntinued.		-			
Footwear—continued.							
Children's—							
Boys'					0.185		
Girls'					0.171		
Household Drapery—						1.087	
Blankets—							
Double bed					0.156		
Single bed					0.155		
Bedspread					0.112		
Sheets—							
Double bed					0.146		
Single bed					0.075		
Pillow slip					0.123		
Towel					0.168		
Table cloth					0.023		
Tea towel					0.023		
*Plastic sheeting					0.068		
rastic silecting					0.008		
Housing-							40 740
Rent—							10.718
Private houses					1.055	2.873	
					1.966		
*Government houses					0.907		
*Home Ownership—						7.845	
*House price					4.725		
*Rates					2.097		
*Repairs and mainten					1.023		
Household Supplies an	D EQ	UIPMENT-	-				13.173
Fuel and Light—						4.165	
Electricity					1.849		
Gas					1.510		
Firewood					0.690		
Kerosene					0.116		
Household Appliances						4.454	
Globe, electric					0.039		
Iron, electric					0.075		
*Toaster, electric					0.049		
*Jug, electric					0.049		
*Refrigerator							
*Washing machine					0.939		
*Vacuum alaanar					0.410		
*Vacuum cleaner *Stoves					0.158		
					0.373		
*Radio set					0.351		
*Radio valves					0.024		
*Television set					2.005		
Other Household Arti	cles-					4.554	
*Floor coverings—							
*Carpet					0.322		
*Linoleum					0.158		
*Felt					0.068		
Kitchen utensils-							
*Cup and saucer					0.093		
Dinner plate					0.069		
Jug					0.001		
Tumbler					0.012		
					0.012		

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956-57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

^{*} Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Index for the Six State Capital Cities Combined.

				Perce	ntage Weight	ts.(a)
st of Ite	ms.			Item or Sub-section.	Section Total.	Group Total.
ND EQI	JIPMENT-	-continue	d.			
icles—a	continued.					
ontinue	d.					
				0.005		
				0.020		
				0.011		
				0.006		
				0.008		
				0.011		
				0.021		
				0.016		
				0.015		
				1		
				0.007		
				0.015		
				0.000		
				0.048		
				0.011		
				1		
				0.003		
				0.028		
				0.262		
				0.037		
				0.184		
				0.252		
				1		
				1		
				0.057		
				0.256		
				0.141		
				0.165		
				0.165		
				1		
				> 0.228		
				J		
				0.213		
	ND Equicles—continue	icles—continued. ontinued	ND EQUIPMENT—continue icles—continued. ontinued.	ND EQUIPMENT—continued. icles—continued	Item or Sub-section. Item or Sub-section. Item or Sub-section. Item or Sub-section. Item or Sub-section.	ND EQUIPMENT—continued.

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956–57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

* Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Index for the Six State Capital Cities Combined.

_					Perce	entage Weigh	its.(a)
	List of It	ems.			Item or Sub-section.	Section Total.	Group Total.
Household Supplies A	AND EO	UIPMFNT-	-continue	7.			
Other Household Ar	ticles—	continued	-сопиниеи				
*Proprietary medici		commuca,					
*Adhesive banda					0.071		
					0.071		
*Cough mixtures					0.239		
*Tonic					0.156		
*Aspirin, etc.					0.140		
*Cascara					0.085		
*Ointments					0.037		
*Indigestion power	der				0.062		
*Pills					0.031		
School requisites-					0.051		
Lead pencil					0.016		
Pen holder					0.016		
					0.003		
Nibs					0.004		
Eraser					0.006		
Ruler					0.002		
Pastels					0.008		
Blotting paper					0.007		
Exercise books					0.058		
LACICISC COOKS					0.038		
Magazza							
Miscellaneous—							25.026
Transport—						11.270	
Fares—							
Train					1.628		
Tram and bus					2.754		
*Private motoring-					2.754		
*Motor car					3.006		
*Petrol							
401					1.463		
					0.153		
*Lubrication serv					0.142		
*Tyres					0.211		
*Tubes					0.012		
*Tyre retreading					0.110		
*Battery					0.142		
*Repairs							
					0.961		
*Registration					0.340		
*Third party insu					0.294		
*Driver's licence					0.054		
Tobacco and Cigaret						3.937	
Cigarettes					2.875		
Tobacco—							
Cigarette					0.875		
Pipe					0.134		
Cigarette papers					0.053		
*Beer—						4.084	
*Draught					2.772		
*Bottled					1.312		
Services—						2.536	
*Hairdressing-						2.550	
*Man's haircut					0.259		
*Boy's haircut							
					0.118		
*Woman's—							
					0.277		
*Trim							
*Irim *Set, shampoo, *Permanent wa	etc.				0.123		

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956-57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

* Denotes items which were not in the "C" Series Index.

LIST OF ITEMS OF THE CONSUMER PRICE INDEX—continued.

Showing the Weights of the Groups, Sections and Items Comprised in the Index for the Six State Capital Cities Combined.

				Percentage Weights.(a)					
	List of Ite	ms.		Item or Sub-section.	Section Total.	Group Total.			
Miscellaneous—conti	nued.								
Services—continued.									
*Drycleaning—									
*Suit			 	0.064					
*Sports trousers			 	0.093					
*Sponts coat			 	0.069					
*Frock			 	0.166					
*Skirt			 	0.027					
*Overcoat			 	0.109					
*Shoe repairs—									
*Men's			 	0.164					
*Women's			 	0.055					
*Boys'			 	0.038		1			
*Girls'			 	0.034					
*Postal services—									
*Postage			 	0.232					
*Telegram			 	0.062					
*Telephone calls			 	0.260					
*Telephone renta	1		 	0.276					
Other—					3.199				
Radio and televisi	on opera	tion-				4			
Radio licence			 	0.245					
*Television licence	e		 	0.334					
*Television main	tenance		 	1.003					
Cinema admission	-								
Adults			 	0.618					
Children			 	-0.026					
Newspapers-									
Morning			 	0.509					
Evening			 	0.464					
Total			 	100.000	100.000	100.000			

⁽a) The weights here shown are in proportion to estimated consumption at or about 1956–57 valued at relevant prices of March Quarter, 1960. (See para. 9 on page 20.)

§ 6. Comparison of Consumer Price Index and "C" Series Retail Price Index.

The principal ways in which the Consumer Price Index differs from the " C " Series Retail Price Index are:—

- (a) The list of items in the new index is more extensive than that of the "C" Series. It includes additional fields of expenditure and provides more intensive coverage of other fields.
- (b) The composition and weighting of the Consumer Price Index relate to the modes of living and patterns of expenditure of the post-war period. The "C" Series related to the pre-war pattern.

^{*} Denotes items which were not in the "C" Series Index.

(c) The Consumer Price Index is constructed as a series of linked indexes to keep it continuously representative throughout a period of significant changes in the pattern of household expenditure.

On pages 31 to 37, a list of items of the Consumer Price Index is shown, and those items not included in the "C" Series Index are distinguished. A few items that were in the "C" Series are omitted from the new index. In the various Groups of the Consumer Price Index, the additional sections and items covered may be summarized as follows:—

Food: More processed and packaged foods; lamb; soft drink, ice cream, and confectionery.

Clothing and Drapery: Clothing piecegoods and additional items of clothing and footwear, including casual wear.

Housing: Rents of government-owned houses; home ownership.

Household Supplies and Equipment: Major household appliances; floor coverings; tools; toilet articles; proprietary medicines; and other items.

Miscellaneous: Private motoring; beer; hairdressing; dry cleaning; shoe repairs; and postal, telephone, and television services.

A comparison of the weighting patterns of the Consumer Price Index and the "C" Series, as at the base year of the new index, is given in the table below. The comparison is necessarily approximate only. For example, the distribution of items between Groups is not identical in the two indexes. The table shows the percentage contribution of component parts of the indexes, as at year 1952–53, for the Six State Capital Cities combined.

Components.(a)	Components.(a)								
			"C" Series.	Consumer Price Index.					
Food Group	 oup—		41.0 33.0 (b) 11.3 (b) 4.5 \} 0.7	$ \begin{array}{c} 33.2 \\ 21.6 \\ 6.8 \\ 2.3 \\ 0.7 \end{array} $ $ \begin{array}{c} 9.8 \\ 3.9 \\ 3.1 \\ 4.6 \end{array} $					
Miscellaneous Group— Transport—Fares (rail, tram and bus) Private Motoring Tobacco and Cigarettes Beer Services, Cinema, Radio Licence and		 ers	2.8 (b) 2.1 (b) 4.6	$ \begin{vmatrix} 4.5 \\ 6.1 \\ 4.2 \\ 4.0 \\ 5.0 \end{vmatrix} $ $ 23.8 \begin{cases} 35.4 \\ 4.0 \\ 5.0 \end{cases} $					
Total			100.0	100.0					

A similar table, prepared to show the more significant differences in weighting affecting index numbers for recent quarters, is set out below. It relates to March Quarter, 1960, i.e. the commencement of the current linked series in the Consumer Price Index. The percentages shown indicate the relative influence given to the various components in measuring the degree of price change in the indexes from March quarter, 1960.

Components, (a)		Percentage Contribution—Weighted Average of Six Capital Cities, March Quarter, 1960.					
		"C" Series.	Consumer Price Index.				
Food Group—							
Meat (Butcher's)		16.5	8.8				
Potatoes and Onions		1.9 41.9	1.0 \ 32.1				
Soft Drink, Ice Cream, and Confectionery		(b) (41.9	4.0				
Other Food		23.5	18.3				
Clothing and Drapery Group		29.6	19.0				
Housing Group—							
Home Ownership		(b)	7.8				
Rent of Privately Owned Houses]	13.3 \ 13.3	2.0 \ 10.7				
Rent of Government Owned Houses		(b) J	0.9				
Household Supplies and Equipment Group—							
Fuel and Light		4.2)	4.2				
Household Appliances		0.7	4.5 \13.2				
Other Household Supplies		5 0.7	4.5				
Miscellaneous Group—							
Transport—Fares (rail, tram and bus)		3.5 \15.2	4.4				
Private Motoring		(b)	6.9				
Tobacco and Cigarettes		2.1	3.9 \25.0				
Beer		(b)	4.1				
Services, Cinema, Radio and Television Licer	nces,						
and Newspapers		4.7	5.7				
Total		100.0	100.0				

⁽a) Listed under Consumer Price Index headings.

The comparison is approximate only but it shows, for example, the main reasons why the two indexes moved differently over the June and September quarters of 1960. In this period prices of meat and rents of privately-owned houses increased much more than prices of other items. Because both these items had greater weight in the "C" Series Index, the "C" Series rose more than the Consumer Price Index.

The following table shows, for certain periods between 1948 and 1960, the Consumer Price Index for each city and the "C" Series Retail Price Index converted to the same base (i.e. year 1952–53 = 100 in each city). Different movements shown in this comparison result from the significantly different lists of items and weighting patterns of the indexes, together with the disparate price changes that have occurred over the period.

⁽b) Not included.

COMPARISON OF MOVEMENTS OF "C" SERIES RETAIL PRICE INDEX AND CONSUMER PRICE INDEX,(a)

(Base of each Index in each City separately: Year 1952-53 = 100.0.)(b)

	Syd	lney.	Melb	ourne.	Bris	bane.	Ade	laide.
Quarter.	"C" Series.	Consumer Price Index.	"C" Series.	Consumer Price Index.	"C" Series.	Consumer Price Index.	"C" Series.	Consumer Price Index.
1948—Sept. 1949 June 1950 " 1951 " 1952 " 1953 " 1954 " 1955 " 1956 " 1957 " 1958 " 1959 " Sept. Dec.	57.5 61.2 67.2 80.6 98.2 101.4 102.0 104.1 109.8 112.5 114.4 115.6 116.5	58.7 62.6 68.0 80.7 98.0 101.2 101.5 103.0 108.8 113.7 115.1 115.8 116.3	58.4 62.5 68.7 82.0 97.1 101.6 102.3 103.9 114.7 114.8 119.7 120.7	59.3 62.9 68.8 80.7 96.4 101.6 102.0 103.1 112.0 114.2 114.6 117.9 118.2	59.6 63.7 68.8 80.9 98.2 100.7 103.0 105.0 109.4 111.2 117.2 121.5 123.5	60.5 63.8 69.0 80.5 96.8 100.9 102.1 103.9 109.5 112.6 115.9 119.1 120.2	58.4 62.2 67.4 80.8 98.0 101.0 102.3 106.2 110.7 111.5 113.9 118.5	59.8 63.2 68.7 81.2 97.5 101.4 102.4 104.7 109.9 111.3 112.7 115.3
1960—March June Sept. Dec.		117.2 118.2 119.6 120.8 121.6	122.1 122.9 130.8 135.2 137.1	119.8 119.8 123.0 124.9 125.5	124.3 125.2 126.0 127.6 129.8	120.8 121.6 122.3 123.6 125.1	121.4 123.6 126.8 128.9 129.7	116.9 118.3 120.6 121.5 122.4

	Per	rth.	Hot	part.	Six Capital	Cities.(c)
Quarter.	"C" Series.	Consumer Price Index.	"C" Series.	Consumer Price Index.	"C" Series.	Consumer Price Index.
1948—Sept. 1949 June 1950 " 1951 " 1952 " 1953 " 1954 " 1955 " 1956 " 1957 " 1958 " 1959 " Sept. Dec. 1960—March June Sept. Dec.	57.1 62.6 67.6 81.4 96.1 102.0 110.3 114.4 117.9 122.5 122.4 124.9 126.1 125.8 127.8 130.3 131.2	58.7 63.1 68.6 80.3 96.0 101.7 104.3 106.6 110.5 114.2 114.1 115.5 115.9 115.7 117.1 119.0 119.8 120.8	57.1 61.7 65.6 79.2 94.4 102.8 105.0 106.6 115.4 118.4 118.6 121.9 123.3 124.4 125.3 127.7 133.3	58.8 62.8 66.3 79.6 95.5 102.3 104.4 105.9 113.6 117.5 117.3 119.3 119.7 120.1 120.8 122.6 125.8	58.0 62.1 67.8 81.1 97.6 101.4 102.8 105.0 111.8 113.8 115.3 118.4 119.6 120.8 121.9 125.5 128.5	59.2 62.9 68.4 80.7 97.2 101.4 102.1 103.6 110.2 113.7 114.8 116.8 117.3 118.0 119.0 121.1 122.5 123.3

⁽a) In individual cities the two indexes have moved differently as a result of the significantly different lists of items and weighting patterns, together with the disparate price changes that have occurred over the period. (b) Figures appearing after the decimal point possess little significance for general statistical purposes. They are inserted mainly to avoid the minor distortions that would occur in rounding off the figures to the nearest whole number. (c) Weighted average.

§ 7. Retail Price Index Numbers, 1901 to 1960.

The index numbers shown below are presented as a continuous series, but they give only a broad indication of long-term trends in retail price levels. They are derived by linking a number of indexes that differ greatly in scope. The

successive indexes used are: from 1901 to 1914, the "A" Series Retail Price Index; from 1914 to 1946–47, the "C" Series Retail Price Index; from 1946–47 to 1948–49, a composite of Consumer Price Index Housing Group (partly estimated) and "C" Series Index excluding Rent; and from 1948–49 to 1960, the Consumer Price Index.

RETAIL PRICE INDEX NUMBERS, 1901 TO 1960.

SIX STATE CAPITAL CITIES COMBINED.

(Base: Year 1911 = 100.)

	Y	ear.		Index Number.		Y	ear.		Index Number
1901				88	1931				145
1902				93	1932				138
1903				91	1933				133
1904				86	1934				136
1905				90	1935				138
1906				90	1936				141
1907				90	1937				145
1908				95	1938				149
1909				95	1939				153
1910				97	1940				159
1911				100	1941				167
1912				110	1942				181
1913				110	1943				188
1914 (a				114	1944				187
1915 (a				130	1945				187
1916 (a)			132	1946				190
1917 (a)			141	1947				198
1918 (a)			150	1948				218
1919 (a)			170	1949				240
1920 (a				193	1950				262
1921 (a				168	1951				313
1922 (a)			162	1952				367
1923				166	1953				383
1924				164	1954				386
1925				165	1955				394
926				168	1956				419
927				166	1957				429
928				167	1958				435
929				171	1959			• •	443
1930				162	1960				443

(a) November.

§ 8. International Comparisons: Retail Price Index Numbers.

The following tables give index numbers of consumer (retail) prices for various countries. Except where otherwise noted, the average prices for the year 1953 are taken as base (= 100). The figures, which have been taken from the *Monthly Bulletin of Statistics* of the Statistical Office of the United Nations, show fluctuations in prices in each country, and do not measure relative price levels as between the various countries included.

INDEX NUMBERS OF CONSUMER (RETAIL) PRICES IN VARIOUS COUNTRIES.

(Source: Monthly Bulletin of Statistics of the Statistical Office of the United Nations.)

(Base: 1953 = 100.)

ALL GROUPS INDEXES.

Period.	ARGENTINA (Buenos Aires).	AUSTRALIA.(a)	Belgium.(b)	BRAZIL (Sao Paulo).	CANADA.	FRANCE (Paris).	Germany (Western).	INDIA.(b)	Indonesia.(c) (Djakarta).	IRELAND.	ITALY.
1952 1953 1954 1955 1956 1956 1957 1958 1959	96 100 104 117 132 165 217 464 590	96 100 101 103 109 112 113 116 120	100 -100- 101 101 104 107 108 110	82 100 118 142 173 206 237 326 439	101 100 101 101 102 106 108 110	101 100 100 101 103 -106- 121 129 134	102 100 100 102 104 107 109 110	97 100 95 90 99 104 109 114 116	100	95 -100- 100 103 107 112 116 116 117	98 -100- 103 105 109 110 113 113 115
March Qtr June ,, Sept. ,, Dec. ,,	574 588 594 604	117 119 121 122	110 110 110 110	402 423 446 486	110 110 111 112	133 133 134 136	111 112 111 112	114 116 118 117	119 136 145 139	116 117 117 119	115 115 116 116

Period.	JAPAN.	NETHERLANDS.	NEW ZEALAND.	Norway.	PAKISTAN (Karachi).	PHILIPPINES (Manila).	Sweden.	SWITZERLAND.	UNION OF SOUTH AFRICA.(e)	UNITED KINGDOM.	UNITED STATES OF AMERICA.
1952	94 100 106 105 106 109 109 110	100 100 104 106 108 115 117 119 121	96 100 105 -107- 111 113 118 123 124	98 100 104 105 109 112 118 -120- 121	90 100 98 94 97 106 110 106 113	104 100 99 98 100 102 105 104 109	99 100 d-101- 104 109 113 119 120 124	101 100 101 102 103 105 107 106 108	97 100 102 105 107 110 -114- 115 117	-97- 100 102 106 f-112- 116 119 120 121	99 -100- 100 100 102 105 108 109 111
1960— March Qtr June ,, Sept. ,, Dec. ,,	112 113 114 115	120 121 122 121	123 123 124 125	120 121 121 121	114 113 113 113	105 106 111 113	124 124 124 125	107 108 108 109	116 117 117 117	120 121 121 122	110 110 111 111

⁽a) Consumer Price Index as converted to base 1953 = 100 by Commonwealth Statistician, (b) Rent is not included. (c) Base: 1959 = 100. (d) July-December. (e) Index for Europeans only. (f) Linked at January, 1956.

Note.—Symbol – on each side of an index number (e.g., -95-) indicates that two series have been linked at that period. Symbol——between two index numbers indicates that it is not possible to link two series (because of change in scope, etc.) and therefore the index numbers are not comparable with each other even though they are shown on the same base period.

INDEX NUMBERS OF CONSUMER (RETAIL) PRICES IN VARIOUS COUNTRIES—continued.

(Base: 1953 = 100.)
FOOD GROUP INDEXES.

	Period.	ARGENTINA (Buenos Aires).	AUSTRALIA.(a)	Belgium.	BRAZIL (Sao Paulo).	CANADA.	France (Paris).	Germany (Western).	INDIA.	Indonesta (Djakarta).	IRELAND.(b)	ITALY.
1952		 97	95	99	74	104	102	102	94	94	92	98
1953 1954 1955		 100 99 110	100 101 105	-100- 103 102	100 119 142	100 100 100	100 98 99	100 101 103	100 93 85	100 106 141	100 100 104	100 104 106
1956 1957 1958 1959		 125 167 230 537	112 111 112 115	104 107 108 109	175 196 220 317	101 105 108 108	101 -102- 121 125	106 108 110 112	97 103 109 115	161 177 258 311	105 109 119 118	111 111 115 112
1960		 659	121	109	457	109	127	113	116	c121	116	113
Marc June Sept. Dec.		 655 660 659 664	118 120 123 124	110 109 109 110	418 436 466 508	107 107 108 112	128 128 128 129	114 115 112 111	114 114 118 116	110 124 127 123	114 117 117 117	114 113 114 114

	Period.	JAPAN.	NETHERLANDS.	New Zealand.	Norway.	PAKISTAN (Karachi).	PHILIPPINES (Manila).	Sweden.	SWITZERLAND.	UNION OF SOUTH AFRICA.(e)	UNITED KINGDOM.(f)	UNITED STATES OF AMERICA.
1952 1953 1954 1955		 94 100 108 105	99 100 104 106	94 100 105 -108-	99 100 108 108	93 100 98 95	106 100 99 98	98 100 d-100- 105	100 100 102 103	95 100 101 104	95 100 103 110	102 -100- 100 98
1956 1957 1958 1959 1960		 104 107 106 107 111	110 116 116 118 120	114 113 115 116 118	113 113 122 -125- 124	100 113 117 113 123	101 105 111 107 114	113 115 119 121 128	105 106 107 105 106	106 110 -114- 114 116	102 105 107 108 107	99 102 107 105 106
Marc June Sept. Dec.	ch Qtr.	 108 110 112 112	122 119 121 118	115 115 119 121	124 124 123 123	122 121 122 122	106 108 119 122	128 128 128 128 128	105 106 107 107	116 117 116 116	107 108 107 108	104 106 107 107

⁽a) Consumer Price Index (Food Group) as converted to base 1953 = 100 by Commonwealth Statistician. (b) Base: August, 1953 = 100. (c) Base: 1959 = 100. (d) July-December. (e) Europeans only. (f) Beginning 1956, base: January, 1956 = 100.

Note.—Symbol – on each side of an index number (e.g., -95-) indicates that two series have been linked at that period. Symbol——between two index numbers indicates that it is not possible to link two series (because of change in scope, etc.) and therefore the index numbers are not comparable with each other even though they are shown on the same base period.

CHAPTER II.—WHOLESALE PRICES AND PRICE INDEXES.

§ 1. General.

Two indexes of wholesale prices are compiled by the Bureau. These are: (i) The Melbourne Wholesale Price Index; and (ii) The Wholesale Price (Basic Materials and Foodstuffs) Index. Particulars of the Melbourne Wholesale Price Index, which is now obsolete, are given in § 3 commencing on page 46 below.

After reviewing the list of items and weighting of the Melbourne Wholesale Price Index, the 1930 Conference of Statisticians resolved that a new index of wholesale prices of basic materials and foodstuffs should be compiled. This index—the Wholesale Price (Basic Materials and Foodstuffs) Index—which extends back to the year 1928 and is compiled monthly, is a special purpose index and one of a series of wholesale price indexes designed for special purposes.

§ 2. Wholesale Price (Basic Materials and Foodstuffs) Index.

1. Price Quotations.—The prices used in the index have in the main been obtained directly from manufacturers and merchants, and, with a few important exceptions, from Melbourne sources. Apart from locally produced building materials and one or two minor commodities, however, the price movements may be taken as representative of variations in wholesale prices of basic materials in most Australian markets.

Commodities in the index are priced in their primary or basic form wherever possible and in respect of imported materials as nearly as may be at the point where they first make effective impact on the local price structure. Thus the price of imported goods is not taken at the time of import, but rather on an ex-bond (or into factory) basis.

Broadly, where home-consumption prices exist for local products, they have been used in this index. During the year 1950–51 wool for local manufacture was subsidized and the home-consumption price for wool was used to calculate the index numbers shown in the table on page 47.

- 2. Commodities and Grouping.—For purposes of this index "basic" materials (as opposed to certain of the foodstuffs) are commodities in the primary or basic forms in which they first enter into productive processes carried out in Australia. The list of items is divided into seven main groups, each of which is sub-divided into goods which are mainly imported and goods which are mainly home-produced. A full list of these commodities is set out below, showing the quantity-multipliers (weights) for each commodity. The percentage of the total aggregate value in 1960 contributed by each item and group is also shown.
- 3. Method of Construction.—The index is constructed on the simple aggregative fixed-weights formula. The weights (quantity-multipliers) are based on estimates of the average annual consumption of the commodities in Australia during the period 1928–29 to 1934–35 inclusive. Changes in usage, changes of category as between "imported" and "home-produced" for some commodities, and changes in the industrial structure have affected the validity of some of the weights in the index.

During 1956, supplies and prices of potatoes and onions fluctuated violently upwards and downwards between abnormally wide limits. These fluctuations were so great as to dominate the movement of the sections of the index in which these items were included, namely, "Foodstuffs and Tobacco", "Goods Principally Home Produced" and "Total All Groups". In the circumstances of the case, neither seasonal adjustment nor conversion of the index to a

"changing weights" formula could be applied to eliminate these transient fluctuations. Accordingly, in order to provide a representative measure of the general trend in wholesale prices, the index was reconstructed as from July, 1936 by omitting potatoes and onions.

Consideration is being given to the enlargement of the index to cover additional groups and to revision of the weighting pattern of the index.

WHOLESALE PRICE (BASIC MATERIALS AND FOODSTUFFS) INDEX. LIST OF COMMODITIES, UNITS OF MEASUREMENT, QUANTITY-MULTIPLIERS, AND PERCENTAGE OF TOTAL AGGREGATE IN 1960.

Commodity.	Unit.	Quantity- multiplier. (Weight.)	Per- centage of Total Aggre- gate 1960.	Commodity.	Unit.	Quantity- multiplier. (Weight.)	Per- centage of Total Aggre- gate 1960.
Metals and Coal— Principally Imported— Aluminium Principally Home-pro-	ton	985	0.04	Rubber and Hides— Principally Imported— Rubber, crude Principally Home-produced—	lb.	24,214,400	0.76
duced— Iron and steel Briquettes	ton	637,000 243,000		Calf skins Cattle hides Tanning bark	lb. lb. ton	4,455,000 57,246,000 23,000	1.09
Copper, wire bars	ton	7,000	0.40	Total			2.06
Coal Lead, soft pig Tin, ingots Zinc, ingots	ton ton ton ton	9,300,000 10,400 1,250 14,800	10.90 0.19 0.23 0.31	Building Materials— Principally Imported— Timber, softwoods	1,000 sup. ft.	346,500	4.19
Total			17.10	Turpentine	gallon	458,000	0.06
Oils, Fats and Waxes— Principally Imported— Coconut oil Fuel oil Linseed oil Lubricating oil	ton ton gallon gallon	6,500 170,000 2,250,000 3,960,000	0.26 0.66 0.45 0.26	Principally Home-produced— Bricks	1,000 ton foot 100 sq. ft.	372,000 479,000 7,270,000 82,370	1.21 0.87 0.31 0.07
Kerosene, power Petrol Principally Home-pro-	gallon gallon	21,000,000 218,000,000	0.41 5.79	Plaster Timber, hardwoods	ton 100 sup. ft.	51,144 53,000 2,575,000	0.21
duced— Beeswax	lb. ton	169,112 26,0 0 0	0.01 0.32	White lead Whiting Total	cwt.	60,000 274,000	0.12 0.07 10.39
Total			8.16	Foodstuffs and To-			10.39
Textiles— Principally Imported— Hemp Kapok Jute fibre Phormium tenax Silk, raw Principally Home-pro-	ton lb. ton ton lb.	5,575 6,160,000 874 2,275 455,900	0.16 0.14 0.02 0.04 0.15	bacco(a)— Principally Imported— Tapioca	cwt. cwt. lb. lb. doz. lb. doz. lb. doz. lb. doz. 4-oz. tins	754,860 104,460 3,642,000 48,954,520 49,340 289,760 847,560	0.54 0.26 0.25 2.15 0.02 0.08 0.13
duced— Cotton, raw Wool, greasy	lb. lb.	15,900,000 50,200,000	0.40	Tobacco, leaf Principally Home-pro-	lb.	18,321,340	5.36
Total			2.81	Barley Maize Oats	bushel bushel bushel	5,185,260 330,640 15,713,240 339,246	0.67 0.05 1.04
Chemicals— Principally Imported— Ammonium sulphate Potash, muriate Potash, sulphate Soda, nitrate Soda, nitrate— Chilean Sulphur Principally Home-produced— Arsenic Blood and bone Methylated spirits Soda crystals Superphosphate Sulphuric acid	ton	23,830 4,055 2,025 21,400 1,100 3,600 95,500 1,531 34,431 2,374,000 4,986 704,144 226,450	0.12 0.02 0.01 0.13 0.01 0.02 0.62 0.02 0.18 0.09 0.03 1.44 1.05	Rice Wheat Peas Sugar Beef Lamb Mutton Pork Butterfat Lard Milk Currants Sultanas Grapes Total All Groups— Principally Imported Description Proceed Principally Home-produced	cwt. bushel ton 100 lb. lb. lb. lb. lb. lb. cgallon	3-9,246 41,880,980 675,980 352,682 7,352,520 87,245,740 49,923,380 204,156,640 1,497,840 167,833,800 10,391,520 18,893,700 98,668	0.26 5.44 0.16 5.29 14.63 3.78 1.38 6.57 0.03 5.22 0.17 0.33 0.45 55.74
Total			3.74	Total			100.00
	(a)	Includes weigh	hts transf	erred from deleted articles			

⁽a) Includes weights transferred from deleted articles.

4. Index Numbers.—Index numbers for each group of commodities and for all groups combined for the index of wholesale prices of basic materials and foodstuffs are given in the following table. Current index numbers, on the base: Average of three years ended June, 1939 = 100, are published monthly in the mimeographed statistical bulletin Wholesale Price (Basic Materials and Foodstuffs) Index and in the Monthly Review of Business Statistics.

WHOLESALE PRICE (BASIC MATERIALS AND FOODSTUFFS) INDEX NUMBERS.

(Base of each Group: Year 1928 = 100.)

			Basi	c Mater	ials.					Materi	
Period.	Metals and Coal.	Oils, Fats and Waxes.	Tex- tiles.	Chemicals.	Rub- ber and Hides.	Build ing Mat- erials.	Total.	Food- stuffs and To- bacco. (a)	Goods princi- pally lm- por- ted. (b)	Goods princi- pally Home- pro- dı ced .	All Groups
1929	100 100 95	100 102 108	100 83 61	100 98 95	100 77 55	100 98 100	100 98 93	100 107 95	100 101 105	100 103 92	100 103 95
1932 1933 1934	89 83 82 79 74	109 107 88 82 88	57 54 62 66 62	98 98 95 89 82	58 53 56 60 59	101 98 100 98 97	92 88 83 80 79	81 79 78 81 85	111 108 101 99 103	79 76 75 75 76	87 84 81 81 83
1937 1938 1939	72 79 80 81 84	91 95 95 97 123	76 87 61 65 78	82 82 83 84 97	72 89 66 76 93	99 110 104 105 127	82 91 88 90 104	90 95 96 92 99	105 113 109 111 134	81 86 85 83 90	86 92 91 90 100
1942 1943 1944	88 97 103 103	134 151 160 160 153	82 93 110 108 108	106 116 118 118 117	98 104 106 106 106	137 154 181 183 184	112 125 135 135 133	105 116 121 123 127	156 180 199 200 198	91 99 102 104 106	107 119 126 127 129
1947 1948 1949	102 107 129 160 179	142 142 159 166 179	119 165 234 254 382	116 116 127 138 179	104 94 100 96 155	187 194 204 213 258	131 137 157 175 208	129 137 156 172 200	194 202 217 225 263	108 114 135 154 182	129 136 155 172 202
1952 1953 1954	235 299 307 305 314	196 216 217 204 203	475 408 467 387 341	229 277 279 260 259	248 193 154 154 228	327 432 394 380 411	261 304 301 290 298	242 272 286 293 304	299 325 307 296 312	232 272 285 286 294	248 285 291 288 298
1957 1958 1959 1960	322 317 311 306 316	219 227 220 216 211	346 363 272 279 278	272 286 278 271 272	240 221 197 273 278	466 486 457 445 459	316 322 304 303 308	309 308 311 319 349	332 339 318 308 308	302 302 300 308 332	309 311 304 308 327
February	314 316 317	210 210 211	295 283 284	274 274 274	283 299 293	454 454 460	308 309 310	326 325 329	309 311 311	316 315 319	314 314 317
May	317 317 317	211 211 212	291 287 287	274 273 273	286 267 258	460 460 460	310 309 308	341 348 367	310 310 308	327 331 345	323 326 336
August	317 315 316	213 212 213	276 263 266	271 271 271	264 276 280	460 460 460	308 307 308	369 372 367	307 306 307	347 348 345	337 338 336
November .	. 316 . 316 . 314	210 209 209	264 271 270	271 271 271	286 285 258	460 460 460	307 307 305	357 346 344	306 307 307	338 330 328	330 325 323

⁽a) Excluding potatoes and onions. See para. 3 on page 44. (b) Represents only such imported commodities as are included in the Wholesale Price Index and does not measure changes in prices of all imports.

§ 3. Melbourne Wholesale Price Index.

1. General.—An index of Melbourne wholesale prices was first computed in 1912. It relates chiefly to basic materials and foods weighted in accordance with consumption in the years immediately preceding that date. Neither the list of items nor the weighting has been varied. Consequently, the index is our moded for current use and is a measure of variations in wholesale prices

based on the weighting originally determined. It has some historical significance as a measure of changes in the prices of its component items combined in the proportions in which they were in common use about the year 1910. It is now published on an annual basis for "All Groups" only and is used mainly as an approximate indication of long-term trends since the year 1861, for which it was first compiled. A description of the index and a list of the commodities included in it were published in Labour Report No. 38, 1949, pages 43–45.

2. Index Numbers.—Index numbers for each group of commodities, as well as for all groups combined, are shown in the following table:—

MELBOURNE WHOLESALE PRICE INDEX NUMBERS.

(Base of each Group: Year 1911 = 1,000.)

			(2)	use of eur	orompi	2 0007 12		,000.)		
Yea	ır.	Metals and Coal.	Wool, Cotton, Leather, etc.	Agricul- tural Pro- duce, etc.	Dairy Produce.	Gro- ceries.	Meat.	Building Materials.	Chemi- cals.	All Groups.
1861 1871 1881 1891 1901		1,438 1,096 1,178 895 1,061	1,381 1,257 1,115 847 774	1,583 1,236 1,012 1,024 928	1,008 864 935 995 1,029	1,963 1,586 1,421 1,032 1,048	888 1,345	1,070 1,044 1,091 780 841	2,030 1,409 1,587 1,194 917	1,538 1,229 1,121 945 974
1911		1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
1912	••	1,021	991	1,370	1,206	1,052	1,357	1,057	978	1,170
1913		1,046	1,070	1,097	1,054	1,024	1,252	1,128	995	1,188
1914		1,099	1,032	1,207	1,137	1,021	1,507	1,081	1,253	1,149
1915		1,284	1,017	2,162	1,530	1,133	2,435	1,275	1,528	1,604
1916		1,695	1,423	1,208	1,485	1,322	2,515	1,491	1,760	1,504
1917		2,129	2,008	1,157	1,423	1,343	2,403	1,884	2,171	1,662
1918		2,416	2,360	1,444	1,454	1,422	2,385	2,686	3.225	1,934
1919		2,121	2,363	1,987	1,651	1,514	2,342	2,852	2,896	2,055
1920		2,302	2,625	2,460	2,213	1,920	3,279	3,226	2,834	2,483
1921		2,173	1,361	1,767	2,000	1,977	2,158	2,733	2,303	1,903
1922	::	1,941	1,681	1,628	1,648	1,869	1,787	2,005	1,965	1,758
1923		1,826	2,148	1,778	1,840	1,746	2,579	2,024	1,933	1,944
1924		1,835	2,418	1,647	1,655	1,721	2,223	1,814	1,806	1,885
1925		1,851	1,966	1,796	1,636	1,723	2,212	1,711	1,790	1,844
1926		1,938	1,582	2,001	1,784	1,730	1,931	1,664	1,816	1,832
1927		1,962	1,650	1,826	1,823	1,724	2,111	1,623	1,866	1,817
1928		1,912	1,781	1,726	1,751	1,707	2,015	1,744	1,923	1,792
1929		1,912	1,555	1,793	1,854	1,689	2,245	1,755	1,943	1,803
1930		1,867	1,127	1,484	1,627	1,666	2,024	1,875	1,982	1,596
1931		1,826	1,040	1,121	1,398	1,794	1,512	2,025	2,166	1,429
1932		1,736	998	1,230	1,304	1,766	1,351	2,043	2,127	1,411
1933		1,713	1,118	1,175	1,194	1,714	1,485	2,061	2,105	1,409
1934		1,660	1,261	1,288	1,274	1,735	1,540	2,015	2,017	1,471
1935		1,602	1,217	1,344	1,325	1,729	1,508	1,964	1,996	1,469
1936		1,566	1,330	1,480	1,351	1,731	1,684	1,969	1,997	1,543
1937		1,772	1,406	1,604	1,451	1,750	1,678	2,430	2,006	1,656
1938		1,746	1,051	1,789	1,549	1,747	1,871	2,238	2,059	1,662
1939		1,758	1,101	1,820	1,557	1,752	1,710	2,220	2,075	1,665
1940		1,854	1,361	1,567	1,567	1,784	1,882	2,890	2,298	1,713
1941		1,960	1,402	1,721	1,554	1,883	1,776	3,138	2,527	1,796
1942		2,146	1,507	1,900	1,665	1,938	2,312	3,409	2,437	1,977
1943		2,272	1,945	1,964	1,716	1,939	2,366	3,764	2,442	2,117
1944		2,278	1,967	2,052	1,721	1,949	2,470	3,768	2,442	2,159
1945		2,270	1,960	2,259	1,726	1,967	2,560	3,770	2,527	2,228
1946		2,262	2,062	1,951	1,722	1,977	2,589	3,772	2,614	2,162
1947		2,390	2,690	2,019	1,763	2,174	2,748	3,800	2,843	2,360
1948		2,829	3,619	2,383	2,104	2,435	2,976	4,631	3,180	2,824
1949		3,502	3,966	2,876	2,309	2,558	3,356	4,611	3,221	3,191
1950		3,902	5,464	3,155	2,459	2,829	4,616	(a) 5,567	3,263	3,816
1951		5,080	7,943	4,512	2,930	2,850	6,438	(a) 7,074	3,294	5,098
1952		6,481	7,365	5,038	4,024	3,455	6,289	(a) 9,338	3,723	5,647
1953		6,615	6,950	4,958	4,533	3,767	6,303	(a) 8,519	4,691	(b) 5,631

⁽a) The list of items and weighting of the original Building Materials group of this index are outmoded in respect of recent years. The movement shown here for this group between 1949 and 1953 has been calculated in accordance with the movement occurring in the Building Materials group of the Basic Materials and Foodstuffs Index. (b) The "All Groups" index numbers for the years 1954, 1955, 1956, 1957, 1958, 1959 and 1960 were 5,384, 5,548, 5,916, 5,814, 5,575, 5,394 and 5,857 respectively.

§ 4. International Comparisons: Wholesale Price Index Numbers.

The following table gives index numbers of wholesale prices during the period 1952 to December, 1960 for Australia and other countries. Except where otherwise noted, the average prices in each country for the year 1953 are taken as base (= 100). The figures, which have been taken from the *Monthly Bulletin of Statistics* published by the Statistical Office of the United Nations, show fluctuations in prices in each country, and do not measure relative price levels as between the various countries included.

INDEX NUMBERS OF WHOLESALE PRICES IN VARIOUS COUNTRIES.

(Source: Monthly Bulletin of Statistics of the Statistical Office of the United Nations.)
(Base: 1953 = 100.)

Per	iod.	AUSTRALIA.	Вецогим.	BRAZIL.	CANADA.	DENMARK.	FRANCE.	GERMANY (Western).	India.	Indonesta (Djakarta).(a)	IRELAND.
1952		 98	107	87	102	107	105	103	97	95	100
1953 1954 1955 1956 1957 1958 1959		 100 99 103 106 107 105 106 112	100 99 101 104 106 102 101 102	100 130 147 176 197 222 305 399	100 98 99 102 103 103 104 104	100 100 -103- 106 106 105 105	100 98 98 102 108 121 126 130	100 98 101 103 105 106 105 107	-100- 96 88 99 104 107 111 118	100 110 144 136 158 247 (c)	(b)100 98 101 101 108 113 113 113
1960— March Qtr. June ,, Sept. ,, Dec. ,,	::	 108 113 116 112	103 103 102 102	365 377 404 450	104 105 104 104	106 105 105 105	130 130 128 131	106 106 107 108	114 117 120 121	(c) (c) (c) (c)	112 113 112 112

	Per	riod.	ITALY.	Japan (Tokyo).	NETHERLANDS.	New Zealand.	Norway.	PHILIPPINES (Manila).	Sweden.	Union of South Africa.	United Kingdom. (d)	UNITED STATES OF AMERICA.
1952			 100	100	104	101	-101-	101	106	99		101
1953 1954 1955 1956 1957 1958 1959 1960			 100 99 100 102 103 101 98	100 99 98 102 105 98 99	100 101 102 104 107 105 106 103	100 99 100 104 105 108 110 110	100 102 104 109 113 111 111	100 95 92 95 99 103 104 108	100 99 103 108 110 107 108 111	100 101 104 105 107 107 107	100 103 107 107 101 102 102	100 100 101 104 107 108 108 109
Marc June Sept Dec.	ch Qtr.		 99 99 99 99	101 100 101 102	105 103 102 102	110 110 110 111	112 111 111 112	107 106 109 112	110 111 111 112	108 108 109 110	103 102 101 101	109 109 108 109

⁽a) Imported goods. (b) Home-produced goods only, materials and fuel—Base: 1954 = 100.

⁽c) Not available.

⁽d) Rasic

Note.—The symbol—on each side of an index number (e.g., -95-) indicates that two series have been linked at that period. The symbol—between two index numbers indicates that it is not possible to link two series (because of change in scope, etc.) and therefore the index numbers are not comparable with each other even where they are shown on the same base period.

CHAPTER III.—WAGES AND HOURS.

- § 1. Arbitration and Wages Boards Acts and Associated Legislation.
- 1. General.—Particulars regarding the operation of Commonwealth and State Acts for the regulation of wages, hours and conditions of work were first compiled for the year 1913 and particulars for later years have appeared in subsequent issues of the Labour Report.
- 2. Laws Regulating Industrial Matters.—The principal Acts in force regulating rates of wage, hours of labour and working conditions generally in both Commonwealth and State jurisdictions at the end of 1960 are listed below:—

COMMONWEALTH.

Conciliation and Arbitration Act 1904–1960. Public Service Arbitration Act 1920–1960. Coal Industry Act 1946–1958. Stevedoring Industry Act 1949–1957. Snowy Mountains Hydro-electric Power Act 1949–1958. Navigation Act 1912–1958.

STATES.

New South Wales .. Industrial Arbitration Act, 1940-1959.

Coal Industry Act, 1946-1960.

Victoria .. Labour and Industry Acts 1958–1960.

Queensland .. Industrial Conciliation and Arbitration Acts,

1932 to 1958.

South Australia .. Industrial Code, 1920–1958.

Western Australia .. Industrial Arbitration Act, 1912–1952.

Mining Act, 1904-1957.

Tasmania .. Wages Boards Act 1920–1960.

3. Methods of Administration.—(i) Commonwealth—(a) Conciliation and Arbitration Act.—Under placitum (xxxv.) of section 51 of the Commonwealth of Australia Constitution, the Commonwealth Parliament is empowered to make laws with respect to "conciliation and arbitration for the prevention and settlement of industrial disputes extending beyond the limits of any one State". The Parliament has made such a law, namely, the Conciliation and Arbitration Act.

This Act defines "an industrial dispute" as "(a) a dispute (including a threatened, impending or probable dispute) as to industrial matters which extends beyond the limits of any one State; and (b) a situation which is likely to give rise to a dispute as to industrial matters which so extends; and includes (c) such a dispute in relation to employment in an industry carried on by, or under the control of, a State or an authority of a State; (d) a dispute in relation to employment in an industry carried on by, or under the control of, the Commonwealth or an authority of the Commonwealth, whether or not the dispute extends beyond the limits of any one State; and (e) a claim which an organization is entitled to submit to the Commission [see page 53] under section eleven A of the Public Service Arbitration Act 1920–1960 or an application or matter which the Public Service Arbitrator has refrained from hearing, or from

further hearing, or from determining under section fourteen A of that Act, whether or not there exists in relation to the claim, application or matter a dispute as to industrial matters which extends beyond the limits of any one State ".

The Conciliation and Arbitration Act was extensively amended by an Act (No. 44 of 1956) assented to on 30th June, 1956. This amendment altered the structure of the arbitration machinery by separating the judicial functions from the conciliation and arbitration functions. The Commonwealth Industrial Court was established to deal with judicial matters under the Act and the Commonwealth Conciliation and Arbitration Commission to handle the functions of conciliation and arbitration. Further amendments were made by Act No. 103 of 1956, Act No. 30 of 1958, Act No. 40 of 1959 and Act No. 15 of 1960. A summary of the provisions of the Conciliation and Arbitration Act 1904–1960 is given in the following paragraphs.

(b) The Commonwealth Industrial Court.—The Commonwealth Industrial Court is at present composed of a Chief Judge and three other Judges and the Act provides that the jurisdiction of the Commonwealth Industrial Court shall be exercised by not less than two Judges except in the following circumstances. A single Judge may exercise the jurisdiction of the Court with respect to a dismissal or injury of an employee on account of industrial action, interpretation of awards, questions concerning eligibility for membership of an organization. disputes between an organization and its members and a prescribed matter of practice or procedure. A single Judge may refer a question of law for the opinion of the Court constituted by not less than two Judges. The Court is a Superior Court of Record with the same power to punish contempts of its power and authority as is possessed by the High Court. In general, decisions of the Industrial Court are final; however, an appeal lies to the High Court, but only when the latter grants leave to appeal. Provision is made for the registration of employer and employee associations. In matters involving disputed elections in organizations, the Court may direct the Registrar to make investigations, and if necessary order a new election. The Act also provides for the Commission to exercise the powers of the Court with regard to an application for cancellation of registration of an organization. Any such change of jurisdiction must be notified by proclamation. This provision could be used if the powers of the Court in this regard were declared, in whole or in part, to be invalid.

Special provision is made concerning the right of audience before the Commonwealth Industrial Court. Briefly, except in proceedings which, in general, involve questions of law or offences against the Act, parties are able to elect whether to appear personally or to be represented by lawyers or officials. Even in proceedings involving questions of law, except appeals from decisions by other Courts to the Industrial Court on matters arising under this Act or the Public Service Arbitration Act 1920–1960, the parties may, if they wish and the Court grants leave, be represented by officials.

(c) The Commonwealth Conciliation and Arbitration Commission.—The Commonwealth Conciliation and Arbitration Commission is at present composed of a President, five Deputy Presidents, a Senior Commissioner, eight Commissioners and three Conciliators. The presidential members of the Commission must have been solicitors or barristers of the High Court or of the Supreme Court of a State of not less than five years' standing or Judges of the previously existing Court of Conciliation and Arbitration.

The Commonwealth Conciliation and Arbitration Commission is empowered to prevent or settle industrial disputes by conciliation or arbitration, and to make suggestions and to do such things as appear right and proper for (a) effecting a reconciliation between the parties to industrial disputes; (b) preventing and settling industrial disputes by amicable agreement; and (c) preventing and settling, by conciliation or arbitration, industrial disputes not prevented or settled by amicable agreement. The Commission may exercise its powers of its own motion or on the application of a party.

The President may assign a Commissioner to deal with industrial disputes relating to particular industries, or members of the Commission to deal with a particular industrial dispute. However, subject to the approval of the President, it is the duty of the Senior Commissioner to organize and allocate the work of the Commissioners and Conciliators.

When an industrial dispute occurs or is likely to occur, the Act provides that a Commissioner shall take steps for the prompt prevention or settlement of that dispute by conciliation, or, if in his opinion conciliation is unlikely to succeed or has failed, by arbitration. A Commissioner may arrange with the Senior Commissioner for a Conciliator to assist the parties to reach an amicable agreement and shall do so if the parties so request. If an agreement is reached, a memorandum of its terms shall be made in writing, and may be certified by the Commission. A certified memorandum shall have the same effect as an award.

The Commission in Presidential Session, that is, the Commission constituted by at least three presidential members nominated by the President, and not otherwise, is empowered to deal with making awards, or certifying agreements, in so far as they concern standard hours, basic wages and long service leave.

An industrial dispute being heard by a Commissioner may be referred to the Commission on the ground that the dispute, or part of it, is of such importance that, in the public interest, it should so be dealt with. If a party to a dispute makes an application for such a reference, the Commissioner shall consult with the President, who may direct that the Commission constituted by three members, one of whom is a presidential member and one is, where practicable, the Commissioner concerned, shall hear and determine the dispute, or that part referred to it. In this hearing the Commission may have regard to evidence given and arguments adduced previously before the Commissioner, and it may refer a part of the dispute back to the Commissioner for determination. The President may, before the Commission has been constituted for the referred dispute, authorize a presidential member of the Commission or a Commissioner to take evidence on the Commission's behalf.

An appeal against the decision of a Commissioner shall be heard by not less than three members nominated by the President, of whom at least two shall be presidential members of the Commission. However, an appeal will not be heard unless the Commission considers it is necessary as a matter of public interest. The President, after taking account of the views of the parties to a dispute, may appoint a member of the Commission to take evidence on behalf of the full bench of the Commission, so that the full bench can have this evidence before it when it commences its hearing.

Where matters relating to appeals or references to the Commission under both or either of the Conciliation and Arbitration Act and the Public Service Arbitration Act are being heard, and the Commission is not constituted by the same persons for these matters, the President may, if he is of the opinion that they involve a question in common, direct that the Commission in joint session (i.e. comprised of those persons who constituted the Commission in the separate matters) may take evidence and hear argument on that question.

Provision is also made in the Act for a presidential member of the Commission to handle industrial matters in connexion with the Maritime Industries, Snowy Mountains Area and Stevedoring Industry, except in those matters for which the Act requires that the Commission shall be constituted by more than one member.

The Commonwealth Conciliation and Arbitration Commission also deals with disputes and industrial matters, interstate or intra-State, associated with undertakings or projects of the Commonwealth Government which have been declared by the Minister to be Commonwealth projects for the purposes of this Act. In effect, this places employees of Commonwealth projects, so declared, under the jurisdiction of the Commission. The Commission may also make an award in relation to an industrial dispute involving such employees. The Minister has the power to exempt certain persons or classes of persons working on these projects from the jurisdiction of the Commission.

The Commission may make an award in relation to an industrial dispute when the Public Service Arbitrator refrains from dealing with claims made by a Public Service employee organization or consents to the claims being presented to the Commission, though such an award may be inconsistent with a law of the Commonwealth relating to salaries, wages, rates of pay or terms or conditions of service of employees in the Public Service as defined by section three of the Public Service Arbitration Act 1920-1960, not being the Commonwealth Employees' Furlough Act 1943-1959, the Superannuation Act 1922-1959 or any other prescribed Act.

The Act provides that where a State law, or an order, award, decision or determination of a State industrial authority is inconsistent with or deals with a matter dealt with in an award of the Commonwealth Conciliation and Arbitration Commission, the latter shall prevail, and the former, to the extent of the inconsistency or in relation to the matter dealt with, shall be invalid.

(d) Coal Industry Tribunal.—The Coal Industry Tribunal was established under the Commonwealth Coal Industry Act 1946 and the New South Wales Coal Industry Act, 1946 to consider and determine interstate disputes and, in respect of New South Wales only, intra-State disputes between the Australian Coal and Shale Employees' Federation and employers in the coal-mining industry.

Special war-time bodies were created to deal with specific aspects of the coal industry, reference to which was made in earlier issues of the Labour Report (see No. 40, page 53). Under amending legislation passed jointly by the Commonwealth and New South Wales Parliaments in 1951, the Tribunal was vested with authority to deal with all interstate industrial disputes in the coal mining industry, irrespective of the trade union involved, and, in the case of New South Wales, intra-State disputes also. The Tribunal consists of one person, who may appoint two assessors nominated by the parties to advise him in matters relating to any dispute. Subsidiary authorities are the Local Coal Authorities and Mine Conciliation Committees, who may be appointed to assist in the prevention and settlement of certain disputes. An amendment to the Commonwealth Coal Industry Act, passed in 1952, makes it obligatory for the Tribunal to use conciliation and arbitration to settle industrial disputes.

(e) Commonwealth Public Service Arbitrator.—Wages, hours of work and working conditions in the Commonwealth Public Service are regulated by the Commonwealth Public Service Arbitrator, under powers conferred by the Public Service Arbitration Act 1920–1960. The system of arbitration commenced to operate in 1912, cases being heard by the Commonwealth Court of Conciliation and Arbitration as part of the ordinary work of that Court. In 1920, however, the control was transferred to the Arbitrator, who is appointed by the Government for a term of seven years, and who need not have legal qualifications.

Provision is now made for an organization of employees in the Public Service to submit a claim to the Commonwealth Conciliation and Arbitration Commission with the consent of the Public Service Arbitrator or where the Arbitrator has, other than on the ground of triviality, refrained from hearing or determining the claim. Also, appeals from decisions of the Arbitrator may be made to the Commission.

(f) Australian Capital Territory Industrial Board.—The regulation of industrial matters in the Australian Capital Territory under a local Industrial Board commenced in the year 1922. However, an amending Ordinance, gazetted on 19th May, 1949, abolished the Board and transferred its functions to authorities established by the Commonwealth Conciliation and Arbitration Act. A Commissioner was assigned to the Australian Capital Territory. Matters outside his jurisdiction are now dealt with by the Commonwealth Industrial Court and the Commonwealth Conciliation and Arbitration Commission.

Details of the provisions relating to the Board during its period of jurisdiction may be found in issues of the Labour Report prior to No. 37 (see No. 36, pp. 51).

- (ii) States—(a) New South Wales.—The controlling authority is the Industrial Commission of New South Wales, consisting of a President and five other Judges. Subsidiary tribunals are the Conciliation Commissioners, the Apprenticeship Commissioner, Conciliation Committees and Apprenticeship Councils constituted for particular industries. Each Conciliation Committee consists of a Conciliation Commissioner as Chairman and equal numbers of representatives of employers and employees. The Apprenticeship Commissioner and the members of the Conciliation Committee for an industry constitute the Apprenticeship Council for the industry. These subsidiary tribunals may make awards binding on industries, but an appeal to the Industrial Commission may be made against any award. Special Commissioners with conciliatory powers and limited arbitration powers may be appointed. Compulsory control commenced in 1901, after the earlier Acts of 1892 and 1899 providing for voluntary submission of matters in dispute had proved abortive.
- (b) Victoria.—The authorities are separate Wages Boards for the occupations and industries covered, each consisting of a chairman and equal numbers of representatives of employers and employees, and a Court of Industrial Appeals, the latter presided over by a Judge of the County Court. The system was instituted in the State in 1896, and represented the first example in Australia of legal regulation of wage rates.
- (c) Queensland.—The authority is the Industrial Court, consisting of a Judge of the Supreme Court and not more than four members appointed by the Governor in Council. Legal control was first instituted in 1907 with the passing of the Wages Board Act.

- (d) South Australia.—The principal tribunal is the Industrial Court, composed of the President (a person eligible for appointment as a Judge of the Supreme Court) who may be joined by two assessors employed in the industry concerned; Deputy Presidents may also be appointed. There are also Industrial Boards, for the various industries, consisting of a chairman and equal numbers of representatives of employers and employees. Another tribunal provided for under the Industrial Code is the Board of Industry, composed of a President, who shall be the President or a Deputy President of the Industrial Court, and four Commissioners. Broadly speaking, the functions of these three tribunals are:—(i) the Industrial Court delivers awards concerning workers who do not come under the jurisdiction of the Industrial Boards and hears appeals from decisions of Industrial Boards; (ii) the determinations of the Industrial Boards apply to most industries in the metropolitan area; however, for employees of the Public Service, Railways and councils of a municipality or district, determinations of Industrial Boards apply to the whole of the State; (iii) the Board of Industry declares the "living wage".
- (e) Western Australia.—The system of control comprises an Arbitration Court, Industrial Boards, Conciliation Committees and a Conciliation Commissioner. Employers and employees are equally represented on both Boards and Committees. The Court consists of a Judge of the Supreme Court and two members. Commissioners may also be appointed by the Minister for the settlement of particular disputes. Legal control dates back to 1900.

The Western Australian Coal Industry Tribunal, established under the Mining Act, has power to determine any industrial matter in the coal mining industry. It consists of a chairman and four other members (two representatives each of employers and employees). Boards of reference may be appointed by the Tribunal and decisions of the Tribunal may be reviewed by the Court of Arbitration on the application of a party subject to the decision.

- (f) Tasmania.—The authority consists of Wages Boards for separate industries, comprising a Chairman (who is common to all Wages Boards), appointed by the Governor, and equal numbers of representatives of employers and employees, appointed by the Minister administering the Act. The system was instituted in 1910.
- 4. Awards, Determinations, and Agreements in Force.—In Labour Reports Nos. 5-36 statistics were published of the number of awards and determinations made and industrial agreements filed, excluding variations, in each State and under Commonwealth legislation dealing with these matters. Statistics were also published, up to and including 1939, showing the number of awards, determinations and industrial agreements in force at the end of each year. These details are not now published because of the difficulty of obtaining precise data.
- 5. New Legislation and Special Reports.—Information concerning the main provisions of various Industrial Acts in force throughout Australia was given in earlier Reports, and brief reviews are furnished in each issue of the more important aspects of new industrial legislation having special application to the terms of awards or determinations. The year 1960 is covered in this issue.
- (i) Commonwealth.—An amendment (Act No. 15 of 1960) to the Conciliation and Arbitration Act 1904–1959, effective on 14th May, 1960, increased from two to three the number of judges who, together with a chief judge, can comprise the Commonwealth Industrial Court.

- (ii) New South Wales.—The Coal Industry Act was amended by Act No. 22, 1960, to enable those officers of the Joint Coal Board who were formerly State public servants to derive full benefits from their superannuation contributions. The amendment was effective from 1st February, 1947.
- (iii) Victoria.—The Labour and Industry Act 1958 was amended on 7th June, 1960, by Act No. 6631.

The amending Act gave the Minister power to intervene in an appeal to the Industrial Appeals Court against a Wages Board Determination. Such intervention, either at the Minister's discretion or on representation to him by an association of consumers of goods or other group with a bona fide interest in the operation of the determination, would be for the protection of the public interest. The Court should consider whether the determination appealed against is contrary to the public interest and, in particular, whether it detrimentally affects the interests, convenience or requirements of the public or any substantial section thereof, or whether it may have the effect of restricting reasonable competition in the trade to which it relates, or any associated trade.

The Minister can, in similar circumstances to those in which he has power to intervene in an appeal, refer a determination to the Court for its consideration. Such a reference is to be notified in the Government Gazette, together with the date on which the Court will deal with it. Unlike an appeal, a reference shall not suspend the operation of the determination in whole or in part pending consideration by the Court. The Minister may appear by Council and any person or organization that the Court considers should be heard may appear personally or be represented. In dealing with the reference, the Court is to consider all the matters it is required to consider in an appeal in which the Minister has intervened.

In giving effect to its decision on the appeal or the reference, the Court may exercise in full its power to amend the determination.

Various adjustments were made to the provisions in the Act for the imposition of penalties.

The amendments in relation to intervention in appeals and reference to the Appeals Court by the Minister were proclaimed operative from 1st September, 1960, and those in relation to penalties from 7th June, 1960.

- (iv) Queensland.—No amendments were made to the Industrial Conciliation and Arbitration Acts during 1960.
 - (v) South Australia.—The Industrial Code was not amended during 1960.
- (vi) Western Australia.—No amendments to Acts affecting the regulation of wages or conditions of employment were made during 1960.
- (vii) Tasmania.—(a) The Wages Boards Act 1920–1951 was amended by Act No. 67 of 1960, assented to on 19th December, 1960.

The section of the Act which provided for the continuation of determinations made by wages boards appointed under the Wages Board Act 1910 was repealed.

The number of members that may be appointed to a wages board who are officers of either employer or employee organizations or associations in the trade to which the board is related was increased from one to two for each of these groups, but not more than half of the members appointed to a board as representatives of either employers or employees are to be officers of an organization or association. Where there is only one employer in the State in a trade covered by a wages board, one member of the board may be an officer of an organization or association of employers, irrespective of whether he has experience in the trade in accordance with the Act's usual requirements.

A person who is not ordinarily a resident in the State is not eligible for appointment as a member of a board, and a member of a board who ceases to reside in the State shall vacate his position. Any member of a board who is removed from his office on the ground that he has been absent from two or more consecutive meetings of the board without sufficient reason shall not be re-appointed within five years of his removal. Questions on which a board is evenly divided shall be resolved by the board chairman only after he has exhausted all means of obtaining a decision from among board members. A member of a board may appoint a person as his proxy to attend a board meeting. Such a person would have to be eligible for appointment to the board, and would have the same rights at the meeting as the member.

A new section provided for the appointment of a secretary of a board. The secretary, who shall be an officer of the Department of Labour and Industry, is to record the decisions made at a meeting and the chairman shall, if the board agrees that the record is correct, sign this record. A copy is subsequently to be sent to each board member, and copies are to be held by the secretary for inspection by any member of any board.

A board is to fix the date from which a determination is to operate, but this date is to be not earlier than fourteen days before the making of the determination. Any determination of a board made subsequent to an adjournment of a meeting shall have the same date as the first day of the meeting on which a quorum of the board was present. A determination of a board may provide for the settlement of a dispute by either the Chief Inspector of Factories or the chairman of the board, and may, in respect of any matter to which the determination relates, require anything to be done to his satisfaction or prohibit anything being done without his consent.

The sections of the Act under which apprenticeships were regulated were repealed. The term "industrial matters" was redefined to confine it to matters in relation to which a wages board determination had been or could be made. A new section was added under which a person presiding at a compulsory conference convened to prevent or settle an industrial dispute may direct, by order in writing, that any action shown by the conference to be necessary be taken. Such an order cannot require any person to contravene a wages board determination or to make him liable to legal proceedings. The penalty for contravening or failing to comply with the order is £100.

(b) The Stevedoring Industry Long Service Leave Act of 1960, dated 19th December, 1960, was proclaimed to operate from 1st February, 1961.

The Act created a fund, administered by the Treasurer, called the Stevedoring Industry Long Service Leave Fund. Into it all amounts recovered or otherwise appropriated under the Act are to be paid, and from it payments required by the Act are to be made. The Treasurer may invest moneys standing to the credit of the Fund in the same way that Trust Fund money may be invested under the Public Account Act 1957.

When a waterside worker, registered at a port in the State, is employed, the employer is to pay a charge at the rate of 3d. for each hour that he is employed. Payments of such charges are to be made to the Treasurer within the time fixed for submitting returns in respect of the employment, but, subject to the approval of the Chief Inspector of Factories, the time in which they are to be made may be extended, or they may be paid in instalments. Within fourteen days after the end of each month, an employer shall furnish to the Chief Inspector a return showing the hours worked during each pay-period ending in the month by registered waterside workers whom he has employed.

A worker is entitled to thirteen weeks' long service leave on ordinary pay after completion of twenty years of continuous registration as a waterside worker, and six and a half weeks' leave for each subsequent ten years. Rights to prorata leave are specified in cases of termination of registration through illness,

incapacity, death or other reason not arising from misconduct.

On application by a waterside worker, the Chief Inspector shall determine the period during which leave may be taken, and in determining this period the requirements of the port at which the worker is registered are to be taken into consideration. Leave is to be granted as early as practicable after the application has been made, or at a later date agreed upon by the worker, and it may be taken in one complete period or, by agreement, in two separate periods. No leave is to be taken until three years after the commencement of the Act.

Payments for leave are to be made in weekly instalments except when otherwise agreed between a worker and the Chief Inspector. On termination of service a worker is to be paid on the day following that on which he ceased to be registered. If a worker was registered on the day before his death, his legal personal representative shall be paid on the day following his death for his leave entitlement.

(viii) *Territories*.—No industrial legislation affecting only the Northern Territory or the Australian Capital Territory was passed in 1960.

§ 2. Rates of Wage and Hours of Work.

1. General.—The collection of data for minimum rates of wage in the many occupations in the industries carried on in each State was first undertaken by this Bureau in the early part of the year 1913. Particulars were ascertained primarily from awards, determinations and industrial agreements under Commonwealth and State Acts and related to the minimum wage prescribed. In those cases where no award, determination or agreement was in force, the ruling union or predominant rate of wage was ascertained from employers and secretaries of trade unions. This applied mainly in the earlier years; in recent years all occupations included have been covered by awards, etc. From the particulars so obtained, indexes of "nominal" (i.e. minimum) weekly wage rates were calculated for a number of industry groups. The index for each industry group was the unweighted average of wage rates for selected occupations within the group. These industry indexes were combined into an aggregate index by using industry weights as current in or about 1911.

Results were first published for 1913 in Labour Report No. 2, pages 28-43. Within a few years, the scope of these indexes was considerably extended (see Labour Report No. 5, pages 44-50). On the basis then adopted, weighted average minimum weekly and hourly wage rates and hours of work were published quarterly from 30th September, 1917 to 30th June, 1959, in the Quarterly Summary of Australian Statistics, and these were summarized annually in the Labour Report. Less detailed particulars of wage rates were also ascertained for each year back to 1891, and these were published in earlier

issues of the Labour Report.

Early in 1960 these indexes were replaced by a new series constructed on the basis of data obtained from investigations which were commenced in 1954, as described in the next section.

2. Indexes of Minimum Weekly and Hourly Wage Rates and Standard Hours of Work.—This section contains indexes (with base: year 1954 = 100) of minimum weekly and hourly rates of wage and standard hours of work for

adult males and adult females for Australia and each State. In the indexes there are 15 industrial groups for adult males and 8 industrial groups for adult females. For relevant periods these indexes replace cognate indexes (base: year 1911 = 1,000 for males and April, 1914 = 1,000 for females) published in issues prior to No. 47, 1959.

The indexes are based on the occupation structure existing in 1954. Weights for each industry and each occupation were derived from two sample surveys made in that year. The first was the Survey of Awards in April, 1954, which showed the number of employees covered by individual awards, determinations and agreements. This provided employee weights for each industry as well as a basis for the Survey of Award Occupations made in November, 1954. This second survey showed the number of employees in each occupation within selected awards, etc., in the various industries, thereby providing occupation weights.

The industrial classification used in the current indexes, shown in the table on page 60, does not differ basically from the previous classification, the alterations being largely in the arrangement of classes. A comparison was given in Labour Report No. 47, page 23. The former Miscellaneous group was dissected into two component industry groups, Wholesale and Retail Trade and Public Authority (n.e.i.) and Community and Business Services. A new group, Communication, was included, and the former Domestic, Hotels, etc., group was extended to include Amusement, Sport and Recreation. This group is now shown as Amusement, Hotels, Personal Service, etc. The Domestic part of this group was omitted because of coverage difficulties. The former Pastoral, Agricultural, etc., group is not included in the new index.

The minimum wage rates and standard hours of work used in the new indexes are for representative occupations within each industry. They have been derived entirely from representative awards, determinations and agreements in force at the end of each quarter, commencing with 31st March, 1939, for adult males and 31st March, 1951, for adult females. The index for adult males includes rates for 3,406 award designations. However, as some of these designations are operative within more than one industry, or in more than one State, the total number of individual award occupations is 2,314. For adult females the corresponding numbers are 1,120 and 522. By use of the industry and occupation weights derived from the surveys described above, these rates and hours were combined to give weighted averages for each industrial group for each State and Australia. Weighted averages of the components of the total minimum wage rate, i.e., basic wage, margin and loading, were calculated separately for employees covered by Commonwealth awards, etc., and for those covered by State awards, etc. See page 60.

Because the indexes are designed to measure movements in prescribed minimum rates of "wages" as distinct from "salaries", awards, etc., relating solely or mainly to salary earners are excluded.

The particulars given in this chapter show variations in minimum weekly and hourly rates of wage and standard hours of work from year to year in each State and in various industrial groups. The amounts should not be regarded as actual current averages but as indexes expressed in money and hour terms, indicative of trends. Tables showing particulars of wage rates and index numbers as at the end of each quarter from 31st March, 1939 (for adult males), and 31st March, 1951 (for adult females) to 31st December, 1960, will be found in Sections IV. and V. of the Appendix.

In Sections VII. and VIII. of the Appendix, particulars of wage rates are given for a large number of the more important occupations in each industrial group, and a comparison of wage rates and hours of work for certain occupations in Australia, the United Kingdom and New Zealand will be found in Section IX.

3. Adult Male Weekly Wage Rates,—(i) States. The following table shows, for each State and Australia, the weighted average minimum weekly rates of wage payable to adult male workers for a full week's work at the dates specified. Index numbers with the weighted average for Australia for the year 1954 as base (= 100) are also shown.

WEEKLY WAGE RATES: ADULT MALES, ALL GROUPS.(a)

Indexes of Weighted Average Minimum Weekly Rates payable for a Full Week's Work (excluding overtime), as prescribed in Awards, Determinations and Agreements, and Index Numbers of Wage Rates.

Date.	Date.			Qld.	S.A.	W.A.	Tas.	Aust.
		RAT	ES OF V	VAGE.(b)				
31st December, 1939		s. d. 100 1 122 6	s. d. 97 1 121 1	s. d. 99 5 118 1	s. d. 94 1 116 0	s. d. 100 6 120 4	s. d. 92 2 115 7	s. d. 98 4 120 7
", ", 1950		206 2	201 9	195 2	197 11	200 7	198 0	202 0
", ", 1951		250 2	240 6	229 11	236 0	241 6	238 3	242 5
", ", 1952		280 2	270 8	258 6	270 10	275 6	272 3	273 2
", 1953		287 4	278 7	264 8	273 6	283 8	283 4	280 2
", , 1954		293 3	284 10	275 7	281 7	287 2	287 8	286 10
,, 1955		305 3	295 7	283 6	285 0	300 1	293 7	297 0
,, 1956		322 9	309 7	302 9	296 4	312 10	313 11	313 0
,, 1957		324 6	316 0	304 4	306 11	321 7	318 6	317 5
,, 1958		329 3	319 8	317 10	312 5	324 0	323 7	322 11
,, 1959		350 3	344 2	334 4	339 11	340 9	347 0	344 8
31st March, 1960		354 9	349 2	338 11	341 4	345 3	347 11	348 11
30th June, 1960		356 6	349 5	344 8	341 9	350 4	349 7	350 11
30th September, 1960		358 7	349 8	347 4	342 0	355 10	351 2	352 8
31st December, 1960		362 8	349 10	350 8	342 1	358 1	351 11	354 11

INDEX NUMBERS.

(Base: Weighted Average Weekly Wage Rate, Australia, 1954 = 100.)

31st E	ecembe	er, 1939	 	35.4	34.4	35.2	33.3	35.6	32.6	34.8
,,	* >	1945	 	43.4	42.9	41.8	41.1	42.6	40.9	42.7
2.5	25	1950	 	73.0	71.4	69.1	70.1	71.0	70.1	71.5
, ,	,,	1951	 	88.6	85.2	81.4	83.6	85.5	84.4	85.8
,,	2.2	1952	 	99.2	95.8	91.5	95.9	97.5	96.4	96.7
11	2.9	1953	 	101.7	98.6	93.7	96.8	100.4	100.3	99.2
,,	,,	1954	 	103.8	100.9	97.6	99.7	101.7	101.9	101.6
,,		1955	 	108.1	104.7	100.4	100.9	106.3	104.0	105.2
,,	21	1956	 	114.3	109.6	107.2	104.9	110.8	111.2	110.8
,,	11	1957	 	114.9	111.9	107.8	108.7	113.9	112.8	112.4
2.9	22	1958	 	116.6	113.2	112.5	110.6	114.7	114.6	114.3
,,	12	1959	 	124.0	121.9	118.4	120.4	120.7	122.9	122.0
1st N	farch, 1	1960	 	125.6	123.6	120.0	120.9	122.2	123.2	123.5
	une, 19		 	126.2	123.7	122.0	121.0	124.0	123.8	124.3
		er, 1960	 	127.0	123.8	123.0	121.1	126.0	124.3	124.9
1st D	ecembe	er, 1960	 	128.4	123.9	124.2	121.1	126.8	124.6	125.

⁽a) Excludes rural. (b) The amounts shown should not be regarded as actual current averages, but as indexes expressed in money terms, indicative of trends.

⁽ii) *Industrial Groups*, *Australia*.—The following table shows for Australia the weighted average minimum weekly rates of wage for each industrial group, for all manufacturing groups and for all groups combined, except rural. Corresponding index numbers are also given with the weighted average for all groups for the year 1954 as base (= 100).

WEEKLY WAGE RATES: ADULT MALES, INDUSTRIAL GROUPS,(a) AUSTRALIA.

Indexes of Weighted Average Minimum Weekly Rates payable for a Full Week's Work (excluding overtime), as prescribed in Awards, Determinations and Agreements, and Index Numbers of Wage Rates.

Industrial Group.			At 31	st Decem	ber—		
industrial Group.	1939.	1945.	1950.	1955.	1958.	1959.	1960.
	RAT	ES OF W	/AGE.(b)				
Mining and Quarrying(c) Manufacturing—	s. d. 109 11	s. d. 138 8	s. d. 259 7	s. d. 366' 10	s. d. 376 2	s. d. 407 1	s. d. 415 l
Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Sawnilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring(d) Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc. All Industrial Groups(a)	99 10 93 1 99 1 97 6 104 7 96 5 98 8 99 1 91 10 97 10 98 6 91 11	122 2 115 10 119 11 117 11 127 8 118 7 120 8 119 8 117 9 121 7 117 7 117 7 117 9 113 9 115 3 120 7	201 8 197 5 201 5 196 0 214 3 197 7 200 10 198 7 195 10 197 11 196 7 213 4 200 10 192 1	294 9 285 9 288 10 312 6 291 4 294 1 295 6 290 11 294 3 276 11 316 6 297 9 289 10 283 7 297 0	320 2 310 11 322 5 314 10 343 3 316 7 320 0 322 8 316 8 319 5 314 6 324 11 315 5	344 9 331 10 339 8 335 1 365 0 341 9 343 9 343 10 340 11 338 5 341 2 334 5 328 0 344 8	350 2 340 5 346 2 378 6 347 2 357 4 346 6 357 4 346 6 357 4 348 7 383 7 383 7 383 7 384 1
	IN	DEX NU					
(Base: Weighted Ave	rage We	ekly Was	ge Rate,	Australia	, 1954 =	: 100.)	
Mining and Quarrying(c) Manufacturing— Engineering, Metal Works, etc	38.9 35.3	49.1	91.9 71.4	129.9 104.4	133.2	144.1	147.0
Textiles, Ciothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring(d) Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Communication and Business Services Amusement, Hotels, Personal Service and	33.0 35.1 34.5 37.0 34.1 34.9 35.1 33.5 35.1 32.2 34.6 34.9	41.0 42.5 41.8 45.2 42.0 42.7 42.4 41.7 43.0 41.6 43.8 42.3	69.9 71.3 69.4 75.9 70.0 71.1 70.3 69.3 70.1 69.6 75.5 71.1	100.9 104.7 102.3 110.7 103.2 104.1 104.6 103.0 104.2 98.1 112.1 105.4	110.1 114.2 111.5 121.5 112.1 113.3 114.3 112.1 113.1 111.4 120.7 115.0	117.5 120.3 118.6 129.2 118.9 121.0 121.7 119.3 120.7 119.8 135.8 120.8	120.5 124.7 122.6 134.0 122.9 124.1 126.5 122.0 135.8 126.4
vice, etc	33.3	40.8	68.1	100.4	109.3 114.3	116.1	119.4

(a) Excludes rural. (b) See note (b) to previous table. (c) For mining, the average rates of wage are those prevailing at the principal mining centres in each State. They include lead bonuses, etc. (d) Average rates of wage are for occupations other than masters, officers and engineers in the Merchant Marine Service, and include the value of keep, where supplied.

(iii) Components of Total Wage Rate.—A dissection of weighted average minimum weekly wage rates for adult males into the three components of the total minimum wage, i.e., basic wage, margin and loading, is given in the following two tables, separate particulars being shown for employees covered by awards, etc., within Commonwealth and State jurisdictions. For the purposes of the index the Commonwealth jurisdiction embraces awards of, or agreements registered with, the Commonwealth Conciliation and Arbitration Commission, and determinations of the Commonwealth Public Service Arbitrator. State jurisdictions embrace awards or determinations of, or agreements registered with, State industrial tribunals, together with certain unregistered agreements, where these are dominant in the particular industries to which they refer.

The basic wage rates shown in this section are weighted averages of the rates prescribed in awards, etc., for the occupations included in the index for each State. For industries other than mining, metropolitan basic wage rates have

generally been used. However, there are a number of occupations for which basic wage rates other than the metropolitan rate are prescribed. Also, in some States at various times State Government employees under Commonwealth awards have been paid State basic wage rates, and the basic wage rates of some employees have been subject to automatic quarterly adjustments while those of other employees within the same jurisdiction have remained unchanged. In all such cases the basic wage rate actually paid is used in tables below. For these and other reasons, the weighted average basic wage rates differ, in the majority of cases, from the metropolitan basic wage rates shown in other sections of this chapter.

Margins are minimum amounts, in addition to the basic wage, awarded to particular classifications of employees for features attaching to their work,

such as skill, experience, arduousness and other like factors.

Loadings are minimum amounts, in addition to the basic wage and margin (if any), awarded for various kinds of disabilities associated with the performance of work, or to meet particular circumstances. They include payments such as industry loadings and other general loadings prescribed in awards, etc., for the occupations included in the index.

For a more detailed description of this dissection of weekly wage rates into components and for tables for each State and Australia, according to jurisdiction, extending back to 1939, see Statistical Bulletin 902:—Minimum Weekly Wage Rate Index—Adult Males: Components of Total Wage Rate. Later figures, together with monthly figures from 31st January, 1957, have been published in the bulletin Minimum Weekly Wage Rates, January, 1957, to June, 1961.

(a) States. The following table shows the components of the total minimum weekly wage rate for each State and Australia as at 31st December, 1960, according to jurisdiction.

WEEKLY WAGE RATES: ADULT MALES, COMPONENTS OF TOTAL WAGE RATE(a), 31st DECEMBER, 1960.

Weighted Averages of Minimum Weekly Rates(b) Payable for a Full Week's Work (Excluding Overtime).

		1 11	LK	1101	.12 (1	EXCLU	DIN	7 0 11	.1(111)	IE).				1	
Jurisdiction and Components of Total Wage.(c)		N.S.	.W.	Vi	c.	Q1	d.	S.2	A.	W.	A.	Та	s.	Au	st.
Commonwealth Award	ds,	s.	d.	s.	d.	S.	d.	S.	d.	s.	d.	S.	d.	s.	d.
Basic Wage		283	8	275	5	266	7	271	6	276	6	284	11	278	2
Margin		71	7	66	4	79	11	72	6	85	10	61	6	70	0
Loading		3	7	3	1	5	1	1	4	2	10	2	0	3	2
Total Wage		358	10	344	10	351	7	345	4	365	2	348	5	351	4
State Awards, etc.—															
Basic Wage		293	9	275	9	276	11	271	1	293	10	282	1	285	2
Margin		67	1	79	11	69	2	55	10	60	1	66	8	68	4
Loading		5	10	5	6	4	5	7	11	3	3	8	8	5	3
Total Wage		366	8	361	2	350	6	334	10	357	2	357	5	358	9
All Awards, etc.—															
Basic Wage		288	6	275	6	275	0	271	5	291	10	283	10	281	7
Margin		69	6	70	-6	71	2	67	3	63	1	63	5	69	2
Loading		4	8	3	10	4	6	3	5	3	2	4	8	4	2
Total Wage .		362	8	349	1:0	350	8	342	1	358	1	351	11	354	11

⁽a) Excludes rural. The amounts shown should not be regarded as actual current averages, but as an index expressed in money terms, indicative of trends.

(b) As prescribed in awards, determinations and agreements.

(c) For definitions see text above.

(b) Australia, 1939 to 1960. The components of the total minimum weekly wage rate for Australia, according to jurisdiction, are shown in the following table.

WEEKLY WAGE RATES: ADULT MALES, COMPONENTS OF TOTAL WAGE RATE(a), AUSTRALIA.

Weighted Averages of Minimum Weekly Rates(b) Payable for a Full Week's Work (Excluding Overtime).

Jurisdiction and Comp	onents (of Total W	age.(c)	31s Dec 193		31s Dec 194		31s Dec 195	:.,	31s Dec 195	.,	31s Dec 196	C.,
Commonwealth Awa Basic Wage Margin Loading	rds, etc			s. 79 17 0	d. 5 3 4	s. 97 19 4	d. 3 4 1	s. 162 35 3	d. 2 8 11	s. 239 52 2	d. 0 8 4	s. 278 70 3	2 0 2
Total Wage				97	0	120	8	201	9	294	0	351	4
State Awards, etc.— Basic Wage Margin Loading	- 			81 17 0	11 4 6	98 20 2	1 0 5	161 35 5	8 3 5	244 50 5	8 6 0	285 68 5	2 4 3
Total Wage				99	9	120	6	202	4	300	2	358	9
All Awards, etc.— Basic Wage Margin Loading	• •			80 17 0	8 3 5	97 19 3	8 8 3	161 35 4	11 6 7	241 51 3	10 7 7	281 69 4	7 2 2
Total Wage				98	4	120	7	202	0	297	0	354	11

For footnotes see table on page 61.

4. Adult Female Weekly Wage Rates.—(i) States. The following table shows the weighted average minimum weekly rates of wage payable to adult female workers for a full week's work in each State and Australia at the dates specified. Index numbers with the weighted average for Australia for the year 1954 as base (= 100) are also shown. This series has not been compiled for the years prior to 1951.

WEEKLY WAGE RATES: ADULT FEMALES.

Indexes of Weighted Average Minimum Weekly Rates payable for a Full Week's Work (excluding overtime), as prescribed in Awards, Determinations and Agreements, and Index Numbers of Wage Rates.

Date	N.S.V	V.	Vic.		Qld.	S.A.	W.A.	Tas.	Aust.
	R.A	ATE	S OF '	WA	GE.(a)				
31st December, 1951 " " 1952 " " 1953 " " 1954 " " 1955	s. 172 195 200 201 209	d. 4 2 6 3 8	195 201 200	1. 2 9 4 9 5	s. d. 161 2 183 5 188 2 190 5 194 3	s. d. 170 3 196 9 199 1 199 11 201 9	s. d. 162 6 184 11 190 2 190 5 197 9	s. d. 165 7 189 2 197 2 197 7 200 0	s. d. 170 4 193 7 198 9 199 2 206 11
,, ,, 1956 ,, ,, 1957 ,, ,, 1958 ,, ,, 1959	 . 221 . 223 . 229 . 249	5 8 0 3	225 227	3 0 6 3	202 11 206 1 215 3 229 8	209 3 219 6 223 9 239 1	206 3 212 5 214 1 224 1	215 3 219 0 221 3 234 2	217 3 221 3 225 8 242 2
31st March, 1960 30th June, 1960 30th September, 1960 31st December, 1960	 . 255 . 256 . 258 . 261	5 8 4 3	246	3 4 5 7	23 1 3 234 7 236 10 239 4	241 1 242 3 242 3 242 10	239 4 244 4 249 5 251 2	234 10 235 3 236 5 238 9	247 6 248 9 250 6 251 8

WEEKLY WAGE RATES: ADULT FEMALES—continued.

		Date.			N.S.W.	Vic.	Q1d.	S.A.	W.A.	Tas.	Aust.
					IND	EX NUM	BERS				
		(Base:	Weight	ed Aver	rage Wee	ekly Wag	e Rate, a	Australia	, 1954 =	100.)	
31st E	Pecemb	1951 1952 1953 1954 1955			86.6 98.0 100.7 101.1 105.3	86.5 98.3 101.1 100.8 105.7	81.0 92.1 94.5 95.6 97.6	85.5 98.8 100.0 100.4 101.3	81.6 92.9 95.5 95.6 99.3	83.2 95.0 99.0 99.2 100.5	85.6 97.2 99.8 100.0
;; ;;	;; ;; ;;	1956 1957 1958 1959			111.2 112.4 115.0 125.2	110.6 113.0 114.3 121.2	101.9 103.5 108.1 115.4	105.1 110.3 112.4 120.1	103.6 106.7 107.5 112.6	108.1 110.0 111.1 117.6	109.1 111.1 113.4 121.6
30th J 30th S					128.3 128.9 129.8 131.2	123.7 123.7 123.8 123.9	116.2 117.8 119.0 120.2	121.1 121.7 121.7 122.0	120.2 122.7 125.3 126.2	118.0 118.2 118.8 119.9	124.3 124.9 125.0 126.4

(ii) *Industrial Groups*, *Australia*. The following table shows for Australia the weighted average minimum weekly rates of wage for each of the industrial groups in which the number of females is significant, for all manufacturing groups and for all groups combined, at the dates specified. Corresponding index numbers are also given with the weighted average for all groups for the year 1954 as base (= 100).

WEEKLY WAGE RATES: ADULT FEMALES, INDUSTRIAL GROUPS, AUSTRALIA.

Indexes of Weighted Average Minimum Weekly Rates payable for a full Week's Work (excluding overtime), as prescribed in Awards, Determinations and Agreements, and Index Numbers of Wage Rates.

				1	At 31s	st De	ecemb	er				
Industrial Group.	1951.		195	5.	195	7.	195	8.	195	9.	196	0.
RATE	S OF	W	AGE.	(a)								
Manufacturing— Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing All Manufacturing Groups Transport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc. All Industrial Groups	165 168 169 177 171	11 2 9 11 6 1 1 9 4	206 200 206 203 203 213 213 209 201 206	8 11	s. 220 217 215 217 217 227 228 227 224 215 221	d. 9 4 11 8 10 3 2 7 7 3	s. 225 221 220 222 232 232 238 220 225		\$. 241 237 236 238 254 248 245 236 242	0	\$. 249 240 246 248 244 259 263 257 245 251	9 8 4 0 7 10 7
(Base: Weighted Average We	ekly l	Wa	ge R	ate,	Aust	ralio	7, 195	54 =	= 100	.)		
Manufacturing												

5. Standard Hours of Work.—(i) General. In the fixation of weekly wage rates most industrial tribunals prescribe the number of hours constituting a full week's work for the wage rates specified. The hours of work so prescribed form the basis of the compilation of the weighted averages and index numbers on pages 66 and 69.

The main features of the reduction of hours to 44 and later to 40 per week are summarized below. In considering such changes it must be remembered that even within individual States the authority to alter conditions of work is divided between Commonwealth and State industrial tribunals and the various legislatures, and that the State legislation usually does not apply to employees covered by awards of the Commonwealth Conciliation and Arbitration Commission. However, it may do so in respect of matters not treated in Commonwealth awards.

(ii) The 44-hour Week.—No permanent reduction to a 44-hour week was effected until 1925, although temporary reductions had been achieved earlier. In 1920 the New South Wales legislature granted a 44-hour week to most industries, but in the following year this provision was withdrawn. Also in 1920 the President of the Commonwealth Court of Conciliation and Arbitration (Higgins J.), after inquiry, granted a 44-hour week to the Timber Workers' Union, and in the following year extended the same privilege to the Amalgamated Society of Engineers. In 1921, however, a reconstituted Commonwealth Court of Conciliation and Arbitration unanimously rejected applications by five trade unions for the shorter standard week and reintroduced the 48-hour week in the case of the above-mentioned two unions then working 44 hours. During 1924 the Queensland Parliament passed legislation to operate from 1st July, 1925, granting the 44-hour standard week to employees whose conditions of work were regulated by awards and agreements of the Queensland State industrial authority. Similar legislative action in New South Wales led to the re-introduction of the 44-hour week in that State as from 4th January, 1926.

In 1927 after an exhaustive inquiry the Commonwealth Court of Conciliation and Arbitration granted a 44-hour week to the Amalgamated Engineering Union and intimated that this reduction in standard hours of work would be extended to industries operating under conditions similar to those in the engineering industry. Applications for the shorter hours by other unions were, however, treated individually, the nature of the industry, the problem of production, the financial status and the amount of foreign competition being fully investigated. The economic depression delayed the extension of the standard 44-hour week until the subsequent improvement in economic conditions made possible its general extension to employees under Commonwealth awards.

In States other than New South Wales and Queensland no legislation was passed to reduce the standard hours of work so that, for employees not covered by Commonwealth awards, the change had to be effected by decisions of the appropriate industrial tribunals. In these cases the date on which the reduction to 44 hours was implemented depended on the decision of the tribunals in particular industries, employees in some industries receiving the benefit of the reduced hours years ahead of those in others. In these States the change to the shorter week extended over the years from 1926 to 1941.

(iii) The 40-hour Week.—(a) Standard Hours Inquiry, 1947.—Soon after the end of the 1939–45 War, applications were made to the Commonwealth Court of Conciliation and Arbitration for the introduction of a 40-hour week, and the hearing by the Court commenced in October, 1945. Before the Court gave its decision the New South Wales Parliament passed legislation granting

a 40-hour week, operative from 1st July, 1947, to industries and trades regulated by State awards and agreements, and in Queensland similar legislation was introduced in Parliament providing for the 40-hour week to operate from 1st January, 1948.

The Commonwealth Court of Conciliation and Arbitration, in its judgment on 8th September, 1947, granted the reduction to the 40-hour week from the beginning of the first pay-period commencing in January, 1948. The Queensland Act was passed, and was proclaimed on 10th October, 1947. On 27th October, 1947, the South Australian Industrial Court, after hearing applications by unions, approved the incorporation of the 40-hour standard week in awards of that State. The Court of Arbitration of Western Australia on 6th November, 1947, approved that, on application, provision for a 40-hour week could be incorporated in awards of the Court, commencing from 1st January, 1948.

In Victoria and Tasmania the Wages Boards met and also incorporated the shorter working week in their determinations, so that from the beginning of 1948 practically all employees in Australia whose conditions of work were regulated by industrial authorities had the advantages of a standard working week of 40 hours or, in certain cases, less.

- (b) Basic Wage and Standard Hours Inquiry, 1952–53.—In the 1952–53 Basic Wage and Standard Hours Inquiry the employers sought an increase in the standard hours of work per week, claiming that one of the chief causes of the high costs and inflation had been the loss of production due to the introduction of the 40-hour week. This claim was rejected by the Court as it considered that the employers had not proved that the existing economic situation called for a reduction of general standards in the matter of the ordinary working week. (See also page 81.)
- 6. Weekly and Hourly Rates of Wage and Weekly Hours of Work, 31st December, 1960.—(i) General. The rates of wage referred to in the preceding paragraphs are the minimum rates payable for a full week's work (excluding overtime). However, the number of hours constituting a full week's work differs, in some instances, between various occupations in each State, and between the same occupations in the several States. For some purposes a better comparison may be obtained by reducing the results in the preceding paragraphs to a common basis, namely, the rate of wage per hour. In the Appendix (Sections VII. and VIII.), details are given of the number of hours worked per week in a large number of occupations. The following tables include the average number of hours per week in industrial groups for each State.

The tables show weighted average weekly and hourly wage rates and weighted average standard weekly hours of work for adult male and female workers in each State. The rural industry is not included in the new index, and for hourly rates of wage and hours of work the Shipping and Stevedoring group has been excluded because of the difficulty of obtaining definite particulars for some of the occupations.

(ii) Adult Males.—The following table shows the weighted average minimum weekly and hourly rates of wage payable to adult male workers and the standard weekly hours of work at 31st December, 1960.

7377/61.—3

WEEKLY AND HOURLY RATES OF WAGE AND WEEKLY HOURS OF WORK(a): ADULT MALES, INDUSTRIAL GROUPS, 31ST DECEMBER, 1960.

Indexes of Weighted Average Minimum Weekly Rates payable for a Full Week's Work, (excluding overtime) and Weekly Hours of Work, as prescribed in Awards, Determinations and Agreements, and Indexes of Hourly Rates.

Industrial Group.	N.S.W.	Vic.	Q1d.	S.A.	W.A.	Tas.	Aust.
	Weekly	RATES	of Wag	Е.			
Mining and Quarrying (b) Manufacturing—	s. d. 437 6	s. d. 347 11	s. d. 426 0	s. d. 336 6	s. d. 387 9	s. d. 365 10	s. d 415
Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups	352 1 344 9 355 2 357 5 376 8 355 11 354 5	347 1 338 9 358 2 338 11 382 8 340 8 347 10	348 11 340 9 343 10 335 6 385 2 337 6 345 10	345 8 328 3 336 6 340 8 368 6 338 0 343 3	362 9 345 1 359 6 351 0 405 3 347 8 358 4	357 3 333 6 344 1 341 11 354 2 343 11 349 3	350 2 340 3 352 2 346 2 378 6 347 2 350 6
Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring (c) Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Com-	367 10 358 4 366 8 347 3 386 5 363 3	361 4 326 1 346 1 345 4 382 11 355 7	340 0 355 4 329 2 341 7 381 2 353 8	341 3 329 10 335 11 343 3 380 7 341 7	356 3 344 0 359 10 341 5 381 8 358 2	352 11 357 8 350 9 341 8 377 3 352 1	357 346 352 344 383 357
munity and Business Services Amusement, Hotels, Personal	359 9	342 5	343 7	327 0	341 10	359 5	348
Service, etc	347 2 362 8	327 10 349 10	333 9 350 8	326 9 342 1	343 5 358 1	333 7 351 11	337 4 354 11
Но	URLY RA	TES OF V	Vage (Pe	nce).			
Mining and Quarrying (b)	133.18	104.38	127.80	101.69	119.98	109.75	126.0
Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Communication Wholesale and Retail Trade	105.62 103.43 106.71 107.23 113.00 106.78 106.35 110.35 107.50 110.00 115.93 108.98	104.12 101.63 107.45 101.68 114.97 102.30 104.38 108.40 97.92 103.82 114.88 106.67	104.68 102.23 103.15 100.65 115.55 101.25 103.75 102.00 106.60 98.75 114.35 106.10	103.70 98.48 100.95 102.20 110.55 101.65 103.03 102.38 98.95 100.78 115.36 102.47	108.83 103.52 107.85 105.30 124.02 104.07 107.55 106.88 103.20 107.95 114.50 107.45	107.18 100.05 103.22 102.58 106.25 103.25 104.78 105.88 107.30 105.23 114.35	105.0: 102.1: 105.7: 103.8: 113.6: 104.2: 105.1: 107.2: 103.9: 105.7: 115.2: 107.1:
Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal	110.04	105.55	104.32	100.03	103.64	109.16	106.4
Service, etc	104.15 109.04	98.35 105.05	100.13 105.35	98.03 102.70	103.03 107.87	100.35 105.83	101.20 106.68
	Weekly	Hours	of Work				
Mining and Quarrying (b) rood, Drink and Tobacco aper, Printing, etc. Other Manufacturing All Manufacturing Groups All Manufacturing Groups Communication	39.42 39.94 40.00 40.00 39.99 40.00 40.00	40.00 40.00 39.94 39.96 39.99 39.96 40.00	40.00 40.00 40.00 40.00 40.00 40.00 40.00	39.71 40.00 40.00 39.90 39.98 40.00 39.59	38.78 40.00 39.21 40.10 39.98 40.00 40.00	40.00 40.00 40.00 39.97 40.00 40.00 40.00	39.5 39.9 39.9 39.9 39.9 39.9
Public Authority (n.e.i.) and Com- munity and Business Services Amusement, Hotels, Personal	39.23	38.93	39.52	39.23	39.58	39.51	39.2
	40.00	40.00	40.00	40.00	40.00	39.89	40.00

⁽a) The amounts shown should not be regarded as actual current averages, but as indexes expressed in money and hour terms, indicative of trends. (b) For mining, the average rates of wage and hours are those prevailing at the principal mining centres in each State. (c) Average rates of wage are for occupations other than masters, officers and engineers in the Merchant Marine Service, and include value of keep, where supplied. (d) Excludes rural. (e) Excludes rural, and shipping and stevedoring. The former is not included in the Minimum Wage Rate Index and for the latter definite particulars for the computation of average hours of work and hourly rates of wage are not available. (f) Engineering, Metal Works, etc.; Textiles, Clothing and Footwear, Sawmilling, Furniture, etc.; Building and Construction; Road and Air Transport; and Wholesale and Retail Trade.

(iii) Adult Females.—The following table shows the weighted average minimum weekly and hourly rates of wage payable to adult female workers and the weekly hours of work at 31st December, 1960.

WEEKLY AND HOURLY RATES OF WAGE AND WEEKLY HOURS OF WORK(a): ADULT FEMALES, INDUSTRIAL GROUPS, 31ST DECEMBER, 1960.

Indexes of Weighted Average Minimum Weekly Rates payable for a Full Week's Work, (excluding overtime) and Weekly Hours of Work, as prescribed in Awards, Determinations and Agreements, and Indexes of Hourly Rates.

Industrial Group.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	Aust.
	WEEKL	y Rates	of Wage	ē.			
Manufacturing— Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing All Manufacturing Groups Transport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc All Industrial Groups	s. d. 257 0 242 8 260 4 254 9 250 7 267 5 281 4 269 5 252 5 261 3	s. d. 245 11 239 1 240 10 243 11 241 2 255 1 258 9 255 4 238 8 246 7	s. d. 231 2 240 2 235 3 237 5 237 6 254 3 241 8 240 0	s. d. 238 5 241 2 237 3 237 2 238 8 253 0 249 8 245 0 229 7 242 10	s. d. 251 5 245 2 233 0 242 7 242 6 257 11 251 7 245 4 266 10 251 2	s. d. 238 9 233 3 234 6 235 9 234 10 258 11 237 6 264 6 234 6 238 9	s. d. 249 9 240 8 246 4 248 0 244 7 259 10 263 7 257 9 245 0 251 8
Но	OURLY RA	ATES OF V	Vage (Pe	NCE).			
Manufacturing— Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing Groups All Manufacturing Groups Transport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc	77.16 72.89 78.10 76.83 75.32 84.36 85.36 84.00 76.88	74.02 71.72 72.25 73.29 72.41 80.68 77.63 78.06	69.35 72.05 70.58 71.23 71.25 80.69 72.50 73.39 68.65	71.53 72.35 71.18 71.40 71.65 80.23 74.90 75.02 69.13	75.43 73.55 69.90 72.77 72.75 81.71 75.47 74.64 80.21	71.63 69.98 70.35 70.73 70.45 85.59 71.25 84.19	75.04 72.24 73.90 74.64 73.47 82.25 79.43 79.45
All Industrial Groups	79.31	74.33	72.34	73.27	75.77	72.42	76.13
	WEEKLY	Hours	of Worl	ζ.			
Manufacturing— Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing All Manufacturing Groups Transport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc All Industrial Groups	39.97 39.95 40.00 39.79 39.92 38.04 39.55 38.49 39.53	39.87 40.00 40.00 39.94 39.97 37.94 40.00 39.25 39.94 39.81	40.00 40.00 40.00 40.00 37.81 40.00 39.24 39.91 39.70	40.00 40.00 40.00 39.86 39.97 37.84 40.00 39.19 39.85 39.77	40.00 40.00 40.00 40.00 40.00 37.88 40.00 39.44 39.92 39.78	40.00 40.00 40.00 40.00 40.00 36.30 40.00 37.70 39.44 39.56	39.94 39.98 40.00 39.87 39.95 37.91 39.82 38.93 39.66 39.67

⁽a) See note (a) to previous table.

7. Hourly Wage Rates.—The following table shows the weighted average minimum hourly rates of wage payable to adult male and adult female workers in each State and Australia at the dates specified. Index numbers are also given for each State with the weighted average for Australia for the year 1954 as base (= 100).

HOURLY WAGE RATES: ALL GROUPS.(a)

Weighted Average Minimum Hourly Rates Payable and Index Numbers of Hourly Rates.

st Decem	ber—	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	Aust.
		Apu			F WAGE.(b)		
			(Pence.)				
		27.48	26.44	27.49	25.45	27.15	25.14	26.9
		33.64	33.05	32.63	31.72	32.83	31.71	33.0
		61.96	60.58	58.60	59.44	60.35	59.42	60.70
		91.89	88.87	85.22	85.68	90.50	88.45	89.3
		97.57	94.90	91.32	92.17	96.87	95.75	95.3
		99.00	96.02	95.45	93.79	97.57	97.25	97.0
		105.28	103.35	100.35	102.08	102.56		103.5
		109.04	105.05	105.35	102.70	107.87	105.83	106.6
(Bas	e: Weig	ghted Aver	age Hourl	y Wage R	ate, Austr	alia, 1954	= 100.)	
		32.4	31.1	32.4	30.0	32.0	29.6	31.
		39.6	38.9	38.4	37.4	38.7	37.3	38.
		73.0	71.4	69.0	70.0			71.
		108.2	104.7	100.4	100.9	106.6	104.2	105
		114.9	111.8	107 6	108 6	114 1	112 8	112.:
								114.3
								122.0
		128.4	123.7	124.1	121.0	127.1	124.7	125.
		Aduli	Γ FEMALES	—RATES (OF WAGE.	(b)		
			(Pence.)		. ,		
		52.30	51.90	48.72	51.37	49.02	50.23	51.5
		63.65	63.43	58.72	60.88	59.65		62.59
		67.90	67.82	62.29	66.23	64.08	66.43	66.93
		69.52	68.58	65 06	67 51	64 58	67 11	68.26
								73.26
		79.31	74.33	72.34	73.27	75.77	72.42	76.13
		Apu	LT FEMAL	SINDEX	Numbers			
(Base	: Weig	hted Aver	age Hourly	Wage Ro	ite, Austra	ilia, 1954	= 100.)	
		86.9	86.2	80.9	85.3	81.4	83.4	85.6
		105.7	105.3	97.5	101.1	99.1	100.8	104.0
		112.8	112.6	103.5	110.0	106.4	110.3	111.2
		115.5	113.9	108.1	112.1	107.3	111.5	113.4
		125.7	120.8	115.3	119.8	112.2	118.0	121.7
	(Base	(Base: Weig	ADULT 27,48 33,64 61,96 91,89 97,57 99,00 105,28 109,04 ADULT ABOUT (Base: Weighted Aver 32,4 39,6 73,0 108,2 114,9 116,6 124,0 128,4 ADULT 52,30 63,65 67,90 69,52 75,66 79,31 ADU (Base: Weighted Aver 86,9 86,9 105,7	ADULT MALES 27.48 26.44 33.64 33.05 61.96 60.58 91.89 88.87 97.57 94.90 99.00 96.02 105.28 103.35 109.04 105.05 ADULT MALE (Base: Weighted Average Hourl) 32.4 31.1 39.6 38.9 73.0 71.4 108.2 104.7 114.9 111.8 116.6 113.1 124.0 121.7 128.4 123.7 ADULT FEMALES (52.30 51.90 63.65 63.43 67.90 67.82 67.90 67.82 75.66 72.72 79.31 74.33 ADULT FEMALI (Base: Weighted Average Hourly 86.9 86.2 86.9 86.2 86.9 86.2 105.7 105.3	ADULT MALES—RATES OF (Pence.) 27.48 26.44 27.49 33.64 33.05 32.63 61.96 60.58 58.60 91.89 88.87 85.22 97.57 94.90 91.32 99.00 96.02 95.45 105.28 103.35 100.35 109.04 105.05 105.35 ADULT MALES—INDEX (Base: Weighted Average Hourly Wage R R R R R R R R R R R R R R R R R R R	ADULT MALES—RATES OF WAGE.((Pence.) 27.48 26.44 27.49 25.45 33.64 33.05 32.63 31.72 61.96 60.58 58.60 59.44 91.89 88.87 85.22 85.68 97.57 94.90 91.32 92.17 99.00 96.02 95.45 93.79 105.28 103.35 100.35 102.08 109.04 105.05 105.35 102.70 ADULT MALES—INDEX NUMBERS. (Base: Weighted Average Hourly Wage Rate, Austration of the company of th	ADULT MALES—RATES OF WAGE.(b) (Pence.) 27.48 26.44 27.49 25.45 27.15 33.64 33.05 32.63 31.72 32.83 61.96 60.58 58.60 59.44 60.35 91.89 88.87 85.22 85.68 90.50 97.57 94.90 91.32 92.17 96.87 99.00 96.02 95.45 93.79 97.57 105.28 103.35 100.35 102.08 102.56 109.04 105.05 105.35 102.70 107.87 ADULT MALES—INDEX NUMBERS. (Base: Weighted Average Hourly Wage Rate, Australia, 1954 32.4 31.1 32.4 30.0 32.0 39.6 38.9 38.4 37.4 38.7 73.0 71.4 69.0 70.0 71.1 108.2 104.7 100.4 100.9 106.6 114.9 111.8 107.6 108.6 114.1 116.6 113.1 112.4 110.5 114.9 124.0 121.7 118.2 120.2 120.8 128.4 123.7 124.1 121.0 127.1 ADULT FEMALES—RATES OF WAGE.(b) (Pence.) 52.30 51.90 48.72 51.37 49.02 63.65 63.43 58.72 60.88 59.65 67.90 67.82 62.29 66.23 64.08 69.52 68.58 65.06 67.51 64.58 75.66 72.72 69.42 72.14 67.57 79.31 74.33 72.34 73.27 75.77 ADULT FEMALES—INDEX NUMBERS. (Base: Weighted Average Hourly Wage Rate, Australia, 1954 86.9 86.2 80.9 85.3 81.4 86.9 86.2 80.9 85.3 81.4 105.7 105.3 97.5 101.1 99.1	ADULT MALES—RATES OF WAGE.(b) (Pence.) 27.48 26.44 27.49 25.45 27.15 25.14 33.64 33.05 32.63 31.72 32.83 31.71 61.96 60.58 58.60 59.44 60.35 59.42 91.89 88.87 85.22 85.68 90.50 88.45 97.57 94.90 91.32 92.17 96.87 95.75 99.00 96.02 95.45 93.79 97.57 97.25 105.28 103.35 100.35 102.08 102.56 104.35 109.04 105.05 105.35 102.70 107.87 105.83 ADULT MALES—INDEX NUMBERS. (Base: Weighted Average Hourly Wage Rate, Australia, 1954 = 100.) 32.4 31.1 32.4 30.0 32.0 29.6 39.6 38.9 38.4 37.4 38.7 37.3 73.0 71.4 69.0 70.0 71.1 70.0 108.2 104.7 100.4 100.9 106.6 104.2 114.9 111.8 107.6 108.6 114.1 112.8 116.6 113.1 112.4 110.5 114.9 114.5 124.0 121.7 118.2 120.2 120.8 122.9 128.4 123.7 124.1 121.0 127.1 124.7 ADULT FEMALES—RATES OF WAGE.(b) (Pence.) 52.30 51.90 48.72 51.37 49.02 50.23 63.65 63.43 58.72 60.88 59.65 60.67 67.90 67.82 62.29 66.23 64.08 66.43 69.52 68.58 65.06 67.51 64.58 67.11 75.66 72.72 69.42 72.14 67.57 71.03 79.31 74.33 72.34 73.27 75.77 72.42 ADULT FEMALES—INDEX NUMBERS. (Base: Weighted Average Hourly Wage Rate, Australia, 1954 = 100.) 86.9 86.2 80.9 85.3 81.4 83.4 105.7 105.3 97.5 101.1 99.1 100.8

⁽a) All industrial groups except rural, and shipping and stevedoring. The former is not included in the Minimum Wage Rate Index, and for the latter definite particulars for the computation of hourly wage rates are not available.

(b) See note (a) to table on page 66.

8. Weighted Average Standard Weekly Hours of Work.—The 40-hour week has operated in Australia generally from 1st January, 1948 and in New South Wales from 1st July, 1947 (see para. 5 (iii), page 64). However, as stated in para. 6 (i) above, the number of hours constituting a full week's work (excluding overtime) differs between occupations and/or between States. The following table shows, for each State and Australia, the weighted average standard hours (excluding overtime) prescribed in awards, determinations and agreements for a full working week, in respect of adult males for the period 31st March, 1939, to 31st December, 1960, and of adult females for the period 31st March, 1951, to 31st December, 1960. Index numbers are given for each State with the weighted average hours of work for Australia for the year 1954 as base (= 100).

Dates have been selected so as to show when the more important changes occurred. Except for males in Tasmania, there has been no change in weighted average standard hours of work since 30th September, 1953.

WEEKLY HOURS OF WORK (EXCLUDING OVERTIME).(a)

Weighted Average Standard Hours of Work (excluding Overtime) for a Full Working Week and Index Numbers of Hours of Work.

Date.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	Aust.
	Adul	t Males-	—Hours	of Work.	(b)		
31st March, 1939 30th September, 1941 30th September, 1947	43.81	44.46	43.55	44.62	44.57	44.32	44.10
	43.76	44.02	43.51	43.92	44.12	43.95	43.85
	41.83	43.82	43.48	43.83	43.95	43.73	43.00
31st March, 1948	40.02	40.03	40.01	40.11	40.06	40.22	40.04
30th September, 1953	39.95	39.97	39.98	39.96	39.89	39.99	39.96
31st December, 1960	39.95	39.97	39.98	39.96	39.89	39.97	39.96
(Base: We			es—Index			= 100.)	,
31st March, 1939	109.6	111.3	109.0	111.7	111.5	110.9	110.4
	109.5	110.2	108.9	109.9	110.4	110.0	109.7
	104.7	109.7	108.8	109.7	110.0	109.4	107.6
31st March, 1948	100.2	100.2	100.1	100.4	100.3	100.7	100.2
30th September, 1953	100.0	100.0	100.0	100.0	99.8	100.1	100.0
31st December, 1960	100.0	100.0	100.0	100.0	99.8	100.0	100.0
	Aduli	FEMALES	—Hours	of Work.	(b)		
Blst March, 1951	39.54	39.81	39.70	39.77	39.87	39.56	39.68
	39.53	39.81	39.70	39.77	39.78	39.56	39.67
	39.53	39.81	39.70	39.77	39.78	39.56	39.67
(Base: We			es—Index			100.)	
Oth June, 1953 Oth December, 1960	99.7	100.4	100.1	100.3	100.5	97.7	100.0
	99.6	100.4	100.1	100.3	100.3	99.7	100.0
	99.6	100.4	100.1	100.3	100.3	99.7	100.0

⁽a) Weighted average standard weekly hours of work for all industrial groups except rural, and shipping and stevedoring. The former is not included in the index and for the latter definite particulars are not available. (b) The figures shown should not be regarded as actual current averages, but as an index expressed in hours, indicative of trends.

§ 3. Average Weekly Earnings.

1. Average Weekly Total Wages and Salaries Paid and Average Earnings, All Industries.—The following figures are derived from employment and wages recorded on Pay-roll Tax returns, from other direct collections and from estimates of the unrecorded balance. Pay of members of the Defence Forces is not included. Current figures are published in the *Monthly Review of Business*

Statistics and the Monthly Bulletin of Employment Statistics. A table showing quarterly and annual figures from September quarter, 1947, will be found in Section VI. of the Appendix.

AVERAGE WEEKLY TOTAL WAGES AND SALARIES PAID AND AVERAGE EARNINGS.(a)

Peri	od.	N.S.W. (b)	Vic.	Q'land.	S. Aust. (c)	W. Aust.	Tas.	Aust.
	Aver	AGE WEE	KLY TOTA		AND SALA	ARIES PAID		
			(;	£'000.)				
955–56		19,764	14,144	6,033	4.330	3,104	1,521	48,896
1956–57		20,943	14,925	6,457	4,507	3,177	1,635	51.644
1957–58		21,664	15,510	6,585	4,635	3,284	1,671	53,349
958-59		22,414	16,240	6,970	4,823	3,347	1,725	55,519
959–60		24,816	18,123	7,441	5,392	3,618	1,878	61,268
960—								
March	Quarter	23,878	17,658	7,086	5,288	3,487	1,842	59,239
June	,,	26,356	18,994	7,614	5,609	3,764	2,016	64,35
September	. ,,	26,296	19,029	7,977	5,640	3,877	1,888	64,70
December	,,	28,276	20,204	8,188	5,868	4,003	2,002	68,54

Average Weekly Earnings per Employed Male Unit.(d) (£.)

18.92 1955-56 18.78 16.49 17.88 16.92 17.75 18.28 1956-57 19.89 19.70 17.50 18.28 17.48 18.79 19.16 1957-58 20.22 20.44 17.94 18.68 18.05 18.95 19.67 1958-59 21.04 20.69 18.63 19.10 18.19 19.33 20.19 1959-60 22.77 22.28 19.89 20.61 19.46 20.71 21.76 1960 -March Quarter 21.78 21.52 19.08 20.09 18.73 20.10 20.94 23.84 June 23.30 20.23 21.22 20.11 21.98 22.66 ,, September 23.63 23.22 21.02 21.30 20.54 20.71 22.65 ,, December 25.14 24.42 21.88 22.05 21.07 21.78 23.85 22

Note.—Comparisons as to trend should be made for complete years or corresponding periods of incomplete years. Quarterly totals and averages are affected by seasonal influences.

2. Average Weekly Earnings Index Numbers.—The following table shows, for "All Industries" and for "Manufacturing", the movement in average weekly earnings from 1950–51 to the December Quarter, 1960. The "All Industries" index is based on Pay-roll Tax returns and other data. The index for manufacturing industries is based on the average earnings of male wage and salary earners employed in factories as disclosed by annual Factory Censuses.

The index numbers show for "All Industries" and "Manufacturing" the movement in average earnings over a period of time. However, they do not give, at any point of time, a comparison of actual earnings in the two groups. The base of each series is the year 1953-54 = 100 and both series have been seasonally adjusted.

⁽a) Includes, in addition to wages at award rates, earnings of salaried employees, overtime earnings, over-award and bonus payments, etc. (b) Includes the Australian Capital Territory. (c) Includes the Northern Territory. (d) Total wages and salaries, etc., divided by total civilian employment expressed in male units. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings. The same ratio has been used in each State, and because the average ratio of female to male earnings may vary between States, precise comparisons between average earnings in different States cannot be made on the basis of the figures above.

A table showing annual and quarterly index numbers from September Quarter, 1947, will be found in Section VI. of the Appendix.

AVERAGE WEEKLY EARNINGS(a) INDEX NUMBERS: AUSTRALIA.

SEASONALLY ADJUSTED. (Base: 1953-54 = 100.)

	Year.	All Indus- tries.(b)	Manufac- turing.	Quarter.	All Indus- tries.(b)	Manufac- turing.
1950–51 1951–52 1952–53 1953–54 1954–55		 71.1 87.1 95.2 100.0 105.4	72.0 88.4 95.4 100.0 106.9	1959—March Qtr. June ,, September ,, December ,, 1960—March ,, June ,,	124.3 125.5 129.7 130.5	125.4 126.8 131.8 132.7 137.5 139.5
1955–56 1956–57 1957–58 1958–59 1959–60		 112.2 118.2 121.3 124.5 133.6	113.8 118.3 122.0 125.6 135.4	September ,, December ,,	138.2	140.2 141.7

(a) Includes, in addition to wages at award rates, earnings of salaried employees, overtime earnings, over-award and bonus payments, etc. (b) Average earnings per male unit employed. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings.

§ 4. Survey of Wage Rates and Earnings, September, 1960.

1. General.—A statistical survey of the wage structure of Australia was undertaken by this Bureau towards the end of 1960. The object of the survey was to obtain information as to marginal rates of wage and actual weekly earnings of adult male employees (excluding part-time and casual employees) for the last pay-period in September, 1960.

The survey was based on returns from a stratified random sample of most of the private employers subject to Pay-roll Tax. It did not include government or semi-government employment; rural industry; private domestic service; certain business such as accountants, trade associations, consultant engineers, etc.; the shipping and stevedoring industry; and the motion picture industry. Religious, benevolent and other similar bodies, exempt from Pay-roll Tax, were also excluded.

Employers were asked to show separate particulars in respect of employees covered by Commonwealth awards and by State awards, and of those not covered by any award. Completed returns were received from more than 3,000 employers, representing a response rate of about 90 per cent. of those approached. This broad sample, being stratified, provided a representative basis upon which to estimate marginal rates and earnings by groups for all adult male employees within the selected field. These were cross-classified to show the number of employees in size groups by industry and jurisdiction in respect of marginal rates and in size groups by industry in respect of earnings.

Definitions relevant to the survey are as follows:—

- (a) Number of employees refers to adult male employees on the pay-roll on the last pay-day in September, 1960, and includes employees who, although under 21 years of age, were paid at the adult rate prescribed in the appropriate award. Part-time and casual employees and those absent in the defence forces were excluded.
- (b) The term awards, as used herein, denotes awards or determinations of, or agreements registered with, Commonwealth or State industrial tribunals. Employees whose rates of pay and working conditions were not regulated by awards, and employees covered by formal, though unregistered, agreements between employee organizations and employers, are shown as "not covered by awards".
- (c) Margins are minimum amounts, in addition to the basic wage, awarded to particular classifications of employees for features attaching to their work, such as skill, experience, arduousness or other like factors. For the purposes of this survey the following were not included in margins:-special allowances prescribed in awards, such as shift, dirt and height money, leading hand allowances, etc.; and other payments such as commission, payments above the minimum rate for contract and piece work, etc. (see paragraphs (e) and (g) below) and also §6. Wage Margins.) In the case of contract work, etc., the margin was determined by the minimum amount prescribed in the award for the class of work performed. Where the marginal rate of wage for an occupation was not specified in an award, the margin was assumed to be the difference between the total minimum prescribed rate of wage for the occupation and the appropriate Commonwealth or State basic wage. For employees not covered by awards, and whose margins were not specified in unregistered agreements. the margin was assumed to be the difference between the appropriate basic wage in the State jursidiction and the agreed rate of pay for a standard working week (or the weekly equivalent of the agreed rate).
- (d) Total Weekly Earnings include ordinary time earnings at award rates (and, for employees not covered by awards, payments at agreed rates for a standard working week), overtime earnings and all other payments. Annual or other periodical bonuses were included only at the appropriate proportion for one week. For employees paid other than weekly, only the proportion of earnings equivalent to one week was included.
- (e) Ordinary Time Earnings at Award Rates represent the total weekly payment to adult male employees (excluding part-time and casual employees) for hours of work paid for up to the standard or award hours, calculated at award rates of pay. It includes payments for sick leave, proportion of annual leave, special allowances prescribed in awards, etc. (see paragraph (c) above). For employees not covered by awards, it includes payments at agreed rates for a standard working week.
- (f) Overtime Earnings represent the total weekly payment to adult male employees (excluding part-time and casual employees) for time worked in excess of award or agreed hours

- (g) Other Earnings include all payments other than those in paragraphs (e) and (f) above, such as commission, payments above the minimum rate for contract work, incentive scheme, piece-work and profit-sharing scheme payments, proportion of annual or other periodical bonuses, points system payments, attendance or good time-keeping bonuses, etc. (see paragraph (c) above).
- 2. Marginal Rates of Wage.—(i) Industrial Groups. In the following table adult male employees in each of the main industrial groups are classified according to weekly margin above the basic wage.

ADULT MALE EMPLOYEES (EXCLUDING PART-TIME AND CASUAL EMPLOYEES) CLASSIFIED ACCORDING TO MARGINAL RATES OF WAGE AND INDUSTRIAL GROUP, AUSTRALIA, SEPTEMBER, 1960.(a)

	М	anufactur	ing.	Buildin	g Whole-		
Weekly Margin.(b)	Engi- neering, Metal Works, etc.	Other Manu- fac- turing.	Total Manu- fac- turing.	and Con- struction (c)	sale and	Other Indus- tries,	
	Number	of Emi	PLOYEES.(b)			
Amount above Basic Wage—							
Less than 10s. (incl. nil)	1,505		4,792	57	1,670	2,002	8,52
10s. and less than 20s	4,616	-,,	10,303		1,653	4,028	16,86
20s. ,, ,, ,, 30s	32,546		53,575	4,565	4,640	9,937	72,71
,, ,, ,,	26,268		51,929	2,879	5,516	6,465	66,78
7, 7, 7, 000	41,301	68,334		6,967	31,399	19,529	167,53
77 77 79 000	37,452	54,055	91,507	12,127	48,010	21,434	173,07
1000	65,685	51,162			30,399	28,327	187,21
120	26,935	29,448	56,383		22,870	17,889	107,660
120s. and over	52,482	87,833	140,315	31,284	68,464	64,199	304,262
Tota	288,790	346,496	635,286	80,924	214,621	173,810	1,104,641
Prope	ORTION (of Total	. (Per	CENT.)			
Amount Above Basic Wage—							
Less than 10s. (incl. nil)	0.5	0.9	0.8	0.1	0.8	1.2	0.0
10s. and less than 20s	1.6	1.6	1.6	1.1	0.8	1.2	0.8
20s. " " " 30s	11.3	6.1	8.4	5.6	2.1	5.7	6.6
30s. ,, ,, ,, 40s	9.1	7.4	8.2	3.5	2.6	3.7	6.0
40s. ,, ,, ,, 60s	14.3	19.7	17.2	8.6	14.6	11.2	15.2
60s. ,, ,, ,, 80s	13.0	15.6	14.4	15.0	22.4	12.3	15.7
80s. ,, ,, ,, 100s	22.7	14.8	18.4	14.4	14.2	16.3	17.0
100s. ,, ,, ,, 120s	9.3	8.5	8.9	13.0	10.6	10.3	9.7
120s. and over	18.2	25.4	22.1	38.7	31.9	37.0	27.5

⁽a) See page 71 for particulars of the coverage of the survey. (b) For definitions, see page 72. (c) For some employees, allowances for sick leave, public holidays, etc., have been included in the marginal rates shown.

⁽ii) Jurisdiction. In the following table adult male employees are classified according to weekly margin above the basic wage, separate particulars being shown for employees under Commonwealth or State jurisdiction and for those not covered by awards.

ADULT MALE EMPLOYEES (EXCLUDING PART-TIME AND CASUAL EMPLOYEES) CLASSIFIED ACCORDING TO MARGINAL RATES OF WAGE AND JURISDICTION, AUSTRALIA, SEPTEMBER, 1960.(a)

	Nu	mber of I	Employees	.(b)	Proport	ion of To	tal. (Per	Cent.)
Weekly Margin.(b)	Under Com- mon- wealth Awards.	Under State Awards.	Not Covered by Awards.	Total.	Under Com- mon- wealth Awards.	Under State Awards.	Not Covered by Awards.	Total.
Amount above Basic Wage— Less than 10s. (incl. nil) 10s. and less than 20s. 20s. ",", 30s. 30s. ",", 40s. 40s. ",", 60s. 60s. ",", 80s. 80s. ",", 100s. 1100s. ",", 120s.	2,461 9,738 42,274 32,671 73,538 72,030 110,777 48,034 61,939 453,462	5,043 6,377 29,567 32,644 91,149 96,719 71,865 53,971 87,244 474,579	1,017 752 876 1,474 2,843 4,329 4,575 5,655 155,079	8,521 16,867 72,717 66,789 167,530 173,078 187,217 107,660 304,262 1,104,641	7.2 16.2 15.9 24.4 10.6	1.1 1.3 6.2 6.9 19.2 20.4 15.1 11.4 18.4	0.6 0.4 0.5 0.8 1.6 2.5 2.6 3.2 87.8	0.8 1.5 6.6 6.0 15.2 15.7 17.0 9.7 27.5

⁽a) See page 71 for particulars of the coverage of the survey. (b) For definitions, see page 72.

3. Total Weekly Earnings.—(i) Ordinary Time, Overtime and Other Earnings. In the following table the total wages and salaries paid to adult male employees during the last pay-week in September, 1960, are shown for the main industrial groups, separate particulars being given for ordinary time earnings at award rates, overtime earnings and all other earnings.

TAL WAGES AND SALARIES PAID TO ADULT MALE EMPLOYEES (EXCLUDING PART-TIME AND CASUAL EMPLOYEES) DURING LAST PAY-WEEK IN SEPTEMBER, 1960: INDUSTRIAL GROUPS, AUSTRALIA.(a) TOTAL WAGES

Industrial Group.	Ordinary Time Earnings at Award Rates. (b)	Overtime Earnings (b)	Other Earnings.(b)	Total.
	(£'000.)			
Manufacturing— Engineering, Metal Works, etc. Other Manufacturing Total Manufacturing Building and Construction Wholesale and Retail Trade Other Industries Total	5,469 6,961 12,430 1,061 4,521 4,448	1,012 849 1,861 150 238 493	724 700 1,424 92 425 552 2,493	7,205 8,510 15,715 1,303 5,184 5,493
Propor	TION OF TOTAL	. (PER CENT	.)	
Manufacturing— Engineering, Metal Works, etc. Other Manufacturing Total Manufacturing Building and Construction Wholesale and Retail Trade Other Industries Total	75.9 81.8 79.1 81.4 87.2 81.0	14.0 10.0 11.8 11.5 4.6 9.0	10.1 8.2 9.1 7.1 8.2 10.0	100.0 100.0 100.0 100.0 100.0 100.0

⁽a) See page 71 for particulars of the coverage of the survey. (b) For definitions, see page 72.

(ii) *Industrial Groups*. Adult male employees in the main industrial groups covered by the survey are classified in the following table according to total weekly earnings.

ADULT MALE EMPLOYEES (EXCLUDING PART-TIME AND CASUAL EMPLOYEES) CLASSIFIED ACCORDING TO TOTAL WEEKLY EARNINGS AND INDUSTRIAL GROUP, AUSTRALIA, SEPTEMBER, 1960.(a)

	M	C						
Total Weekly Earnings.(b)	Engi- neering, Metal Works, etc.	Other Manu- facturing.	Total Manu- facturing.	Building and Construc- tion.	Wholesale and Retail Trade.	Other Industries	Total.	
	N	Iumber oi	EMPLOY	EES.(b)				
Less than £14(c) £14 and less than £16 £16 ,, ,, £18 £18 , £20 £20 ,, ,, £22 £22 ,, ,, £24 £24 ,, ,, £30 £30 ,, ,, £35 £35 and over	6,584 8,920 23,930 33,389 37,937 36,344 30,432 47,642 34,330 29,282 288,790	7,181 16,704 44,674 55,060 47,764 38,493 34,272 40,853 29,011 32,484 346,496	13,765 25,624 68,604 88,449 85,701 74,837 64,704 88,495 63,341 61,766	1,748 1,344 5,233 9,029 11,013 14,345 7,958 11,486 9,692 9,076	1,681 4,419 37,366 42,213 31,921 23,061 17,104 23,629 14,356 18,871	1,912 5,040 15,974 21,333 20,123 18,255 17,462 26,013 21,494 26,204	19,106 36,427 127,177 161,024 148,758 130,498 107,228 149,623 108,883 115,917	
	Propor	TION OF	TOTAL. (PER CENT	.)			
Less than £14(c) £14 and less than £16 £16 £18 £18 £20 £20 £22 £22 £24 £24 £26 £26 £30 £30 £35 £35 and over	2.3 3.1 8.3 11.6 13.2 12.6 10.4 16.5 11.9 10.1	2.1 4.8 12.9 15.9 13.8 11.1 9.9 11.8 8.3 9.4	2.2 4.0 10.8 13.9 13.5 11.8 10.2 13.9 10.0 9.7	2.2 1.7 6.5 11.1 13.6 17.7 9.8 14.2 12.0 11.2	0.8 2.0 17.4 19.7 14.9 10.7 8.0 11.0 6.7 8.8	1.1 2.9 9.2 12.3 11.6 10.5 10.0 14.9 12.4 15.1	1.7 3.3 11.5 14.6 13.5 11.8 9.7 13.5 9.9 10.5	
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	

⁽a) See page 71 for particulars of the coverage of the survey. (b) For definitions, see page 72 (c) Inquiry indicated that many of the adult males in this group worked less than a full week because of absenteeism, changing jobs, etc.

§ 5. Basic Wages in Australia.

1. The Basic Wage.—The concept of a "basic" or "living" wage is common to rates of wage determined by industrial authorities in Australia. Initially the concept was interpreted as the "minimum" or "basic" wage necessary to maintain an average employee and his family in a reasonable state of comfort. However, it is now generally accepted "that the wage should be fixed at the highest amount which the economy can sustain and that the 'dominant factor' is the capacity of the community to carry the resultant wage levels".*

^{*} Commonwealth Arbitration Reports, Vol. 77, p. 494.

Under the Commonwealth Conciliation and Arbitration Act, the Commonwealth Conciliation and Arbitration Commission (prior to June, 1956 the Commonwealth Court of Conciliation and Arbitration) may, for the purpose of preventing or settling an industrial dispute extending beyond the limits of any State, make an order or award altering the basic wage (that is to say, that wage, or that part of a wage, which is just and reasonable, without regard to any circumstance pertaining to the work upon which, or the industry in which, the person is employed) or the principles upon which it is computed.

In practice, the Commonwealth Conciliation and Arbitration Commission holds general basic wage inquiries from time to time and its findings apply to industrial awards within its jurisdiction. Prior to the decision of the Commonwealth Court of Conciliation and Arbitration, announced on 12th September, 1953, discontinuing the automatic adjustment of basic wages in Commonwealth awards in accordance with variations occurring in retail price index numbers, the relevant basic wage of the Commonwealth Court of Conciliation and Arbitration was adopted to a considerable extent by the State Industrial Tribunals. In New South Wales and South Australia the State industrial authorities adopted the relevant Commonwealth basic wage. Victoria and Tasmania, where the Wages Boards systems operate, no provision was included in the industrial Acts for the declaration of a basic wage. although Wages Boards in the past generally adopted basic wages based on those of the Commonwealth Court. In Queensland and Western Australia the determination of a basic wage is a function of the respective State Industrial or Arbitration Courts and, subject to State law, they have had regard to rates determined by the Commonwealth Court. Following the decision of the Commonwealth Court of Conciliation and Arbitration to discontinue automatic quarterly adjustments to the basic wage, the various State industrial authorities determined State basic wages in accordance with the provisions of their respective State industrial legislation. Details of the action taken in each State and subsequent variations in State basic wages are set out in para. 5. (See also Sections XI. and XII. of the Appendix.)

In addition to the basic wage, "secondary" wage payments, including margins for skill, loadings and other special considerations peculiar to the occupations or industry, are determined by these authorities. The basic wage and the "secondary" wage, where prescribed, make up the "minimum" wage for a particular occupation. The term minimum wage (as distinct from the basic wage) is used currently to express the lowest rate payable for a particular occupation or industry.

In §1 of this chapter (pages 49-57) particulars are given of the current Commonwealth and State industrial Acts and the industrial authorities established by these Acts. The powers of these authorities include the determination and variation of basic wage rates.

2. The Commonwealth Basic Wage.—(i) Early Judgments.—The principle of a living or basic wage was propounded as far back as 1890 by Sir Samuel Griffith, Premier of Queensland, but it was not until the year 1907 that a wage, as such, was declared by a Court in Australia. The declaration was made by way of an order in terms of section 2 (d) of the Excise Tariff 1906 in the matter of an application by H. V. McKay that the remuneration of labour employed by him at the Sunshine Harvester Works, Victoria, was "fair and reasonable". Mr. Justice Higgins, President of the Commonwealth Court of Conciliation and Arbitration, discussed at length the meaning of "fair and reasonable", and defined the standard of a "fair and reasonable" minimum wage for unskilled labourers as that appropriate to "the normal needs of the average

employee, regarded as a human being living in a civilized community ".* The rate declared by the President in his judgment (known as the "Harvester Judgment") was 7s. a day or £2 2s. a week for Melbourne, the amount considered reasonable for "a family of about five ".† According to a rough allocation by the Judge, the constituent parts of this amount were £1 5s. 5d. for food, 7s. for rent, and 9s. 7d. for all other expenditure.

The "Harvester" standard was adopted by the Commonwealth Court of Conciliation and Arbitration for incorporation in its awards, and practically the same rates continued until the year 1913, when the Court took cognizance of the retail price index numbers, covering food and groceries and rent of all houses ("A" Series) for the 30 more important towns of Australia, which had been published by the Commonwealth Statistician for the first time in the preceding year. The basic wage rates for towns were thereafter varied in accordance with the respective retail price index numbers. Court practice was to equate the retail price index number 875 for Melbourne for the year 1907 to the "Harvester" rate of 42s, a week (or the base of the index (1,000) to 48s. a week). At intervals thereafter, as awards came before it for review, the Court usually revised the basic wage rate of the award in proportion to variations in the retail price index. In some country towns certain "loadings" were added by the Court to wage rates so derived to offset the effect of lower housing standards, and consequently lower rents, on the index numbers for these towns.

During the period of its operation, the adequacy or otherwise of the "Harvester" standard was the subject of much discussion, the author of the judgment himself urging on several occasions the need for its review. During the period of rapidly rising prices towards the end of the 1914–18 War, strong criticism developed that this system did not adequately maintain the "Harvester" equivalents. A Royal Commission was appointed in 1919 to inquire as to what it would actually cost a man, wife and three children under fourteen years of age to live in a reasonable standard of comfort, and as to how the basic wage might be automatically adjusted to maintain purchasing power. The Commission's Reports were presented in November, 1920 and April, 1921. An application by the unions to have the amounts arrived at by the inquiry declared as basic wage rates was not accepted by the Court because they were considerably in advance of existing rates and grave doubts were expressed by members of the Court as to the ability of industry to pay such rates. Further details of the recommendations of the Commission were published in Labour Report No. 41, page 102.

The system of making automatic quarterly adjustments to the basic wage in direct ratio to variations in the retail price index ("A" Series) was first introduced in 1921. The practice then adopted was to calculate the adjustments to the basic wage quarterly on the index number for the preceding quarter. Previously adjustments had been made sporadically in relation to retail price indexes for the previous calendar year or the year ended with the preceding quarter. The new method would have resulted in a basic wage lower than that to which employees would have been entitled had the previous practice been continued, and in 1922‡ the Court added to the basic wage a general loading of 3s. (known as the "Powers 3s."), "a sum . . . which did, to the extent of 3s. per week, relieve the employees from the detrimental effect so far as they were concerned of the change which the Court was then making in its method of fixing the basic wage." This loading continued until 1934.

^{*} Commonwealth Arbitration Reports, Vol. 2, p. 3. † For particulars of information then available on the average number of dependent children per family, see Labour Report No. 41, footnote on page 73. ‡ C.A.R., p. 32. § Ibid., p. 841.

The practice adopted by the Commonwealth Court in 1921 of making automatic quarterly adjustments continued until the Court's judgment of 12th September, 1953. (See page 81.)

(For a description of the several series of retail price indexes referred to in these paragraphs *see* page 5.)

- (ii) Basic Wage Inquiries, 1930-31, 1932, 1933.—No change was made in the method of fixation and adjustment of the basic wage until the onset of the depression, which began to be felt severely during 1930. Applications were then made to the Court for some greater measure of reduction of wages than that which resulted from the automatic adjustments due to falling retail prices. The Court held a general inquiry, and, while declining to make any change in the existing method of calculating the basic wage, reduced all wage rates under its jurisdiction by 10 per cent. from 1st February, 1931.* In June, 1932, the Court refused applications by employee organizations for the cancellation of the 10 per cent. reduction in wage rates.† In May, 1933 the Court again refused to cancel the 10 per cent. reduction in wage rates, but decided that the existing method of adjustment of the basic wage in accordance with the "A" Series retail price index number had resulted in some instances in a reduction of more than 10 per cent. In order to rectify this the Court adopted the "D" Series of retail price index numbers for future quarterly adjustments of the basic wage ±
- (iii) Basic Wage Inquiry, 1934.—The "Harvester" standard, adjusted to retail price variations, continued to be the theoretical basis of the basic wage of the Commonwealth Court until the Court's judgment, delivered on 17th April, 1934,§ declared new basic wage rates to operate from 1st May, 1934. The new rates were declared on the basis of the respective "C" Series retail price index numbers for the various cities for the December quarter, 1933, and ranged from 61s. for Brisbane to 67s. for Sydney and Hobart, the average wage for the six capital cities being 65s.

The 10 per cent. special reduction in wages referred to above ceased to operate upon the introduction of the new rates, and the automatic quarterly adjustment of the basic wage in accordance with variations in retail price index numbers was transferred from the "A" and the "D" Series to the "C" Series Retail Price Index. The base of the index (1,000) was taken by the Court as equal to 81s. a week. The new basic wage for the six capital cities was the same as that previously paid under the "A" Series, without the "Powers 3s." and without the 10 per cent. reduction. For further particulars of the judgment in this inquiry see Labour Report No. 26, page 76.

(iv) Basic Wage Inquiry, 1937.—In May and June, 1937, the Commonwealth Court heard an application by the combined unions for an increase in the basic wage. The unions asked that the equivalent of the base (1,000) of the "C" Series index be increased from 81s. to 93s., which on index numbers then current would have represented an average increase of about 10s. a week. The chief features of the judgment, delivered on 23rd June, were:—
(a) Amounts were added to the basic wage not as an integral, and therefore adjustable, part of that wage, but as "loadings" additional to the rates payable under the 1934 judgment. The wage assessed on the 1934 basis was designated in the new judgment as the "needs" portion of the total resultant basic wage. These loadings, referred to as "Prosperity" loadings, were 6s. for Sydney,

^{*} Commonwealth Arbitration Reports, Vol. 30, p. 2. † 31 C.A.R., p. 305. ‡ 32 C.A.R., p. 90. For further particulars see Labour Report No. 22, pp. 45–8, and Labour Report No. 23, pp. 45–6. § 33 C.A.R., p. 144. || For a description of the "A", "C" and "D" Series see page 5 of this Report. ¶ 37 C.A.R., p. 583.

Melbourne and Brisbane; 4s. for Adelaide, Perth and Hobart; and 5s. for the six capitals basic wage. "Prosperity" loadings for the basic wage for provincial towns in each State, for combinations of towns and combinations of capital cities, and for railway, maritime and pastoral workers were also provided for in the judgment. (b) The minimum adjustment of the basic wage was fixed at 1s. a week instead of 2s. (c) The basis of the adjustment of the "needs" portion of the wage in accordance with the variations shown by retail price index numbers was transferred from the "C" Series to a special "Court" Series based upon the "C" Series. (See page 6.) (d) Rates for female and junior males were left for adjustment by individual judges when dealing with specific awards.

The main parts of the judgment were reprinted in Labour Report No. 28,

pages 77-87.

(v) Judgment, December, 1939.—The Commonwealth Court on 19th December, 1939 heard an application by trade unions for an alteration in the date of adjustment of the basic wage in accordance with the variations in the "Court" Series of index numbers. On the same day, the Court directed that such adjustments be made operative from the beginning of the first payperiod to commence in February, May, August or November, one month earlier than the then current practice.*

(vi) Basic Wage Inquiry, 1940.—On 5th August, 1940 the Full Court commenced the hearing of an application by the combined unions for an increase in the existing basic wage by raising the value of 1,000 (the base of the "C" Series index upon which the "Court" Series was based) from 81s. to 100s. a week, and the incorporation of the existing "Prosperity" loadings in the new rate. In its judgment of 7th February, 1941† the Court unanimously refused to grant any increase, and decided that the application should not be dismissed but stood over for further consideration after 30th June, 1941. The application was refused mainly because of the uncertainty of the economic outlook under existing war conditions.

Concerning the concept of a basic wage providing for the needs of a specific family unit, Chief Judge Beeby in his judgment stated:—"The Court has always conceded that the 'needs' of an average family should be kept in mind in fixing a basic wage. But it has never, as the result of its own inquiry, specifically declared what is an average family, or what is the cost of a regimen of food, clothing, shelter and miscellaneous items necessary to maintain it in frugal comfort, or that a basic wage should give effect to any such finding. In the end economic possibilities have always been the determining factor.

what should be sought is the independent ascertainment and prescription of the highest basic wage that can be sustained by the total of industry in all its primary, secondary and ancillary forms.

More than ever before wage fixation is controlled by the economic outlook."

The Chief Judge suggested that the basic wage should be graded according to family responsibilities and that, notwithstanding the increase in aggregate wages, a reapportionment of national income to those with more than one dependent child would be of advantage to the Commonwealth. The relief afforded to those who needed it would more than offset the inflationary tendency of provision for a comprehensive scheme of child endowment. If a scheme of this nature were established, future fixations of the basic wage would be greatly simplified. (The Commonwealth Child Endowment Act came into operation on 1st July, 1941. See § 8 of this chapter for the main features as at 31st December, 1960.)

^{*} Commonwealth Arbitration Reports, Vol. 41, p. 520.

(vii) "Interim" Basic Wage Inquiry, 1946.—The Court, on 25th November, 1946, commenced the hearing of this case as the result of (a) an application made on 30th October, 1946 (during the course of the Standard Hours Case) by the Attorney-General of the Commonwealth for the restoration to the Full Court List of certain adjourned 1940 basic wage applications (see (vi) above); (b) a number of fresh cases which had come to the Court since 1941; and (c) an application by the Australian Council of Trade Unions on behalf of trade unions for an "interim" basic wage declaration.

Judgment was delivered on 13th December, 1946,* whereby an increase of 7s. was granted in the adjustable portion of the basic wage then current to operate from the beginning of the first pay-period commencing in the month of December, 1946, except in the case of casual and maritime workers, for whom the increases operated from 1st December.

For the purpose of automatic quarterly adjustments a new "Court" Series of index numbers was created by increasing the base index number (1923–27) from 81.0 to 87.0. The "Court" Series index number calculated on this base for the September quarter, 1946 effected an increase in the basic wage for the weighted average of the six capital cities (as a whole) from 93s. to 100s. A similar increase of 7s. was recorded in the basic wage for each capital city except Hobart, where the amount was 6s. All "loadings" on the basic wage were retained at their existing amounts unless otherwise ordered by the Court.

This new series was designated "Court Index (Second Series)" to distinguish it from the "Court Index (First Series)" which was introduced after the 1937 Basic Wage Inquiry. The new "Court" index numbers were obtained by multiplying the "C" Series retail price index numbers (Base: 1923–27 = 1,000) by the factor 0.087, and taking the result to the first decimal place.

The wage rates for adult females and juveniles were to be increased proportionately to the increase granted to adult males, the amount of the increase being determined by the provisions in each award. For further particulars of the judgment *see* Labour Report No. 38, page 79.

(viii) Basic Wage Inquiry, 1949–50.—This finalized the case begun in 1940 and continued in 1946 (see above). In 1946, during the hearing of the Standard Hours Inquiry and following the restoration to the Full Court List of applications for an increased basic wage, the Chief Judge ruled that the claim for an increase in the basic wage should be heard concurrently with the "40-hour week" claims then before the Court. The unions, however, objected to this course being followed, and, on appeal to the High Court, that Court in March, 1947, gave a decision which resulted in the Arbitration Court proceeding with the "Hours" Case to its conclusion.

The Basic Wage Inquiry, 1949–50, finally opened in February, 1949, and the general hearing of the unions' claims was commenced on 17th May, 1949. Separate judgments were delivered on 12th October, 1950;† in the judgments, which were in the nature of general declarations, a majority of the Court (Foster and Dunphy JJ.) was of the opinion that the basic wage for adult males should be increased by £1 a week, and that for adult females should be 75 per cent. of the adult male rate. Kelly C.J., dissenting, considered that no increase in either the male or the female wage was justified.

The Court, on 24th October and 17th and 23rd November, 1950, made further declarations concerning the "Prosperity" and other loadings. The "Prosperity" loading of 1937 (see page 78), which was being paid at rates of between 3s. and 6s. a week according to localities, was standardized at a uniform rate of 5s. a week for all localities and was declared to be an adjustable part of the basic wage, the "War" loadings were declared to be not part of the basic wage, and any other loading declared to be part of the basic wage ceased to be paid as a separate entity.

The new rates operated from the beginning of the first pay-period in December, 1950, in all cases being the rate based on the Court Index (2nd Series) for the September quarter, 1950 plus a flat-rate addition of £1, together with the standardized "Prosperity" loading of 5s. The declaration provided that the whole of the basic wage would be subject to automatic quarterly adjustments as from the beginning of the first pay-period commencing in February, 1951, on the basis of the index numbers for the December quarter, 1950. For this purpose the new rate of £8 2s. was equated to the "C" Series retail price index number 1572 for the six capital cities (weighted average) for the September quarter, 1950. From this equation was derived a new "Court" Index (Third Series) with 103.0 equated to 1,000 in the "C" Series Index.

Further particulars of the judgment may be found in Labour Report No. 39, $p.\ 81.$

(ix) Basic Wage and Standard Hours Inquiry, 1952–53.—On 5th August, 1952, the Commonwealth Court of Conciliation and Arbitration began hearing claims by the Metal Trades Employers' Association and other employers' organizations that (a) the basic wage for adult males be reduced; (b) the basic wage for adult females be reduced; (c) the standard hours of work be increased; (d) the system of adjusting the basic wages in accordance with variations occurring in retail price index numbers be abandoned; and by the Metal Trades Federation, an association of employees' organizations, that the basic wage for adult males be increased. This would also have resulted in increasing the amount of the basic wage for adult females, though not the proportion it bore to the basic wage for adult males.

A number of Governments, organizations and other bodies obtained leave to intervene and in this role the Australian Council of Trade Unions supported the claims of the Metal Trades Federation.

The decision of the Court, announced on 12th September, 1953,* was as follows:—the employers' applications for reduction of the basic wages for adult males and females and for an increase of the standard hours of work were refused; the employers' applications for omission or deletion of clauses or sub-clauses providing for the adjustment of basic wages were granted; and the unions' applications for increases of basic wages were refused.

The Court in the course of its judgment said that nothing had been put before it during the inquiry in support of a departure from its well-established principle that the basic wage should be the highest that the capacity of the community as a whole could sustain. If the Court is at any time asked to fix a basic wage on a true needs basis, the question of whether such a method is correct in principle and all questions as to the size of the family unit remain open.

In order to remove certain misconceptions about its function, the Court stated that it was neither a social nor an economic legislature, and that its

^{*} Commonwealth Arbitration Reports, Vol. 77, p. 477.

function under section 25 of the Act was to prevent or settle specific industrial disputes. However, these must be settled upon terms which seem just to the Court, having regard to conditions which exist at the time of its decision.

The Court intimated that time would be saved in future inquiries if the parties to the disputes, in discussing the principle of the "capacity to pay", directed their attention to the broader aspects of the economy, as indicated by a study of employment, investment, production and productivity, oversea trade, oversea balances, the competitive position of secondary industry and retail trade.

In accordance with its decision to abolish the automatic adjustment clause from its awards, the Court, commencing on 21st October, 1953, amended all awards listed before it as a result of application by one of the parties to the awards. Afterwards the Court, of its own motion under section 49 of the Commonwealth Conciliation and Arbitration Act, listed those awards not the subject of an application by one of the parties and then proceeded to delete the clauses providing for the automatic adjustment of the basic wage.

The power of the Commonwealth Court of Conciliation and Arbitration to vary awards not the subject of an application by one of the parties was unsuccessfully challenged in the High Court of Australia.

For further particulars of the judgment see Labour Report No. 46, p. 64.

(x) Basic Wage Inquiry, 1956.—On 14th February, 1956, the Commonwealth Court of Conciliation and Arbitration commenced hearing an application for alteration of the basic wage in the following respects:—namely, for an increase in the basic wage to the amount it would have reached if automatic quarterly adjustments deleted by the Court in September, 1953, had remained in force; an increase of a further £1 in the basic wage; the re-introduction of automatic quarterly adjustments; and the abolition of what was known as the 3s. country differential. This application was regarded as a general application for variation of the basic wage in all awards of the Commonwealth Court of Conciliation and Arbitration.

All the claims made by the unions were opposed by the respondent employers. The Commonwealth Government appeared not as a party to the dispute but in the public interest and supplied much factual and statistical material in a review of the economy from 1953. However, the Commonwealth opposed the re-introduction of automatic adjustments. The States of New South Wales, Queensland, Western Australia and Tasmania supported the unions' claims for the re-establishment of the system of automatic adjustments and the raising of the basic wage to the levels indicated by current "C" Series index numbers, but the State of South Australia opposed these claims. The State of Victoria neither supported nor opposed the unions' claims.

The judgment was delivered on 26th May, 1956. The Court rejected each claim made by the unions but decided to increase the adult male basic wage by 10s. a week, payable from the beginning of the first pay-period in June. As a result of this decision, the basic wage for adult females was increased by 7s. 6d. a week with proportionate increases for juniors of both sexes and for apprentices.

The Court took the view that its decision in 1953 to abandon the system of quarterly adjustments was clearly right and that "so long as the assessment of the hasic wage is made as the highest which the capacity of the economy can

sustain, the automatic adjustment of that basic wage upon price index numbers cannot be justified, since movements in the index have no relation to the movements in the capacity of the economy ".* The Court was satisfied " that a basic wage assessed at the highest amount which the economy can afford to pay cannot in any way be arrived at on the current price of listed commodities. There is simply no relationship between the two methods of assessment ".†

"The Court's examination of the economy and of its indicators—employment, investment, production and productivity, overseas trade, overseas balances, the competitive position of secondary industry and retail trade—and its consideration of inflation and its possible disastrous extension has led to the Court's conclusion that the nation now has not the capacity to pay a basic wage of the amount to which automatic quarterly adjustments would have brought it."‡

In the course of setting out the reasons for its decision the Court considered the period over which the capacity of the economy should be assessed, and concluded: "A year has been found almost universally to be a sensible and practicable period for such a purpose in the case of trading institutions the world over. The Court considers—fortified by the Judges' experience of considering from time to time Australia's capacity—that a yearly assessment of the capacity of Australia for the purpose of fixing a basic wage would be most appropriate. We would encourage any steps to have the Court fulfil such a task each year . . ."‡

For further details see Labour Report No. 46, p. 67.

(xi) Basic Wage Inquiry, 1956–57.—On 13th November, 1956, the Commonwealth Conciliation and Arbitration Commission in Presidential Session commenced to hear claims for alteration of the basic wage prescribed in the Metal Trades Award, as follows:—For the increase of the basic wage to the amount it would have reached if there had remained in the award provisions for automatic quarterly adjustments, and for the re-insertion in the award of the provisions for automatic quarterly adjustments.§ In accordance with past practice this application was treated by the Commission as a general application for alteration of the basic wage in all Federal awards.

The unions' claims were opposed by the respondent employers. The Australian Council of Salaried and Professional Associations intervened in support of the applicant unions. Victoria and South Australia were the only States to appear before the Commission and the Attorney-General of the Commonwealth intervened in the public interest. Victoria neither supported nor opposed the application by the unions. South Australia opposed the unions' claims and suggested that, if an increase in the basic wage were granted, the Commission should decide on the increase to be added to the six capitals basic wage and then apportion that increase amongst the six capital cities on a basis accurately reflecting the differences in their cost of living. The Commonwealth opposed the restoration of the automatic adjustment system, whatever index were used for this purpose.

The Commission decided that before it could reach a decision it would have to examine, in detail, three main issues, namely, (a) should the system of automatic adjustment be restored? (b) should there be an increase in the basic wage, and, if so, of what amount? and (c) should the increase, if there were one, be of a uniform amount, or should it be variable as between capital cities?

Commonwealth Arbitration Reports, Vol. 84, p. 175.
 † Ibid., p. 176.
 ‡ Ibid., p. 177.

After hearing submissions by counsel for the unions that automatic quarterly adjustments of the basic wage should be restored and argument as to the appropriateness of using the "C" Series index for this purpose, the Commission reaffirmed the decision of the Court in 1953, which, it said, "was primarily based on the view that there is no justification for automatically adjusting in accordance with a price index a wage assessed as the highest that the capacity of the community as a whole can sustain".* Accordingly, the claim for restoration of automatic quarterly adjustments was refused.

The Commission, having considered all aspects of the state of the economy, decided that the basic wages in Federal awards should be increased and that the increase to the six capital cities basic wage should be 10s, a week for adult males, to come into effect from the first pay-period to commence on or after 15th May, 1957. The basic wage for adult females was increased by 7s. 6d. with proportionate increases for juniors of both sexes and for apprentices.

The historical background of differential rates of basic wage for respective cities and towns was examined by the Commission and it acknowledged that the Federal basic wage had two components. The first and greater component differed for each capital city and represented a rate of wage calculated by the use of "C" Series retail price index numbers for the June quarter, 1953, and the second component, common to all places, was the uniform 10s. awarded by the Court in 1956. On the question of whether the increase should be of a uniform amount the alternative open to the Commission appeared to be either to follow what the Court did in 1956, or to recalculate the inter-capital-city differentials of the newly-fixed standard basic wage according to the latest "C" Series index numbers. The Commission decided to grant an increase of a uniform amount.

Judgment was delivered on 29th April, 1957. The Commission advised that it approved an annual review of the basic wage and would be available for this purpose in February, 1958. However, although favouring an annual review of the basic wage, the Commission considered that "it would not be proper for it nor would it wish to curtail the existing right of disputants to make an application at whatever time they think it necessary to do so ".†

A more detailed summary of the judgment may be found in Labour Report No. 46, p. 68.

(xii) Basic Wage Inquiry, 1958.—On 18th February, 1958, the Conciliation and Arbitration Commission in Presidential Session commenced hearing an application by respondent unions for variation of the Metal Trades Award, by increasing the amounts of basic wage prescribed therein to the figure each would have reached had the quarterly adjustment system based on the "C" Series retail price index numbers been retained, plus an addition of 10s., and by making provision for future adjustment of each of the new amounts at quarterly intervals by the application thereto of the same index numbers.‡

The claims for the restoration of quarterly adjustments and for basic wage increases were opposed by private employers and by the State of South Australia, which also contended that, as the cost of living was much lower in Adelaide than in Melbourne and Sydney, greater disparities in basic wage rates than then existed should be determined if, against its submission, any general increase in the basic wage were decided upon. Tasmania, the only other State represented, made no submissions. The Attorney-General of the Commonwealth intervened in the public interest under section 36 (1.) of the Conciliation and Arbitration Act

^{*} Commonwealth Arbitration Reports, Vol. 87, p. 455. † Ibid., p. 459.

and leave to intervene was granted to the Professional Officers' Association of the Commonwealth Public Service, three other organizations of medical and scientific workers employed in the Commonwealth Public Service and the Australian Council of Salaried and Professional Associations.

In its judgment, delivered on 12th May, 1958, the Commission rejected the submission by counsel for the Professional Officers' Association "that if the Commission is satisfied that there is in the community capacity to pay a higher wage bill, consideration should be given to the question whether that increased capacity should be reflected in an increased basic wage only, or extended also to the marginal or secondary contents of aggregate wages and salaries."* The Commission also rejected the submission by counsel for the Australian Council of Salaried and Professional Associations that when the Commission looked at the capacity of industry to pay and gave an increase in the basic wage, it " always kept something in hand for a marginal claim which would probably be coming up ".+

The claim of the unions for the restoration of the 1953 basic wage standard was rejected by the Commission on the same grounds as in its 1957 judgment, i.e., that it was unsafe to assume that the economy could sustain the 1953 rate as a "standard" in real terms.

The Commission then considered the three specific issues before it, namely, (a) should the system of automatic adjustments be restored? (b) should the basic wage be increased, and if so, by what amount? and (c) should there be uniform or disparate increases?

Counsel for the unions submitted that the unions still regarded the "C" Series index as a proper guide for the determination of basic wage levels but that if this contention continued to be unacceptable to the Commission, as it had been in the three previous inquiries, there should be an immediate decision upon principle and later, if need be, an inquiry in an effort to ascertain a proper price index. He also submitted that there should be, from time to time, additions to wages to afford to workers their proper share of increased productivity and efficiency and that although the unions had never claimed that increments for increased productivity could under present circumstances be made by way of automatic adjustment, the objective of wage increases commensurate with price increases could best be achieved by the use of an automatic adjustment system. After having considered the submissions and without hearing arguments against the proposition, the Commission, on 21st February, 1958, rejected the application for the restoration of automatic adjustments and for a deferred inquiry thereon.

In the reasons for its judgment the Commission stated that there was nothing in the submission to justify a departure from the decisions of 1953. 1956 and 1957 to reject automatic wage adjustments. The Commission also again expressed the opinion that a yearly assessment of the capacity of Australia for the purpose of fixing a basic wage would be most appropriate.

After hearing arguments for and against an increase in the basic wage rates and submissions, mainly statistical, on behalf of the Commonwealth, the Commission was unanimously of the opinion that the position of the economy regarded as a whole was such as to justify an increase in the basic wage. Kirby C.J. and Gallagher J., considered that it was undesirable in the interests of all to grant an increase higher than 5s.; Wright J., considered that a basic wage level substantially higher than that proposed by the majority was justified. Under section 68 of the Conciliation and Arbitration Act 1904-1956 the majority opinion prevailed. Accordingly the decision of the Commission was that the rates of basic wage for adult males under Federal awards should each be increased by 5s. a week.

The South Australian Government submitted that economically there was no scope at all for a basic wage increase anywhere in Australia; and, as in the 1957 inquiry, again pursued the question of inter-city differentials in those awards where they applied, as an answer to the union claim that the amount of the basic wage in Adelaide should be calculated by reference to the "C" Series retail price index numbers for that city. It was claimed that the actual cost of living was so much lower in Adelaide than in Melbourne and Sydney that the basic wage for Adelaide should be approximately 10 per cent. below the rate fixed for Sydney instead of approximately 5 per cent. below, as it then was, subject to a stipulation that no reduction should be made in the existing Adelaide rate. In the Commission's view the employers had not spoken on this matter unitedly or unanimously, nor had any one supported the proposal as put to the Commission. It concluded that the claim must be rejected on the ground that it would not be wise or just to apply it in South Australia in view of the fact that it was neither sought nor supported by any other party, and its application to the Government and its instrumentalities alone was not sought.

The Commission indicated that the issues involved in inter-city differential wage rates were complex and could not be decided after a brief hearing.

The decisions of the Commission were as follows:—The claim for restoration of automatic quarterly adjustments and the claim of the South Australian Government for special treatment were refused; and the basic wages of adult male employees covered by Federal awards were increased by a uniform amount of 5s. per week, to operate from the beginning of the first pay-period commencing on or after 21st May, 1958.*

As a result of this decision the basic wage for adult females was increased to 75 per cent. of the new basic wage for adult males with proportionate increases for juniors and apprentices of both sexes.

(xiii) Basic Wage Inquiry, 1959.—On 24th February, 1959, the Conciliation and Arbitration Commission, constituted in Presidential Session by Kirby CJ., Foster and Gallagher JJ., commenced hearing an application by respondent unions for variation of the Metal Trades Award by increasing the amounts of basic wage prescribed therein for respective cities, towns and localities to the figure each would have reached had the quarterly adjustment system based on the "C" Series retail price index numbers been retained, plus an addition of 10s. to each basic wage and by making provision for future adjustment of each of the new amounts at quarterly intervals by the application thereto of the same index numbers.†

A large number of applications for similar variation of other awards were ordered to be treated as involved in the inquiry and as such to be decided upon the evidence, material and submissions made from the beginning of the hearing.

The application of the unions was opposed by private employers generally, and by the State of South Australia and two of its instrumentalities. Tasmania was the only other State represented and it appeared in support of the application of the unions in regard to the increase of the basic wage to the amount it would have reached had the adjustment system been retained and the

^{*} Commonwealth Arbitration Reports, Vol. 89, p. 285. † 91 C.A.R., pp. 683-4.

restoration of that system. Counsel for the Attorney-General of the Commonwealth, who intervened pursuant to his statutory right, submitted on behalf of the Commonwealth that the application for restoration of the automatic adjustment system should be refused. The Commonwealth again supplied, for the benefit of the Commission and the parties, economic and statistical information and material. In addition the Commonwealth, without making a particular submission as to whether there should be an increase or its amount, made a general submission on the state of the national economy. The Australian Council of Salaried and Professional Associations was granted leave to intervene, and submissions were also presented on behalf of fixed income earners and pensioners generally.

Counsel for the employers also appeared for The Graziers' Association of New South Wales and other organizations of employers in the pastoral industry to reduce the basic wage in the Pastoral Award, 1956, by £1 5s., being the aggregate amount of the increases granted by the Court in 1956 and the Commission in 1957 and 1958. The Commission decided to join these applications in the main hearing on 17th March, 1959, as a matter of procedure only and without deciding affirmatively that the Commission as constituted for that hearing had power to grant them in whole or in part. At the conclusion, on 5th May, 1959, of submissions in support of these applications and without calling upon counsel for the Australian Workers Union in reply, the Commission stated that it would reject the applications for reduction of the basic wage in the Pastoral Award and again indicated that the question of jurisdiction as to whether the Commission had the power to decide a different basic wage remained "undecided and open".

On 5th June, 1959, the three Judges delivered separate judgments. On the question of whether the system of automatic quarterly adjustments should be restored the members of the Commission were divided in opinion and therefore the question was decided in accordance with the decision of the majority. The majority decision, namely, that of Kirby *C.J.* and Gallagher *J.*, was that the claim of the unions for restoration of the said system should be refused. Foster *J.* dissented.

The members of the Commission were unanimous in the opinion that there should be an increase in the basic wage, but as to the amount of the increase they were divided in opinion as follows:—

The President, Kirby C.J., was of opinion that the increase should be 15s. a week, payable as from the beginning of the first-pay-period commencing on or after 11th June, 1959. Foster J. was of opinion that the increase should be 20s. a week, payable as to 10s. as from the first pay-period in July, 1959, and as to the balance by increases of 2s. 6d. for four quarters commencing 1st January, 1960. Gallagher J. was of opinion that the increase should be 10s. a week, payable as from the date chosen by the President. Foster J., while holding his opinion, decided to concur in the decision proposed by the President.

A summary of the separate reasons for judgment is set out in the following paragraphs.

Kirby C.J.—The President said that apart from the question of the basic wage in the pastoral industry, which had already been decided, there were two issues for the Commission's decision: (a) should the automatic adjustment system be restored? (b) should the basic wage in the Commission's awards generally be increased and, if so, by what amount?

The President stated that in his view nothing had been put at the inquiry which would justify a restoration of the system, and the decisions against the retention or restoration of the system made by the Court in 1953 and 1956 and by the Commission in 1957 and 1958 were correct. He said: "I have come to this conclusion on the material and submissions before the Commission at this hearing and quite independently of the admitted shortcomings since 1953 of the 'C' series index. I would emphasize that the annual review of the amount of the basic wage by a presidential session of this Commission is a substitute in every way for arbitrary adjustment by an index which has to do with one factor only of the many making up the economy. Its aim in practice as well as theory is to fix a basic wage at the highest amount the economy can afford to pay. . . . A period of one year—in the absence of exceptional circumstances calling for a different period—remains in my view the ideal period between reviews of the basic wage."* He considered that assessment of the many factors making up national economic capacity proves difficult enough when assessing a money sum, and that the difficulties of assessment of these many factors would be increased immeasurably if the task were to add a fluctuating sum to an already fluctuating wage even if the task were to be undertaken at longer intervals. He also stated that his rejection of the adjustment system was based not on the imperfections of the available indexes but on the system's intrinsic demerits when compared with a system based on judgment of all factors of the economy including judgment on the movement in prices.

The President considered various indicators of the state of the economy and said that they justified a basic wage increase of a not insignificant amount. He agreed that the worker was entitled to an increase in the basic wage because of increased productivity but he could not agree that on the available material the growth of productivity could be accurately measured or that basic wage increases were the only or main means of ensuring the worker his share of the fruits of increased productivity. Nevertheless, he felt that some allowance should be made for the growth of productivity in assessing an increase in the basic wage. After considering all the material before the Commission and the submissions made on behalf of the parties, he was of opinion that the basic wage should be increased by 15s. a week.

Foster J.—Foster J., in considering the powers and functions of the Commission and the form of the inquiry, questioned whether such inquiries were adequate to achieve their avowed function.† He referred to some of the powers and duties entrusted to the Commission which revealed and emphasized the extraordinary differences between the Commission and a traditional court of law, and to the fact that the matters for the Commission's determination were far wider than the particular points of view of the interests which assumed the roles of contestants before it. In his view, the data made available by the Commonwealth Government, as intervener, were in effect the foundations of the opinions and conclusions of all the expert witnesses as well as of all the contentions of the representatives of the various contestants, and upon this material and interpretation the Commission had ultimately to base its decision. He suggested that experts in consultation with the Commission in the presence of representatives of the economic interests concerned might well bring far more satisfactory results than a proceeding modelled misleadingly upon a civil action at law.

Foster J. stated that the purpose of the inquiry was to fix a money sum for a basic wage which, at the time of its pronouncement, would represent a standard of living which the Commission found to be within the capacity of

^{*} Commonwealth Arbitration Reports, Vol. 91, p. 685.

the economy to sustain throughout the period it determined for the duration of its award. For this reason he considered that the basic wage should be automatically adjustable at quarterly intervals. As to whether such adjustment should be made by the application of a price index, he said that it was, in his opinion, the only satisfactory method of preventing the Commission's awards from becoming to some extent illusory and potentially mischievous.* In his view, the decision in 1953 to abandon the quarterly adjustment system was wrong.

Foster J. was of opinion that the basic wage should be increased so as to restore, in part at least, the standard of living awarded in 1950 and maintained by quarterly adjustments until 1953 and to secure to the basic wage earner some share of the increased productivity of the community. The amount of the increase would depend on whether or not the quarterly adjustment system were to be restored. If it were restored, the increase in the basic wage should be 16s. a week payable at the first pay-period in July, 1959, adjustable quarterly by the "C" Series index, the first adjustment to be for the quarter ending 30th June, 1959. If quarterly adjustments were not restored, the ultimate increase should be 20s. a week, the amount of the increase to be spread over a period of eighteen months, payable as to 10s. as from the first pay-period in July, 1959, with an increase of 2s. 6d. on each of the first pay-periods in January, April, July and October, 1960.

Although reluctant to depart from his views as to the amount of the increase, Foster J. decided to concur in the proposed decision of the President, in order that the Commission might reach an effective decision.

Gallagher J.—On the question of whether there should be a restoration of the quarterly adjustment system, Gallagher J. said that he was in complete agreement with Kirby C.J., and with the reasons which the President had given for his conclusion, and added:—"Between December, 1950, and November, 1952, the operation of quarterly adjustments caused the basic wage for Sydney to move from 165s. to 237s. A system which, without any examination of the capacity of the economy to pay, added a sum of £3 12s. weekly to a basic wage in so short a time was quite unsuitable for modern conditions. . . ."† In his opinion the economy of the country could sustain a higher basic wage, but the amount claimed by the unions was too high. He considered that every male employee working under an industrial award almost certainly received something over and above the basic wage, and that this should be taken into account when determining whether he is receiving his proper share of the national wealth.

Taking into account the improved state of the economy, the undoubtedly heavy losses which were suffered by the country because of the combined effect of the 1957 drought and of reduced export prices, and the fact that amongst the employers who would be called upon to meet basic wage increases were farmers who had recently suffered a big loss of income, he was of the opinion that 10s. was the highest weekly increase that the economy could sustain. As to the application for a lower basic wage in the pastoral industry, he said "it would in the absence of the most exceptional circumstances be wholly undesirable and against the interests of industrial peace that there should be for employees in the rural industries a basic wage lower than that which is prescribed for other employees.":

(xiv) Basic Wage Inquiry, 1960.—On 16th February, 1960, the Conciliation and Arbitration Commission, constituted in Presidential Session by Kirby C.J. (President), Ashburner and Moore J.J. (Deputy Presidents), commenced hearing

an application by respondent unions for the restoration to the Metal Trades Award of quarterly adjustments to the basic wage and for an increase in the amount of the basic wage.* On the six capital cities rate the amount of the increase sought was 22s. a week. This amount was composed of two parts—firstly, an addition of 5s. a week to restore to the basic wage the same real value as it had in 1953 and, secondly, a further amount of 17s. representing the unions' minimum estimation of the increase in productivity which had occurred in the period since the automatic adjustment system was abolished.

The Commonwealth Government intervened in the public interest in accordance with the provisions of Section 36 of the Conciliation and Arbitration Act 1904–1959 and all States except New South Wales were represented. The Commonwealth Government again presented a detailed analysis of the economic situation of Australia, together with comments on fiscal and budgetary policy. It also announced its opposition to the unions' application both for restoration of automatic quarterly adjustments and for an increase in the basic wage.

The State of South Australia presented material to the Commission to show the effect which wage increases would have on its finances and opposed the unions' application. Victoria, Queensland and Western Australia presented information to show how the finances of those States would be affected by wage increases, but neither supported nor opposed the claims of the applicants. Tasmania indicated that it supported the application for restoration of quarterly adjustments but made no submissions in support of its attitude.

In its judgment, delivered on 12th April, 1960, the Commission refused the unions' application. A summary of the judgment is given in the following paragraphs.

In view of the submissions made by counsel for the employers, the Commission made the following observations regarding the role of Governments in basic wage proceedings:—" In its complex and difficult task of assessing the capacity of the economy the Commission welcomes whatever assistance it can get from parties and from interveners. Governments are in a special position to give the Commission a proper conspectus of the public sector of the economy, the state of which is an important factor for our consideration. They can also of course give us assistance in our task of reviewing the economy as a whole. It is a matter for each Government concerned to decide whether it will appear before the Commission, and if so whether it will present material or state an attitude or both. It is obvious enough that the more comprehensive the material presented to the Commission by a Government, the greater the assistance the Commission derives from it, but it is not our province to attempt to influence Governments as to their attitude to basic wage cases."†

During the proceedings the general matter of the role of the "indicators" in basic wage cases was raised, and in its judgment the Commission made the following comment:—"The indicators originated as an attempt by the Commonwealth Court of Conciliation and Arbitration in 1953 to make more orderly the presentation of material in basic wage cases. Since then they have been used as a framework for the presentation of economic material to the Court and subsequently the Commission. As their name suggests they are, however, no more than indicators of the economy. They have never been regarded as more than that and it has not been the practice of the Commission or the Court before it to treat these indicators as some form of index by which the state of the economy should be measured in any mathematical way. They have not been treated as mutually exclusive and it has always been recognized that they interact on one another and can be looked at in various combinations.

They have never, as far as the Commission is aware, been the means of excluding material from the Commission's consideration and it was never intended that they should have this result. The parties were asked to attempt to evaluate the indicators for the purpose of this hearing. This did not mean that the Commission was approaching its task by using any kind of index but it flowed from comment in earlier cases that the relative importance of different indicators might change from time to time."* However, the Commission did not feel that it was necessary to treat Government finance and the general budgetary position of Governments as a separate indicator, as suggested by counsel for the employers, although it said that such material as had been presented on this matter had been taken into account.

The Commission further stated:—"We do not regard the indicators as immutable, but treat them as an aid to our task of assessing capacity. We realize that in that task we must examine as far as we can all relevant economic material and we should not circumscribe ourselves by any set of indicators. If parties or interveners desire us in future proceedings to reduce or expand the present set of indicators or to approach our examination of the economy in a different way they are at liberty to ask us to do so."†

Application for Restoration of Quarterly Adjustments.—Counsel for the unions criticized the decision in the 1953 inquiry to abolish automatic quarterly adjustments to the basic wage and also the decisions, in subsequent inquiries, against their reintroduction. He submitted that it would be inequitable and unjust not to restore the practice which existed for many years prior to 1953 of having the basic wage automatically adjusted each quarter in accordance with movements in a price index. He relied in particular on the 1934 basic

wage judgment.

In refusing the application the Commission said:—" We must decide the question of automatic quarterly adjustments in the light of existing situations and practices. In 1934 the Court was dealing with a situation in which the basic wage was determined for an undefined period and to that wage it applied automatic quarterly adjustments. The Commission is considering a situation in which in practice the basic wage is each year re-assessed. The alternatives which emerge from the submissions in these proceedings are either the fixation of a basic wage for an undefined period, the money amounts of the wage being automatically adjustable by movements in a price index, or the fixation of a basic wage each year. In our view, bearing in mind the interest of employees, employers and the public generally, the second alternative is preferable, and the Commission should continue to fix that basic wage which it considers to be just and reasonable knowing that the amount which it fixes will be the basic wage for the ensuing twelve months and will then be reviewed. It is not, in our view, inequitable and unjust . . . not to restore the system of automatic adjustments."†

Application to Increase the Basic Wage.—With regard to this part of the application, the Commission stated:—"It is appropriate first to describe shortly the basic wage and margins as elements of a total wage and the somewhat unusual setting in which the question of an increase in the basic wage comes up this year for consideration. The total wage paid to most workers under federal awards is composed of two elements, namely, the basic wage and a margin for skill, responsibility and the like. The existence of these two elements is a result of the history of federal wage fixation and has received legislative approval. The legislation requires that the basic wage and margins be dealt with by differently constituted benches of this Commission. The basic wage may be altered only by the Commission in Presidential Session, that is, by a

bench constituted by three or more judges. Margins may be altered by a single member of the Commission or by a full bench constituted by at least three members of whom at least one must be a judge. In the first instance applications for alterations of margins come before a single member of the Commission but on application by a party the President has power to direct that the matter be dealt with by a full bench if he is of opinion that it is of such importance that in the public interest it should be so dealt with. By such a direction the Metal Trades margins application of 1959 was dealt with by a full bench."*

The Commission then went on to state briefly the recent history of basic wage and marginal fixation by the Commission and its predecessor, the Commonwealth Court of Conciliation and Arbitration. Firstly, the basic wage, following the abolition of quarterly adjustments in 1953, was increased by 10s. a week in 1956, 10s. in 1957, 5s. in 1958 and 15s. in 1959. Secondly, increases in margins in the metal trades industry in 1947 were followed generally throughout federal awards; the claims for general increases in margins in 1952 were rejected and there was then no increase in margins throughout federal awards; and in 1954 the Court granted increases in margins in the metal trades industry which, speaking generally, it intended were to be applied to margins throughout federal awards. "Between 1954 and 1959, with few exceptions, margins in the metal trades industry and in federal awards generally were not increased and there was no application for an increase in margins in the Metal Trades Award until 1959. Although in its decision granting increases in the Metal Trades Award the Commission stated that it did not intend that the increase in the Metal Trades Award should automatically flow into other awards and industries, in the result the amount of increase awarded in the Metal Trades decision was, by and large, spread throughout other awards both by consent and by determinations of State and federal tribunals. In the light of the history of marginal fixation since 1947, the expectation now is that the Commission will be asked to consider the question of general marginal increases every few years."†

The Commission stated that so long as its decisions regarding metal trades margins are given general application and so long as the annual review of the basic wage continues, it follows that in one particular year the Commission constituted by a full bench of judges will review the basic wage and, constituted by a mixed bench, review margins. As a result, the bench fixing the basic wage will act with the knowledge or anticipation that another bench will also have to decide later in the same year whether it should increase margins, and the latter will be doing so in the light of the basic wage decision. "As far as the community is concerned, therefore, it is possible that the economy might be found capable of sustaining an increase in both the basic wage and margins, when this happens it follows that the economic and psychological effect of each increase is affected and indeed highlighted by the other. Such a year was 1959 when the basic wage was increased as from June by 15s., or an increase of 6 per cent., and margins were increased as from December by 28 per cent. of the amount of the margins existing as a result of the 1954 review by the Court. Together the 1959 increases approximated 8 to 10 per cent. of award wages."†

The Commission is required by legislation to treat the basic wage and margins separately, but although constituted differently for each task, it must at the time of fixation of rates look forward to the period which its decision will cover; that is, a year for the basic wage and, generally speaking, a longer period for margins. In dealing with the application then before it the Commission had to decide whether the basic wage should again be increased, although less than a year had elapsed since increases were granted in both the basic wage and margins.

Counsel for the unions submitted that, in examining the state of the economy, the Commission should go back to the year 1952–53 as a proper starting point, and that since that year all the indicators customarily used by the Commission had shown significant improvement. However, in view of the Commission's conclusions in the case, it did not find it necessary to discuss the indicators.

Counsel for the employers submitted that, whatever might have been established about the indicators, there were two factors dominating the economic scene, namely, the two wage increases granted by the Commission in 1959, amounting, in his submission, to an increase of 10 per cent. in wages; and the lifting of import restrictions by the Commonwealth Government. As to the first, he submitted that the effect of the basic wage decision had not been completely shown, and the effect of the margins decision had not been shown significantly or at all. Hence the whole of the economic material available to the Commission had to be discounted by the fact that the combined effect of those two judgments had not at that time been felt by the economy. As to the lifting of import restrictions, he contended that the effect of this governmental measure could not be forecast but the likelihood was that there would be an appreciable increase in the amount of imports, which would render more difficult the task of local manufacturers, a task already made difficult by the wage increases in 1959.

The Commission had asked counsel for the Commonwealth whether an estimate could be provided for the increase in imports likely to occur as a result of the lifting of import restrictions. Counsel stated that no quantitative estimate could be made; however the significance of the removal of import restrictions in this case was that it had come at a time when the effects of the 1959 wage increases had not been fully felt.

Opposing the application by the unions, counsel for the Commonwealth submitted that the situation of the economy, at the latest stage before the margins increase could be supposed to have had any great impact, appeared as one of heavy spending on consumer goods and services and on capital construction and equipment, of fast increasing employment and diminishing unemployment, of growing shortages of labour at key points, of ample money supplies and easy capital raisings, and of costs and prices rising quite steeply. The only moderating circumstances seemed to be that local output of manufactured goods appeared to have increased to some extent and it had been possible to raise the level of imports. This was the situation upon which the margins increases had supervened. Counsel estimated that their effect on the wages bill would probably be about £100 million, and that the direct cost of the 1959 basic wage increase had been about £65 million. He said: "It is not to be doubted that these increases will raise costs and price levels significantly and that further secondary effects of that kind will follow upon them. They will also give a further strong stimulation to the demand for goods and services, and indeed have probably begun to do so already."*

Indicating that the Commonwealth Government was at that time very much concerned about the problem of inflation, counsel stated:—"The Commonwealth's position in the present case is unambiguously clear. It is that having weighed all considerations which seem to it to be relevant to the present and prospective state of the economy, the Commonwealth is convinced that above all what is needed now is a firm rejection of any new measures that could add to current inflationary pressures, and time for the adjustment of the economy to the general wage increases awarded over the past 12 months."†

The Commission considered that such a clear statement of the Commonwealth Government's attitude, supported by submissions and economic material, was a matter which it must seriously take into account.

In concluding the reasons for judgment the Commission stated:—"We accept the submission made by the private employers and by the Commonwealth Government that we should not award an increase in the basic wage, bearing in mind that employees under federal awards have in the past twelve months received substantial increases in both basic and secondary wages. It is our view that at the present time, before the effects of these previous wage increases have been reflected in the economy, we cannot find that its capacity is such that a further basic wage increase can be awarded.

"We consider that it would be unsafe and perhaps dangerous to increase the basic wage at this point of time. We have formed this opinion with a full sense of the obligation which this Commission has to fix the basic wage from time to time at the highest amount that the economy can sustain so that the wage and salary earner may obtain his proper share of goods and services. On the other hand we are mindful of the danger to the whole community, including the wage and salary earner, of the basic wage being fixed at an amount which might increase inflation and upset the stability of the economy."*

(xv) Differential Basic Wage Inquiries, 1960.—On 9th August, 1960, the Commonwealth Conciliation and Arbitration Commission, constituted by Kirby C.J. (President), Ashburner and Moore JJ. (Deputy Presidents) commenced hearing the first of three applications to vary awards in respect of differential basic wages.†

This was made by the Federated Engine Drivers and Firemen's Association, to eliminate from the Engine Drivers and Firemen's (General) Award, 1955, those differentials making the basic wage for country areas less than the metropolitan basic wage in New South Wales, Victoria and South Australia, and to alter a number of basic wages in Tasmania.

The other two, by the Metal Industries Association of South Australia and members of the South Australian Chamber of Manufactures Incorporated and the South Australian Employers' Federation, sought to vary the Metal Trades Award, by providing, firstly, that upon any variation increasing the basic wage prescribed in the award for Sydney, the increase in the basic wage for Adelaide should be 25 per cent. less than the increase in that for Sydney until the ratio of the Adelaide to the Sydney rate was reduced to 90 per cent.; and secondly, that any increase in the basic wage for areas of South Australia other than Adelaide, Whyalla and Iron Knob should in the future be 25 per cent. less than the increase for Adelaide, until the "country differential" was increased to 12s.

The three cases were treated as matters of general application.

It became apparent to the Commission during the first case that it could not in fairness to all parties give a decision until all three cases had been heard. It therefore refrained from giving a decision in the first case until the conclusion of the other two, which were heard together.

In the judgment delivered on 14th December, 1960, the Commission granted the unions' application for elimination of the 3s. country differential, and dismissed the two applications by the employers.

Joint reasons for these decisions were given on 1st March, 1961. A summary is given in the following paragraphs.

The unions, through the Australian Council of Trade Unions, supported the F.E.D F.A. application and opposed the employers' applications. As far as

employers were concerned, the Commission concluded that (a) they were all opposed to the application to eliminate the country differential, (b) only the South Australian employers sought to increase the country differential and then only in South Australia, and (c) only the South Australian employers, supported by the South Australian Government and, with modifications, by the Queensland Chamber of Manufactures, sought to change inter-capital differentials and then only with regard to the differential between Sydney and Adelaide. (Employers in New South Wales and Victoria opposed this claim by the South Australian employers.)

Inter-Capital City Differentials.—As far as capital cities were concerned, the only issue was about Adelaide, and it was that the relativity with Sydney, i.e., 4.2 per cent. or 12s. less than Sydney, should over a period of time be changed to a relativity of 10 per cent. less. The 12s. difference, which existed in 1953, when quarterly adjustments of the basic wage were eliminated, had remained unchanged because basic wage increases had subsequently been the same for all States. The Commission stated that although the difference between the capital cities was in part conceptually a cost of living difference, it had been recognized in earlier decisions that the 12s. might not represent the precise cost of living relationship which existed between Adelaide and Sydney.

The case for the South Australian employers that the amount of the difference should be increased was presented in two ways, first on a cost of living basis and then on a capacity basis. It was suggested that the proper approach to the fixation of the basic wage would be for the Commission to ascertain from looking at the capacity of the economy as a whole what was a fair basic wage for the whole Australian work force, and then to apportion it

between the States in proportion to the cost of living in those States.

The Commission stated that whether the cost of living argument succeeded or failed depended almost entirely on the view which it took of the evidence

presented on relative costs of living.

"It is common ground that in order to attempt to assess relative living costs as between capital cities the existing published statistical data relating to each of the capital cities is not sufficient. The data emanating from the Commonwealth Statistician deals only with movement of prices in particular capital cities and does not purport to deal with relativities.

"Assuming the desirability of giving employees in each of the capital cities an amount of money which will ensure to them properly comparable goods and services, although of course not necessarily the same goods and services, there are some difficulties in the way. First there is the absence of complete statistical information More important, however, is the problem of sub-

jective judgments."*

The Commission discussed the various acts of judgment which had been made in connection with the evidence on relative costs of living and concluded that it could not act on the evidence presented for the purposes of the case. It added—"There were involved too many acts of judgment and too many estimates to enable us to use this exercise as a ground of changing the basic

wage differential ".†

As to the second aspect of the employers' submissions, it was put that, relatively, Adelaide employers could not continue to pay a basic wage which maintained its existing relativity with the Sydney basic wage. Virtually the only material put to the Commission on this aspect consisted of statistics which purported to show relative growth between States, but the Commission was not prepared to assume that the statistics about relative growth were necessarily related to relative capacity.

The Commission concluded that it would not be justified in changing the existing relativities on any alleged differences in relative capacity, and that neither the material dealing with cost of living, nor the material dealing with relative capacity, nor a combination of both, led to the conclusion that it should alter the relationship which the basic wage for Adelaide had with the basic wage for Sydney.

Country Differentials.—The principal submissions by counsel for the unions were that the perpetuation of differentials was incompatible with the principles of basic wage fixation based on the capacity of the economy; it was not the function of the Commission to assume the role of economic planner; and the continuance of differentials would create serious anomalies and possible unrest. He also contended that the available evidence did not sustain the assumption that the cost of living was lower in the country than in the city.

Opposition by the employers was based mainly on the grounds that wage earners in the country escape some expenses which wage earners in capital cities incur, and that provincial employers are at a disadvantage with metropolitan competitors. The arguments advanced were similar to the reasons given by the Commonwealth Court of Conciliation and Arbitration in 1934 for awarding the 3s. differential.

The Commission briefly reviewed the history of basic wages for country towns and districts and quoted from a number of decisions made by the Commonwealth Court of Conciliation and Arbitration.

The need for statistical information on the cost of living in country towns had been expressed by the Court as early as 1913. By November, 1923, data were available for 200 towns, but despite the increasing availability of such data it appeared that the Court did not apply strictly the cost of living figures in order to fix the differential between metropolitan and country basic wages. Examples were given of the arbitral approach which the Court adopted in fixing the country basic wage, an approach which gave the Court an opportunity to disregard the cost of living figures in the country area.

Although the Court adhered to the Harvester standard as adjusted by index numbers for capital cities, as far as country districts were concerned the widest discretion was given to individual members of the Court to allow alterations in the basic wage which would have resulted from a strict application of the Statistician's figures. In each case, the Court exercised its judgment in order to produce what it considered to be a fair industrial result. The constant 3s. less than the metropolitan rate awarded in the Basic Wage Inquiry in 1934 was not a figure based on the cost of living. It was an assessment by the Court of what it thought was a proper relationship between the metropolitan and provincial areas.

The Commission then considered both the unions' and the employers' applications in the light of the principles which the Court had enunciated in the years prior to 1934, when the 3s. differential was introduced.

It found that statistical evidence based on the "C" Series Index figures for various country towns, used in an attempt to establish relativities between metropolitan and country areas, was of no assistance. The Commonwealth Statistician had stated that it was not valid to compare the "C" Series index numbers for capital cities in order to establish relative living costs. The Commission therefore decided to disregard material based on those figures, however valid such material may have been in 1934.

The Commission stated that apart from those called from the timber industry none of the employers' witnesses had claimed that their companies could not afford to pay the appropriate capital city basic wage. What they had attempted to do was to assess the advantages to employees and disadvantages to employers in a justification for the retention of the 3s., or, in the South Australian employers'

application, for the increase to 12s.

The Commission reviewed the suggested advantages and disadvantages and concluded that, as far as employees were concerned, there was no advantage in working in the country which should be expressed in the form of a basic wage lower than that of the appropriate capital city. Considering the position of employees only, it thought employees in the city and the country should receive the same basic wage. As far as employers were concerned, the Commission, having considered the factors both for and against the country differential, and in particular the amount involved, decided that no injustice would be done if the 3s. country differential were abolished.

(xvi) Basic Wage Inquiry, 1961.—The judgment was delivered on 4th July, 1961. Particulars of the claims made by employee organizations and the decision given will be found in Section X. of the Appendix.

(xvii) Rates Operative, Principal Towns.—The "basic" wage rates of the Commonwealth Conciliation and Arbitration Commission for adult males and adult females, operative in the principal towns of Australia as from the beginning of the first pay-period commencing on or after 7th July, 1961, are shown in the following table:—

COMMONWEALTH BASIC WAGE: WEEKLY RATES (a), JULY, 1961.

City or Town.		Rate of Wage.							Rate of Wage.					
		Adult Males.		Adult Females.			City or Town.		Adult Males.			Adult Females.		
	£	s.	d.	£	s.	d.		£	S.	d.	£	S.	d.	
New South Wales-	~						Western Australia-							
Sydney	14	15	0	11	1	0	Perth	14	8	0	10	16	0	
Newcastle	14	15	0	11	1	0	Kalgoorlie	14	15	0	11	1	0	
Port Kembla-Wol-	-						Geraldton	15	1	0	11	5	6	
longong	14	15	0	11	1	0	Five Towns	14	9	0	10	16	6	
Broken Hill	14	19	0	11	4	0								
Five Towns		14	0	11	0	6	Tasmania—							
1110 1011111111111111111111111111111111	1.						Hobart	14	14	0	11	0	6	
Victoria—							Launceston	14	10	0	10	17	6	
Melbourne	14	7	0	10	15	0	Oueenstown	14	5	0	10	13	6	
Geelong	14	7	-	10	~ -	0	Five Towns	14	12	0	10	19	0	
Warrnambool	14	7	-	10		0	110 10 1110							
Mildura	14	7	-	10	15	0	Thirty Towns	14	8	0	10	16	0	
Yallourn (b)	14	13		11	0	0	111111111111111111111111111111111111111	-						
Five Towns	14	7	-	10	-	0	Six Capital Cities	14	8	0	10	16	0	
A 1 1							Northern Territory (d)—							
Queensland—	12	10	0	10	2	6	Darwin	15	7	0	11	10	0	
Brisbane	1.0	10	-	-	3	0	South of 20th Paral-	13	/	U	11	10	U	
Five Towns	13	11	U	10	3	0		1.4	14	0	11	0	6	
							lel	14	14	U	11	U	U	
South Australia—				10	10	0	A deliar Carital Tax							
Adelaide	14	3	0	10	12	0								
Whyalla and Iron				1			ritory—	1.4	1.0	0	10	17	-	
Knob (c)	14	_		-	16	0	Canberra	14	10	0	10	17	6	
Five Towns	14	2	0	10	11	6								

⁽a) Operative from the beginning of the first pay-period commencing on or after 7th July, 1961.
(b) Melbourne rate plus 6s. 6d. for males; 75 per cent. of male rate for females. (c) Adelaide rate plus 5s. for males; 75 per cent. of male rate for females. (d) See pp. 103 and 104 regarding special loadings.

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The rate for adult females is 75 per cent. of the male rate.

A table of Commonwealth basic wage rates for adult males from 1923 to 1961 will be found in Section XI. of the Appendix.

3. Commonwealth Basic Wage Rates for Females.—In its judgment of 17th April, 1934, wherein the Commonwealth Court of Conciliation and Arbitration laid down the basis of its "needs" basic wage for adult males, the Court made the following statement in regard to the female rate:—

"The Court does not think it is necessary or desirable, at any rate at the present time, to declare any wage as a basic wage for female employees. Generally speaking they carry no family responsibilities. The minimum wage should, of course, never be too low for the reasonable needs of the employee, but those needs may vary in different industries. In the variations now to be made the proportion in each award of the minimum wage for females to that for males will be preserved."*

Generally speaking, this proportion varied between 54 and 56 per cent. of the male rate, and this practice continued until superseded by the war-time and post-war developments described briefly below. For further information reference should be made to earlier issues of the Labour Report.

In 1942, National Security Regulations "pegged", as at 10th February, 1942, all rates of remuneration previously prevailing in any employment. The only exceptions allowed were variations to rectify anomalies, variations resultant from hearings pending prior to 10th February, 1942 and basic wage variations in accordance with movements in retail price index numbers.

Also in 1942, the Commonwealth Government set up the Women's Employment Board, with jurisdiction over terms and conditions of employment, including wage rates, of women engaged during the war in work formerly performed by men or in new work which immediately prior to the outbreak of the war was not performed in Australia by any person. The Commonwealth Court of Conciliation and Arbitration and State Industrial Tribunals continued to determine rates of wage, etc., for those females not coming within the jurisdiction of the Board.

1943 a case came before the Commonwealth Court involving determination of general principles as to rates of wage for such females, particularly as affecting female workers at Government small arms ammunition factories. In its judgment of 17th June, 1943,† the Court rejected the claim that the wage rates paid to these women were anomalous when compared with those granted by the Women's Employment Board and it enunciated in full the principles followed by the Court in determining female rates of wage within its jurisdiction. The judgment pointed out that whereas the male basic wage was a family wage the female rate was assessed to provide for the needs of a single woman. The Court said "the man's basic wage is more than sufficient for his personal needs; it purports to provide him with enough to support some family. The woman's, on the other hand, purports to be enough for her to maintain herself only. No allowance is made for the support of any dependants. The man's wage has been measured by this Court with reference to the dominating factor of the productive capacity of industry to sustain it and with due regard consequently to what its application in industry will mean, to the marginal structure which rises above it, and to the consequent wages which will in accordance with established rules and practice be paid to women and to minors."

In December, 1943,* Drake-Brockman J., in dealing with women employees in the Clothing (Dressmaking and Tailoring Sections) and Rubber industries, awarded for the duration of the war and for six months thereafter as a "flat rate" for the industry 75 per cent. of the "needs" basic wage, plus the "prosperity" and "industry" loadings ordinarily applicable to adult males. This action was taken to overcome the exceptionally heavy wastage of the employees in the industry which had occurred during the previous three years and to attract women to the industry and thereafter to retain them for some reasonable period of time after they had been trained.

In July, 1944, National Security (Female Minimum Rates) Regulations authorized the Commonwealth Court of Conciliation and Arbitration to make comprehensive investigations into minimum rates of wage payable to females in industries considered by the Government to be necessary for war purposes. The object of these regulations was to remove disparities which were creating discontent and impeding the manpower authority in redistributing female labour to "vital" industries. Wage rates in twelve such industries were referred by the Government for consideration, but in a judgment delivered on 4th May, 1945,† the majority of the Full Court decided that the wage rates were not unreasonably low.

Following this decision, the Government, by National Security (Female Minimum Rates) Regulations in August, 1945, provided in respect of certain "vital" industries that the remuneration of females employed therein should not be less than 75 per cent. of the corresponding minimum male rate. The validity of these Regulations was unsuccessfully challenged in the High Court of Australia.

As from 12th October, 1944, the Women's Employment Board was abolished and its functions then devolved upon a single judge of the Commonwealth Court of Conciliation and Arbitration. The Women's Employment Regulations continued to operate until 1949, when, by a judgment of the High Court, such continuation was declared invalid.

A brief account of the functions allotted to and of the principles followed by the Women's Employment Board and a summary of its activities may be found in Labour Report No. 36, pages 84-6.

The Commonwealth Conciliation and Arbitration Act 1947 (see Labour Report No. 37, page 50) provided amongst other things that "a Conciliation Commissioner shall not be empowered to make an order or award altering . (d) the minimum rate of remuneration for adult females in an industry". Following an inquiry in 1948, it was held by the Full Court of the Commonwealth Court of Conciliation and Arbitration that Conciliation Commissioners had jurisdiction to "fix" the female rates in question under the provisions of the Act, but that the provision referred only to the basic wage element in any prescribed female rates. In December, 1948, the Government amended the Act to authorize the Court—and the Court alone—to fix the basic rate by providing that "a Conciliation Commissioner shall not be empowered to make an order or award . . . (d) determining or altering the minimum rate of remuneration for adult females in an industry."

A further amendment in 1949 empowered the Court to determine or alter a "basic wage for adult females" which was defined as "that wage, or that part of a wage, which is just and reasonable for an adult female, without regard to any circumstance pertaining to the work upon which, or the industry in which, she is employed".

^{*} Commonwealth Arbitration Reports, Vol. 51, pp. 632 and 648. † 54 C.A.R., p. 613.

The first major post-war declaration of policy in respect of the female basic wage was made by the Commonwealth Court of Conciliation and Arbitration in the course of its judgment in the 1949–50 Basic Wage Inquiry (see page 80). The Court fixed a new basic weekly wage for adult females at 75 per cent. of the corresponding male rate, operative from the beginning of the first pay-period commencing in December, 1950.

In the 1952–53 Basic Wage and Standard Hours Inquiry the employers claimed that the basic wage for females should be 60 per cent. of that for males instead of 75 per cent., on the grounds that the existing ratio was unjust and unreasonable having regard to the principles of male basic wage fixation and that it constituted an additional burden on employers at a time when the economy was adversely affected by the level of wage costs. The Court decided that there was no basis for a review of the existing ratio and ordered that the female basic wage should remain at 75 per cent. of the male basic wage. The Commonwealth Conciliation and Arbitration Commission had, to the end of 1960, made no change in this ratio.

Further particulars regarding female basic wage rates may be found in Labour Report No. 46, pages 75-81, and earlier issues.

4. Australian Territories.—(i) Australian Capital Territory.—Prior to 1922 the lowest rate payable to an unskilled labourer was not defined as a basic wage, as all wages were paid under the authority of the Federal Capital Commission as a lump sum for the particular occupation in which the worker was employed, but in 1922 an Industrial Board commenced to operate under a local Ordinance (see page 53). A summary of the decisions made by the Industrial Board during its period of operation was given in earlier issues of the Labour Report (see No. 40, page 89).

By an amending Ordinance, No. 4 of 1949, the Industrial Board was abolished and its functions were transferred to the Commonwealth Court of Conciliation and Arbitration, which assigned a Conciliation Commissioner to the Australian Capital Territory. It was provided, however, that all orders and agreements in existence should continue to operate subject to later orders, awards and determinations made by the Court.

An amendment to the Commonwealth Conciliation and Arbitration Act, operative from 30th June, 1956, transferred the respective functions of the Commonwealth Conciliation and Arbitration Court to the Commonwealth Conciliation and Arbitration Commission and the Commonwealth Industrial Court. The Conciliation Commissioner mentioned above, under the amended legislation, became the Commissioner for the Australian Capital Territory.

In reviewing the Australian Capital Territory awards, following its decision of 12th October, 1950, in the 1949–50 Basic Wage Inquiry (see page 80), the Commonwealth Court of Conciliation and Arbitration fixed the Canberra basic wage at £8 5s. a week for adult males, operative from the beginning of the first pay-period commencing in December, 1950.*

Until August, 1953, the basic wage for the Australian Capital Territory was varied each quarter in accordance with movements in the "C" Series retail price index numbers. However, following a decision of the Commonwealth Court of Conciliation and Arbitration to delete automatic adjustment clauses from its awards (see page 81), the basic wage for the Australian Capital Territory remained unchanged from August, 1953, until June, 1956. Since then, the uniform increases made to the basic wage by the Court and the

^{*} Commonwealth Arbitration Reports, Vol. 69, p. 486.

Conciliation and Arbitration Commission have applied. The basic wages for the Australian Capital Territory, under awards of the Commonwealth Conciliation and Arbitration Commission, payable as from the first pay-period on or after 7th July, 1961, were £14 10s. for adult males and £10 17s. 6d. for adult females.

(ii) Northern Territory.—The determination of the basic wage for this Territory comes within the jurisdiction of the Commonwealth Conciliation and Arbitration Commission.

There are, in fact, two basic wages operating—(a) in respect of areas north of the 20th parallel of south latitude, and generally referred to as the "Darwin" rate, and (b) in respect of areas south of that parallel. These are calculated on different bases as set out briefly in the following paragraphs. More detailed information was published in previous issues of the Labour Report.

(a) The Darwin Basic Wage.—This wage was first determined by the Commonwealth Court of Conciliation and Arbitration in 1915* when a rate of £3 17s. a week, or 1s. 9d. an hour, for an unskilled labourer, including a weekly allowance of 4s. for lost time, was awarded. In 1916–17 the Court refused to alter this basic amount of 1s. 9d. an hour, and referred to an agreement dated 2nd June, 1916, between the Amalgamated Carpenters and Joiners and the Northern Agency, which provided for rates based on the estimated living requirements of a family consisting of a man, wife and two dependent children, amounting to £3 11s. 1d. a week. The list of items used to assess this figure was used in subsequent basic wage determinations.

In 1924, Powers J., when considering the rate for employees of the Commonwealth Railways, which stood at £5 4s. 6d., stated that he had in mind the amount of £4 12s. as a basic wage. He considered that the wage of £5 4s. 6d. then payable contained a special isolation allowance, and that the question of such special allowances was a matter for employers and employees to settle between themselves.†

In 1927‡ Beeby J. also referred to the regimen of 1916, and fixed the basic wage at £5 10s. a week, or 2s. 6d. an hour, including £1 a week district allowance which had been suggested by Powers J. in his 1924 award as being a reasonable amount. As there was no adjustment clause in operation in Territory awards, the basic wage of £5 10s. a week remained in operation until 1934, except for the reduction by the Financial Emergency Act 1931 to £4 16s. 3d.

The Full Court of the Commonwealth Court of Conciliation and Arbitration considered the Darwin basic wage for the first time in 1934.§ The Court awarded a basic wage of £4 10s. 9d. a week, which was arrived at by bringing up to date the prices of the list of items of the 1916 agreement (*see* above) and altering the rent figure from 45s. to 65s. a month. Automatic adjustment provisions were first introduced into awards by this judgment by inserting an appropriate adjustment scale based on the movement in the Food and Groceries retail price index (Special) for Darwin.

In 1938|| the Court granted a "loading" of 3s. a week on the wage because the Commonwealth Government had extended to the Territory its general civil service increase of £8 a year.

In 1939 an additional amount was added to the basic wage as a special loading to offset the increase in the cost of living not reflected by the index numbers. The loading was 16s. 3d. for employees on works and 10s. for

^{*} Commonwealth Arbitration Reports, Vol. 9, p. 1. † 20 C.A.R., p. 737. ‡ 25 C.A.R., p. 898. § 33 C.A.R., p. 944. || 39 C.A.R., p. 501.

railway employees.* In February, 1940, before an automatic adjustment increase of 2s. became payable, the Court suspended the adjustment clause, pending further inquiry.†

In 1941; the Full Court again reviewed the basic wage and, after a full investigation of its past history, awarded £5 12s. 9d., made up of (a) £4 10s. 9d. awarded in 1934; (b) 4s. in respect of accrued adjustments since 1939; (c) 5s. additional allowance for rent; and (d) two constant (unadjustable) "loadings" of 3s. and 10s. a week. The Court also restored the adjustment clause based solely on the movement in the Food and Groceries retail price index. This, however, never became effective, because it was superseded early in 1942 by the Blakeley Orders referred to below.

The basis of adjustment was altered by Conciliation Commissioner Blakeley, by Orders dated 29th January, 1942,§ owing to the urgent necessity to provide, over the period of the war, for adjustments in respect of rent, clothing and other miscellaneous items of domestic expenditure. Adjustment by means of the Food and Groceries Index only was no longer doing justice to the workers of the Territory, since the workers elsewhere in Australia were enjoying the benefit derived from the adjustment of their wages by means of the more comprehensive "C" Series retail price index. As there was no "C" Series retail price index for the Territory, and it was not possible to compile one on the basis of prices in Darwin, a composite index, "The Darwin Special 'All Items' Index" was created. This index was computed on the basis of food and groceries prices in Darwin, combined with Townsville prices for rent, clothing and miscellaneous items.

The December quarter, 1940, was taken as a suitable period upon which to base the adjustments, and for this quarter the Special "All Items" index number was 1,036 and the "needs" equivalent £4 4s. The basic wage for adult males, payable from 1st February, 1942 (when the new system first became operative), on the basis of the index number for the December quarter, 1941, was £5 17s. 9d., made up of the £4 4s. "needs" equivalent mentioned above, 5s. from adjustments since the December quarter, 1940, an unadjustable amount of 15s. 9d. and the two unadjustable loadings of 3s. and 10s., granted in 1941.

After the bombing of Darwin in 1942, food and grocery prices in the Special Index for Darwin were varied in accordance with fluctuations in food and grocery prices in Alice Springs and Tennant Creek.

Following its "Interim" Basic Wage Judgment of 13th December, 1946 (see page 80), the Court decided in March, 1947, to postpone any adjustment pending a general review of the basic wage in the Territory. This review was made in 1948, and the Court increased the basic wage for adult males by 8s. a week. It also adopted as from the March quarter, 1948, the new Darwin Special "All Items" Index (containing the restored prices of food and groceries for Darwin proper, plus Townsville prices for rent, clothing and miscellaneous items) and transferred the basis of adjustment to the "Court" Index (2nd Series). The new basic wage, which came into operation from the beginning of the first pay-period commencing after 20th May, 1948, was £7 0s. 9d., including the unadjustable amount of 15s. 9d. (see above), and the loadings of 3s. and 10s.

Consequent upon the decision of the Commonwealth Court of Conciliation and Arbitration in the 1949–50 Basic Wage Inquiry (see page 80), an interim increase of £1 2s. a week, payable from the first pay-period in December, 1950, was authorized pending a special inquiry into the fixation of a new basic wage

^{*} Commonwealth Arbitration Reports, Vol. 40, p. 323, and 41 C.A.R., p. 269. † 42 C.A.R., p. 164. ‡ 44 C.A.R., p. 253. § 46 C.A.R., p. 411. || 48 C.A.R., p. 20.

for the Northern Territory.* After the inquiry, and as a result of agreement between employers and employees, the Court fixed the basic wage at £10 10s. a week, operative from the beginning of the first pay-period commencing in November, 1951.† The Darwin Special "All Items" index (see above) was retained as the basis for quarterly adjustments, Subsequently, a special loading of 10s. a week was added to the wage rates in a number of awards.

Quarterly adjustments continued to operate until August, 1953. They were suspended by the Court's decision of 12th September, 1953, as a result of the 1953 Basic Wage Inquiry. Since then, the uniform increases made to the basic wage by the Court and the Conciliation and Arbitration Commission have applied. The basic wages payable as from the first pay-period commencing on or after 7th July, 1961, were £15 7s. for adult males and £11 10s. for adult females, exclusive of the 10s. special loading mentioned above.

(b) Northern Territory (South of the 20th parallel of South Latitude).—In earlier years there were two main groups of employees in this area of the Northern Territory, namely, employees of the Commonwealth Railways and employees of the Department of Works (formerly the Works and Services Branch of the Department of the Interior).

Prior to 1937, all employees of Commonwealth Railways, except clerks, were covered by awards of the Commonwealth Court of Conciliation and Arbitration, but since that year rates of pay for certain occupations have been prescribed by determinations of the Commonwealth Public Service Arbitrator. It has been the practice to fix a common base rate for Commonwealth Railways employees (the main centre being Port Augusta) and to provide, by means of "district allowances", additional rates to employees in isolated areas.

Other Commonwealth employees in the Northern Territory south of the 20th parallel of south latitude were paid the Darwin basic wage prior to February, 1935 (see page 101). The Full Court, in a judgment issued on 13th November, 1934,‡ fixed a rate of £4 a week for Works and Services employees, which included an amount of 7s. a week to cover the cost of freight on goods purchased from the Railway Stores at Port Augusta. This rate compared with £4 10s. 9d. being paid in areas north of the 20th parallel, and with £3 5s. in Adelaide. Provision was also made for the adjustment of this wage to be made in the manner provided by the Court for railway employees at Alice Springs, namely on the basis of variations in the "Special" retail price index numbers for Port Augusta (inclusive of Railway Stores prices for groceries and dairy produce), but only £3 6s. of the total amount was adjustable.

The 3s. a week "loading" granted by the Court in 1938 (see page 101) applied to employees located south of the 20th parallel of south latitude as well as to those engaged north thereof.

At a hearing on 12th and 13th March, 1947, the Full Court granted to workers in this area the amount of 7s. a week consequent upon its "Interim" Basic Wage Judgment of 13th December, 1946, as an addition to the "adjustable" part of the basic wage applicable. The questions raised as to a general review of the basic wage in the Territory as a whole were postponed pending the hearing and finalization of the 1949–50 Basic Wage Inquiry (see page 80).

In a judgment on 11th October, 1949,§ the Full Court amended the adjustment clause of the Commonwealth Works and Services (Northern Territory) Award to provide for the adjustment to date and thereafter of the 7s. a week

^{*} Commonwealth Arbitration Reports, Vol. 69, p. 836. † 72 C.A.R., p. 113. ‡ 33 C.A.R. p. 947. § 65 C.A.R., p. 573.

excess over the "needs" rate granted in November, 1934 (see page 103). The basic wage payable from the first Sunday in December, 1949, then became £7 14s., made up of a "needs" rate of £6 14s. and the loadings of 7s. for "Freight Costs" and 3s. for "Prosperity" loading. This represented an increase of 6s. over the basic wage calculated on the former basis.

Consequent upon the decision of the Commonwealth Court of Conciliation and Arbitration in the 1949-50 Basic Wage Inquiry (see page 80), an interim increase of £1 2s. a week, payable from the first pay-period in December, 1950, was authorized, pending a special inquiry into the fixation of a new basic wage for the Northern Territory.* After the inquiry, and as a result of agreement between employers and employees, the Court fixed the basic wage at £10 10s. a week, operative from the beginning of the first pay-period commencing in November, 1951.† The Port Augusta Special "All Items" Index (see page 103) was retained as the basis for quarterly adjustments. Subsequently, a special loading of 7s. a week was added to the wage rates in a number of awards.

Quarterly adjustments continued to operate until August, 1953. They were suspended by the Court's decision of 12th September, 1953, as a result of the 1953 Basic Wage Inquiry. Since then, the uniform increases made to the basic wage by the Court and the Conciliation and Arbitration Commission have applied. The basic wages payable as from the first pay-period commencing on or after 7th July, 1961, were £14 14s. for adult males and £11 0s. 6d. for adult females, exclusive of the 7s. special loading mentioned above.

- 5. State Basic Wages.—(i) General.—In previous issues of the Labour Report, tables were included in this section showing, for some of the States, particulars of basic wage declarations over a number of years. In this issue, tables showing similar information for each State in greater detail have been included in Section XII. of the Appendix.
- (ii) New South Wales.—The first determination under the New South Wales Industrial Arbitration Act of a standard "living" wage for adult male employees was made on 16th February, 1914, when the Court of Industrial Arbitration fixed the "living" wage at £2 8s. a week for adult male employees in the metropolitan area. A Board of Trade established in 1918, with power to determine the living wage for adult male and female employees in the State, made numerous declarations during the period 1918 to 1925, but ceased to function after the Industrial Arbitration (Amendment) Act, 1926, transferred its powers, as from 15th April, 1926, to the Industrial Commission of New South Wales. The Industrial Arbitration (Amendment) Act, 1927, altered the constitution of the Industrial Commission from a single Commissioner to one consisting of three members. Act No. 14 of 1936, however, provided for the appointment of four members and Act No. 36 of 1938 for the appointment of not less than five and not more than six members. The Commission was directed, inter alia, "not more frequently than once in every six months to determine a standard of living and to declare . . . the living wage based upon such standard for adult male and female employees in the State". The Industrial Arbitration (Amendment) Act, 1932, directed the Commission within twenty-eight days from the end of the months of March and September to adjust the living wages so declared to accord with the increased or decreased cost of maintaining the determined standard. The first declaration of the Commission was made on 15th December, 1926, when the rate for adult males was fixed at £4 4s. a week, the same rate as that previously declared by the Board of Trade. The adult male rate was determined

^{*} Commonwealth Arbitration Reports, Vol. 69, p. 836. † 72 C.A.R., p. 113.

on the family unit of a man, wife and two children from 1914 to 1925; a man and wife only in 1927, with family allowances for dependent children; and a man, wife, and one child in 1929, with family allowances for other dependent children. However, with the adoption in 1937 of the Commonwealth basic wage (see below), the identification of a specified family unit with the basic wage disappeared.

A living wage for adult male rural workers of £3 6s. a week was in force for twelve months from October, 1921 and a rate of £4 4s. operated from June, 1927 to December, 1929, when the power of industrial tribunals to fix a living wage for rural workers was withdrawn. This power was restored by an amendment to the Industrial Arbitration Act made in June, 1951.

Following the judgment of the Commonwealth Court of Conciliation and Arbitration of 23rd June, 1937 (see page 78), the State basic wage was brought into line with the Commonwealth rates ruling in the State by an amendment of the Industrial Arbitration Act (No. 9 of 1937) which came into operation from the commencement of the first pay-period in October, 1937. Provision was made for the automatic adjustment of wages in conformity with variations of retail prices as shown by the Commonwealth Court's "All Items" retail price index numbers, and the Commonwealth Court's principle of treating the "Prosperity" loadings as a separate and non-adjustable part of the total basic wage was adopted. The rates for country towns were, with certain exceptions, fixed at 3s. a week below the metropolitan rate; and Crown employees, as defined, received a "Prosperity" loading of 5s. a week, as against the 6s. laid down for employees in outside industry. The basic rate for adult females was fixed at 54 per cent. of the adult male rate, to the nearest sixpence. The provisions of the main Acts for the periodic declaration of the living wage by the Industrial Commission were repealed, but the amending Act placed on the Commission the responsibility of altering all awards and agreements in conformity with the intentions of the new Act; of defining boundaries within which the various rates were to operate;* and of specifying the appropriate "Court" Series retail price index numbers to which they were to be related.

An amendment to the Industrial Arbitration Act, assented to on 23rd November, 1950, empowered the Industrial Commission to vary the terms of awards and industrial agreements affecting male rates of pay, to the extent to which the Commission thought fit, to give effect to the alteration in the basic wage for adult males made by the judgment of the Commonwealth Court of Conciliation and Arbitration of 12th October, 1950. In the case of female rates of pay the Commission was empowered to review the terms of awards and industrial agreements and to vary such terms as in the circumstances the Commission decided proper, but no variation was to fix rates of pay for female employees lower than the Commonwealth basic wage for adult females. The rates for adult males were increased by the same amounts as for the corresponding Commonwealth rates, with special provision to cover the cases of apprentices, casual workers and employees on piecework. In deciding the variation for female employees the Commission prescribed an increase in the total wage rate (i.e., basic wage plus marginal rate) of £1 4s. 6d. a week, subject to the statutory provision that the minimum total rate was to be not less than the basic wage for adult females prescribed in Commonwealth awards, that is, at least 75 per cent. of the corresponding male basic wage rate. For Sydney, the rate was £6 3s. 6d. a week.

^{*} New South Wales Industrial Gazette, Vol. 52, pp. 783-4.

In the judgment delivered on 9th March, 1951, giving reasons for its decision on female rates, the Commission decided that the basic wage for adult females prescribed by the Commonwealth Court in reality included a portion "due to secondary considerations", and could not be considered a "reasonable and proper basic wage for the assessment of rates of female employees under the Industrial Arbitration Act".

In discussing the composition of the amount of £6 3s. 6d. the Commission stated that it was "reasonable to allocate £1 of the said sum . . . to secondary considerations and to regard the amount of £1 4s. 6d. as an addition proper to be made to the pre-existing basic wage in New South Wales of £3 19s.", and that the total, £5 3s. 6d., therefore became the true female basic wage for Sydney under the State Act.* (This decision of the Commission was superseded by an amendment of the Act in 1958—see page 107.)

As a consequence of the overriding statutory requirement that no rate for adult females in State awards shall fall below the Commonwealth basic wage for adult females, the amount of the quarterly adjustments to the female basic wage for changes in the "Court" Series index numbers was the same in Commonwealth and State awards.

By an amendment to the Industrial Arbitration Act in June, 1951, the differentiation in the basic wage rates in different districts and for employees under Crown awards was eliminated as a general rule, making the basic wage throughout most of the State equal to that paid in Sydney. The main exception was the Broken Hill district, where a different basic wage rate prevailed until the Act was amended in 1961 (see page 107).

After considering the decision of the Commonwealth Court of Conciliation and Arbitration in September, 1953, to discontinue the system of automatic adjustment of the basic wage, the New South Wales Industrial Commission, on 23rd October, 1953, stated that there had been an alteration in the principles upon which the Commonwealth basic wage was computed and ordered the deletion of the automatic adjustment clauses from awards and agreements within its jurisdiction.† In October, 1955, however, the Industrial Commission was required by the Industrial Arbitration (Basic Wage) Amendment Act to restore, to all awards and agreements within its jurisdiction, quarterly adjustments of the basic wage consequent on variations in the "C" Series retail price index numbers. Subsequently, the basic wage was adjusted as from the beginning of the first pay-period commencing in November, 1955, when the rates for the State, excluding Broken Hill, became £12 13s. for adult males and £9 9s. 6d. for adult females. The new rate for adult males was an increase of 10s. on the rate previously payable from August, 1953, and represented the full increase in the basic wage adjusted in accordance with movements in the "C" Series retail price index numbers between the June quarter, 1953, and the September quarter, 1955.

The movement in the "C" Series retail price index numbers in respect of the September quarter, 1956 was materially affected by the abnormal price movements in potatoes and onions, and the Commonwealth Statistician in the statistical bulletin *The* "C" Series Retail Price Index, September Quarter, 1956 showed two sets of index numbers, namely, "Aggregate All Groups" and "All Groups excluding price movements of potatoes and onions". The Industrial Registrar of the Industrial Commission of New South Wales, in accordance with section 61M (2) of the Industrial Arbitration Act, varied

^{*} New South Wales Arbitration Reports, 1951, p. 16. † New South Wales Industrial Gazette, Vol. 111, p. 128.

awards, etc., under the jurisdiction of that tribunal to incorporate an adjustment of 11s. a week in the basic wage as from the first pay-period in November, 1956, based on the "C" Series retail price index number "Aggregate All Groups" in respect of Sydney. The Metal Trades Employers' Association and others appealed to the Industrial Commission and contended that the basic wage adjustment should be determined by using the Commonwealth Statistician's retail price index number "All Groups excluding price movements of potatoes and onions", but the Commission, in its judgment of 5th November, 1956, dismissed the appeal and supported the decision of the Registrar.

The Industrial Arbitration Act was amended by the Industrial Arbitration (Female Rates) Amendment Act (No. 42, 1958) which became operative on 1st January, 1959. The Act defined the existing basic wage for adult females as being 75 per cent. of the male basic wage, notwithstanding anything contained in the 1950 judgment of the Industrial Commission of New South Wales (see page 105), and the Commission should, upon application, or might, of its own motion, vary existing awards or industrial agreements to give effect to this definition. Such a variation is not to prescribe a wage rate less than the sum of the newly defined basic wage plus the marginal or secondary amounts applicable immediately prior to this variation, or more than the wage payable to adult males performing similar work.

Upon application the Commission or a Conciliation Committee shall include in awards and industrial agreements provision for equal pay between the sexes. Where the Commission or Committee is satisfied that male and female employees are performing work of the same or a like nature and of equal value, they shall prescribe the same marginal or secondary rates of wage. The basic wage for these adult females was prescribed as 80 per cent. of the appropriate basic wage for adult males as from 1st January, 1959. Thereafter, the basic wage was to be increased annually by 5 per cent., so that on 1st January, 1963, it will be the same as that for adult males. The provisions for equal pay do not apply to persons engaged on work essentially or usually performed by females, but upon which males may also be employed.

Act No. 29, 1961 (assented to on 13th October, 1961) amended the Industrial Arbitration Amendment Act, 1961, by adopting the Consumer Price Index numbers in place of the "C" Series Retail Price Index numbers for purposes of the automatic quarterly adjustment of the basic wage. The November, 1961, variation was the first based on the Consumer Price Index. Consumer Price Index numbers relate only to capital cities and the weighted average for the six capitals and as a result the Sydney basic wage became the rate for the whole of New South Wales, separate rates no longer being prescribed for Broken Hill and the "Five Towns" after November, 1961. The rates payable in Sydney as from the first pay-period in February, 1962, were £15 0s. a week for adult males and £11 5s. for adult females.

A table showing the New South Wales State basic wage rates for Sydney from 1914 to date will be found in Section XII. of the Appendix.

(iii) Victoria.—There is no provision in Victorian industrial legislation for the declaration of a State basic wage. Wages Boards constituted from representatives of employers and employees and an independent chairman, for each industry group or calling, determine the minimum rate of wage to be paid in that industry or calling. In general, these Boards have adopted a basic wage in determining the rate of wage to be paid.

By an amendment to the Factories and Shops Act in 1934, Wages Boards were given discretionary power to include in their determinations appropriate provisions of relevant Commonwealth awards. A further amendment to this

Act in 1937 made it compulsory for Wages Boards to adopt such provisions of Commonwealth awards. This amending Act also gave Wages Boards power to adjust wage rates "with the variation from time to time of the cost of living as indicated by such retail price index numbers published by the Commonwealth Statistician as the Wages Board considers appropriate". The Wages Boards thus adopted the basic wages declared by the Commonwealth Court of Conciliation and Arbitration and followed that Court's system of adjusting the basic wage in accordance with variations in retail price index numbers.

After the Commonwealth Court of Conciliation and Arbitration discontinued the system of automatic adjustment of the Commonwealth basic wage (see page 81), a number of Wages Boards met in September, 1953 and deleted references to these adjustments. However, an amendment to the Factories and Shops Act in November, 1953 required Wages Boards to provide for the automatic adjustment of wage rates in accordance with variations in retail price index numbers.

From 1st July, 1954 the Factories and Shops Acts 1928–1953 were replaced by the Labour and Industry Act 1953, which was, in general, a consolidation of the previous Acts and retained the requirement providing for the automatic adjustment of wages in accordance with variations in retail price index numbers.

An amendment to the Labour and Industry Act proclaimed on 17th October, 1956 deleted the automatic adjustment provision and directed Wages Boards in determining wage rates to take into consideration relevant awards of, or agreements certified by, the Commonwealth Conciliation and Arbitration Commission. The last automatic quarterly adjustment of the basic wage, based on the variation in retail price index numbers for the June quarter, 1956, became payable from the beginning of the first pay-period in August, 1956. Following the judgment of the Commonwealth Conciliation and Arbitration Commission in the 1961 Basic Wage Inquiry (see page 97), Wages Boards met in July and August, 1961, and varied their determinations by incorporating the new Commonwealth rates. The rates for Melbourne were £14 7s. a week for adult males and £10 15s. for adult females.

A table showing basic wage rates for Melbourne used generally by Wages Boards will be found in Section XII. of the Appendix.

(iv) Queensland.—The Industrial Conciliation and Arbitration Act of 1929 established an Industrial Court, and provided that the Court could make declarations as to the basic wage and standard hours. This Act, as subsequently amended, was repealed by the Industrial Conciliation and Arbitration Act of 1961, which established, in addition to the Industrial Court, an Industrial Conciliation and Arbitration Commission. The Full Bench of the Commission, consisting of not less than three Commissioners, may make declarations as to, inter alia, the basic wage for males and/or females and the standard hours of work.

The main provisions to be observed by the Commission when making general declarations as to the basic wage are—(a) All persons interested must be given an opportunity to be heard before any such general declaration can be made; (b) the minimum wage of an adult male employee shall be not less than is sufficient to maintain a well-conducted employee of average health, strength and competence, and his wife and a family of three children in a fair and average standard of comfort, having regard to the conditions of living prevailing among employees in the calling in respect of which such minimum wage is fixed, and provided that the earnings of the children or wife of such employee

shall not be taken into account; (c) the minimum wage of an adult female employee shall be not less than is sufficient to enable her to support herself in a fair and average standard of comfort, having regard to the nature of her duties and to the conditions of living prevailing among female employees in the calling in respect of which such minimum wage is fixed; (d) the Commission shall, in the matter of making declarations in regard to the basic wage or standard hours, take into consideration the probable economic effect of such declaration in relation to the community in general, and the probable economic effect thereof upon industry or any industry or industries concerned.

The first formal declaration of a basic wage by an industrial tribunal in Queensland was gazetted on 24th February, 1921, when the basic wage was declared at £4 5s. a week for adult males and £2 3s. for adult females. Prior to this declaration the rate of £3 17s. a week for adult males had been generally recognized as the "basic" or "living" wage. Basic wage rates declared during the period 1921 to 1961 will be found in the table in Section XII. of the Appendix.

On 15th April, 1942 the Court declared the rates operative from 31st March, 1941 as adequately meeting the requirements of section 9 of the Industrial Conciliation and Arbitration Act of 1932, having regard to the level of the "C" Series retail price index for Brisbane for the December quarter, 1941, and decided to make a quarterly declaration of the basic wage on the basis of the variations in the "cost of living" as disclosed by the "C" Series index for Brisbane, commencing with the figures for the March quarter, 1942. This declaration was duly made by the Court on 21st April, 1942 at the rates of £4 11s. for adult males and £2 9s. 6d. for adult females. Following this judgment regular quarterly adjustments were made to the basic wage until January, 1953 (see below).

The Court granted increases of 7s. and 5s. to the basic wages for adult males and adult females respectively, payable from 23rd December, 1946, following the "interim" basic wage judgment of the Commonwealth Court of Conciliation and Arbitration announced earlier in December, 1946 (see page 80).

Following the decision of the Commonwealth Court of Conciliation and Arbitration to increase the male and female basic wages from December, 1950 (see page 80), the Queensland Industrial Court conducted an inquiry as to what change should be made to the State basic wage for Queensland and granted an increase of 15s. a week to both adult males and adult females, thus increasing the metropolitan rates to £7 14s. a week and £5 2s. 6d. a week respectively, operative from 7th December, 1950. The basic wage payable to adult females became approximately 66 per cent. of the male rate.*

In January, 1953 the Queensland Industrial Court departed from the practice (established in 1942) of varying the basic wage in accordance with quarterly variations in the "C" Series retail price index numbers for Brisbane. If the practice had been continued, a reduction of 1s. would have been made in the basic wage for adult males from January, 1953. The Court was not satisfied, however, that the movement in the "C" Series index for Brisbane for the December quarter, 1952 was a true representation or reflex of the economic position for Queensland as a whole and so declined to make any alteration to the basic wage.†

Quarterly adjustments were made for the next four quarters and the basic wage became £11 5s. for adult males from 1st February, 1954.

^{*} Queensland Industrial Gazette, Vol. 35, p. 1253.

Commencing in March, 1954 a Basic Wage Inquiry was conducted by the Court and in its judgment of 11th June, 1954 the Court stated that there would be no change in the basic wage rates declared for February, 1954.* For the following four quarters also the Court decided not to vary the existing basic wage rates. However, after considering the "C" Series index number for the quarter ended 30th June, 1955, and its relation to the index number for the March quarter, 1955, the Court announced that as these figures showed a continued upward trend the basic wage for adult males should be increased to £11 7s. from 1st August, 1955. In this judgment the Court emphasized that it held itself free whether or not to adjust the basic wage upwards or downwards in accordance with movements in the "C" Series retail price index numbers. During the next year increases were granted in three of the four quarters.

In announcing an increase of 4s. in the adult male basic wage for Brisbane, payable from 29th October, 1956, the Court stated that the considerable increases in the "C" Series index numbers for the September quarter, 1956, were due substantially to the abnormal increases in the prices of potatoes and onions, and therefore, under the circumstances, it decided not to increase the basic wage on the basis of the "C" Series retail price index numbers including potatoes and onions.

Consequent on the issue of the index numbers for the December quarter, 1956, the Court announced that there would be no change in the basic wage and stated: "The existing basic wage of £12 1s. for adult males truly reflects the increase in the 'C' Series index as shown between the June quarter and the end of the December quarter".†

In the following four years increases were made each quarter, except in October, 1957, and August, 1959.

On 22nd and 23rd April, 1958, the Court heard an application by combined unions for an immediate increase of £1 in the basic wage, on the ground that a state of emergency existed with regard to the cost of living. In its judgment of 30th May, 1958, the Court stated that no emergency had been proved to exist and that there was no justification for discarding the "C" Series retail price index numbers. The application was therefore dismissed.

In December, 1960, the Court determined that as from 1st May, 1961, the basic wage for adult females should be 75 per cent. of that for adult males.

In its basic wage declaration of 25th January, 1961, the Court referred to the opinion given by the Commonwealth Statistician that the "C" Series Retail Price Index had become an unreliable measure of retail price changes in recent quarters and to the fact that for current statistical purposes variations in retail prices were measured by the Consumer Price Index. Taking into consideration all relevant factors, including the approximate increase in price levels as disclosed by the Consumer Price Index, the Court decided to increase the basic wage for adult males by 4s.

Following an inquiry, the Commission, in a decision issued on 24th May, 1961, increased the adult male basic wage by 4s. a week, which was approximately the amount of the increase indicated by the Consumer Price Index for March quarter, 1961.

Subsequently, employer organizations applied to the Commission for a declaration of a general ruling that the basic wage for males and/or females should not be reviewed merely by reason of any change in the Consumer Price

^{*} Queensland Industrial Gazette, Vol. 39, p. 335.

Index at intervals of less than 12 months. The application was opposed by the trade unions generally. In a judgment delivered on 14th November, 1961, the Commission refused the employers' application.

As there was insufficient variation in the Consumer Price Index for the December quarter, 1961, no application was lodged with the Commission to vary the State basic wage for that quarter.

The rates payable in the Southern Division (Eastern District) from 29th May, 1961, were £14 4s. for adult males and £10 13s. for adult females.

In addition to the basic wage for the Southern Division (Eastern District—including Brisbane) adult males in other areas receive district allowances. As from 2nd February, 1959, the allowances have been:—Southern Division (Western District), 10s. 6d., Mackay Division, 9s., Northern Division (Eastern District), 10s. 6d.; and Northern Division (Western District), £1 12s. 6d. From May, 1961, the allowances for adult females were increased from 50 per cent. to 75 per cent. of those for adult males.

(v) South Australia.—The Industrial Code, 1920–1958 provides that the Board of Industry shall, after public inquiry as to the increase or decrease in the average cost of living, declare the "living wage" to be paid to adult male employees and to adult female employees. The living wage is defined as "a sum sufficient for the normal and reasonable needs of the average employee living in the locality where the work under consideration is done or is to be done". The family unit is not specifically defined in the Code, but the South Australian Industrial Court in 1920 decided that the "average employee" in respect of whom the adult male living wage is to be declared is a man with a wife and three children. However, the concept of a family unit has disappeared with the adoption of basic wage rates declared by the Commonwealth Conciliation and Arbitration Commission (see below).

The Board of Industry has power to fix different rates to be paid in different parts of the State and the Code also provides that the Board shall hold an inquiry for the purpose of declaring the living wage whenever a substantial change in the cost of living or any other circumstance has, in the opinion of the Board, rendered it just and expedient to review the question of the living wage, but a new determination may not be made by the Board until the expiration of at least six months from the date of its previous determination

The Board of Industry consists of a President (who shall be the President or Deputy President of the Industrial Court) and four commissioners, two of whom shall be representatives of employers and two representatives of employees.

The first declaration by the Board of Industry operated from 4th August, 1921, when the living wage for adult male employees in the metropolitan area was determined at £3 19s. 6d. a week. The living wage of £1 15s. a week for adult female employees in the same area was declared to operate from 1st September, 1921.

The living wage declarations of the Board of Industry are included in a table of South Australian State basic wage rates shown in Section XII. of the Appendix.

Following the declaration of an "interim" increase in its "needs" basic wage by the Commonwealth Court of Conciliation and Arbitration on 13th December, 1946 (see page 80) the South Australian Government made provision through the Economic Stability Act, 1946 for the declaration by the Governor of a living wage based on the Commonwealth basic wage for Adelaide. This action was taken because the Board of Industry had made

a determination on 5th September, 1946 and under the Industrial Code was not able to make a further determination for six months. On 24th December, 1946 the Governor issued a proclamation, declaring a rate of £5 2s. a week for adult males, including the 4s. "Prosperity" loading, to operate from 7th January, 1947. The Act also provided for similar proclamations in respect of adjustments to the living wage; however, the powers of the Board of Industry to declare a living wage which would supersede any wage declared by proclamation were retained.

On 24th May, 1947 the Board of Industry recommended, after an inquiry, that a loading of 5s. a week, over and above the metropolitan living wage, to compensate for the higher cost of living, should apply to adult males located at Whyalla. This amount was subsequently adopted and continues to operate.

The Industrial Code Amendment Act, 1949 made provision for the quarterly adjustment of the living wage in accordance with the variations in the Commonwealth basic wage for Adelaide. In effect this made the State living wage and the Commonwealth basic wage equal from the beginning of the first pay-period commencing in February 1950. The prescribed adjustment to the female living wage was seven-twelfths of that made to the Commonwealth male basic wage. The Board of Industry retained power to amend the living wage but any new living wage was to be adjusted quarterly as above.

Following the decision of the Commonwealth Court of Conciliation and Arbitration in the 1949–50 Basic Wage Inquiry (see page 80), the South Australian Industrial Code was amended to provide for declarations of the living wage by proclamation, to prevent unjustifiable differences between the Commonwealth and State basic wages. By proclamation dated 30th November, 1950, the South Australian living wage in the metropolitan area was increased from £6 17s. to £7 18s. for adult males and from £3 14s. 11d. to £5 18s. 6d. for adult females, operative from 4th December, 1950. These new rates were identical with the December rates fixed by the Commonwealth Court of Conciliation and Arbitration for the metropolitan area of South Australia. The female rate was, by the proclamation, increased from approximately 55 per cent. to 75 per cent. of the corresponding male basic wage.

The living wage for Adelaide was adjusted each quarter, as required under the State Industrial Code, in accordance with variations in the Commonwealth basic wage for Adelaide until the August, 1953, adjustment. After the Commonwealth Court of Conciliation and Arbitration announced the discontinuance of quarterly adjustments, the Commonwealth basic wages for Adelaide, and consequently the State basic wages, remained unchanged from the beginning of the first pay-period commencing in August, 1953, until the first pay-period in June, 1956, when an increase of 10s. a week was granted to adult males and an increase of 7s. 6d. to adult females. Subsequent increases have been the same as those made to the Commonwealth rates as the result of Basic Wage Inquiries. From 10th July, 1961, the living wage in the metropolitan area of South Australia was £14 13s. for adult males and £10 12s. for adult females.

(vi) Western Australia.—The Court of Arbitration, appointed under the provisions of the Industrial Arbitration Act, 1912–1952, determines and declares the "basic wage" in this State. The Court consists of three members appointed by the Governor, one on the recommendation of the industrial unions of employers and one on the recommendation of the industrial unions of employees, while the third member, who is a Judge of the Supreme Court, is the President.

The Industrial Arbitration Act, 1912–1952 provides that the Court of Arbitration may determine and declare a basic wage at any time on its own motion, and must do so when requested by a majority of industrial unions or by the Western Australian Employers' Federation, with the limitation that no new determination shall be made within twelve months of the preceding inquiry.

The term "basic wage" is defined in the Act as "a wage which the Court considers to be just and reasonable for the average worker to whom it applies". In determining what is just and reasonable the Court must take into account not only the needs of an average worker but also the economic capacity of industry and any other matters the Court deems relevant. The family unit in relation to the adult male basic wage is not specifically defined in the Act, but it has been the practice of the Court to take as a basis of its calculations a man, his wife and two dependent children.

The Act provides that the Court of Arbitration may make adjustments to the basic wage each quarter if the official statement supplied to the Court by the State Government Statistician relating to the "cost of living" shows that a variation of 1s. or more a week has occurred, compared with the preceding quarter. These adjustments apply from the dates of declaration by the Court. The Act does not define the term "cost of living", but it was defined by Mr. Justice Dwyer, in the Court of Arbitration, Western Australia, in the matter of the Quarterly Adjustment of the Basic Wage, 18th August, 1931,* to mean "the basic wage as declared from time to time by the Court and as existing at the time that we (the Court) have taken into consideration the Statistician's figures".

Prior to 1950 the legislation differed from that outlined above. Particulars of the previous legislation will be found in issues of the Labour Report prior to No. 39, 1950.

The first declaration of the "basic wage" by the Court of Arbitration since the authority to fix one was vested in the Court by the Industrial Arbitration Act, 1925, operated from 1st July, 1926, the rate for adult male employees being £4 5s. a week, and for adult female employees £2 5s. 11d. a week. Since that date the principal inquiries have been those of 1938, 1947, 1950 and 1951.

The declaration of 13th June, 1938 (operative from 1st July) was based on the findings of the Royal Commission on the Basic Wage, 1920 (see page 77). For this purpose the Court reduced the amount recommended by the Commission for a five-unit family to the equivalent for a four-unit family and brought the resulting amounts up to their equivalents at the March quarter, 1938, by means of movements in the separate "group" retail price index numbers in respect of the sections for food, clothing and miscellaneous expenditure, and for rent added an amount which was considered fair under ruling conditions.†

The increased basic wage of 26th February, 1947, was granted after an inquiry; by the Western Australian Court of Arbitration consequent upon the "Interim" Basic Wage Judgment of the Commonwealth Court of Conciliation and Arbitration in December, 1946 (see page 80).

^{*} Western Australian Industrial Gazette, Vol. 9, p. 166. † W.A.I.G., Vol. 18, p. 151. ‡ W.A.I.G., Vol. 27, p. 39.

Following the judgment of the Commonwealth Court of Conciliation and Arbitration in the 1949–50 Basic Wage Inquiry (see page 80), the Western Australian Court of Arbitration resumed an inquiry which had been adjourned, to ascertain what change should be made in the State basic wage rates. In its judgment of 7th December, 1950* the Court decided that the basic wage should be increased by £1 a week for adult males and by 15s. a week for adult females. The rates in the metropolitan area then became £8 6s. 6d. for adult males and £4 14s. 1d. for adult females, operative from 18th December, 1950. The unions' claim for a female basic wage equal to 75 per cent. of the male rate instead of the existing 54 per cent. was not granted, but it was intimated that the increase of 15s. should not necessarily be regarded as the Court's final word on the subject.

As the result of a subsequent inquiry† the basic wage for adult females was increased from 1st December, 1951 to 65 per cent. of the corresponding male rate. This was subject to the condition that the increase in the basic wage should be offset by the reduction in or deletion of existing margins between the basic wage and the total wage as specified by the appropriate award or determination.

Following the decision of the Commonwealth Court of Conciliation and Arbitration to discontinue quarterly adjustments (see page 81) the Western Australian Court of Arbitration exercised its discretionary power and, after reviewing the quarterly statements prepared by the Government Statistician for each quarter from the September quarter, 1953 to the March quarter, 1955, declined to make, where applicable, any adjustment to the basic wage. However, after reviewing the statement submitted by the Government Statistician for the quarter ended 30th June, 1955, the Court decided to increase the basic wage for Perth by 5s. 11d. a week for adult males and to make corresponding increases for the other areas in the State. Subsequently, adjustments were made to the basic wage each quarter, except in February, 1959, and February, 1960, when no change was made.

In a decision issued on 30th January, 1960, the Court, acting in recognition of agreement between representatives of unions and employers, increased the basic wage for adult females from 65 per cent. to 75 per cent. of the adult male rate. The increased rates were payable from the beginning of the first payperiod commencing on or after the above date. Simultaneously, various awards of, and agreements registered with, the Court were varied to provide that where margins for adult females were equal to or greater than the increase in the female basic wage they would be correspondingly reduced, and where they were less than the increase they would be deleted.

As from 30th October, 1961, the metropolitan basic wage for adult males was £14 18s. 9d. a week and for adult females £11 4s. 1d. a week.

The basic wage rates declared from 1926 to 30th October, 1961, are shown in a table in Section XII. of the Appendix.

(vii) Tasmania.—A State basic wage is not declared in Tasmania. Under the Wages Board Act 1920–1951, Wages Boards are constituted for a number of industries, from representatives of employers and employees and an independent chairman (who is common to all Wages Boards), with power to determine the minimum rates of wage payable in each industry. Until February, 1956 these Boards generally adopted the basic wages of the Commonwealth Court of Conciliation and Arbitration in determining the rates of wage to be paid.

^{*} Western Australian Industrial Gazette, Vol. 30, p. 336.

Wages Boards have power to adjust wage rates in accordance with variations in the cost of living as indicated by retail price index numbers published by the Commonwealth Statistician and, until November, 1953, Wages Board determinations provided for automatic adjustments of the basic wage. Following the decision of the Commonwealth Court in September, 1953, to discontinue the system of automatic quarterly adjustments of the basic wage, the Chairman of Wages Boards stated: "I consider that the basic wage should remain stationary for a reasonable trial period but if a serious attempt is not made to stabilize prices and in some cases to reduce them, applications can be made for meetings of Wages Boards to reconsider the position." Before Wages Boards met to consider this matter, the wage rates for all determinations were automatically adjusted upwards from the beginning of the first pay-period in November, 1953. However, after meeting, all Wages Boards decided to delete, as from 9th December, 1953, the automatic adjustment clause from determinations and to cancel the adjustments made in November.

During 1955, representations were made for the restoration of automatic quarterly adjustments and, on 1st November, 1955, at the conclusion of a compulsory conference of employer and employee representatives, the Chairman of Wages Boards announced that, in his opinion, automatic quarterly adjustments should be restored to Wages Boards determinations. He suggested, however, that the adjustments should be delayed until February, 1956, so that a serious attempt could be made during November, December and January to reduce prices. In accordance with this decision, Wages Boards met and reinserted in determinations the provision for automatic quarterly adjustments. The wage rate payable under Wages Boards determinations from the first pay-period in February, 1956 became that which would have been payable if quarterly adjustments had continued in the period under review.

Following the decision of the Commonwealth Court of Conciliation and Arbitration in the 1956 Basic Wage Inquiry (see page 82), the Employers' Federation requested that Wages Boards accept the Commonwealth basic wage and delete automatic adjustment provisions from their determinations. On 3rd July, 1956, the Chairman of Wages Boards issued a statement that he favoured the suspension of automatic adjustments in order to achieve some measure of stability. He added, however, that if prices continued to rise it would be necessary to review the position.

The majority of Wages Boards suspended quarterly basic wage adjustments after the August, 1956 adjustment, and to July, 1959, wage rates remained unchanged. Following the decision of the Commonwealth Conciliation and Arbitration Commission in July, 1961, to increase the basic wage (*see* Section X. of the Appendix), Wages Boards met in July and August, 1961, and incorporated the new rates in their determinations. The rates for Hobart then became £14 14s. for adult males and £11 0s. 6d. for adult females.

A table in Section XII. of the Appendix sets out Hobart basic wage rates, which were generally adopted by Wages Boards in Tasmania.

During January, 1961, Wages Boards adopted the Hobart basic wage as the uniform rate applicable throughout the State.

(viii) Rates Prescribed.—The "basic wage" rates of State industrial tribunals operative in November, 1960, and 1961 are summarized in the following table. Current figures are published in the Monthly Bulletin of Employment Statistics.

STATE BASIC WAGES: WEEKLY RATES.

	Nove	mber, 196	0.	Nøvember, 1961.			
State.	Date of Operation.	Males.	Females	Date of Operation.	Males.	Females.	
New South Wales— Metropolitan and Country, exclud-		s. d.	s. d.		s. d.	s. d.	
ing Broken Hill	Nov., 1960	294 0	220 6	Nov., 1961	301 0	226 0	
Broken Hill Victoria(c) Oueensland—	Nov., 1960 (d)	289 0 275 0	216 6 206 0	(b) (e)	287 0	215 0	
Southern Division— Eastern District, including Bris-							
bane	31.10.60	276 0	191 0	29.5.61	284 0	213 0	
Western District	31.10.60	286 6	196 3	29.5.61	294 6	221 0	
Mackay Division Northern Division—	31.10.60	285 0	195 6	29.5.61	293 0	219 9	
Eastern District	31.10.60	286 6	196 3	29.5.61	294 6	221 0	
Western District	31.10.60	308 6	207 3	29.5.61	316 6	237 6	
South Australia (f)	15.6.59	271 0	203 0	10.7.61	283 0	212 0	
Western Australia—							
Metropolitan Area	24.10.60	294 7	220 11	30.10.61	298 9	224 1	
South-West Land Division Goldfields and other areas	24.10.60	292 0	219 0	30.10.61	297 3	222 11	
Tasmania(c)	24.10.60 (g)	287 1 282 0	215 4 211 6	30.10.61 (h)	291 6 294 0	218 8 220 6	
	(8)	202 0	211 0	(11)	254 0	220 0	

(a) Where dates are not quoted wages rates operate from the beginning of the first pay-period commencing in the month shown. (b) From November, 1961, the Sydney rate applies to the whole of New South Wales. (c) No basic wage declared. Rates shown are those adopted by most Wages Boards. (d) During June and July, 1959, Wages Boards varied determinations by adopting the Commonwealth basic wage rate. (e) During July and August, 1961, Wages Boards adopted the Commonwealth rate. (f) The living wage declared for the metropolitan area is also adopted for country areas, except in the Whyalla area, where a loading of 5s. a week is generally payable. (g) Most Wages Boards adopted the Commonwealth basic wage rate from July, 1959. (h) Most Wages Boards adopted the Commonwealth rate from July, 1961.

§ 6. Wage Margins.

1. General.—Wage margins have been defined as "Minimum amounts awarded above the basic wage to particular classifications of employees for the features attaching to their work which justify payments above the basic wage, whether those features are the skill or experience required for the performance of that work, its particularly laborious nature, or the disabilities attached to its performance". *

Prior to 1954, the Commonwealth Court of Conciliation and Arbitration had not made any general determination in respect of wage margins, but general principles of marginal rate fixation had been enunciated by the Court in the Engineers' Case of 1924, the Merchant Service Guild Case of 1942 and the Printing Trades Case of 1947.

2. Metal Trades Case, 1954.—The Amalgamated Engineering Union, the Electrical Trades Union and other employee organizations parties to the Metal Trades Award, 1952, filed applications during 1953 for increased margins for all workers covered by this award.

The applications came on for hearing before J. M. Galvin, C.C., who decided that they raised matters of such importance that, in the public interest, they should be dealt with by the Commonwealth Court of Conciliation and Arbitration. On 16th September and 6th October, 1953 the Conciliation Commissioner, pursuant to section 14A of the Conciliation and Arbitration Act, referred these applications to the Court.

^{*} Commonwealth Arbitration Reports, Vol. 80, p. 24.

The actual claims of the trade unions were that the marginal rate of 52s. a week payable to a fitter in the metal trades should be increased to 80s. a week (86s. for certain electrical trades) with proportionate increases for other award occupations. The margins then current, with a few exceptions, had been in existence since 1947. The employees' claims were in the nature of a test case to determine the attitude of the Court to applications for increased margins.

The Metal Trades Employers' Association and other respondents to the Metal Trades Award had counter-claimed that existing margins for skilled tradesmen should remain unaltered, while those paid to partly skilled or unskilled workers should be reduced.

The Court decided to take the Commissioner's two references together and the matter came on for hearing before the Full Arbitration Court (Kelly C.J., Kirby, Dunphy and Morgan JJ.) in Melbourne on 13th October, 1953.

In a judgment delivered on 25th February, 1954, the Court held that a prima facie case had been made for a re-assessment of margins but that the economic situation at that time, particularly in regard to the level of costs, did not permit of such a comprehensive review. The Court decided that to avoid the creation of new disputes, to save expense and to obviate procedural difficulties, it would not reject the claims but adjourn them until 9th November, 1954.

On 25th and 26th August, 1954, summonses were filed by the employees' organizations for orders that proceedings in this case be brought forward and the hearing was resumed on 5th October, 1954.

In a judgment delivered on 5th November, 1954* the Court made an order re-assessing the marginal structure in the Metal Trades Award by, in general, raising the current amount of the margin to two and a half times the amount of the margin that had been current in 1937. However, in cases in which the result of that calculation produced an amount less than the existing margin the existing margin was to remain unaltered. In effect, this decision increased the margin of a fitter from 52s. a week to 75s. a week, increased similarly margins of other skilled occupations, and made no increase in margins of what may generally be described as the unskilled or only slightly skilled occupations under the Metal Trades Award. The new rates operated from the beginning of the first pay-period commencing on or after 13th December, 1954.

At the end of its judgment the Court stated that while its decision in this case related immediately to one particular industry, it was expected to afford general guidance to all authorities operating under the Conciliation and Arbitration Act, or under other legislation which provided for tribunals having power to make references, or being subject to appeal, to the Court, where the wage or salary may properly be regarded as containing a margin. The Court added observations for the guidance of these and of other tribunals "which may regard decisions of this Court as of persuasive authority". Further details were published in Labour Report No. 46, 1958, pages 101–8.

3. Margins Cases, 1959.—On 25th August, 1959, the Commonwealth Conciliation and Arbitration Commission began considering a number of applications for increases in marginal rates. The Amalgamated Engineering Union and other employee organizations applied for increases in margins in Part I. of the Metal Trades Award. There were also applications by the Association of Architects, Engineers, Surveyors and Draughtsmen of Australia and the Federation of Scientific and Technical Workers for variation of the

^{*} Commonwealth Arbitration Reports, Vol. 80, p. 3.

Metal Trades Award, Part II, and of the Aircraft Industry Award, Part II., by the Australian Bank Officials' Association regarding the Bank Officials' Award and by the Australian Workers Union regarding the Gold and Metalliferous Mining Award. Finally there was an application by the Metal Trades Employers' Association and others to reduce rates in the Metal Trades Award. All of these matters were references under section 34 of the Conciliation and Arbitration Act from the appropriate Commissioner.

During a debate as to whether these matters should be heard together, it became apparent that the applicants in respect of Part II. of the Metal Trades and Aircraft Industry Awards and the Bank Officials' Award desired to ask only for an interim increase in margins at that stage. The employers submitted that the applicants should be required to submit their whole case. The Commission decided to hear all the matters together, permitting the applicants in these three cases to ask first for an interim decision, it being understood that those applicants would have to satisfy the Commission that a case had been made out for an interim increase.

On 27th November, 1959, judgments were delivered in connexion with two of the five cases before the Commission, namely, those concerning margins in the Metal Trades Award, Part I. and the Gold and Metalliferous Mining Award.* This was done to avoid delay and to give parties to the other three cases the opportunity of making further submissions in the light of the decisions (and reasons for the decisions) in these two cases.

A summary of the Metal Trades Case, Part I., is given in the following paragraphs.

Metal Trades Award, Part I.—The employee organizations claimed an increase in the margin for the fitter, as set out in the Metal Trades Award, 1952 (i.e., the Award as it existed prior to the Metal Trades Case, 1954—see para.2, p. 116) from 52s. to 134s. a week and an increase of 157 per cent. in the margins for other classifications. The employers counter-claimed for a reduction in margins of 15s. a week.

Counsel for the unions put broadly a case that in the proper fixation of margins the basic criteria were the market value at the time of the fixation of the wage and the economic capacity of the economy to pay the wages claimed and he alleged that the 1954 Metal Trades decision had departed from these principles. He produced to the Commission material to demonstrate the economic situation which would justify the increases asked for. He also submitted that the true relativities in the Metal Trades Award should be those created by a combination of the 1947 Full Court decision and the second variation order made in 1947 by G. A. Mooney, C.C.†

The employers adopted the view that no case had been made out for any increase and that there should be wage reductions. They also supplied the Commission with economic material in support of their case that there was no capacity in the community to sustain increased margins and alternatively that any increased economic capacity which may have occurred since 1954 had been exhausted by basic wage fixations.

As to relativities the employers submitted that the 1954 decision should be adhered to and should be carried to its logical conclusion so far as the lower paid classifications were concerned.

^{*} Print No. A7072 p 4.

The Attorney-General of the Commonwealth intervened and not only submitted statistical material and an analysis of the economic situation but also assisted the Commission with an exposition of various factors proper to be taken into account in the fixation of margins. In particular, counsel for the Attorney-General emphasized the desirability of flexibility in the workings of the arbitration system.

In the judgment, delivered on 27th November, 1959, the Commission rejected the employers' application to reduce wages under the Metal Trades Award and made an order re-assessing the marginal structure in the award by increasing the existing margins by 28 per cent., the amount of the increase being taken to the nearest 6d. The new margins applied from the beginning of the first full pay-period commencing in December, 1959. The effect of this decision was to increase the margin of the fitter from 75s. to 96s. a week.

The Commission stated that, not having before it the question of work values, and having decided not to alter the 1954 relativities, the increases had been expressed as a percentage of current margins, but this was not to be taken as an endorsement of that method of fixing margins.

In view of the widespread effects of this judgment some extensive extracts from it are given below:—

Functions of the Commission:—"We find it necessary to make a few general remarks about the functions of the Commission in view of some of the submissions which have been made to us..... The true function of the Commission is to settle industrial disputes. In the settlement of disputes involving payment of wages, such as this one in which such issues have been raised, the Commission will bear in mind the various economic submissions made to it, including those about price rises and inflation; it will also bear in mind the fiscal and economic policies of the Government. It will not ignore the consequences to be expected from its actions but it will not deliberately create situations which would need rectification by Governmental action. It will not use its powers for the purposes of causing any particular economic result apart from altered wages although in the event the decision it makes may have other economic consequences."*

Principles of Marginal Fixation.—" In the discharge of our function of settling the particular disputes before us and as this is the first occasion on which this Commission constituted as a full bench has been called upon to deal with a major case concerning general marginal principles we propose to deal with some of the submissions which have been put to us as to general principles. We would, however, emphasize that we do not regard what we have to say as exhausting the subject of marginal fixations."†

"In our view there is no real reason why a margin should be expressed as a percentage of the basic wage, and it would be unwise to express any margin in that way.

"A closely related question is whether margins should be increased merely because of the decreased purchasing power of money since last fixed. We were referred to the 1954 Margins Judgment and other judgments on that point (see 80 C.A.R. 1 at pp. 30 and 31 and the judgments there cited). If those judgments do no more than reject the automatic or mathematical approach, that is, reject the proposition that a margin should be fixed merely by multiplying an existing margin by whatever is necessary to make up the decrease in purchasing power of money, we agree with

them. If those judgments suggest that the decrease in purchasing power is not a factor to be taken into account at all, we find ourselves unable to agree with them. Whenever a margin is fixed, it is fixed in current money terms and if no account at all is taken of the decreased purchasing power of money since the margin was last assessed, then the fixation would not be a real one. Whenever a margin is under review, some account must be taken of the amount at which the margin was originally fixed and of the decrease in purchasing power of money since then, if in fact it has decreased. Although this concept is capable of being expressed shortly, its application in practice is complicated by the lack of any adequate measure of the decreased purchasing power of money. In arriving at the rates we award we have taken into account the fact that there has been a significant fall in real value of the current margins since they were fixed.

"The proceedings before us were largely taken up with submissions regarding economic capacity and a question arose whether in these proceedings we should look at the capacity of the economy generally, the capacity of the particular industry or industries covered by the awards in question, or both. Historically it would appear that prior to 1947 it had been the practice, in the Metal Trades industry at least, to look at the economic situation of the industry itself."*

"This seemed to be the approach until 1947 when the Court looked at both the economic capacity of industry generally and the capacity of the particular industry (58 C.A.R. 1088 at p. 1090). It was not until 1954 that the Court considered only the capacity of industry generally and did not concern itself with the capacity of the Metal Trades industry as such. It must be borne in mind that in the 1954 Metal Trades case the Court proceeded to lay down a formula intended, speaking generally, for all industry. In such a context, consideration of the economic position of a particular industry would not be relevant. We do not think it cou'd be said that the economic capacity of a particular industry could not be relevant in a particular case Economic capacity, either generally or in a particular industry, may not be an issue at all in the fixation of margins. In many cases in the past margins have been fixed without consideration of capacity and we see no reason why in appropriate circumstances that practice should not continue."*

"Although this may not be a principle of marginal fixation, we find it convenient here to deal with the submission made by the employers, that even if there had been capacity to pay increased wages, that capacity had been exhausted by basic wage decisions in recent years. In making this submission they relied both on economic material and on statements in the judgments, particularly in the 1958 Basic Wage Judgment.

"We would think it clear that neither the Court nor the Commission has ever talked in terms of 'exhausting' the capacity of the economy as far as wages generally are concerned when fixing a basic wage. The reference on p. 8 of the 1958 Basic Wage Judgment to marginal claims refutes any suggestion that in that case the Commission believed it was exhausting the capacity of the economy with its basic wage decision."

Relativities.—"The Unions sought in these proceedings to have restored the relativities within the marginal structure of the Metal Trades Award which existed prior to the 1954 decision, that is, a combination of the Full Court's 1947 decision and the second Mooney formula."†

"The employers not only relied on the relativities created in 1937 and confirmed in 1954, except as to the lower paid classifications, but also asked us to take the 1954 relativities to their logical conclusion in our decision in this matter as far as those classifications are concerned.

"The difference between margins in an award occurs because the award maker has decided that there is a difference in the amounts to be awarded for skill, arduousness and other like factors proper to be taken into account in fixing a secondary wage. In origin, at least, relativities in margins are merely an expression of relative work values and there is before us no evidence of such present values.

"We are therefore in this position. We have the 1954 award, which for the past five years has regulated the relativities of margins in this industry. In these proceedings, the real criterion for relativities, namely, work value, does not fall for decision. We have been asked on the one hand to go behind the 1954 decision and to restore the relativities which that decision changed and on the other hand to extend the reasoning of the 1954 Judgment to margins which the Court was not then prepared to reduce.

"In all the circumstances we are not prepared to accede either to the Unions' submissions or to the employers' submission in this regard, and we have accepted the relativities established by the 1954 decision except to the extent necessary to round some of the figures off.

"The question of relativities in margins in the Metal Trades Award, based on work value, is thus still open."*

Over-Award Payments.—"The question of over-award payments is a complex one. The material before us is fragmentary and incomplete and it contains difficulties because many of the descriptions used were not defined in advance and may mean different things in different places. From the very nature of things it may not be possible to obtain precise and complete information from Union sources. Nevertheless, we feel that the material put before us by the Unions on this occasion, unanswered by evidence from the employers, is helpful to the extent indicated hereafter. The question of what is in fact being paid in an industry has been regarded as a relevant consideration in wage fixation by the Commonwealth Court of Conciliation and Arbitration. It has been regarded as relevant even when the amounts paid were obtained under pressure. See Metal Trades case (37 C.A.R. 176 at p. 182) and Bank Officials' case (34 C.A.R. 843 at p. 849)."†

"We have given earnest consideration to the question whether this Commission should pay regard to payments which have been obtained by duress. From the economic point of view it seems hardly open to question that the means by which over-award payments of sufficient duration were obtained is irrelevant when one is concerned with discovering economic capacity. The mere fact that such amounts are being paid and have been paid over an appreciable period is sufficient to demonstrate capacity. We would point out, however, that the over-award payments with which we are dealing are, in the main, over-award payments which have been built up over the past five years since the 1954 Metal Trades Award was made. If, in that time, the Unions concerned in the applications before us

had applied their energies to seeking relief in this tribunal instead of seeking to obtain relief by direct action it may well be that instead of an incomplete and fragmentary picture of over-award payments, identifiable and general increased payments might have been obtained through the processes of arbitration.

"We have been unable on the material before us to arrive at any figure which could be said to be a reliable average over-award payment for any classification. The most we are able to say in the context of our general industrial knowledge is that in the Metal Trades industry there are over-award payments of varying amounts in quite a number of establishments. We have taken this factor, indefinite though it is, into account in arriving at our decision."*

Economic Considerations.—Counsel for the unions took as the starting point for his economic submissions the year in which, he said, rates had last been properly fixed in the Award, namely, 1947. He submitted that there had been a remarkable improvement in the economy since that date, and that over the period since then the economy had shown itself able to sustain the increases in margins claimed.

The employers took as their starting point 1954, the year in which margins were last fixed in this industry, and submitted that capacity had not improved since that time.

In reviewing the economic situation, the Commission considered the current position in the light of information which had become available since the 1959 Basic Wage Judgment. After considering various indicators of the state of the economy the Commission discussed the problems of inflation and the maintenance of economic stability. The Commission stated its views as follows:—

"We are conscious of the desirability of attempting to maintain the economic stability which this country has achieved. We are also conscious of the desirability of ensuring that wage justice should be done to employees under this Award. We have looked at the increases which we propose to grant in this case in the light of the submissions about economic stability and we do not consider that such increases are so likely to affect that stability that the economy will be adversely affected. If marginal increases cannot be granted in time of economic prosperity such as the present, it is difficult to imagine when they can be granted."†

"We have considered, with the qualifications already mentioned in this Judgment, the decrease in the purchasing power of money which has occurred since the 1954 marginal fixation, we have assessed as well as we are able to the increased capacity which has occurred in the Australian economy since that time and the fact that productivity has played its part in that increase of strength, and we have considered the Basic Wage decisions and appraisals of the economy by the Court and the Commission since 1954. In the result we have thought it proper to increase margins in the Metal Trades industry in the particular circumstances which confront us by an amount which exceeds the loss in purchasing power of the 1954 margins which excess we consider has been earned by the contribution of the employees to productivity increases and made possible by the additional strength of the national economy."†

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Conclusion.—" In view of all the foregoing we have come to the conclusion that the employers' application to reduce wages under this award should be rejected and that increases in margins may properly be granted. We have tested the amount of increase to be awarded by taking certain representative classifications for which we award the following increases:—

		Present 1	Aargin.	Incre	ase.	New M	largin.
Duster Forger Fitter Machinist—2n Process worker		 s. 125 105 75 50 22	d. 0 0 0 0	s. 35 29 21 14 6	d. 0 6 0 0	s. 160 134 96 64 28	d. 0 6 0 0

"It will be seen that these new margins represent an increase of 28 per cent. and we award for all other classifications adjustments of 28 per cent. on current margins, the amount of the increase to be taken to the nearest 6d."*

"The order giving effect to this decision will be settled by the Registrar with recourse if necessary to a member of this bench and will be expressed as a variation of the existing Award, the period of operation being until 30th November, 1961."†

Gold and Metalliferous Mining Award.—Judgment was also delivered on 27th November, 1959, in connexion with the application for variation of margins in this award.† The margin for the miner was increased from 32s. to 42s. 6d. a week from the beginning of the first full pay-period commencing in December, 1959. Marginal claims for other classifications were referred back to the appropriate Commissioner for consideration.

Metal Trades Award, Part II. and Aircraft Industry Award, Part II.—On 11th December, 1959, the Commission delivered a judgment granting a 20 per cent. interim increase in margins to graduates and diplomates in engineering or science payable as from the beginning of the first full pay-period commencing in December, 1959.

Bank Officials' Award.—On 11th December, 1959, a 20 per cent. interim increase in margins was granted to officers in the 10th to 18th year of service inclusive and to accountants and managers, payable retrospectively as from 11th June, 1959. Interim increases were not awarded to more junior officers, nor to females. Subsequently, the parties to the Bank Officials' Award met before a Single Commissioner and a consent award was made giving final marginal increases to adult males and adult females and making adjustments to junior rates of pay.

§ 7. Leave.

1. Annual Leave.—In the judgment given in the Commercial Printing Case of 1936, Dethridge C.J., in granting one week's annual leave with full pay to employees in the industry, said:—"This Court has frequently been asked to award annual leave on full pay but has hitherto not done so except in cases where employees have to work on Sunday, or suffer some other deprivation

by reason of isolation or other cause, or in cases where such leave has become the custom generally by the practice of most of the parties concerned ".*
This judgment has usually been regarded as the first statement of the principles involved in deciding whether or not annual leave should be awarded.

In 1940, Beeby *C.J.* awarded annual leave of one week to the manufacturing section of the metal trades industry, and in the same year O'Mara *J.* extended leave throughout the industry, with the exception of that section engaged in the servicing of motor vehicles.

Annual leave in the Commonwealth jurisdiction was introduced over a period of time, industry by industry, when and if the Judge responsible for the industry considered it proper.

The question of annual leave was again before the Court in 1945.† In that case applications had been made seeking variations of awards to prescribe an extension of annual leave from a period of seven days to fourteen days. The court in its judgment set out what it considered to be the principles to be applied in all applications for an extension of the annual leave period to fourteen days. The question of altering any particular award to prescribe for two weeks' annual leave was left to the discretion of the single Judge who heard the application.

Employees in New South Wales in private industry, other than those covered by Federal awards, were granted three weeks' annual leave by provisions of the Annual Holidays Act, 1944–1958. Generally, employees of Government authorities (Commonwealth, State, Local and Semi-Government), with the exception of State and Local Government employees in Western Australia, are entitled to three weeks' annual leave, as are also many salaried employees and wage earners in certain industries. The majority of the remaining employees in Australia receive two weeks' annual leave.

2. Three Weeks' Annual Leave Inquiry, 1960.—Unions respondent to the Metal Trades Award applied to the Commonwealth Conciliation and Arbitration Commission on 18th July, 1960, to vary the Award to provide three weeks' paid annual leave instead of two weeks. In a judgment issued by the Commission, constituted by Kirby C.J. (President), Moore J. (Deputy President) and F. A. Chambers (Senior Commissioner), on the 14th December, 1960, the application was refused.

At the beginning of proceedings it had been stated by counsel for the unions that the matter was regarded as providing a standard of three weeks' annual leave for all Federal awards, and it was treated accordingly by the Commission. The application was opposed by employers, the State of Victoria and the Electricity Trust of South Australia. The State of Tasmania supported the application. The Commonwealth Government and the State of Queensland neither supported nor opposed the application, though the Commonwealth tendered statistical and economic information for the benefit of the Commission and the parties. The Commission stated that it did not disagree with the concept of increased leisure, nor did it think that, at that time, leisure was at a maximum. The issue for decision was whether that was the time to increase it for employees under Federal awards.

Counsel for the unions contended that serious anomalies existed because awards of the Commission lagged behind standards of annual leisure increasingly adopted in other jurisdictions, notably in New South Wales, where the Annual Holidays Act of 1958 had, with effect from the beginning of 1959, extended

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three weeks' annual leave to employees covered by that legislation. He held that judgments of the previously existing Arbitration Court had shown an eagerness to avoid industrial anomalies, and that the onus lay on employers to show a lack of economic capacity once anomalies as to leisure were established.

Evidence was submitted on the incidence of three weeks' annual leave among members of the Federated Ironworkers' Association of Australia, and similar material was supplied by other unions. Although precise information was not available, it was claimed that 40 to 50 per cent. of all workers were in receipt of three weeks' annual leave. Analysis of this information showed that employees of Government and Government instrumentalities and employees in the State of New South Wales were principally responsible for this high figure.

Thus anomalies arose mainly because of two factors: the first being due to the operation of the Annual Holidays Act 1944–1958 in New South Wales, and the second because generally employees of Governments and Local Government and Government instrumentalities throughout the Commonwealth get three weeks' annual leave. The Commission considered it was obvious that dissatisfaction would exist in an establishment covered by both Federal and New South Wales State awards whereby these awards provided for their respective groups of employees annual helidays of different duration.

Although it was of significance to the Commission that dissatisfaction would exist in New South Wales among Federal award workers receiving two weeks' annual leave, the Commission was a Federal body with responsibilities throughout the Commonwealth, and, although it could not ignore the New South Wales legislation, it did not feel impelled, in using its powers, to follow it.

The amount of annual leave enjoyed by public servants had been different for many years, and at present few employees of the Commonwealth either in the public service or elsewhere, received less than three weeks' annual leave. However, employment in the public service had never been regarded as setting standards in industry generally. The Commission considered that, since in a federal system differences almost certainly will exist through the use by State legislatures and industrial tribunals of their industrial powers, too much emphasis could be placed on anomalies.

This attitude was consistent with that section of the Conciliation and Arbitration Act which enjoined the Commission "so far as possible, and so far as the Commission thinks proper" to provide uniformity throughout an industry in relation to hours of work, holidays and general conditions, upon which counsel for the unions had relied.

In considering the history of annual leave, various cases involving decisions by the Arbitration Court had been cited. In the forty hours case, upon which much reliance had been placed by counsel for the unions, the Court was pressed by the Commonwealth Government and the Governments of New South Wales, Victoria, Queensland and Tasmania to award a forty-hour week, and that fact had weighed heavily. In the present case, only the Tasmanian Government supported the application, and the Governments of some other States had not appeared. Assuming that the attitudes of Governments were a matter of significance in this case, those attitudes expressed did not help either the applicants or the employers, and in particular the Commonwealth Government's attitude could not be said to be in support of the application as was contended by the unions, any more than it could be said to have opposed the application.

The Commission said that this review of cases was of little assistance to it. It rejected the submission that from them could be found a principle that once desirability for increased leisure was established, the onus moved to employers to demonstrate lack of capacity to pay for this increased leisure. In these cases, principles for general application had not been laid down.

In dealing with the state of the economy, counsel for the unions stated that productivity had increased by about 2 per cent. per annum between 1946–47 and 1959–60, that wages had by no means absorbed this productivity increase, and that in New South Wales the universal grant of three weeks' annual leave had not adversely affected the economy of that State.

Evidence given on behalf of employers, covering the sheep and cattle industries, had provided the view that, if the application succeeded, direct and indirect labour costs would increase, thereby producing an adverse effect on the industries which would be harmful to the whole economy. Counsel for the employers submitted that at the end of September there was a strong demand for labour. Surveys of overtime taken from time to time in 1960 disclosed that in about 2,400 factories covered, the average weekly hours of overtime per person working overtime were 7.8 and per employee in the survey 2.7. The probability was that any extension in annual leave would result in more overt me being worked rather than more leisure being achieved by employees. In addition, the need in future to find employment for school leavers increasing in numbers with the expansion of population would require an expansion in the economy. This could only be assured by selling more exports to obtain the imports needed in such an expansion. Any extension of annual leave would result in additional costs which would adversely affect export earnings.

He also referred to the position of the balance of international payments and pointed out that this was the third successive year in which reserves had fallen, and that this fall would continue in the current year. Terms of trade had become progressively adverse over the previous ten years, and although they showed some improvement in 1959–60, the adverse trend was resumed in the first quarter of 1960–61.

Material from the International Labour Office was presented, showing the position in all industrial countries as far as yearly hours of work were concerned. The normal hours for an employee under the Metal Trades Award were 1,928 as compared with 1,984 in the United States of America and 2,152 in the United Kingdom. With regard to annual leave, most industrial countries had two weeks or less; the only relevant countries having more were the Scandinavian countries and France.

The Commission stated that, against the background of the attitudes and submissions discussed, its decision was that the application should be rejected. It repeated its belief that the existing amount of leisure was not at a maximum, but is also believed that the time was not appropriate for an increase in paid annual leave.

The Commission considered that Gross National Product was not suitable as a measure of productivity as it is itself increased by wage increases. It was inappropriate to use, as a basis to increase wages, figures which were themselves increased by the very decision made.

Two economic factors considered most significant were the export-import position and the state of employment. Imports were at a higher level than for some time and export earnings appeared to be decreasing. The wool industry was a major factor in the exports position, and in the light of increasing imports the combination of lower prices for, and lower production of, wool, presented

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Australia with a difficult problem. The industry was suffering a price-cost squeeze which the Commission hesitated to aggravate. While it appreciated that an increase in holidays would not of itself increase prices, experience showed that, even if the application were granted for secondary industries alone, at least some of the resultant increased costs would be passed on in increased prices. In addition, international reserves were likely to fall some £200 million and this emphasized the need for increased production, making more difficult a decision to increase leisure.

At a time when there was a shortage of skilled labour and such extensive use of overtime, it appeared wrong to attempt to increase periods of paid leisure for those employed under Federal awards. The ideal background to the granting of additional paid leave would be that there was enough labour to go round. It appeared that an attempt to increase holidays by 50 per cent. would result in a situation in which it was agreed that production should be maintained or increased, not in increased leisure but only in increased overtime and thus increased total pay envelopes. It was not the function of the Commission to grant an application for increased leisure when it considered that it would accomplish no such purpose but would merely provide additional pay.

The Commission emphasized that its decision to dismiss the application was not intended to apply to a situation where, for special reasons related to a particular award or industry, it may consider an amount of annual leave greater than two weeks to be justified.

- 3. Long Service Leave.—(i) General.—Paid long service leave, i.e., leave granted to workers who remain with the one employer over an extended period of time, has been included in the provisions of industrial legislation in the several States. A brief summary is given in the following paragraphs. In all cases the transfer of ownership of a business does not constitute a break in continuity of service with the same employer.
- (ii) New South Wales.—Long service leave was first introduced for the majority of workers by the Industrial Arbitration Act, 1951, which provided such leave for workers under State awards. This Act was replaced by the Long Service Leave Act, 1955, which extended the benefits to any worker within the State. Leave provided for is three months for twenty years' continuous service with the same employer.
- (iii) *Victoria*.—The Factories and Shops (Long Service Leave) Act 1953 first provided for long service leave for workers in Victoria, the provisions of this Act being subsequently incorporated in the Labour and Industry Act. Leave provided for is thirteen weeks for twenty years' continuous service with the same employer. Contributions by employers to retirement schemes can be taken into consideration in dealing with exemptions from the Act.
- (iv) *Queensland*.—In 1952 the Industrial Conciliation and Arbitration Act was amended to include long service leave provisions for employees within the jurisdiction of the Industrial Court, and the Act was amended again in 1955 to extend these provisions to any employee in respect of whose employment there was not in force an award or industrial agreement under the Act and to seasonal workers in sugar mills and meat works. Leave provided for is thirteen weeks for twenty years' continuous service with the same employer.
- (v) South Australia.—The Long Service Leave Act, which was passed in 1957, exempts a large number of industrial agreements, with wide industrial coverage, specifying long service leave for employees. For those covered by

the Act, leave provided for is seven days in the eighth and in each subsequent year of continuous service. Contributions by employers to retirement schemes can be taken into consideration in dealing with exemptions under the Act.

- (vi) Western Australia.—The Long Service Leave Act was passed in 1958, but it does not apply to employees whose conditions of work are regulated under the Western Australian Industrial Arbitration Act. The Court of Arbitration of Western Australia, in an order dated 1st April, 1958, incorporated in most of the awards and agreements within its jurisdiction provisions similar to those in the Long Service Leave Act. Leave provided for is thirteen weeks for twenty years' continuous service with the same employer. Contributions by employers to retirement schemes can be taken into consideration in dealing with exemptions from the Act.
- (vii) Tasmania.—The Long Service Leave Act, which was passed in 1956, provides for thirteen weeks leave for twenty years' continuous service with the same employer. Contributions by employers to retirement schemes can be taken into consideration in dealing with exemptions from the Act. Provisions for long service leave for casual waterside workers are contained in the Stevedoring Industry Long Service Leave Act 1960. This Act has been superseded by the (Commonwealth) Stevedoring Industry Act 1961 (see below).
- (viii) Commonwealth.—The applicability of long service leave provisions under State law to workers under federal awards has been tested before the High Court and the Privy Council and such provisions have been held to be valid.

The Commonwealth Conciliation and Arbitration Commission can include provisions for long service leave in its awards, and, if it does so, they will take precedence over State law in accordance with the terms of such provisions expressed in individual awards. However, the Commission has generally declined to include such provisions. The Commission's position was set out in its decision, issued on 16th September, 1959, regarding disputes on the inclusion, in the Graphic Arts (Interim) Award 1957, of provisions for long service leave. It stated that it should refrain, until further order, from determining the disputes so far as they concerned long service leave and that if, in future, the Commission decided that long service leave on a national basis was desirable, it was open to proceed to the making of an award on the matter.

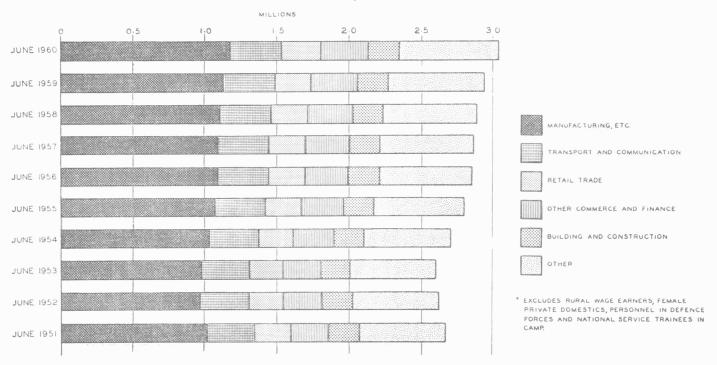
The Stevedoring Industry Act 1961, which came into operation on 6th June, 1961, included provisions granting long service leave to persons who have been continuously registered as waterside workers under Commonwealth stevedoring legislation. Leave provided for is thirteen weeks after the completion of twenty years' qualifying service, and six and a half weeks for each subsequent ten years' qualifying service.

§ 8. Child Endowment in Australia.

In June, 1927, the Commonwealth Government called a conference at Melbourne of the Premiers of the several States to consider the question of child endowment from a national standpoint. The Prime Minister submitted various estimates of the cost of endowing dependent children under fourteen years of age in Australia at 5s. a week. After discussion, it was decided to refer the matter to a Royal Commission to be appointed by the Commonwealth Government.

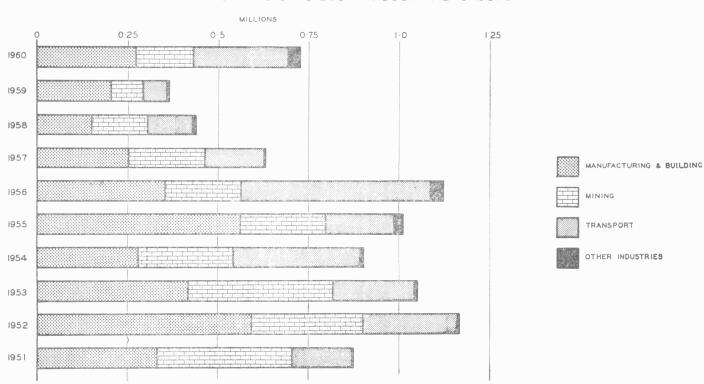
WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT*

AUSTRALIA, 1951 TO 1960



INDUSTRIAL DISPUTES, AUSTRALIA, 1951 TO 1960

WORKING DAYS LOST-INDUSTRIAL GROUPS



The Commission submitted its report on 15th December, 1928. It was not unanimous in its findings, and the opinions and recommendations of the members were embodied in two separate reports, which dealt exhaustively with the constitutional aspects, existing systems, industrial legislation, the basic wage, standard of living, regulation of wages, working conditions and cognate matters.

The findings and recommendations in the *majority* and *minority* reports were given in Labour Report No. 19.

At the conference of Commonwealth and State Ministers held at Canberra in May, 1929, the Prime Minister stated that the Commonwealth Government was not prepared to adopt a scheme financed entirely from the proceeds of taxation, as had been recommended in the minority report. The Commonwealth Government agreed with the majority of the Commission that child endowment could not be separated from the control of the basic wage—a power which the Commonwealth did not possess and which the States were not prepared to relinquish. The Government, therefore, did not propose to establish any system of child endowment.

It was generally agreed that any scheme which would increase the charges upon industry would be unwise at that particular time. The matter of child endowment was accordingly left to be dealt with as the State Governments should think proper.

Early in 1941, the Commonwealth Government announced its intention to introduce a scheme of child endowment throughout Australia. The necessary legislation* was passed and the scheme came into operation from 1st July, 1941. Appropriate steps were then taken for the termination of existing schemes operating in New South Wales and the Commonwealth Public Service. The New South Wales system of child endowment was in operation from July, 1927 to July, 1941, and the Commonwealth Public Service system operated from November, 1920 until July, 1941. Details of these schemes appeared in earlier issues of the Labour Report (see No. 36, page 103). From 1st July, 1941, when the Commonwealth Child Endowment scheme was introduced, the rate of endowment for children under 16 years of age was 5s. a week for each child in excess of one in a family and for each child in an approved institution, the rate being increased to 7s. 6d. a week from 26th June, 1945, and to 10s. a week from 9th November, 1948. Endowment in respect of the first child under 16 years in a family was first provided for by an amendment of the legislation in June, 1950. At present the main features of the scheme are as follows:-

Any person who is a resident of Australia and has the custody, care and control of one or more children under the age of 16 years, or an approved institution of which children are inmates, shall be qualified to receive an endowment in respect of each child.

From 20th June, 1950, the rates of endowment have been-

- (a) where the endowee has one child only, 5s. a week;
- (b) where the endowee has two or more children—in respect of the elder or eldest child, 5s. a week and in respect of each other child, 10s. a week;
- (c) where the endowee is an approved institution, 10s. a week for each child inmate.

^{*} Act No. 8, 1941 (Child Endowment Act) as amended by No. 5, 1942 and Nos. 10 and 41, 1945 (now Part VI. of the Social Services Act 1947-1962).

There are provisions to cover cases of families divided by reason of divorce, separation, death of a parent or other circumstances. In such cases payment may be made to the father, mother or other person.

A child born during the mother's temporary absence from Australia is deemed to have been born here.

There is a twelve months residential requirement for claimants and children who were not born in Australia, but this is waived if the claimant and the child are likely to remain permanently in Australia.

There is no means test.

Endowment will be paid for the children of members of the naval, military or air forces of the United Kingdom who are serving with the Australian Forces from the time of arrival of the children in Australia.

A summary of the operations of this scheme during each of the years 1955-56 to 1959-60 is given below:—

CHILD ENDOWMENT: AUSTRALIA.

			Endowed	Families.	Approved 1	Total	
At	30th Jun	ne—	Number of Claims in Force.	Number of Endowed Children.	Number of Institutions.	Number of Endowed Children.	Number of Endowed Children.
1956			1,339,807	2,854,524	392	21,140	2,875,664
1957			1,378,169	2,957,046	397	21,145	2,978,191
1958			1,415,378	3,051,699	415	22,246	3,073,945
1959			1,451,516	3,149,516	421	22,307	3,171,823
1960			1,476,835	3,228,657	421	23,487	3,252,144

Year.	Amount Paid to Endowees and Approved Institutions.	Paid to Endowees and Approved Annual Liability for Endowment		Average Number of Endowed Children per Endowed Family at 30th June.	Number of Endowed Children in each 10.000 of Population.	
1955–56	£ 60,380,685 57,036,962 58,733,561 67,539,615 62,531,977	£ 57,349,773 59,516,769 61,522,656 63,597,690 65,365,889	£ 42.394 42.786 43.059 43.415 43.841	2.131 2.146 2.156 2.170 2.186	3,050 3,088 3,122 3,153 3,163	

CHAPTER IV.—EMPLOYMENT AND UNEMPLOYMENT.

§ 1. Employment.

- 1. General.—This section is divided into two parts: (a) Total Occupied Persons and (b) Wage and Salary Earners in Civilian Employment. The figures for total occupied persons are derived mainly from population censuses (see para. 2 below), and are based on the returns of individuals; estimates of wage and salary earners are compiled on an establishment or enterprise basis (see para. 3 below). Figures from the two series are not strictly comparable.
- 2. Total Occupied Persons.—(i) General.—The total number of occupied persons in Australia is obtained from the results of each population Census, supplemented by data in respect of Australian defence personnel serving outside Australia, who, in accordance with usual Census procedure, are not recorded in the Census. The figures shown below in sub-paras. (ii) and (iii) are derived from the 1933, 1947 and 1954 Censuses, after making certain adjustments of which the more important are referred to in the notes to the table below or in the accompanying text (sub-para. (ii)).
- (ii) Australia.—The figures in the table below are divided into three categories:—(a) defence forces; (b) all persons fully occupied as employers, or as self-employed in businesses or on farms; and (c) wage and salary earners fully employed, or occupied as casual, part-time, intermittent or seasonal workers. "Unemployed" persons (see explanation on page 141) are excluded.

All unpaid "helpers" in non-rural industry have been included with wage and salary earners. Male unpaid "helpers" in rural industry have been included with employers and self-employed persons, as it is considered that the majority of these are sons or other close relatives of farmers working in *de facto* partnership, or as learners with the farm owner. Unpaid female "helpers" on farms are fairly numerous. Generally they are occupied mainly in home duties, and, with all other women occupied in unpaid home duties, have been excluded from the category of occupied persons.

TOTAL OCCUPIED PERSONS: AUSTRALIA, JUNE, 1933, 1947 AND 1954.

					(*000	.)				
2041- 1		Employers and Self-employed.			Wage and Salary Earners.			Total	Total Occupied Persons,	
30th	June.	Forces.	Rural Indus- try.	Other Indus- tries.	Total.	Rural Indus- try.	Other Industries.	Total.	Occupied Civi- lians.	Defence Forces. (a)
					Males	3.				
1933 1947 1954		5.8 53.2 (<i>b</i>)50.9	293.5 278.9 279.2	249.0 286.8 316.9	542.5 565.7 596.1	200.1 148.2 154.2	989.8 1659.4 2020.3	1189.9 1807.6 2174.5	1732.4 2373.3 2770.6	1738.2 2426.5 2821.5
					FEMALE	es.				
1933 1947 1954		0.8	15.2 13.8 19.6	56.3 55.8 62.1	71.5 69.6 81.7	3.2 8.1 7.6	(c) 446.6 d659.9 735.4	449.8 668.0 743.0	521.3 737.6 824.7	521.3 738.4 826.7
					PERSON	IS.				
1933 1947 1954		5.8 54.0 52.9	308.7 292.7 298.8	305.3 342.6 379.0	614.0 635.3 677.8	203.3 156.3 161.8	1436.4 2319.3 2755.7	1639.7 2475.6 2917.5	2253.7 3110.9 3595.3	2259.5 3164.9 3648.2
(a)	Includes	those serv	ing outsid	e Australia	(h	Exclude	es annro ri	mately 10	300 males	ndergoin

(a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males undergoing full-time National Service training at the time of the Census. With the exception of full-time students these persons have been included in the figures of occupied civilians. (c) Includes females in private domestic service:—106,700 in 1933, 40,200 in 1947 and 29,600 in 1954. (d) Includes an estimate of 40,400 part-time workers not classified as wage earners at the Census.

Aust. Capital Territory

Australia

The numbers of defence personnel serving outside Australia who were included in the defence forces shown in the table above were 13,843 males, 143 females in 1947 and 5,841 males, 62 females in 1954.

(iii) States.—The following table shows the total numbers of occupied males and females in each State and Territory in June of 1947 and 1954, classified as defence forces, employers and self-employed persons, and wage and salary earners.

TOTAL OCCUPIED PERSONS: STATES AND TERRITORIES, JUNE, 1947 AND 1954.

('000.)

State or Territory.	Defence Forces.		Employers and Self-employed.		Wage and Salary Earners.		Total Occupied Persons, including Defence Forces. (a)	
	June, 1947.	June, 1954.	June, 1947.	June, 1954.	June, 1947.	June, 1954.	June, 1947.	June, 1954.
			Males	•				
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	23.1 15.9 5.9 2.6 3.4 0.8 0.8	(b) 21.4 15.0 6.6 2.3 3.1 0.8 0.7 1.0	197.5 158.1 96.9 51.8 39.8 20.1 1.0 0.5	207.3 167.1 99.7 55.5 44.3 20.2 1.1 0.9	728.1 490.5 252.0 153.3 116.6 57.8 4.0 5.3	833.7 596.9 307.4 194.1 156.1 71.9 5.8 8.6	948.7 664.5 354.8 207.7 159.8 78.7 5.8 6.5	1,062.4 779.0 413.7 251.9 203.5 92.9 7.6 10.5
Australia	53.2	50.9	565.7	596.1	1,807.6	2,174.5	2,426.5	2,821.5
			FEMALE	s.				
New South Wales Victoria Queensland South Australia Western Australia Tasmania Northern Territory Aust Capital Territory	0.3 0.4 0.1 	0.5 0.8 0.2 0.1 0.1 0.1	25.4 22.5 10.2 5.2 4.3 1.8 0.1	29.0 25.3 12.5 7.0 5.6 2.1 0.1	268.6 202.0 83.9 52.9 39.2 18.9 0.7	290.6 227.0 93.1 59.9 46.6 21.7 1.3	294.3 224.9 94.2 58.1 43.5 20.7 0.8	320.1 253.1 105.8 67.0 52.3 23.9

PERSONS.

0.1

69.6

0.1

81.7

668.0

2.8

743.0

1.9

738.4

3.0

826.7

0.1

2.0

0.8

South Australia Western Australia Tasmania Northern Territory Aust. Capital Territory	2.6	2.4	57.0	62.5	206.2	254.0	265.8	318.9
	3.4	3.2	44.1	49.9	155.8	202.7	203.3	255.8
	0.8	0.9	21.9	22.3	76.7	93.6	99.4	116.8
	0.8	0.8	1.1	1.2	4.7	7.1	6.6	9.1
	0.7	1.1	0.6	1.0	7.1	11.4	8.4	13.5
Australia	54.0	52.9	635.3	677.8	2,475.6	2,917.5	3,164.9	3,648.2

⁽a) Includes those serving outside Australia. (b) Excludes approximately 10,300 males und full-time National Service training at the time of the Census. See also footnotes to previous table. (b) Excludes approximately 10,300 males undergoing

3. Wage and Salary Earners in Civilian Employment.—(i) General.—Monthly estimates of the number of wage and salary earners in civilian employment (excluding employees in rural industry and female private domestics) are obtained from three main sources, namely, (a) monthly data as to persons employed in factories as shown at annual Factory Censuses; (b) current monthly returns from Government Bodies; and (c) current Pay-roll Tax returns (generally monthly). There are also some other direct records of monthly employment (e.g., for hospitals). These are supplemented by estimates of the number of wage and salary earners not covered by the foregoing collections.

Interim estimates of the number of employees in factories are replaced each year by the actual monthly number of employees as recorded at successive annual Censuses of Factories. Substitution of Factory Census figures each year entails the adoption of new figures for "Total Manufacturing", "Total Private Employment" and "Total Employment" for males, females and persons, in all tables affected, and consequential revisions in the estimates for subsequent months. The numbers of factory employees for months to June, 1960, incorporated in the following tables are those recorded at Annual Factory Censuses to 1959–60.

The estimates of wage and salary earners in this section are compiled on an establishment or enterprise basis, and therefore do not cover exactly the same area of industry as do the relevant industry tabulations of the Population Censuses of 1947 and 1954, which are based on the returns of individual employees.

The purpose of these estimates of employment is to measure, as nearly as may be with available data, current monthly *trends* in employment in the defined field. Industry groups herein are not identical in coverage with Census groups.

Pay-roll Tax returns are lodged by all employers paying more than £200 a week in wages, other than certain Commonwealth Government Bodies, religious and benevolent institutions, public hospitals and other similar organizations specifically exempted under the Pay-roll Tax Assessment Act 1941–1961.

(ii) Industrial Groups.—(a) Australia.—The following table shows total male and female wage and salary earners in civilian employment (excluding employees in rural industry, female private domestics, permanent defence forces and National Service trainees in camp) subdivided to show the extent of employment provided by Government bodies and by private employers respectively. Principal industrial groups shown in the table include both private employees and Government employees, if any. (Current figures are published in the Monthly Bulletin of Employment Statistics.) The manufacturing employment figures published in this table comprise (a) the series showing actual monthly employment in factories as recorded at successive annual Censuses of Factories to 30th June, 1960 (see pp. 139–40), with interim estimates for subsequent months, and (b) estimates of the number of employees in industrial establishments outside the scope of the definition of a factory (see p. 138) and persons employed by factory proprietors but engaged in selling and distribution, etc.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, AUSTRALIA.

(Excluding Wage Earners in Rural Industry, Female Private Domestics and Defence Forces.)(a)

		('000.)	4)							
Industrial Group.	June, 1955.	June, 1956.	June, 1957.	June, 1958.	June, 1959.	June, 1960.	December, 1960.			
		Males.								
Mining and Quarrying Manufacturing, etc.(b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc. Education Hotels, Personal Service, etc. Other(d)	58.3 826.2 211.8 244.7 64.0 59.6 129.3 147.5 99.2 26.0 38.8 54.3 90.0	57.3 842.4 214.6 245.9 64.5 61.7 130.0 151.0 100.6 26.8 40.9 54.4 92.1	56.3 845.1 207.4 245.1 67.9 64.0 129.6 150.0 101.7 27.1 43.5 54.7 93.0	51.6 857.2 202.4 242.1 69.7 66.0 132.7 150.3 104.0 27.5 45.4 54.9 94.1	49.1 873.6 205.2 241.7 70.9 68.8 133.6 152.7 105.4 28.3 49.1 54.3 94.9	49.3 910.2 206.6 240.5 71.5 73.1 137.3 158.0 105.7 29.0 52.7 54.9 98.9	49.1 912.7 206.4 240.7 71.1 143.7 163.5 106.2 29.5 53.3 57.1 99.8			
Total	2,049.7	2,082.2	2,085.4	2,097.9	2,127.6	2,187.7	2,207.2			
Government (e)	599.1 1,450.6	604.9 1,477.3	609.5 1,475.9	621.8 1,476.1	633.9 1,493.7	633.3 1,554.4	631.7 1,575.5			
Total	2,049.7	2,082.2	2,085.4	2,097.9	2,127.6	2,187.7	2,207.2			
Females.										
Mining and Quarrying Manufacturing, etc.(b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc. Education Hotels, Personal Service, etc. Other(d)	1.1 245.7 4.9 19.7 18.7 38.1 121.7 45.0 28.6 73.5 48.0 69.6 37.3	1.2 250.0 5.1 20.7 19.4 41.8 123.0 46.3 29.1 77.6 50.6 70.2 38.4	1.2 250.4 5.3 20.4 19.7 43.5 121.6 46.8 29.2 79.4 53.9 69.5 39.3	1.1 251.7 5.5 20.3 19.6 45.4 125.6 46.9 29.8 82.1 56.3 68.7 39.5	1.1 256.8 5.6 20.6 19.7 48.0 126.5 47.3 30.7 87.6 60.8 68.3 40.0	1.1 278.5 6.0 21.4 19.5 52.1 133.1 49.4 31.4 91.5 64.9 69.1 41.6	1.2 279.6 6.2 22.1 19.5 52.6 145.3 50.6 32.0 91.7 64.0 70.5 42.1			
Total	751.9	773.4	780.2	792.5	813.0	859.6	877.4			
	122.8 629.1	129.8 643.6	132.8 647.4	136.6 655.9	143.9 669.1	150.2 709.4	150.4 727.0			
Total	751.9	773.4	780.2	792.5	813.0	859.6	877.4			
	1	PERSONS		,	,	1	-			
Mining and Quarrying Manufacturing, etc.(b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc. Education Hotels, Personal Service, etc. Other(d)	59.4 1,071.9 216.7 264.4 82.7 97.7 251.0 192.5 127.8 99.5 86.8 123.9 127.3	58.5 1,092.4 219.7 266.6 83.9 103.5 253.0 197.3 129.7 104.4 91.5 124.6 130.5	57.5 1,095.5 212.7 265.5 87.6 107.5 251.2 196.8 130.9 106.5 97.4 124.2 132.3	52.7 1,108.9 207.9 262.4 89.3 111.4 258.3 197.2 133.8 109.6 101.7 123.6	50.2 1,130.4 210.8 262.3 90.6 116.8 260.1 200.0 136.1 115.9 109.9 122.6 134.9	50.4 1,188.7 212.6 261.9 91.0 125.2 270.4 207.4 137.1 120.5 117.6 124.0 140.5	50.3 1,192.3 212.6 262.8 90.6 126.7 289.0 214.1 138.2 127.6 141.9			
Total	2,801.6	-	2,865 6	2,890.4	2,940.6	3,047.3	3,084.6			
Government(e)	721.9 2,079.7	734.7 2,120.9	742.3 2,123.3	758.4 2,132.0	777.8 2,162.8	783.5 2,263.8	782.1 2,302.5			
Total	2,801.6	2,855.6	2,865.6	2,890.4	2,940.6	3,047.3	3,084.6			

⁽a) Figures for June, 1955, to June, 1959, also exclude National Service Trainees in camp.

(b) Includes employees engaged in selling and distribution, etc., who are outside the scope of the factory employment figures as defined and published on pp. 138–9. (c) Includes road transport; shipping and stevedoring; rail and air transport. (d) Includes forestry, fishing and trapping; law and order; religion and social welfare; other community and business services; amusement, sport and recreation. (e) Includes employees of Commonwealth, State, Local and Semi-Government bodies. For further details see p. 141.

A graph showing wage and salary earners in civilian employment in the main industrial groups appears on page 129.

(b) States, December, 1960.—The following table shows the estimated number of wage and salary earners in the main industrial groups in each State as at the end of December, 1960:—

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: INDUSTRIAL GROUPS, DECEMBER, 1960.

(Excluding Wage Earners in Rural Industry, Female Private Domestics and Defence Forces.)

('000.)

Industrial Group.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	Aust.(a)
		Males.					
Mining and Quarrying Manufacturing, etc.(b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc. Education Hotels, Personal Service, etc. Other(d)	22.5 376.2 74.3 91.3 26.4 29.7 55.8 56.1 38.5 11.0 18.2 22.7 36.7	4.7 292.8 51.1 55.6 20.2 22.3 42.3 48.4 29.1 7.2 16.8 18.2 25.6	9.4 88.9 35.5 43.9 10.0 9.5 16.6 22.8 12.3 4.9 6.9 5.9 15.6	1.6 83.4 19.2 21.5 6.6 6.1 13.3 15.7 8.6 2.1 4.9 5.3 9.4	7.5 44.0 13.4 20.0 4.9 4.4 11.2 15.2 7.6 2.7 3.4 2.8 6.7	2.9 25.1 8.8 7.4 2.3 1.7 3.8 4.8 3.9 1.1 2.0 1.7 4.7	49.1 912.7 206.4 240.7 71.1 143.7 163.5 106.2 29.5 53.3 57.1 9).8
Total	859.4	634.3	282.2	197.7	143.8	70.2	2,207.2
		FEMALES	5.				
Mining and Quarrying Manufacturing, etc.(b) Building and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc. Education Hotels, Personal Service, etc. Other(d)	0.4 118.4 2.7 9.0 7.3 23.6 54.7 19.9 11.9 32.2 24.3 28.8 16.5	0.1 109.6 1.8 6.5 5.6 15.1 39.0 14.3 7.8 26.0 17.5 15.7	0.3 20.2 0.7 3.3 2.6 5.8 19.5 7.5 4.8 12.5 7.9 12.6 4.9	0.1 17.9 0.5 1.7 1.9 4.1 13.5 4.4 2.0 9.1 6.9 5.2 3.3	0.2 7.6 0.3 1.0 1.0 2.7 12.8 3.4 2.3 8.2 3.7 5.2 2.8	0.1 5.5 0.1 0.4 1.0 1.2 4.8 1.1 1.1 3.0 2.9 2.1	1.2 279.6 6.2 22.1 19.5 52.6 145.3 50.6 32.0 91.7 64.0 70.5 42.1
Total	.349.7	272.1	102.6	70.6	51.2	24.6	877.4
		Persons	S.				
Mining and Quarrying Manufacturing, etc.(b) Buildieg and Construction Transport(c) Communication Property and Finance Retail Trade Wholesale and other Commerce Public Authority Activities, n.e.i. Health, Hospitals, etc Education Hotels, Personal Service, etc. Other(d)	22 9 494 6 77 0 100 3 33 7 53 3 110 5 76 0 50 4 43 2 42 5 51 5 53 2	4.8 402 4 52 9 62.1 25.8 37.4 81.3 62.7 36.9 33.2 34.3 33.9 38.7	9.7 109.1 36.2 47.2 12.6 15.3 36.1 30.3 17.1 17.4 14.8 18.5 20.5	1.7 101.3 19.7 23.2 8.5 10 2 26.8 20 1 10.6 11.2 11.8 10.5 12.7	7.7 51.6 13.7 21.0 5.9 7.1 24.0 18.6 9.9 10.9 7.1 8.0 9.5	3.0 30.6 8.9 7.8 3.3 2.9 8.6 5.9 5.0 4.1 4.9 3.8 6.0	50 3 1,192.3 212.6 262.8 90.6 126.7 289.0 214.1 138.2 121.2 121.2 127.6 141.9
Total	1,209.1	906.4	384.8	268.3	195.0	94.8	3,384.6

⁽a) Includes the Northern Territory and the Australian Capital Territory. (b) Includes enployees engaged in selling and distribution, etc., who are outside the scope of the factory employment figures as defined and published on pp. 138-9. (c) Includes road transport; shipping and stevedoring; rall and air transport. (d) Includes forestry, fishing and trapping; law and order; religion and social welfare; other community and business services; amusement, sport and recreation.

(iii) States and Territories.—Statistics of total employment of wage and salary earners (excluding rural and female private domestic employment and defence forces) since 1951 are shown for each State and Territory in the following table.

WAGE AND SALARY EARNERS IN CIVILIAN EMPLOYMENT: STATES AND TERRITORIES.

(Excluding Wage Earners in Rural Industry, Female Private Domestics and Defence Forces.)(a)

('000.)

Year and Month.	N.S.W.	Vic.	Q'land.	S. Aust.	W. Aust.	Tas.	N.T.	A.C.T.	Aust.
				Males.					
1951—June 1952—June 1953—June 1954—June	768.6 762.9 745.2 771.3 794.1	536.1 539.0 536.8 556.8 576.2	264.4 263.0 259.8 269.6 278.2	170.8 172.3 171.3 176.8 180.8	127.9 129.6 133.5 139.1 141.5	60.8 61.8 62.3 63.6 65.1	4.6 4.4 4.6 4.9 4.8	8.1 8.3 8.5 8.2 9.0	1,941.3 1,941.3 1,922.0 1,990.3 2,049.7
1956—June 1957—June 1958—June 1959—June 1960—June	808.3 810.2 813.9 819.0 846.8	583.2 586.0 592.9 603.4 623.4	282.4 282.6 282.8 287.8 290.4	187.9 186.4 186.0 192.0 196.6	140.5 138.4 138.6 140.0 141.7	65.7 66.0 67.0 67.6 69.4	5.2 5.8 5.6 5.9 6.3	9.0 10.0 11.1 11.9 13.1	2,082.2 2,085.4 2,097.9 2,127.6 2,187.7
1960—December	859.4	634.3	282.2	197.7	143.8	70.2	6.2	13.4	2,207.2
				Females.					
1951—June 1952—June 1953—June 1954—June 1955—June	295.2 273.2 269.8 284.3 297.4	223.0 210.3 209.2 222.1 232.4	88.4 85.5 85.8 88.6 92.1	56.3 54.2 52.5 56.6 59.8	42.1 41.1 41.4 43.4 44.3	20.4 19.8 20.2 21.2 21.8	0.8 0.8 0.9 0.9	2.5 2.5 2.5 2.6 3.1	728.7 687.4 682.3 719.7 751.9
1956—June 1957—June 1958—June 1959—June	305.9 309.3 314.4 320.4 340.1	238.5 240.4 244.5 252.8 268.1	93.7 95.8 95.9 97.9 101.8	62.5 62.4 63.4 65.9 69.8	45.1 44.5 45.6 47.0 49.2	23.2 22.9 23.5 23.3 24.2	1.2 1.3 1.4 1.6	3.3 3.7 3.9 4.3 4.8	773.4 780.2 792.5 813.0 859.6
1960—December	349.7	272.1	102.6	70.6	51.2	24.6	1.6	5.0	877.4
				PERSONS.					
1951—June 1952—June 1953—June 1954 –June 1955—June	1,063.8 1,036.1 1,015.0 1,055.6 1,091.5	759.1 749.3 746.0 778.9 808.6	352.8 348.5 345.6 358.2 370.3	227.1 226.5 223.8 233.4 240.6	170.0 170.7 174.9 182.5 185.8	81.2 81.6 82.5 84.8 86.9	5.4 5.2 5.5 5.8 5.8	10.6 10.8 11.0 10.8 12.1	2,670.0 2,628.7 2,604.3 2,710.0 2,801.6
1956—June 1957—June 1958—June 1959—June 1960—June	1,114.2 1,119.5 1,128.3 1,139.4 1,186.9	821.7 826.4 837.4 856.2 891.5	376.1 378.4 378.7 385.7 392.2	250.4 248.8 249.4 257.9 266.4	185.6 182.9 184.2 187.0 190.9	88.9 88.9 90.5 90.9 93.6	6.4 7.0 6.9 7.3 7.9	12.3 13.7 15.0 16.2 17.9	2,855.6 2,865.6 2,890.4 2,940.6 3,047.3
1960—December	1,209.1	906.4	384.8	268.3	195.0	94.8	7.8	18.4	3,084.6

⁽a) Figures for June, 1951, to June, 1959, also exclude National Service Trainees in camp.

⁽iv) Factories.—The following table shows the number of employees by class of industry in June of each of the years 1955 to 1960. The figures refer to the reported employment in factories as defined for the purposes of the annual production census, results of which are published in the annual bulletin, Secondary Industries. In this connexion a factory is defined as an industrial establishment in which four or more persons are employed, or in which power

other than manual is used. The employees covered are those engaged in manufacturing activities and exclude working proprietors and those engaged in selling and distribution, etc.

EMPLOYMENT IN FACTORIES: CLASSES OF INDUSTRY, AUSTRALIA. ('000.)

	Number of Employees in June—								
Class of Industry.	1955.	1956.	1957.	1958.	1959.	1960.			

MALES.

Treatment of Non-metalliferous I and Quarry Products Bricks, Pottery, Glass Chemicals, Oils, Paints, etc. Industrial Metals, Machines, Vehietc Precious Metals, Jewellery, etc. Textiles (including knitted goods) Skins and Leather Clothing (including shoes) Food, Drink and Tobacco Sawmilling and Woodworking Cabinet Making, Furniture, etc. Paper, Printing, etc. Rubber	 19.2 20.7 32.7 374.8 4.2 27.9 10.4 27.9 89.2 54.3 16.3 43.0 13.1	19.2 20.1 34.7 387.3 4.1 28.8 9.9 27.3 87.8 53.8 15.6 45.1	18.6 19.5 35.2 388.3 4.1 29.4 9.8 27.3 88.4 51.5 16.0 46.1 14.3	19.1 20.5 36.6 396.1 4.0 28.4 9.3 26.6 87.6 52.0 16.7 48.2 14.6	19.9 21.0 37.2 407.1 3.7 28.6 9.2 26.2 87.9 52.2 16.3 49.8 14.7	20.9 22.0 36.8 433.9 3.7 30.1 8.9 26.0 87.4 54.9 17.11 52.2 14.9
Musical Instruments and Miscellan	15.1	1517	7.110	1110	11.7	1
Manufactures Heat, Light and Power	 13.6 16.2	14.3 16.3	15.1 16.6	14.9 16.5	14.9 16.9	15.9 16.2
Total	 763.5	778.0	780.2	791.1	805.6	840.9

FEMALES.

Treatment of Non-metalliferous M	line						
and Ouarry Products		0.8	0.9	0.9	1.0	1.0	1.0
Bricks, Pottery, Glass		2.0	2.0	1.9	1.9	2.0	2.3
Chemicals, Oils, Paints, etc.		10.1	10.5	10.0	10.4	10.8	10.9
Industrial Metals, Machines, Vehic	les,						
etc		43.4	45.1	47.8	52.3	54.1	63.7
Precious Metals, Jewellery, etc.		1.1	1.2	1.2	1.1	1.0	1.0
Textiles (including knitted goods)		38.3	39.1	39.5	37.4	38.8	42.8
Skins and Leather		3.2	3.2	3.1	3.0	3.0	3.3
Clothing (including shoes)		76.5	75.8	73.6	72.1	72.6	74.5
Food, Drink and Tobacco		29.3	29.5	29.3	29.1	29.2	31.4
Sawmilling and Woodworking		2.8	3.0	3.1	3.0	3.2	3.3
Cabinet Making, Furniture, etc.		3.6	3.6	3.7	3.8	3.9	4.4
Paper, Printing, etc		16.2	17.0	16.9	17.2	17.7	18.9
Rubber		3.5	3.5	3.5	3.6	3.7	3.9
Musical Instruments and Miscellane	ous						
Manufactures		7.6	7.9	8.2	7.9	7.7	8.8
Heat, Light and Power		0.1	0.2	0.2	0.2	0.2	0.2
Total		238.5	242.5	242.9	244.0	248.9	270.4

EMPLOYMENT IN FACTORIES: CLASSES OF INDUSTRY, AUSTRALIA—continued. ('000.)

		(0000)					
GI AY I			Numb	er of Em	ployees in	June	
Class of Industry.		1955.	1956.	1957.	1958.	1959.	1960.
		PERSONS	3.		,		
Treatment of Non-metalliferous M	ine		1				1
and Quarry Products		20.0	20.1	19.5	20.1	20.9	21.9
Bricks, Pottery, Glass		22.7	22.1	21.4	22.4	23.0	24.3
Chemicals, Oils, Paints, etc		42.8	45.2	45.2	47.0	48.0	47.7
Industrial Metals. Machines, Vehicles,	etc.	418.2	432.4	436.1	448.4	461.2	497.6
Precious Metals, Jewellery, etc.		5.3	5.3	5.3	5.1	4.7	4.7
Textiles (including knitted goods)		66.2	67.9	68.9	65.8	67.4	72.9
Skins and Leather		13.6	13.1	12.9	12.3	12.2	12.2
Clothing (including shoes)		104.4	103.1	100.9	98.7	98.8	100.5
Food, Drink and Tobacco		118.5	117.3	117.7	116.7	117.1	118.8
Sawmilling and Woodworking		57.1	56.8	54.6	55.0	55.4	58.2
Cabinet Making, Furniture, etc.		19.9	19.2	19.7	20.5	20.2	21.5
Paper. Printing, etc		59.2	62.1	63.0	65.4	67.5	71.1
Rubber		16.6	17.2	17.8	18.2	18.4	18.8
Musical Instruments and Miscellane	ous						
Manufactures		21.2	22.2	23.3	22.8	22.6	24.7
Heat, Light and Power		16.3	16.5	16.8	16.7	17.1	16.4
Total		1002 0	1020 5	1023 1	1035.1	1054 5	1111.3

⁽v) Government Employees.—(a) States and Territories.—The number of civilian employees of Commonwealth, State, Local and Semi-Government bodies in June and December, 1960, is shown in the following table. These include all employees of Government bodies on services such as railways, tramways, banks, post office, air transport, education, broadcasting, television, police, public works, factories and munitions establishments, migrant hostels, etc., as well as administrative employees, within Australia.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES: JUNE AND DECEMBER, 1960.

State		monwea ernment		State (Governm	ent.(a)	Local	Govern	ment.		Total.	
Terri- tory.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.
					Ju	INE, 1960),					
N.S.W. Vic Old S.A W.A Tas N.T A.C.T.	58.4 52.3 18.6 18.3 9.8 4.9 3.2 8.6	15.9 14.9 5.0 3.9 2.4 1.4 0.9 3.2	74.3 67.2 23.6 22.2 12.2 6.3 4.1 11.8	134.9 102.5 56.3 39.5 38.3 14.7	31.1 29.7 9.4 12.7 8.1 4.3 	166.0 132.2 65.7 52.2 46.4 19.0	29.5 14.1 19.6 3.6 3.7 2.4 0.1	3.3 2.0 1.1 0.3 0.4 0.2 	32.8 16.1 20.7 3.9 4.1 2.6 0.1	222.8 168.9 94.5 61.4 51.8 22.0 3.3 8.6	50.3 46.6 15.5 16.9 10.9 5.9 0.9 3.2	273.1 215.5 110.0 78.3 62.7 27.9 4.2 11.8
					DEC	EMBER, 1	960.					
N.S.W. Vic Qld S.A W.A. Tas N.T A.C.T.	58.3 51.8 18.4 18.3 9.8 4.9 3.1 9.1	16.0 14.9 5.0 3.9 2.3 1.4 0.9 3.3	74.3 66.7 23.4 22.2 12.1 6.3 4.0 12.4	135.2 101.7 55.1 39.9 37.4 14.9	31.5 29.3 8.9 12.6 8.3 4.4	166.7 131.0 64.0 52.5 45.7 19.3	30.3 14.2 19.5 3.6 3.7 2.4 0.1	3.5 2.1 1.1 0.4 0.4 0.2	33.8 16.3 20.6 4.0 4.1 2.6 0.1	223.8 167.7 93.0 61.8 50.9 22.2 3.2 9.1	51.0 46.3 15.0 16.9 11.0 6.0 0.9 3.3	274.8 214.0 108.0 78.7 61.9 28.2 4.1 12.4
Aust.	173.7	47.7	221.4	384.2	95.0	479.2	73.8	7.7	81.5	631.7	150.4	782.1

(a) Includes Semi-Government bodies. See explanation above.

(b) Australia.—The following table shows a comparison of the number of civilian employees of Commonwealth, State, Local and Semi-Government bodies in June of each of the years 1955 to 1960 and in December, 1960.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES: AUSTRALIA. ('000.)

		Commonwealth Government.(a)		State (Governm	ent.(a)	Local Government.				Total.		
Date.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	Males.	Fe- males.	Persons.	
June— 1955 1956 1957 1958 1959 1960 Dec.— 1960	160.8 162.3 165.6 169.8 172.7 174.1	44.3 46.1 45.6 45.6 46.8 47.6	205.1 208.4 211.2 215.4 219.5 221.7	373.3 377.1 378.1 384.4 391.3 386.2 384.2	72.7 77.6 80.8 84.3 90.1 95.3	446.0 454.7 458.9 468.7 481.4 481.5	65.0 65.5 65.8 67.6 69.9 73.0	5.8 6.1 6.4 6.7 7.0 7.3	70.8 71.6 72.2 74.3 76.9 80.3	599.1 604.9 609.5 621.8 633.9 633.3	122.8 129.8 132.8 136.6 143.9 150.2	721.9 734.7 742.3 758.4 777.8 783.5	

⁽a) Includes Semi-Government bodies. See explanation on page 140.

§ 2. Unemployment.

The total number of persons "unemployed" has been recorded only at the dates of the various Censuses. At Censuses prior to 1947, persons who were "unemployed" were requested to furnish particulars of the cause and duration of unemployment, but from 1947 onwards the inquiry was broadened to include all persons (usually engaged in industry, business, trade, profession or service) who were out of a job and "not at work" at the time of the Census for whatever reason, including any not normally associated with unemployment.

Persons included covered (a) those unable to secure employment; (b) those temporarily laid off from their jobs; and (c) those not actively seeking work at the time of the Census on account of sickness or accident, industrial dispute, resting between jobs or for any other reason. This change in the form of the questionnaire probably resulted in some variation in response. The following table sets out the number of persons recorded within these categories at the Censuses of 1933 to 1954. The percentage of "unemployed" at each date to all wage and salary earners. comprising those estimated to be in employment and those unemployed, is also shown. The proportions, however, must be regarded as approximate since the figures for "unemployed" do not necessarily comprise wage and salary earners only.

UNEMPLOYMENT (ALL CAUSES): AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

Date.		Wage and Sa	alary Farners ('000.)	Unemployed.	on of Wage an ners Unemplo (Per cent.)	nd Salary yed.	
		Males.	Females.	Persons.	Males.	Females.	Persons.
June, 1933(a) June, 1947(b) June, 1954(b)	• • • • • • • • • • • • • • • • • • • •	405.4 66.6 41.0	75.8 16.9 14.0	481.2 83.5 55.0	25.4 3.5 1.8	14.5 2.5 1.9	22.7 3.2 1.8

⁽a) As recorded at the Census. In addition, there were considerable numbers of youths and young women of working age who had never been employed at the time of the Census. (b) Persons in the work force who were "not at work" (see explanation above) at the time of the Census.

The following table shows the number of males and females "unemployed" or "not at work" classified according to cause of unemployment at the Censuses of 1933, 1947 and 1954. The change in the form of questionnaire after 1933 should be borne in mind (see p. 141).

CAUSES OF UNEMPLOYMENT: AUSTRALIA, CENSUSES, 1933, 1947 AND 1954.

Year	•	Unable to Secure Em- ployment.	Tempor- arily Laid Off.	Illness.	Accident.	Industrial Dispute.	Other.	Total.
				Male	s.			
1933 1947(<i>b</i>) 1954(<i>b</i>)	• •	374,569 17,314 9,912	(a) 12,458 4,423	18,083 14,639 11,879	4,702 2,985 2,804	1,595 475 344	6,483 (c)18,743 (c)11,652	405,432 66,614 41,014
				FEMAL	ES.			
1933 1947(<i>b</i>) 1954(<i>b</i>)	• • • • • • • • • • • • • • • • • • • •	62,630 2,254 3,685	(a) 2,449 1,386	9,193 4,396 4,310	434 280 318	95 24 17	3,465 (c) 7,512 (c) 4,284	75,817 16,915 14,000
				PERSON	ıs.			
1933 1947(<i>b</i>) 1954(<i>b</i>)		437,199 19,568 13,597	(a) 14,907 5,809	27,276 19,035 16,189	5,136 3,265 3,122	1,690 499 361	9,948 (c)26,255 (c)15,936	481,249 83,529 55,014

⁽a) Not available. (b) See note (b) were resting between jobs or changing jobs. See note (b) to previous table. (c) The majority of these persons

Details of the number of persons receiving unemployment benefit and of the payments made may be found on pages 145-6.

§ 3. Commonwealth Employment Service.

Statutory warrant for the Commonwealth Employment Service (C.E.S.) is to be found in the Re-establishment and Employment Act 1945–1959 (sections 47 and 48). In brief, the main functions of the Service are to assist people seeking employment to obtain positions best suited to their training, experience, abilities and qualifications; and to assist employers seeking labour to obtain employees best suited to the demands of the employers' particular class of

The organization and functions of the C.E.S. conform with the provisions of International Labour Organization Convention No. 88—Employment Service, 1948, which was ratified by Australia on 24th December, 1949. C.E.S. practices in addition follow substantially the provisions of the I.L.O. Employment Service Recommendation, 1948.

The C.E.S. functions within the Employment Division of the Department of Labour and National Service, on a decentralized basis. The Central Office is in Melbourne, and there is a Regional Office in the capital city of each State, with 120 District Employment Offices in suburban and the larger provincial centres and 339 agents in the smaller country centres. The District Employment Offices are distributed as follows:—New South Wales, 47; Victoria, 31; Queensland, 19; South Australia, 8; Western Australia, 9; Tasmania, 4; Northern Territory, 1; Australian Capital Territory, 1.

The C.E.S. provides specialized facilities for young people, persons with physical and mental handicaps, ex-members of the defence forces, migrants, rural workers and persons with professional and technical qualifications. Vocational guidance is provided free of charge by a staff of qualified psychologists. It is available to any person, but is provided particularly for young people, ex-servicemen and the physically handicapped. In New South Wales the State Department of Labour and Industry offers a similar service, mainly to young people leaving school.

The C.E.S. has responsibilities in the administration of the unemployment and sickness benefits provided under the Social Services Act 1947–1962. All applicants for benefits must register at a District Employment Office or agency of the C.E.S., which is responsible for certifying whether or not suitable employment can be offered to them.

The C.E.S. is responsible for placing in employment migrant workers sponsored by the Commonwealth under the Commonwealth Nomination and similar schemes. This includes arranging for them to move to their initial employment and for their admission, if necessary, to Commonwealth migrant hostels. Assistance to obtain employment is provided to other migrants as required. From the inception of the various free and assisted schemes, including the Displaced Persons Scheme, to the end of December, 1960, about 202,500 British and European migrant workers had been placed in employment by the C.E.S. Since 1951, it has been responsible for recruiting Australian experts for oversea service under the Colombo Plan and the United Nations Expanded Programme of Technical Assistance. The principal spheres in which experts have been supplied are agriculture, education, engineering, geology, health and economic and scientific research and development.

In association with placement activities, regular surveys of the labour market are carried out and detailed information is supplied to interested Commonwealth and State Government Departments and instrumentalities and to the public. Employers, employees and other interested persons are advised on labour availability and employment opportunities in various occupations and areas and on other matters concerning employment.

The Service completed its fourteenth year of operation in May, 1960. During the year ended 31st December, 1960, there were 753,027 registrations of applicants for employment, of whom 572,651 were referred to employers and 383,785 placed in employment. New vacancies notified numbered 559,191 and vacancies unfilled at the end of December, 1960, 46,347.

Prior to the setting up of the Commonwealth Employment Service, State Labour Exchange Organizations existed in several States, but they have been superseded. Details of the organization and administration of these exchanges were given in Labour Report No. 30, page 133.

§ 4. Commonwealth Unemployment and Sickness Benefits.

1. General.—The Unemployment and Sickness Benefits Act 1944, which is now incorporated in the Social Services Act 1947–1962, was a very important addition to Commonwealth social legislation.

Since 1st July, 1945, males over 16 and under 65 years of age, and females over 16 and under 60 years of age and qualified in other respects, have been eligible to apply for an unemployment benefit or a sickness benefit. There is a twelve months' residential requirement but this is waived if the claimant is likely to remain permanently in Australia. A person in receipt of an age, invalid or widow's pension, or a service pension (as distinct from a war pension) under the Repatriation Act, or a tuberculosis allowance is ineligible to receive a benefit.

To qualify for an unemployment benefit, a person must establish that he is unemployed and that his unemployment is not due to his being a direct participant in a strike, that he is capable and willing to undertake suitable work, and that he has taken reasonable steps to obtain such work. Registration with the local Commonwealth District Employment Officer is necessary.

To qualify for a sickness benefit, a person must establish that he is temporarily incapacitated for work by reason of sickness or accident and that he has thereby suffered a loss of salary, wages or other income.

A married woman is not eligible to receive a sickness benefit if it is reasonably possible for her husband to maintain her. Where her husband is able to maintain her only partially, a benefit may be paid at such rate as is considered reasonable in the circumstances. In exceptional cases, a married woman may qualify for an unemployment benefit in her own right.

The maximum weekly rates of benefit payable and permissible income from 20th September, 1961 are as follows:—

Age and Marital Status of Cl	Maximum Weekly Benefit Payable.	Permissible Weekly Income.			
Person over 21 years of age Married person under 21 years of age Unmarried person 18–20 years of age Unmarried person under 18 years of age			}	£ s. d. 3 15 0 2 7 6 1 15 0	£ s. d. 2 0 0 1 0 0 1 0 0

An additional benefit of £2 12s. 6d. a week may be paid for a dependent spouse and 12s. 6d. for one dependent child under 16 years of age. If no allowance is paid for a dependent spouse, a similar benefit may be paid for a claimant's housekeeper, provided there are one or more children under 16 years of age in the home and the woman is substantially dependent on the claimant but is not employed by him.

The weekly rate of benefit is reduced by the amount by which a beneficiary's income from sources other than his pension exceeds the amount shown in the final column of the relevant line in the above table. For unemployment benefit purposes, the incomes of the claimant and his spouse are taken into account, unless they are permanently separated. For sickness benefit purposes, the

income of the claimant only is taken into account, and any payment received from an approved friendly society or other similar approved body in respect of the incapacity for which sickness benefit is payable is not counted as income. "Income" does not include child endowment, or other payments in respect of children, the Commonwealth hospital benefits and pharmaceutical benefits, or a tuberculosis allowance or an amount paid in reimbursement of medical, dental or similar expenses actually paid. There is no means test on property.

Where a person qualified for sickness benefit receives or is entitled to receive (in respect of the same period and the same incapacity for which sickness benefit is payable) any payment by way of compensation (including workers' compensation), damages, or otherwise under any law (except payments for which he has contributed), the amount of the compensation, etc., is not taken into account as income but the payment (or its weekly equivalent) is deducted from the rate of sickness benefit otherwise payable.

There is a waiting period of seven days in respect of which unemployment or sickness benefit is not payable. A special benefit may be granted to a person not qualified for unemployment or sickness benefit who is not in receipt of an age, invalid or widow's pension or a service pension, if by reason of age, physical or mental disability or domestic circumstances, or for any other reason, he is unable to carn a sufficient livelihood for himself and his dependants. Unemployment and sickness beneficiaries are eligible to participate in the Commonwealth Rehabilitation Service under the same conditions as invalid pensioners. Payment of an unemployment or sickness benefit may be refused if the claimant or beneficiary, on being required, fails to undergo a medical examination or to receive treatment or undertake training or to do any suitable work.

2. Unemployment Benefits.—(i) Number on Benefit.—The following table shows the number of persons on benefit in June of each of the years 1955 to 1959 and in each month of 1960. Current figures are published in the Monthly Bulletin of Employment Statistics.

NUMBER OF PERSONS RECEIVING UNEMPLOYMENT BENEFIT.

										Austral	ia.
Year and Month(a).	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Males.	Fe- males.	Per- sons.
1955—June 1956—June 1957—June 1958—June	1,040 2,313 6,230 11,669 12,062	319 1,412 5,073 6,899 6,013	964 1,270 2,851 4,905 4,477	70 319 1,054 2,258 1,332	1,606 2,441 3,005	45 71 410 639 670	9	12 12 12 34 30	14,324 22,051	1,608	2,679 7,003 18,071 29,418 27,528
1960—January February March April May June	7,849 6,568 6,011 6.058 5,719 5,605	3,946 3,263 3,254 3,588 3,768 3,676	7,765 6,472 5,356 4,306 3,382 3,064	1,152 988 1,034 1,324 1,375 1,380	2,325 2,073 2,084 2,075	397 371 286 352 424 500	7 6 6 3 5 3	27 27 22 17 17 20	14,522 12,562 12,252 11,475	5,498 5,480 5,480 5,290	20,020 18,042 17,732 16,765
July August September October November December	5,175 4,461 3,837 3,177 3,073 4,659	3,531 3,052 2,584 2,009 1,797 2,116	1,843 2,059 2,140 2,468 3,393 7,751	1,177	1,977 1,573 1,425 1,273	587 590 596 452 367 319	9 6 10 7 12 13	9 10 17 15	7,924 6,840 7,236	4,384 3,859 3,524	13,331 11,783 10,364 10,660

(ii) Amounts Paid.—The amounts paid in unemployment benefits for each of the years 1955-56 to 1959-60 and for each month of 1960 are shown in the following table:—

UNEMPLOYMENT BENEFIT PAYMENTS.

(£.)

Period.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aus- tralia.
1955–56 1956–57 1957–58 1958–59 1959–60		1,224,299			77,589 336,846 482,735 654,160 564,492	10,963 23,045 103,820 134,870 120,957	73 105 1,976 1,057 859	2,633 5,612 7,173	718,521 2,096,036 4,919,775 5,959,248 4,504,504
1960—January February March April May June	122,108 114,889 104,267 101,041 87,124 65,312	80,029 62,121 68,182 56,331 59,053 60,373	172,081 134,157 97,432 105,949 65,401 27,505	18,202 18,422 18,018 16,168 21,345 25,439	47,776 46,728 42,937 36,005 37,715 38,764	10,195 7,092 5,939 3,971 6,504 8,730	39 123 93 116 54 67	387 1,055	450,906 383,919 337,923 319,914 277,399 226,387
July August September October November December	74,932 92,975 66,496 51,495 44,926 52,391	71,588 55,712 53,586 38,574 31,811 25,539	52,453 21,546 43,741 38,237 56,461 113,215	25,263 22,167 23,183 15,484 14,704 13,501	45,802 41,949 35,405 26,899 24,795 24,726	8,989 9,568 10,710 10,348 8,793 6,706	132 203 170 153 192 279	254 197 149 267 194 252	279,413 244,317 233,440 181,457 181,876 236,609

3. Sickness and Special Benefits.—Information as to the numbers of persons receiving these benefits and the amounts paid in benefit may be obtained from the Official Year Book and other publications issued by this Bureau, e.g., the annual bulletin Finance, Part I.—Public and Private Finance and the Quarterly Summary of Australian Statistics. At the end of December, 1960, there were 8,216 persons (6,028 males, 2,188 females) on sickness benefit, and 2,447 persons (584 males, 1,863 females) on special benefit, excluding 193 migrants in reception and training centres.

§ 5. Industrial Disputes.

- 1. General.—The collection of information relating to industrial disputes involving stoppage of work in Australia was initiated by this Bureau at the beginning of the year 1913. An examination of official reports, newspapers, and other publications showed that there was insufficient material for the compilation of complete information for years prior to 1913. Particulars for the first complete year were published in Labour Report No. 5 and for following years in subsequent issues. A summary of the yearly figures since 1913 will be found in the Appendix, Section XIII.
- 2. Industrial Groups.—(i) States and Territories, 1960.—In the following table particulars of industrial disputes (involving a stoppage of work of 10 man-days or more) which occurred during 1960 are shown for each State and Territory according to industrial groups. As from 1959, the industrial groups

have been re-arranged to conform, as nearly as may be, to the order adopted in other tables in this Report. However, the figures for each industrial group shown are comparable with those published in issues prior to No. 47, 1959.

The number of industrial disputes recorded during 1960 was 1,145, as compared with 869 during the previous year. In New South Wales 736 disputes occurred in 1960, 282 of which involved workers engaged in the coalmining industry. Working days lost during 1960 amounted to 725,107 for all disputes in Australia, and the estimated loss of wages to £2,926,796. Corresponding figures for 1959 were 365,039 and £1,377,220.

A graph showing, for the years 1951 to 1960, the working days lost as a result of industrial disputes in the main industrial groups is shown on page 130.

INDUSTRIAL DISPUTES(a): INDUSTRIAL GROUPS, 1960.

		Wo	rkers Invol	ved.	Working	Esti- mated
Industrial Group.	Number.	Directly.	Indirectly.	Total.	Days Lost.	Loss in Wages. (£.)
New South Wales. Coal Mining Other Mining and Quarrying Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Sammilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing Building and Construction Railway and Tramway Services Road and Air Transport Shipping Stevedoring Amusement, Hotels, Personal Service, etc.	282 6 128 3 18 4 6 43 71 10 12 5 138	55,303 5,681 62,191 82 4,932 368 2,207 6,734 6,886 60,030 2,609 1,926 67,378 7,804		55,303 6,329 64,251 82 6,436 373 2,207 9,838 7,022 60,191 2,637 1,926 67,378	88,142 45,241 86,006 51 11,284 375 10,208 25,917 24,539 38,752 6,293 4,073 48,664	364,088 294,326 332,236 176 37,111 1,313 39,159 99,372 116,107 137,593 23,857 15,485 195,552
Other Industries(c)	4	5,135		5,135	18,416	46,500
Total	736	289,266	7,646	296,912	416,762	1,731,930
Victoria. Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing Building and Construction Railway and Tramway Services Road and Air Transport Shipping Stevedoring Amusement, Hotels, Personal Service,	12 1 5 10 20 5 1 4 36	1,674 18 4,394 1,496 4,032 21,441 6,500 1,300 41,065	2	1,676 18 4,394 1,496 4,032 21,441 6,500 1,300 41,065	2,248 10 3,965 2,513 13,044 8,753 3,250 3,037 60,819	9,162 40 14,333 9,692 63,265 27,939 3,250 11,236 243,209
etc Other Industries(c)	1 3	2,000 2,082		2,000 2,082	500 4,666	1,750 13,241
Total	98	86,002	2	86,004	102,805	397,117
Queensland. Coal Mining Other Mining and Quarrying Engineering, Metal Works, etc. Food, Drink and Tobacco Paper, Printing, etc. Other Manufacturing Building and Construction Railway and Tramway Services Shipping Stevedoring Other Industries(c)	40 66 18 37 1 4 1 3 3 57 3	7,233 1,397 79,736 14,105 337 1,181 57 25,838 440 24,504	5 15 3,492 6 	7,238 1,397 79,751 17,597 337 1,181 63 25,838 440 24,504 293	14,756 5,727 59,346 24,609 280 1,281 959 23,346 700 21,827 230	69,455 25,104 230,376 89,477 4,561 3,460 81,158 2,540 87,342
Total	173	155,073	3,566	158,639	153,061	594,715

For footnotes see next page.

INDUSTRIAL DISPUTES(a): INDUSTRIAL GROUPS, 1960-continued.

		Wo	rkers Invol	ved.	Working	Esti-
Industrial Group.	Number.	Directly.	Indirectly.	Total.	Days Lost.	Loss in Wages.
South Australia. Agriculture, Grazing, etc Other Mining and Quarrying Engineering, Metal Works, etc. Food, Drink and Tobacco Other Manufacturing Building and Construction Railway and Tramway Services Road and Air Transport Shipping Stevedoring Other Industries(c)	1 11 2 3 2 2 2	44 780 1,605 1,955 244 116 6,438 55 398 13,998		44 780 1,605 1,955 244 116 6,438 410 13,998 102	44 342 1,269 642 244 116 2,543 50 1,193 10,014	146 1,248 4,251 1,250 953 506 8,732 200 4,150 40,014 370
Total	_ 42	25,735	12	25,747	16,568	61,820
Western Australia. Coal Mining Engineering, Metal Works, etc. Food, Drink and Tobacco Other Manufacturing Shipping Stevedoring	6 3 2 1 3 28	609 251 601 102 254 23,867		609 251 601 102 254 23,867	4,825 319 1,410 66 638 20,084	19,340 698 3,592 234 2,352 80,341
Total	_ 43	25,684		25,684	27,342	106,557
Tasmania. Coal Mining Engineering, Metal Works, etc. Food, Drink and Tobacco Railway and Tramway Services Shipping Stevedoring Other Industries(c)	1 1 2 2 2 3 30 1	50 65 100 830 260 7,668 169		50 65 100 830 260 7,668 169	50 16 80 268 580 5,891 106	200 81 400 968 2,050 23,562 292
Total	40	9,142		9,142	6,991	27,553
Northern Territory. Building and Construction Shipping Stevedoring	2 1 6	269 50 623		269 50 623	605 100 521	2,850 380 2,078
Total	9	942		942	1,226	5,308
Australian Capital Territory. Other Manufacturing	1 3	101 108		101 108	150 202	900 896
Total	4	209		209	352	1,796
Australia. Agriculture, Grazing, etc	13 173 4 66 4 7 62 99 22 14 23 308	44 63.195 7.858 145.522 100 26.087 368 2.544 9.858 11.468 114.577 9.164 4.628 179,103	3,104 161 28 12	44 63,200 8,506 147,599 100 31,083 373 2,544 12,962 11,610 114,738 9,192 4,640 179,103	44 107,773 51,310 149,204 61 41,990 375 10,488 30;171 39,465 73,662 9,593 10,321 167,820 9,301	146 453,083 320,678 576,804 216 146,163 39,846 115,712 187,084 256,390 27,307 38,193 672,098
Other Industries(c)	13	7,733	48	7,781	23,529	60,958
Total	1,145	592,053	11,226	603,279	725,107	2,926,796

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute. (c) Includes Communication; Finance and Property; Wholesale and Retail Trade; and Public Authority (n.e.i.) and Community and Business Services.

(ii) Australia.—The following table shows, for various industrial groups, the number of industrial disputes, the number of workers involved, and the losses in working days and wages for each of the years 1956 to 1960.

INDUSTRIAL DISPUTES(a): AUSTRALIA.

Year.	Mining and Quarrying.		Manu-	Building and	Transport.		Other	A11
	Coal Mining.	Other.	facturing.	Struction.	Steve- doring.	Other.	Industries.	Groups.

NUMBER.

1957 1958 1959	518 416 330	7 165 8 170 15 225	55 38	273 256 189	63 64 54 53	30 26 28 19	1,306 1,103 987 869
1959	220	15 225 13 316		189 308	53 59	19 21	869 1,145

Workers Involved.(b)

40.56	106 631	5 ,000	45 450	01.005		44.000	42.202	107.000
1956	126,631	7,889	45,459		171,457	41,929	13,393	427,983
1957	 110,446	3,741	40,684	32,562	114,060	31,438	4,112	337,043
1958	 81,015	2,476	40,832	8,788	134,095	11,180	4,463	282,849
1959	 42.705	10,654	71,085	9,108	72,345	21,251	10,323	237,471
1960	 63,200	8,506	194,661	11,610	179,103	128,570	17,629	603,279

WORKING DAYS LOST.

1956 1957 1958 1959	 198,354 206,977 150,793 69,648	12,633 5,209 3,131 18,106 51,310	284,717 205,381 116,826 180,376	45,907 34,343 21,507	,	41,606 34,111 19,117 8,596	4,096 7,187 8,111	439,890 365,039
1960	 107,773	51,310	232,289	39,465	167,820	93,576	32,874	725,107

ESTIMATED LOSS IN WAGES.

(£.)

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Includes workers indirectly involved, i.e., those thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

Industrial disputes in coal mining in 1960 represented 29 per cent. of the total number of disputes and accounted for 15 per cent. of the total working days lost. The majority of the coal mining disputes occurred in New South Wales, where the number of workers engaged in the industry is very much larger than in any other State.

3. States and Territories.—The number of industrial disputes in each State and Territory during the years 1956 to 1960, and the workers involved, the working days lost, and the estimated loss in wages, are given in the following table:—

INDUSTRIAL DISPUTES(a): STATES AND TERRITORIES.

				Wo	rkers Invol	ved.		Estimated
State or Territor	ry.	Year.	Number.	Directly.	In- directly.	Total.	Working Days Lost.	Loss in Wages.
New South Wales	••	1956 1957 1958 1959 1960	878 761 624 547 736	219,458 253,041 137,922 123,558 289,266	6,796 5,950 3,906 2,493 7,646	226,254 258,991 141,828 126,051 296,912	611,279 505,910 231,537 211,352 416,762	2,199,764 1,860,101 832,644 819,585 1,731,930
Victoria	••	1956 1957 1958 1959 1960	54 47 66 60 98	35,594 8,728 45,594 31,134 86,002	2,283 453 1,124 1,107 2	37,877 9,181 46,718 32,241 86,004	111,665 13,444 99,855 35,890 102,805	386,139 45,576 340,346 131,440 397,117
Queensland	••	1956 1957 1958 1959 1960	269 221 203 175 173	112,409 43,123 60,208 50,883 155,073	2,973 4,611 2,024 3,996 3,566	115,382 47,734 62,232 54,879 158,639	238,812 95,300 87,866 90,777 153,061	815,5 9 2 348,422 343,662 330,653 594,71 5
South Australia	••	1956 1957 1958 1959 1960	21 13 22 21 42	18,527 6,274 8,129 5,437 25,735	7 62 12	18,527 6,281 8,191 5,437 25,747	74,666 3,703 9,338 7,487 16,568	259.636 12,571 34,540 24,950 61,820
Western Australia	••	1956 1957 1958 1959 1960	14 14 20 20 43	9,780 5,352 10,847 10,864 25,684	1,341 160 383	11,121 5,352 11,007 11,247 25,684	31,944 3,068 2,970 11,243 27,342	111,504 10,801 10,382 39,620 106,557
Tasmania	••	1956 1957 1958 1959 1960	45 36 24 34 40	15,969 7,236 9,268 6,348 9,142		15,969 7,236 9,268 6,348 9,142	46,907 5,330 4,508 6,593 6,991	172,206 18.294 15,066 24,375 27,553
Northern Territory	• •	1956 1957 1958 1959 1960	24 9 27 9	2,770 2,183 3,535 1,007 942	:: :: ₁₁	2,770 2,183 3,535 1,018 942	5,197 2,428 3,376 966 1,226	18,194 9,241 12,563 3,537 5,308
Australian Capital tory	Terri-	1956 1957 1958 1959 1960	1 2 1 3 4	83 58 70 238 209	₂₇	83 85 70 250 209	913 1,030 440 731 352	4,026 3,616 1,400 3,060 1,796
Australia	••	1956 1957 1958 1959 1960	1,306 1,103 987 869 1,145	414,590 325,995 275,573 229,469 592,053	13,393 11,048 7,276 8,002 11,226	427,983 337,043 282,849 237,471 603,279	1,121,383 630,213 439,890 365,039 725,107	3,967,061 2,308,622 1,590,603 1,377,220 2,926,796

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

- 4. **Duration.**—(i) *General.*—The duration of each industrial dispute involving a loss of work, i.e., the time between the cessation and resumption of work, has been calculated in working days, exclusive of Saturdays, Sundays and holidays, except where the establishment involved carries on a continuous process (e.g., metal smelting and cement manufacture).
- (ii) *Industrial Groups*, 1960. The following table shows, for the year 1960, industrial disputes in coal mining, stevedoring and other industries classified according to duration.

DURATION OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1960.

		Wo	rkers Involv	ed.	Working	Estimated
Duration.(b)	Num- ber.	Directly.	In- directly.	Total.	Days Lost.	Loss in Wages.
		COAL MIN	ING.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week I week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	217 57 23 19 12 	37,749 9,574 9,127 5,376 1,250 	5	37,749 9,574 9,127 5,381 1,250 	37,549 14,632 24,270 19,116 8,041 4,165	163,309 59,188 103,630 77,979 32,317 16,660
Total	329	63,195	5	63,200	107,773	453,083
		STEVEDORI	NG.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week 1 week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	229 58 12 7 2	140,758 30,971 3,413 95 3,866		140,758 30,971 3,413 95 3,866	87,705 44,636 8,220 304 26,955	351,586 178,498 32,978 1,216 107,820
Total	308	179,103		179,103	167,820	672,098
	0	THER INDUST	TRIES.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week week and less than 2 weeks weeks and less than 4 weeks 4 weeks and less than 8 weeks weeks and over	235 86 58 46 49 29 4	273,359 40,968 13,913 8,160 7,269 5,495 541 50	5,126 1,935 1,499 130 1,493 1,038	278,485 42,903 15,412 8,290 8,762 6,533 541 50	159,039 61,621 36,558 30,307 56,966 79,930 21,816 3,277	573,968 233,179 133,712 109,979 228,454 422,281 87,004 13,038
Total	508	349,755	11,221	360,976	449,514	1,801,615
	I	ALL INDUSTR	RIES.			
1 day and less 2 days and more than 1 day 3 days and more than 2 days Over 3 days and less than 1 week 1 week and less than 2 weeks 2 weeks and less than 4 weeks 4 weeks and less than 8 weeks 8 weeks and over	681 201 93 72 63 29 5	451,866 81,513 26,453 13,631 12,385 5,495 660 50	5,126 1,935 1,499 135 1,493 1,038	456,992 83,448 27,952 13,766 13,878 6,533 660 50	284,293 120,889 69,048 49,727 91,962 79,930 25,981 3,277	1,088,863 470,865 270,320 189,174 368,591 422,281 103,664 13,038
Total	1,145	592,053	11,226	603,279	725,107	2,926,796

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) One week equals five working days. (c) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

(iii) Summary, 1956 to 1960. The following table shows particulars of industrial disputes in Australia for the years 1956 to 1960 according to limits of duration:—

DURATION OF INDUSTRIAL DISPUTES(a): AUSTRALIA.

			Wo	rkers Involv	red.	Working	Estimated
Duration (b)	Year.	Num- ber.	Directly.	In- directly.(c)	Total.	Days Lost.	Loss in Wages. (£)
1 day and less	1956	778	293,244	2,823	296,067	239,142	829,035
	1957	671	239,700	2,261	241,961	186,126	675,566
	1958	599	186,505	829	187,334	121,894	432,134
	1959	511	158,219	1,413	159,632	107,572	403,853
	1960	681	451,866	5,126	456,992	284,293	1,088,863
2 days and more than 1 day	1956	208	42,610	832	43,442	73,004	246,346
	1957	168	28,928	924	29,852	51,595	180,311
	1958	163	47,141	2,990	50,131	73,564	265,855
	1959	157	37,126	3,879	41,005	62,088	226,130
	1960	201	81,513	1,935	83,448	120,889	470,865
3 days and more than 2 days	1956	72	8,749	3,768	12,517	30,197	99,208
	1957	95	15,816	142	15,958	40,825	152,769
	1958	67	9,302	159	9,461	25,428	86,554
	1959	65	14,787	669	15,456	39,979	164,626
	1960	93	26,453	1,499	27,952	69,048	270,320
Over 3 days and less than 1 week	1956	64	12,095	465	12,560	50,269	175,032
	1957	54	8,698	3,756	12,454	40,882	149,582
	1958	52	12,083	698	12,781	44,851	160,515
	1959	45	6,945	342	7,287	26,467	96,499
	1960	72	13,631	135	13,766	49,727	189,174
4 week and less than 2 weeks	1956	108	20,377	3,008	23,385	134,678	490,327
	1957	65	9,747	1,842	11,589	60,831	247,756
	1958	67	12,604	1,394	13,998	84,626	311,563
	1959	62	9,482	1,242	10,724	65,092	243,176
	1960	63	12,385	1,493	13,878	91,962	368,591
$\boldsymbol{2}$ weeks and less than $\boldsymbol{4}$ weeks	1956	39	34,513	837	35,350	394,049	1,371,948
	1957	26	5,945	1,030	6,975	41,095	151,607
	1958	28	6,849	1,111	7,960	60,237	227,449
	1959	18	1,810	440	2,250	25,252	106,166
	1960	29	5,495	1,038	6,533	79,930	422,281
4 weeks and less than 8 weeks	1956 1957 1958 1959 1960	30 20 9 10 5	2,231 15,825 1,053 612 660	326 1,093 95 17	2,557 16,918 1,148 629 660	60,317 121,960 27,700 14,939 25,981	212,269 446,633 101,305 66,770 103,664
8 weeks and over	1956 1957 1958 1959 1960	7 4 2 1 1	771 1,336 36 488 50	1,334	2,105 1,336 36 488 50	139,727 86,899 1,590 23,650 3,277	542,896 304,398 5,228 70,000 13,038
Total	1956	1,306	414,590	13,393	427,983	1,121,383	3,967,061
	1957	1,103	325,995	11,048	337,043	630,213	2,308,622
	1958	987	275,573	7,276	282,849	439,890	1,590,603
	1959	869	229,469	8,002	237,471	365,039	1,377,220
	1960	1,145	592,053	11,226	603,279	725,107	2,926,796

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) One week equals five working days. (c) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

^{5.} Causes.—(i) Classification.—Causes of industrial disputes are grouped under four main headings:—(a) Wages, Hours and Leave; (b) Physical Working Conditions and Managerial Policy; (c) Trade Unionism; (d) Other Causes. The first group is restricted to disputes involving general principles relating to wages, hours and leave; minor questions regarding claims to pay or leave by individual employees are included under managerial policy. The second group comprises disputes regarding physical working conditions and general questions of managerial policy, which term covers disciplinary action, the promotion of employees, the employment of particular individuals, personal disagreements between workers and supervisory staff and disputes

arising from the computation of wages, leave, etc., in individual cases. The third group includes stoppages over employment of non-unionists, inter-union and intra-union disputes, disputes over recognition of union activities, and sympathy stoppages in support of employees in another industry. The last group comprises disputes by way of protest against situations not arising from the usual relationship of employer and employee, e.g., political matters, and cases (occurring mainly in the coal mining industry) where the cause of the stoppage is not officially made known to the management.

(ii) Industrial Groups.—The following table shows particulars of industrial disputes for 1960 classified according to cause in the three industrial groups, coal mining, stevedoring and other industries. This dissection has been made because the pattern of disputes in coal mining and stevedoring differs significantly from that in other industries.

CAUSES OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1960.

Cause of Dispute.		Coal Mining.	Stevedoring.	Other Industries.	All Industries.
	Nun	BER OF DISP	UTES.		
Wages, Hours and Leave		22	3	188	213
Physical Working Conditions	and				
Managerial Policy		178	216	254	648
Frade Unionism		47	38	42	127
Other		82	51	24	157
Total		329	308	508	1,145
	Wor	rkers Involv	ED.(b)		
Wages, Hours and Leave		4,540	7,546	216,609	228,695
Physical Working Conditions		1,5	,		
Managerial Policy		26,351	74,358	53,692	154,401
Trade Unionism		8,523	20,590	14,208	43,321
Other		23,786	76,609	76,467	176,862
Total		63,200	179,103	360,976	603,279
	Wo	rking Days	Lost.		
Wages, Hours and Leave		5,064	8,834	241,028	254,926
Physical Working Conditions		5,001	0,00	,	
Managerial Policy	und	56,678	69,600	151,477	271,755
Trade Unionism		13,590	37,962	13,065	64,617
Other		32,441	51,424	43,944	127,809
Total		107,773	167,820	449,514	725,107
Total				1,	(b) Inch

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more, workers indirectly involved. See note (c) to table on page 152.

(iii) Summary, 1956 to 1960.—The following table gives particulars of industrial disputes according to causes for the years 1956 to 1960.

CALISES OF INDUSTRIAL DISPUTES(a): AUSTRALIA.

CAUSES OF III	DOGE	ICI III DIO	TO TEST			
Cause of Dispute.		1956.	1957.	1958.	1959.	1960.
	Nu	MBER OF D	ISPUTES.			
Wages, Hours and Leave		107	75	73	105	213
Physical Working Conditions	and					
Managerial Policy		792	674	630	556	648
Trade Unionism		106	70	80	86	127
Other		301	284	204	122	157
Total		1,306	1,103	987	869	1,145

For footnote see next page.

CAUSES OF INDUSTRIAL DISPUTES(a): AUSTRALIA—continued,

						,
Cause of Dispute.		1956.	1957.	1958.	1959.	1960.
	Wo	orkers Inv	OLVED.(b)			
Wages, Hours and Leave Physical Working Conditions	and	130,526	62,708	15,861	74,327	228,695
Managerial Policy		149,208	151,863	158,729	108,839	154,401
Trade Unionism		19,816	13,612	16,432	21,564	43,321
Other		128,433	108,860	91,827	32,741	176,862
Total		427,983	337,043	282,849	237,471	603,279
	Wo	ORKING DA	ys Lost.			
Wages, Hours and Leave		667,964	181,839	56,214	118,010	254,926
Physical Working Conditions	and	,		00,21	110,010	251,720
Managerial Policy		295,633	321,422	279,253	185,282	277,755
Trade Unionism		40,844	19,460	23,139	28,826	64,617
Other		116,942	107,492	81,284	32,921	127,809
Total		1,121,383	630,213	439,890	365,039	725,107

(a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Includes workers indirectly involved. See note (c) to table on page 152.

6. Methods of Settlement.—(i) General.—Because the pattern of disputes in coal mining and stevedoring differs significantly from that in other industries, methods of settlement in these industries are analysed separately.

The classification of methods of settlement is as follows:—

- (1) Negotiation.—By private negotiation between the parties involved, or their representatives, without the intervention or assistance of authorities constituted under State or Commonwealth industrial legislation.
- (2) Mediation.—By the arbitration or mediation of persons whose intervention or assistance is not based on State or Commonwealth industrial legislation.
- (3) State Legislation—
 - (a) Under State Conciliation and Arbitration or Wages Board Legislation.—By intervention or assistance of an industrial authority or authorities created by or constituted under State conciliation and arbitration or Wages Board legislation, or by reference to such authorities or by compulsory or voluntary conference.
 - (b) Under Other State Legislation.—By intervention, assistance or advice of State Government officials or inspectors.
- (4) Commonwealth and Joint Commonwealth-State Legislation—
 - (a) By compulsory or voluntary conference or by intervention or assistance of, or by reference to, the industrial tribunals created by or constituted under the following Acts.
 - (i) Conciliation and Arbitration Act.
 - (ii) Coal Industry Acts.
 - (iii) Stevedoring Industry Act.
 - (iv) Other Acts (Snowy Mountains Hydro-electric Power Act; Navigation Act; and Public Service Arbitration Act).
 - (b) By intervention, assistance or advice of Commonwealth Government officials or inspectors.

- (5) By filling the places of workers on strike or locked out.
- (6) By closing down the establishment permanently.
- (7) By resumption without negotiation.
- (8) By other methods.

As the tables refer only to industrial disputes involving stoppages of work of 10 man-days or more, they do not reflect the relative importance of the work of authorities operating under State and Commonwealth legislation.

(ii) *Industrial Groups*.—In the following table particulars of industrial disputes for 1960 classified according to method of settlement are shown separately for coal mining, stevedoring and other industries.

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES(a): AUSTRALIA, 1960.

Method of Settlement.	Coal Mining.	Steve- doring.	Other Industries.	All Industries.
Number of Dis	PUTES.			
1. By private negotiation	51	8	117	176
 State legislation— (a) Under State Conciliation, etc., legislation Commonwealth and Commonwealth-State legislation— 	1		93	94
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (iii) Stevedoring Industry Act (iv) Other Acts (iv) Other Acts	27	22	75 2	75 27 22 2
(b) By reference to Commonwealth Government officials	250	124 154	221	124 625
Total	329	308	508	1,145
Workers Invol	VED.(b)		1	I
1. By private negotiation	3,929	2,024	20,359	26,312
 State legislation— (a) Under State Conciliation, etc., legislation Commonwealth and Commonwealth-State legislation— 	40		23,955	23,995
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts (iii) Stevedoring Industry Act (iv) Other Acts	3,100	6,398 	14,606 64	14,606 3,100 6,398 64
(b) By reference to Commonwealth Government officials	56,131	23,038 147,643	301,992	23,038 505,766
Total	63,200	179,103	360,976	603,279
Working Days	Lost.			
1. By private negotiation	6,437	657	55,410	62,504
 State legislation— (a) Under State Conciliation, etc., legislation Commonwealth and Commonwealth-State legislation— 	80		115,416	115,496
(a) Industrial Tribunals under— (i) Conciliation and Arbitration Act (ii) Coal Industry Acts	7,870	28,327	57,075 360	57,075 7,870 28,327 360
(b) By reference to Commonwealth Government officials	93,386	30,738 108,098	221,253	30,738 422,737
Total	107,773	167,820	449,514	725,107

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Includes workers indirectly involved. See note (c) to table on page 152.

(iii) Summary, 1956 to 1960. Information for Australia for the years specified is given in the following table:—

METHODS OF SETTLEMENT OF INDUSTRIAL DISPUTES: AUSTRALIA.(a)

Number of Disputs Number	- SETTLEMENT OF I	NDUSTRI	AL DISP	UTES:	AUSTRA	LIA.(a)
By private negotiation 239 179 205 192 178 179	Method of Settlement.	1956.	1957.	1958.	1959.	1960.
2. By mediation not based on legislation	Number	OF DISPUT	ES.		1	1
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials. (b) Coal Industry Acts (c) State Government (c) Conciliation and Arbitration (d) Coal Industry Acts (e) State Government (d) Conciliation and Arbitration (d) Coal Industry Acts (e) State Government (e) Conciliation and Arbitration (d) Coal Industry Acts (e) State Government (e) Conciliation and Arbitration (e) Conciliation and Arbitration (e) Conciliation and Arbitration (e) Conciliation and Arbitration (e) Conciliation (e) Commonwealth Government (e) Conciliation (e) Commonwealth Government (e) Conciliation (e) Commonwealth Government (e) Conciliation (e) Commonwealth (e) Commonwea	2. By mediation not based on legislation					176
A. Commonwealth and Commonwealth-State legislation (a) Industrial Tribunals under— (b) Preference to Commonwealth Government officials (b) By reference to Commonwealth Government officials (c) Under State Conciliation, etc., legislation— (a) Industrial Tribunals under— (a) Industrial Tribunals under— (b) By reference to Commonwealth Government officials (c) Commonwealth Government of	(a) Under State Conciliation, etc., legislation (b) By reference to State Government	74	62	55	79	94
(a) Industrial Tribunals under— (i) Concliation and Arbitration Act (iii) Coal Industry Acts (iii) Stevedoring Industry Act (iii) Stevedoring Industry Act (iv) Other Act (4. Commonwealth and Commonwealth-State	6	1	4	1	
(ii) Coal Industry Acts (iii) Stevedoring Industry Act (iv) Other Acts (iv) Ot	(a) Industrial Tribunals under— (i) Conciliation and Arbitration	_				
(ii) Stevential industry Act (iv) Other Acts ((ii) Coal Industry Acts				57	75 27
(b) By reference to Commonwealth Government officials By filling the places of workers on strike or locked out Total	(iii) Stevedoring Industry Act					27
By filling the places of workers on strike or locked out By resumption without negotiation By filling the places of workers on strike or locked out By resumption without negotiation By other methods Total	(IV) Other Acts	"		*	3	4
By filling the places of workers on strike or locked out 2 3 32,836 26,338 32,836 26,338 32,836 33,836	(b) By reference to Commonwealth Govern-					1
Note	By filling the places of workers on strike or	1	44	71	74	124
Total	7. By resumption without negotiation		724	541	127	62
Note	Ry other methods					02.
By private negotiation 27,589 30,464 32.053 32,836 26,335 32,836 26,335 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 30,464 32.053 32,836 26,355 33,455 32,455 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 32,555 33,555 34,846 34,556 32,555 33,555 34,846 34,556 32,555 33,555 34,846 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 32,555 34,556 34,	Total	1,304	1,103	987	8.67	1,14
By mediation not based on legislation 566 1,162 4,208 418 23,508 24,208 418 23,508 24,208 418 23,508 24,208 418 23,508 24,208 418 23,508 24,208 418 23,508 24,208 418 23,508 24,20		S INVOLVED.	(b)			
(b) By reterence to State Government officials . Commonwealth and Commonwealth—State legislation— (a) Industrial Tribunals under— (ii) Coal Industry Acts	2. By mediation not based on legislation					26,31
Commonwealth and Commonwealth-State legislation—	(D) By reference to State Government	16,191	12,188	9,584	18,784	23,99
Act	legislation— (a) Industrial Tribunals under—	3,589	33	2,771	25	••
(ii) Coal Industry Acts (iii) Stevedoring Industry Act (iv) Other Acts (iv) Other Acts (iv) Other Acts (b) By reference to Commonwealth Government officials (b) By reference to Commonwealth Government officials (b) By resumption without negotiation (c) By resumption without negotiation (d) By resumption without negotiation (e) By resumption to based on legislation (f) By reference to State Government (g) Industrial Tribunals under— (a) Industrial Tribunals under— (a) Industrial Tribunals under— (b) By reference to Commonwealth Government officials (iv) Other Acts (iv)		2,700	6.021	9 147	7 012	14.60
(iv) Other Acts (b) By reference to Commonwealth Government officials . By filling the places of workers on strike or locked out . By resumption without negotiation . By other methods Total . Working Days Lost. By private negotiation . By mediation not based on legislation . State legislation— (a) Under State Conciliation, etc., legislation (b) By reference to State Government officials . Commonwealth and Commonwealth–State legislation— (a) Industrial Tribunals under— (a) Industrial Tribunals under— (a) Industrial Tribunals under— (b) Conciliation and Arbitration Act (iii) Coal Industry Acts (iii) Stevedoring Industry Act (iv) Other Acts (iv) O	(ii) Coal Industry Acts	7,808	2,800	7.465	2.301	3,100
(b) By reference to Commonwealth Government officials By filling the places of workers on strike or locked out Total Working Days Lost. By private negotiation By mediation not based on legislation (b) By reference to State Government officials Commonwealth and Commonwealth-State legislation (ii) Coacillation and Arbitration Act (iii) Stevedoring Industry Acts (iii) Stevedoring Industry Acts (iii) Stevedoring Industry Acts (iv) Other Acts (b) By reference to Commonwealth Government officials (b) By reference to Commonwealth Government officials (iv) Other Acts (iv) Other Acts (b) By reference to Commonwealth Government officials By filling the places of workers on strike or locked out By resumption without negotiation By resumption without negotiation Rotal Rotal 8,672 7,124 5,472 9,528 23,0 206,777 207,689 165,324 505,7 1,341 89,363 75,679 62,5 62,51 155,441 89,363 75,679 962 2. 36,983 59,975 115,4 46,922 36,983 59,975 115,4 12,509 268 4,356 125 22,048 39,970 44,382 58,738 57,0 (iv) Other Acts (iv) Oth					158	6,39
By filing the places of workers on strike or locked out 116 359,536 269,777 207,689 165,324 505,7 1,341 1,34	(b) By reference to Commonwealth Govern-	1				6
By resumption without negotiation 359,536 269,777 207,689 165,324 505,7	ment officials By filling the places of workers on strike or	8,672	7,124	5,472	9,528	23,03
Total Tota	locked out	116				
Working Days Lost	Ry Other methods					505,76
By private negotiation	Total	427,752	337,043	282,849	237,287	603,279
State legislation			ST.			
(a) Under State Conciliation, etc., legislation (b) By reference to State Government officials. Commonwealth and Commonwealth-State legislation— (a) Industrial Tribunals under— (i) Conciliation and Arbitration Act 22,048 29,271 10,202 21,031 10,166 7.8 (iii) Stevedoring Industry Act 2,216 41,862 23,693 226 (iv) Other Acts (iv) Othe	By mediation not based on legislation State legislation—					62,504
Commonwealth and Commonwealth-State 12,509 268 4,356 125	(a) Under State Conciliation, etc., legislation (b) By reference to State Government	54,110	46,922	36,983	59,975	115,49
(a) Industrial Tribunals under—	Commonwealth and Commonwealth-State	12,509	268	4,356	125	
(iii) Coal Industry Acts (iii) Stevedoring Industry Act 29,271 (10,202 21,031 10,166 7.8 (iv) Other Acts (iv) Other Acts (iv) Other Acts (b) By reference to Commonwealth Government officials 10,000 5,578 4,846 11,624 30,7 10,000 10,0	(a) Îndustrial Tribunals under— (i) Conciliation and Arbitration	00.045			-	
(b) By reference to Commonwealth Government officials By filling the places of workers on strike or locked out By resumption without negotiation By other methods Total	(ii) Coal Industry Acts	29,271	10,202	21.031	10.166	57,07: 7,870 28,32
By filling the places of workers on strike or locked out	(b) By reference to Commonwealth Government officials			• • •		360
By resumption without negotiation 831,356 314,730 204,837 146,060 422,7	. By filling the places of workers on strike or locked out		5,578	4,846	11,624	30,738
Total 1110 804 630 313 430 900 363 555 555	By resumption without negotiation	831,356		,		422,737
. 1117,004 U3U,213 439 XVII 363 555 775 1	Total	1,119,804	630,213	439,890	363,555	725,107

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. Differences between the total figures of this table and the corresponding totals of other tables in this section are due to disputes which were incomplete at the end of the year.

(b) Includes workers indirectly involved. See note

§ 6. Industrial Accidents.

Except in the case of mining accidents, lack of uniformity of definition and coverage from State to State seriously impaired the usefulness of statistics of industrial accidents published in issues of the Labour Report prior to No. 39. Only statistics of mining accidents are now published. Information regarding these is obtained from the Departments of Mines in the several States. In the following table mining accidents are classified according to industry. Corresponding particulars for 1959 and earlier years will be found in the bulletin *Primary Industries, Part II.—Non-Rural Industries and Value of Production*. The classification of mining accidents according to location and cause, which appeared in previous issues of the Labour Report, has been discontinued.

MINING ACCIDENTS: INDUSTRY, 1960.

1VI	IINING	ACC	IDENT	2: IIVI	DUSII	(1, 19	00.			
Industry.			N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	Aust.
			Person	s Kille	D.					
Metal Mining— Gold Mining Silver-Lead-Zinc Mining Copper-Gold Mining Tin Mining Mineral Sands Mining Other Metal Mining Total			2		1 1 	 1		1 :: 1		8 3 3 1 1
Fuel Mining— Black Coal Mining Brown Coal Mining	•••		14		1	••	1		::	16
Total			14		1		1			16
Non-metal (excluding Fuel)	Mining			(a) 3			1			4
Total, All Mining			16	(a) 3	3	1	12	1		36
			Person	s Injur	ED.					
Metal Mining— Gold Mining Silver-Lead-Zinc Mining Copper-Gold Mining Tin Mining Mineral Sands Mining Other Metal Mining	::		216 2 18	4	66 39 4 5 (b) 59		403 37 	37 18 22	2 ··8 ··	409 319 102 28 23 91
Total			236	4	(b) 173	4	457	78	20	972
Fuel Mining— Black Coal Mining Brown Coal Mining			69	9 74	226	6	146	7		463 74
Total			69	83	226	6	146	7		537
Non-metal (excluding Fuel)	Mining		11	(a) 2		5	5	5		28
Total, All Mining			316	(a) 89	(b) 399	15	608	90	20	1,537

⁽a) Excludes accidents in salt mining. separated from accidents in mines.

§ 7. Workers' Compensation Legislation.

In the following pages is a summary of the principal provisions of Workers' Compensation Acts and Ordinances in force in Australia as at 31st December, 1960.

⁽b) Includes accidents in smelting plants which cannot be

CONSPECTUS OF WORKERS' COMPENSATION LAWS

State, etc.	Act or Ordinance.	Judicial Administration.
New South Wales	Workers' Compensation Act, 1926–1960	Workers' Compensation Commission (Judges, District Court status). In practice, Judge sits alone; four Courts sit at one time.
Victoria	Workers' Compensation Act 1958	County Court Judge (sitting with workers' and employers' representatives as Workers' Compensation Board).
Queensland	Workers' Compensation Acts, 1916 to 1960.	General Manager (no legal qualifications required by Statute).
South Australia	Workmen's Compensation Act, 1932–1960.	Special Magistrates.
Western Australia	Workers' Compensation Act, 1912–1960.	Workers' Compensation Board of three members; Chairman, a legal practitioner, and a nominee of (a) employers' organization and (b) employees' organization.
Tasmania	Workers' Compensation Act 1927–1957.	Supreme Court Judges (sitting alone).
Commonwealth of Australia	Commonwealth Employees' Compensation Act 1930–1959.	One Commissioner (Secretary to the Treasury), with power of delegation.
Northern Territory	Workmen's Compensation Ordinance 1949–1959.	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator, or they may be settled by a Local Court of full jurisdiction.
	Wards' Employment Ordinance 1953–1959.	Local Court of full jurisdiction.
Australian Capital Territory.	Workmen's Compensation Ordinance 1951–1959.	Matters in dispute may by consent of each party be settled by arbitration by a committee or by a single arbitrator. Questions of law may be referred to the Court of Petty Sessions.

IN AUSTRALIA (AS AT 31ST DECEMBER, 1960).

Appeals.	Maximum Wages of "Workers" Compensated.	Waiting Period.	Medical, Surgical and Hospital Expenses.
On the question of law or the admission or rejection of any evidence, to Supreme Court, High Court and Privy Council.	Unlimited.	Nil	£500 medical and surgical; £500 hospital; £250 am- bulance; unless Commis- sion directs that employer shall be liable for a further specified sum.
On question of law upon case stated for opinion of Full Court of the Supreme Court, High Court, Privy Council.	£2,000 per annum, excluding overtime.	Nil	Unlimited medical, hospital nursing and ambulance service and costs of burial.
Any person claiming compensation who objects to the ruling thereon of the State Government Insurance Office may require the matter to be heard and determined by an Industrial Magistrate. Either party to the proceedings may appeal from his decision. Such appeal shall be made to the Full Bench of the Industrial Court. Unless the Court orders that additional evidence shall be taken, the appeal which shall be by way of rehearing shall be heard and determined upon the evidence and proceedings before the Industrial Magistrate concerned.	Unlimited.	1 day for compen- sation.	£100 hospital; £100 medical; in death where no dependants, medical expenses and burial, maximum £100.
Questions of law and fact to Supreme Court, High Court, Privy Council.	£2,340 per annum (£45 per week) (overtime allow- ances excluded).	Nil	The expenses incurred by the workman for such medical, hospital, nursing and ambulance services as are reasonably necessary as a result of his injury. Where no dependants burial expenses up to £70.
Jurisdiction exclusive; decisions final on facts. Board may state a case for Full Court of Supreme Court on matters of law.	Unlimited.	Nil	£150 medical; £250 hospital; £59 15s. funeral in the case of males; and £150 medical; £250 hospital; £59 14s. 11d. funeral in the case of females.
To Full Court by way of rehearing, High Court, Privy Council.	£40 per week.	Nil	£1,000.
Rehearing by local, County or District Court, then appeal on questions of law to High Court, Privy Council.	Unlimited. Applica- tion only to Com- monwealth Govern- ment employees, and of such Com- monwealth authori- ties as are pre- scribed.	Nil	£350 medical, surgical or hospital, or over in exceptional circumstances if Commissioner considers circumstances warrant. £60 funeral expenses.
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of a Local Court.	£2,000 per annum, exclusive of pay- ments for overtime, bonuses and special allowances.	Nil	Not exceeding £200 for medi- cal, surgical or hospital treatment or ambulance service, except in special circumstances. This is ad- ditional to other compen- sation.
An appeal to the Supreme Court or High Court may be made from the decision of a Local Court ac- cording to how the Local Court is constituted.	Unlimited.	Nil	As above.
An appeal to the Supreme Court may be made from the decision of a committee or an arbitrator or of the Court of Petty Sessions.	£2,000 per annum, excluding overtime, bonuses and special allowances.	Nil	Not exceeding £350 unless exceptional circumstances warrant payment of larger sum.

CONSPECTUS OF WORKERS' COMPENSATION LAWS

		Warkers' Compensation Payments
		Workers' Compensation Payments
Basic Weekly Paymer	nt.	Maximum Weekly Payment.
		£10 10s. with no dependants; with dependants, a.w.e.
		Adult £8 16s. with no dependants (with dependants £12 16s. or a.w.e., whichever is lower). Minor £6 8s. without dependants (with dependants £11 4s. or a.w.e., whichever is lower).
75 per cent. of a.w.e.		£11 7s. adjustable according to movements of basic wage (with dependants, a.w.e.).
75 per cent. of a.w.e.		Married man with dependent wife or child under 16 years, £14 5s. or a.w.e., whichever is lower. Any other workman, £9 15s.
		Adult male on or above basic wage, £10 11s. with no dependants. (With dependants, £14 16s. or a.w.e., whichever is lower.) Adult female on or above female basic wage, £7 4s. with no dependants. (With dependants, £10 15s. or a.w.e., whichever is lower.) Male or female below basic wage, such sum as bears to £10 11s. or £7 4s. respectively, the ratio which his or her a.w.e. bear to the basic wage at the date of accident (with no dependants). (With dependants the maximum is the a.w.e.)
		Adult where a.w.e. less than £15—85 per cent. of a.w.e. In any other case—75 per cent. of a.w.e. or £12 15s., whichever is greater. Minor £9 or 75 per cent. of a.w.e., whichever is lower, plus dependants' allowances, but total weekly payment not to exceed £12 15s.
		£10 (£7 5s. if a minor not receiving adult rate of pay) plus allowances for dependants; or a sum equal to the pay of the employee at the time of the injury or of the rate of pay of an employee of the same class as subsequently varied by competent authority or following upon a variation in the cost of living; whichever is the less. In all cases plus the cost of medical treatment.
		£8 15s. during period of incapacity.
		7s. 6d., plus cost of specified food ration.
		Same as Commonwealth of Australia (above).
	75 per cent. of aver weekly earni (a.w.e.).	75 per cent. of a.w.e

IN AUSTRALIA (AS AT 31ST DECEMBER, 1960)—continued.

in case of Total Disablement.

Minimum Weekly Payment.	Weekly Payments in respect of Dependants.	Total Liability.
Adult male, £7. Adults whose a.w.e. are less than £9 5s., 100 per cent. of a.w.e. but not exceeding £7. Minors whose a.w.e. are less than £6 10s, 100 per cent. of a.w.e. but not exceeding £4 17s. 6d.	£3 for wife or adult dependant, plus £1 5s. per child (including children to whom worker stands in loco parentis), subject to prescribed maximum.	Unlimited.
Same as for maximum.	£2 8s. for wife or relative caring for his children if wife or relative is wholly or mainly dependent upon him, plus 16s. per child under 16 years of age, subject to prescribed maximum.	£2,800 except in cases of (a) permanent and total disablement, or (b) permanent and partial disablement of major degree.
£4, or 100 per cent. of a.w.e. Not less than £3 10s. in the case of Commonwealth Age and Invalid Pensioners.	£2 10s. per week for wife, 15s. per week each child and stepchild under 16 years of age, subject to prescribed maximum.	£3,300.
£5, except for workman under 21 with no dependants whose a.w.e. are less than £5, where minimum payment is a.w.e.	£3 5s. for dependent wife and £1 5s. each child under 16 years of age	£3,000.
£4 16s., or 100 per cent. of a.w.e., whichever is lower.	£2 15s. for dependent wife, £1 3s, each dependent child or dependent stepchild under 16 years of age.	(a) where permanent total incapacity results, £3,018. (b) other than (a), £2,867.
Same as for maximum	£2 10s. for wife or any relative standing in loco parentis to the children of the worker, £1 4s. 6d. per child under 16 years of age, subject to prescribed maximum.	£7,500.
Same as for maximum	£2 10s. for (a) dependent wife; or (b) female over 16 years, who is wholly or mainly dependent on the employee and who at the date of injury was a member of the employee's family or was caring for a child under sixteen years who is mainly dependent on the employee; plus £1 2s. 6d. per dependent child, subject to maximum of weekly pay at date of injury.	£3,000 except in respect of total and permanent incapacity, when liability unlimited.
Same as for maximum	£2 5s. for wife or dependent female over 16 years in special circumstances. £1 for each dependent child under 16 years of age.	£2,350, excluding cost of medical, surgical and hospital treatment and ambulance service. This does not limit compensation in case of death or total and permanent incapacity.
Same as for maximum.	5s. plus cost of specified food ration for wife. 2s. 6d. for one dependent child under 16 years of age plus cost of specified food ration.	£1,058, excluding cost of medical surgical and hospital treatment and ambulance service. This does not limit compensation in case of death or total and per- manent incapacity.
Same as for maximum.	£2 10s. for wife or a female (over 16 years of age) wholly or mainly dependent on the workman, who is a member of his family or carring for a child under 16 years of age wholly or mainly dependent on the workman, plus £1 2s. 6d. for each child under 16 years of age who is wholly or mainly dependent upon the workman.	Unlimited where the injury results in total and permanen incapacity, otherwise £3,000 plus cost of medical treatment.

Conspectus of Workers' Compensation Laws

G		Death Payments.	
State, etc.	Maximum.	Minimum.	Provision for Additional Dependent Children.
New South Wales	£4,300. Deduction of lump sum or weekly payments made before death from death benefit is not permitted. Maximum funeral expenses when workman leaves no dependants are £60.		£2 3s. per week additional for each dependent child under 16 years of age until death or age 16, whichever is the earlier.
Victoria	£2,240, plus £80 for each dependent child (excluding payments for total incapacity, if any, paid prior to death).		£80 for each dependent child.
Queensland	£3,000, plus £100 for each child and stepchild under 16 years of age (total dependants); in case of minors dependency is presumed and minimum of £200 is payable to parents of deceased worker.	£3,000 total dependants; £250 partial dependants; £200 death of worker under 21 years of age.	£100 for each child or stepchild.
South Australia	Four years' earnings, maximum £2,750, plus £90 for each dependent child, plus burial expenses not exceeding £80 (excluding weekly payments for partial or total incapacity, if any, paid prior to death).	£900, plus £90 for each dependent child.	£90 for each dependent child.
Western Australia	£3,293, plus £90 for each dependent child under 16 years of age not being an ex-nuptial child.	£957 for a wholly de- pendent widow, mother, child or step- child under 16 years of age only, plus £90 for each dependent child.	£90 for each dependent child or stepchild under 16 years of age not being an ex- nuptial child.
Tasmania	£4,000, plus £100 for each dependent child under 16 years of age.		£100 for each dependent child.
Commonwealth of Australia	£3,000	Proportionate payment for partial de- pendency.	£100 additional for each totally or mainly de- pendent child under 16 years of age.
Northern Territory	£2,350, plus £100 for each dependent child under 16 years of age, plus up to £60 funeral expenses.		£100 for each dependent child under 16 years of age.
	£1,058, plus £45 for each dependent child under 16 years of age, plus up to £27 funeral expenses.		£45 for each dependent child under 16 years of age.
Australian Capi- tal Territory	£3,000, plus £100 for each dependent child under 16 years of age, plus the cost of medical treatment. Any amount, by way of weekly payments, paid or payable before the death of the workman in respect of his total or partial incapacity for work shall be disregarded.	Same as for maximum.	£100 for each dependent child under 16 years of age.

IN AUSTRALIA (AS AT 31ST DECEMBER, 1960)—continued.

Special Provisions regarding Compensation for Aged and Injured Workers.	Insurance.
No	Compulsory and competitive.
No	Compulsory and competitive.
No, except provision for minimum disablement payments.	Compulsory with Queensland State Government Insurance Office.
No.	Compulsory and competitive.
No.	Compulsory and competitive.
No.	Compulsory and competitive.
No.	
No.	Compulsory (unless exempted by the Administrator) and competitive.
No.	
No.	Compulsory (unless exempted by the Minister) and competitive.
	No No, except provision for minimum disablement payments. No No

Conspectus of Workers' Compensation Laws

State, etc.	Government Insurance Office.	Compensation payable in respect of injuries received whilst travelling to or from work.
New South Wales	Yes, competitive.	Same as for injury arising out of or in course of employment.
Victoria	Yes, competitive.	Yes.
Queensland	Yes, monopoly.	As for other injuries.
South Australia	No, except for employees of South Australian Government	Only if being conveyed by employer's transport or travelling to a trade, technical or other school for training.
Western Australia	Yes. Competitive, except in mining operations.	Only if travelling between employer's establishment and any trade, technical or other training school during ordinary working hours.
Tasmania	Yes, competitive.	Yes, if travelling to a trade, technical or other training school. Cover is also provided while a worker is travelling between his place of residence and his place of employment, provided he is travelling in a vehicle belonging to, hired by or used under contract with his employer for the conveyance of workers to and from their places of employment.
Commonwealth of Australia	No.	Yes, but liability restricted to travel to or from employment as distinct from place of employment.
Northern Territory	No. No.	Yes.
Australian Capital	No.	Yes.

IN AUSTRALIA (AS AT 31ST DECEMBER, 1960)—continued.

	Dus	sts.			
Silic	osis.	Other	Dusts.		
Maximum Weekly Payments.	Total Liability.	Maximum Weekly Payments.	Total Liability.		
Special scheme with benefits as for other injuries.	Special scheme with benefits as for other injuries.	As for other injuries.	As for other injuries,		
as for other injuries.	As for other injuries.	As for other injuries.	As for other injuries.		
27.	Compensation is payable to a sufferer during his lifetime. On death weekly payments to widow continue until total of £3,000 paid. Minimum aggregate payment to widow, £300; maximum weekly payment to widow, £5.	As for other injuries.	As for other injuries.		
Workmen's Compensa- sation (Silicosis) Scheme. As for other injuries.	As for other injuries.	As for other injuries.	As for other injuries.		
As for other injuries.	As for other injuries.	As for other injuries.	As for other injuries.		
Workers' (Occupational Diseases) Relief Fund Act 1954. Unmarried, £10; married, £12 10s.; each child under 16 years, £1 4s. 6d.	£4,000.	As for silicosis.	£4,000.		
As for other injuries.	As for other injuries.	As for other injuries.	As for other injuri		
As for other injuries.	As for other injuries.	As for other injuries.	As for other injuries.		
As for other injuries.	As for other injuries.	As for other injuries.	As for other injuries.		
As for other injuries,	As for other injuries.	As for other injuries.	As for other injuries.		

CHAPTER V.—LABOUR ORGANIZATIONS.

§ 1. Labour Organizations in Australia.

1. General.—The figures shown in this section are prepared from a special collection of membership of labour organizations at 31st December each year. The affairs of single unions are not disclosed in the published results and this has assisted in securing complete information. The Bureau is indebted to the secretaries of trade unions for their co-operation in supplying information.

This issue contains a comparison of the results of the annual collections for the years 1956 to 1960. Particulars for earlier years will be found in previous issues of the Labour Report.

- 2. Organizations Registered under the (Commonwealth) Conciliation and Arbitration Act.—Under Part VIII. of the Conciliation and Arbitration Act 1904-1960, any association of employers in any industry who have, or any employer who has, employed, on an average taken per month, not less than 100 employees during the six months preceding application for registration. and any association of not less than 100 employees in any industry, may be registered. However, under the Public Service Arbitration Act an Association of less than 100 employees may be registered as an organization, provided that its members comprise at least three-fifths of all persons engaged in that industry in the Service. Such organizations are included in the figures shown below. Registered unions include both interstate associations and associations operating within one State only. Registration under Commonwealth legislation began in 1906. At the end of 1960 the number of employers' organizations registered under the provisions of the Act was 63. The number of unions registered at the end of 1960 was 154, with membership of 1,558,236, representing 81 per cent. of the total membership of all trade unions in Australia.
- 3. Particulars regarding Trade Unions.—(i) Types.—The trade unions in Australia are very diverse in character, and range from the small independent association to the large interstate organization, which, in its turn, may be a branch of an international body. Broadly speaking, there are four distinct classes of labour organizations:—(a) the local independent; (b) the State; (c) the interstate; and (d) the Australasian or international. The schemes of organization of interstate or federated unions vary greatly in character. In some unions the State organizations are bound together under a system of unification with centralized control, while in others the State units are practically independent and self-governing, the federal bond being loose and existing only for one or two specified purposes.
- (ii) Number and Membership.—(a) States.—The following table gives particulars of the number of separate unions and the number of members at the end of the years 1956 to 1960:—

TRADE UNIONS: NUMBER AND MEMBERSHIP.

-										
Yea	er.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
:				Number	of Separa	TE UNION	is.			
1956 1957 1958 1959 1960		237 235 231 234 231	162 162 161 159 157	135 133 131 129 133	140 137 136 135 136	157 156 156 154 155	101 98 98 97 101	23 21 20 23 25	33 33 30 29 31	(a) 375 373 370 369 363

For footnotes see next page.

TRADE UNIONS: NUMBER AND MEMBERSHIP—continued.

Year.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
			Numi	BER OF MI	EMBERS.				
1956 1957 1958 1959 1960	 736,152 737,358 731,375 741,610 768,458	444,150 461,314 479,244	310,821 313,744 322,150 327,416	147,093 153,468	110,447 114,095 114,494 114,497 115,941	52,708 51,951 51,508 54,136 56,006	2,352 2,408 2,433 2,552 3,091	5,567 6,485 7,375	1,811,408 1,810,154 1,811,218 1,850,727 1,912,392
		PERC	ENTAGE IN	NCREASE IN	MEMBER!	SHIP.(b)			
1956 1957 1958 1959	 0.6 0.2 -0.8 1.4 3.6	-1.1 0.4 0.3 3.9 3.9	3.0 -1.3 0.9 2.7 1.6	0.9 -1.9 1.5 0.0 4.3	-1.4 3.3 0.3 0.0 1.3	2.5 -1.4 -0.9 5.1 3.5	-3.6 2.4 1.0 4.9 21.1	2.7 -6.5 16.5 13.7 18.9	-0.5 -0.1 0.1 2.2 3.3

⁽a) Without interstate duplication. (See letterpress below.) (b) On preceding year. Note.—Minus sign (—) denotes decrease.

In the table above, under the heading "Number of Separate Unions", a union with members in a State is counted as one union within that State. The figures by States do not add to the Australian total (shown in the last column) because a union represented in more than one State is included in the figure for each State in which it is represented, but is counted only once in the Australian total.

(b) Industrial Groups.—The following table shows the number and membership of trade unions in Australia in industrial groups at the end of the years 1956 to 1960.

TRADE UNIONS: INDUSTRIAL GROUPS, AUSTRALIA.

Industrial Group.	1956.	1957.	1958.	1959.	1960
Number	OF SEPARAT	e Unions.(a)		
Agriculture, Grazing, etc	3 13	3 12	3 12	3 12	3 12
Manufacturing— Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing Total Manufacturing Building and Construction Railway and Tramsyort Shipping and Stevedoring Banking, Insurance and Clerical Wholesale and Retail Trade Public Authority (n.e.i.)(b) Amusement, Hotels, Personal Service, etc. Other Industries(c)	10 14 20 12	15 7 35 6 6 38 107 30 25 11 14 18 12 76 23 42	15 7 34 7 6 36 105 30 25 10 14 19 12 76 23 41	15 7 34 7 6 34 103 29 25 10 14 20 12 75 25 41	14 77 344 77 6 322 1000 288 255 150 114 200 111 75 25 40
Total	375	373	370	369	363

For footnotes see next page.

TRADE UNIONS: INDUSTRIAL GROUPS, AUSTRALIA—continued.

Industrial Group.		1956.	1957.	1958.	1959.	1960.
	N	JMBER OF M	EMBERS.	,		
Agriculture, Grazing, etc.		64,717	62,028	61,120	62,681	63,459
Mining and Quarrying		47,081	42,221	38,332	40,795	37,724
Manufacturing—		200111				
Engineering, Metal Works, et	c	267,141	270,798	275,273	280,848	292,355
Textiles, Clothing and Footw	ear	105,064	101,967	96,239	99,381	103,848
Food, Drink and Tobacco		105,230	107,999	110,563	116.727	119,813
Sawmilling, Furniture, etc.		46,081	45,460	42,631	46,544	43,945
Paper, Printing, etc		42,464	43,312	45,455	48,226	51,763
Other Manufacturing		83,537	86,115	86,816	88,929	92,571
Total Manufacturing		649,517	655,651	656,977	680,655	704,295
Building and Construction		145,448	135,541	132,492	137,231	137,825
Railway and Tramway Services		145,791	141,566	137,438	136,444	139,050
Road and Air Transport		60,293	59.985	62,104	55,305	56,003
Shipping and Stevedoring		39,328	38,162	38,131	36,624	36,108
Banking, Insurance and Clerical		110,734	112,722	110,747	109,040	112,819
Wholesale and Retail Trade		72,635	73,238	74,736	77,839	81,719
Public Authority (n.e.i.)(b)		295.728	303,940	309,293	318,618	331,166
Amusement, Hotels, Personal Se	rvice, etc.	62,535	63,936	64,171	64,926	69,571
Other Industries (c)		117,601	121,164	125,677	130,569	142,653
Total		1,811,408	1,810,154	1,811,218	1.850,727	1,912,392

⁽a) Without interstate duplication. See above. (c) Includes Community and Business Services.

- (iii) Number of Members and Proportion of Wage and Salary Earners.—
 (a) General.—The following tables show the estimated percentages of wage and salary earners in employment who are members of trade unions. As current estimates of wage and salary earners in employment do not include employees engaged in rural industry or females in private domestic service, the percentages have been calculated on figures obtained by adding to the end of year estimates the numbers of employees in rural industry and female private domestic service recorded at the Census of 30th June, 1954. For this reason and also because the membership of trade unions includes some persons not in employment, the percentages shown in the tables must be regarded as approximations.
- (b) States.—The table below shows, for each State and the Northern Territory, the number of males, females and persons who were members of trade unions at 31st December, 1960 and the estimated percentages as described above. In interpreting these, it should be noted that certain employees such as those in professional occupations may not be eligible for membership of a specified union, while others may not reside in a locality covered by a union devoted to their particular trade or occupation. The percentages are not directly comparable with those published in issues of the Labour Report prior to No. 44.

TRADE UNIONS: NUMBER OF MEMBERS AND PROPORTION OF TOTAL WAGE AND SALARY EARNERS, 31st DECEMBER, 1960.

State.	Nun	nber of Meml	pers.	Proportion of Total Wage and Salary Earners. (Per cent.)			
	Males.	Females.	Persons.	Males.	Females.	Persons	
New South Wales a	622,613	154,613	777,226	67	42	60	
Victoria	381,147	98,097	479,244	58	35	51	
Queensland	254,675	72,741	327,416	78	66	75	
South Australia	130,224	23,244	153,468	62	3-1	54	
Western Australia	96,723	19,218	115,941	62	36	55	
Tasmania	46,232	9,774	56,006	61	39	55	
Northern Territory	2,809	282	3,091	40	16	36	
Australia	1,534,423	377,969	1,912,392	65	41	58	

⁽a) Includes the Australian Capital Territory.

⁽b) Includes Communication and Municipal, etc.

(c) Australia.—Similar particulars for Australia as at the end of each of the years 1956 to 1960 are given in the following table.

TRADE UNIONS: NUMBER OF MEMBERS AND PROPORTION OF TOTAL WAGE AND SALARY EARNERS, AUSTRALIA.

	Year.	Nun	nber of Memb	pers.		Proportion of Total Wage and Salary Earners. (Per cent.)		
		Males.	Females.	Persons.	Males.	Females.	Persons.	
1956 1957 1958 1959 1960		 1,470,606 1,463,985 1,465,682 1,494,669 1,534,423	340,802 346,169 345,536 356,058 377,969	1,811,408 1,810,154 1,811,218 1,850,727 1,912,392	66 65 65 65	42 42 41 41 41	59 59 58 58 58	

(iv) Classification according to Number of Members.—The following table shows the number and membership of all trade unions in Australia at the end of each of the years 1956 to 1960, classified according to size. In this table interstate unions are counted once only.

TRADE UNIONS: CLASSIFICATION ACCORDING TO NUMBER OF MEMBERS, AUSTRALIA.

Year.	Under 2,000.	2,000 and under 5,000.	5,000 and under 10,000.	10,000 and under 20,000.	20,000 and under 30,000.	30,000 and under 40,000.	40,000 and under 50,000.	50,700 and over.	Total.
				Number	of Unio	INS.			
1956	266 261 260 258 253	42 42 42 40 39	22 27 24 26 25	16 14 16 17 18	10 10 10 8 8	10 10 7 9 4	3 3 5 7 11	6 6 6 4 5	375 373 370 369 363
			1	Number	ог Мемі	BERS.			
1956	128,554 130,333 126,870		194,132 178,003	186,720 217,500 235,375	235,043 232,801 242,497 190,030 188,800	350,672 358,095 248,913 324,364 135,458	136,062 131,744 215,745 319,209 491,080	464,712 455,797 447,294 347,490 408,645	1,811,408 1,810,154 1,811,218 1,850,727 1,912,392
		Propo	RTION OF	TOTAL	MEMBERS	нгр. (Рег	r Cent.)		
1956 1957 1958 1959	7.3 7.1 7.2 6.9 6.7	7.0 6.8 7.2 6.6 6.4	8.5 10.7 9.8 10.0 9.5	11.7 10 3 12.0 12.7 13.3	13.0 12.8 13.4 10.3 9.9	19.4 19.8 13.8 17.5 7.1	7.5 7.3 11.9 17.2 25.7	25.6 25.2 24.7 18.8 21.4	100.0 100.0 100.0 100.0

(v) Interstate or Federated Trade Unions.—The following table gives particulars regarding the number and membership of interstate or federated trade unions having branches in two or more States. The figures include interstate unions registered under the (Commonwealth) Conciliation and Arbitration Act 1904–1960, as well as federated unions which are not so registered:—

INTERSTATE OR FEDERATED TRADE UNIONS: NUMBER AND MEMBERSHIP.(a)

			Unions Operating in-							
	Year.		2 States.	2 States. 3 States. 4 States. 5 States. 6 States				Total.		
				Number	of Unions	•				
1956 1957 1958 1959 1960			14 15 13 13 12	8 8 12 9 8	22 22 20 23 21	33 33 33 35 34	66 64 63 60 65	143 142 141 140 140		
				Number	с от Мемве	RS.				
1956 1957 1958 1959 1960			33,864 31,281 31,348 31,923 37,736	61,257 64,510 64,983 60,642 33,333	142,799 206,839 206,572 224,737 215,785	425,861 383,194 385,246 396,005 460,843	928,870 892,089 887,929 900,910 929,673	1,592,651 1,577,913 1,576,078 1,614,217 1,677,3 7 0		

⁽a) Certain unions have, in addition to branches in the States, branches in the Northern Territory and in the Australian Capital Territory.

4. Central Labour Organizations.—Delegate organizations, consisting of representatives from a group of trade unions, have been established in each of the capital cities, and in a number of industrial centres elsewhere. Their revenue is raised by means of a per capita tax on the members of each affiliated union. In the majority of the towns where such central organizations exist, most of the local unions are affiliated with the central organization, which is usually known as the Labour or the Trades Hall Council. In Western Australia a unified system of organization extends over the industrial centres throughout the State, and there is a provincial branch of the Australian Labour Party, having a central council and executive, and metropolitan and branch district councils with which the local bodies are affiliated. The central council, on which all district councils are represented, meets periodically. In the other States, however, the organization is not so close, and while provision usually exists in the rules of the central council at the capital city of each State for the organization of district councils, or for the representation on the central council of the local councils in the smaller industrial centres of the State, the councils in each State are generally independent bodies. The following table shows, for each State and Territory, the number of metropolitan and district or local labour councils, together with the number of unions and branches of unions affiliated therewith, at the end of the years 1956 to 1960.

CENTRAL LABOUR ORGANIZATIONS: NUMBER, AND UNIONS AND BRANCH UNIONS AFFILIATED.

Year	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
			Numb	ER OF C	OUNCILS.				
1956 1957 1958 1959 1960	 11 11 11 11 11	9 9 9 9	13 12 12 12 12	6 6 6 6	10 10 10 10 10	5 5 5 5 5		1 1 1 1	55 54 54 54 54
	Numi	BER OF U	Jnions a	ND BRAN	nch Uni	ons Aff	ILIATED.		
1956 1957 1958 1959 1960	 290 290 297 297 305	262 273 269 284 289	161 166 171 178 178	141 147 150 160 157	399 403 400 384 386	103 113 113 111 115		22 22 23 23 24	1,378 1,414 1,423 1,437 1,454

The figures for number of unions do not necessarily represent separate unions, since the branches of a large union may be affiliated with the local trades councils in the several towns in which they are represented.

Between the trade union and the central organization of unions may be classed certain State or district councils organized on trade lines and composed of delegates from separate unions whose members' interests are closely connected by reason of their occupations. Delegate councils of bakers, bread carters and mill employees, or of unions connected directly or indirectly with the metal trades, or with the building trades, may be so classed.

A Central Labour Organization, now called the Australian Council of Trade Unions, came into being during 1927. The Council was created to function on behalf of the trade unions of Australia, and was founded at an All-Australian Trade Union Congress held in Melbourne in May, 1927. The A.C.T.U. consists of affiliated unions and affiliated Metropolitan and/or State Labour Councils and Provincial Councils. The Metropolitan or State Labour Council in each State is the State Branch of the A.C.T.U. and it has the right to appoint one representative to act on the executive of the Council. In addition to the representatives of the State Branches of the A.C.T.U., six delegates are elected by and from Congress, one from each of the following industry groups:—Building, Food and Distributive Services, Manufacturing, Metal, Services and Transport. To this Executive are added the four officers, namely, President, two Vice-Presidents, and Secretary, who are elected by and from the Australian Congress of Trade Unions.

The ordinary meetings of Congress are held in alternate years. Special meetings of Congress shall be held whenever deemed advisable by decision of the Executive, as approved by the majority of its branches, or by resolution of unions representing one-third of the total membership of the A.C.T.U.

The objectives of the A.C.T.U. are the socialization of industry, i.e., production, distribution and exchange, and the utilization of the resources of Australia for the benefit of the people—ensuring full employment, with rising standards of living, real security and full cultural opportunities for all. The methods to be adopted are:—the closer organization of the workers by the transformation of the Australian trade union movement from the craft

to an industrial basis, by grouping of unions in their respective industries and by the establishment of one union in each industry; the consolidation of the Australian Labour Movement with the object of unified control, administration, and action; the centralized control of industrial disputes; educational propaganda among unions; and political action to secure satisfactory working-class legislation.

The A.C.T.U. was the first interstate body in Australia with authority to deal with industrial matters of an interstate character affecting the trade union movement generally. It is also the body responsible for submitting to the Commonwealth Government the names of persons suitable for selection as the Australian workers' delegate to the annual International Labour Conference.

All the major unions are affiliated with the A.C.T.U., with the exception of the largest, the Australian Workers' Union, which is itself virtually a central organization of branches catering in the main for employees in rural and constructional pursuits.

§ 2. International Labour Organization.

1. General.—The International Labour Organization (I.L.O.) was established on 11th April, 1919, as an autonomous institution associated with the League of Nations. Its original constitution was adopted as Part XIII. of the Treaty of Versailles and formed part of other treaties of peace. During the years between its establishment and the outbreak of the 1939–45 War, the I.L.O., with head-quarters at Geneva, played a leading role in promoting the improvement of labour conditions throughout the world.

In 1940, in order to ensure that the I.L.O. should be able to continue to function freely, a working centre was established at Montreal, Canada, In 1946 the Organization became the first of the specialized agencies of the United Nations. Under the terms of agreement, the United Nations recognizes the I.L.O. as a specialized agency having responsibility in the field defined by its constitution, which embraces labour conditions, industrial relations, employment organization, social security and other aspects of social policy. The Organization has three basic parts. These are the International Labour Conference, its highest authority, which as a rule meets annually; the Governing Body, its execurive council, which usually meets three times each year; and the International Labour Office, which provides the Secretariat of the Organization. The Conference is composed of delegations from the Member States of the Organization. At the end of 1960 there were 83 Member States, each of which is entitled to be represented by four delegates-two Government, one representing employers and one representing workers, together with their advisers. Each delegate speaks and votes independently, so that all points of view in each country are fully expressed. The Governing Body consists of the representatives of twenty governments, and ten employers' and ten workers' representatives. Of the twenty government representatives, half are from the ten countries of major industrial importance and ten are elected by the remaining governments. These latter ten government representatives and the ten employers' and ten workers' titular delegates and the deputy members of the three groups are elected by their groups at the Conference every three years. Particulars are given in previous issues of the Labour Report of the proceedings of International Labour Conferences up to the 43rd Session held in Geneva in June. 1959.

- 2. The International Labour Conference.—(i) General.—These Conferences are composed of government, employer and worker delegations from member countries. The employer and worker delegates to the International Labour Conferences must be chosen, under the provisions of the I.L.O. Constitution, by each Government in agreement with the most representative employer and worker organizations of the country. The principal function of the Conference (which meets at least once a year) is to draft international minimum social and labour standards which take the form of International Labour Convention and Recommendations.
- (ii) Recent Sessions.—The 44th Session of the Conference was held in Genene in June, 1960. The Australian delegation was:—Government delegates, The Hon. W. McMahon, Minister for Labour and National Service; Mr. H. A. Bland, C.B.E., and Mr. L. J. Arnott; Employers' delegate, Mr. H. W. Robinson; Workers' delegate, Mr. A. E. Monk.

The main topics were:—Protection of workers against ionizing radiations; co-operation between public authorities and employers' and workers' organizations at the industrial and national levels; reduction of hours of work; workers' housing; the contribution of the I.L.O. to the raising of incomes and living conditions in rural communities in Asia; measures to protect the living and working conditions of young workers; the setting up of a standing committee on discrimination, and the International Institute for Labour Studies.

The contribution of the I.L.O. to the raising of incomes and living conditions in rural communities in Asia was also considered at the 10th Session of the I.L.O. Asian Advisory Committee in November, 1960. Australia has been a member since the committee's inception in 1950.

- 3. Governing Body.—The Governing Body has 40 members, of whom 20 represent governments, 10 employers and 10 workers throughout the world. Since 1945, Australia has alternated as a Member and Deputy Member of the government group, but in 1960 failed to secure re-election. Mr. A. E. Monk, President of the A.C.T.U., is a titular member of the workers' group. Sir Lewis Burne, C.B.E., did not stand for re-election as titular member of the employers' group and was elected a deputy member.
- 4. Industrial Committees.—During 1960 an Australian tripartite delegation, representing the government, the employers and the workers attended a meeting of specialists in civil aviation held in Geneva from 26th September to 7th October, 1960.
- 5. I.L.O. Conventions and Recommendations.—(i) General.—An I.L.O. Convention is an international treaty which has to be approved by two-thirds of the delegates at the Conference before it is adopted. As part of their Constitutional obligations as Member States of the Organization, Governments are required to bring Conventions adopted by Sessions of the Conference to the attention of their competent national authorities (Parliament) to be considered for ratification. After a Government ratifies an I.L.O. Convention, not only does it enter into a formal treaty obligation to ensure compliance with its provisions, but also it must report annually to the International Labour Office (the I.L.O. Secretariat) on the measures it is taking to give effect to its provisions, and must furnish copies of these Reports to the national representative workers' and employers' organizations. Countries which do not ratify Conventions are still obliged to examine them, to report back to the I.L.O. about the state of their law and practice and give reasons why they have not ratified them.

Recommendations do not require ratification, but Governments are obliged to bring them to the attention of the competent national authorities for consideration. These authorities must in turn weigh the possibility of adopting legislation or taking any other action that may be necessary to give effect to the provisions of Recommendations. A Report describing the way in which these obligations have been discharged must be sent to the I.L.O.

The International Labour Conference, during its 44 Sessions between 1919 and 1960, has adopted 115 Conventions and 114 Recommendations setting forth international minimum standards. These constitute what has become known as the International Labour Code. The Code covers a wide range of subjects, including wages, hours of work, annual holidays with pay, age of admission to employment, medical examination for fitness for employment, maternity protection, industrial health, safety and welfare, social insurance and assistance, unemployment insurance, compensation for employment injuries, freedom of association, right to organize and bargain collectively, employment conditions of seamen, etc. The Code has played an important part in the improvement of working and living conditions all over the world since 1919.

As far as Australia is concerned, the provisions of the Constitution are such that only the Commonwealth Government, under the "external affairs" power, may ratify international treaties, including I.L.O. Conventions, on behalf of Australia. The Commonwealth Government thus becomes internationally responsible for ensuring their observance. However, the Constitutional division of powers as between the Commonwealth and the States is such that although the subject matter of some I.L.O. Conventions is solely within the legislative competence of the Commonwealth, the subject matter of the great majority is the joint responsibility of the Commonwealth and the States. In the case of this latter category of Conventions it is necessary, before such Conventions can be ratified by Australia, that the law and practice in each State should already be precisely (and not just generally) in accord with their provisions. In addition, the Commonwealth Government has to ensure that its own law and practice in the Northern Territory and the Australian Capital Territory and, in some instances, in the general Commonwealth legislative field as well, are satisfactory. In other words, in respect of most I.L.O. Conventions, the law and practice in nine separate jurisdictions have to be precisely in accord with their provisions before they can be ratified by Australia. Moreover, it has been the policy of the Commonwealth Government since 1919, irrespective of party, not to proceed with ratification (on behalf of Australia as a whole) of I.L.O. Conventions that concern the States until each of the States has not only introduced satisfactory law and practice, but also formally agreed to ratification by the Commonwealth.

Further, the I.L.O. Constitution provides that I.L.O. Conventions, once ratified by a member country, have to be considered from the point of view of extending the ratification to that country's non-metropolitan territories (where such exist), and a Declaration indicating that country's attitude to such extensions has to be submitted to the I.L.O. In other words, as far as Australia is concerned, once an I.L.O. Convention has been ratified in respect of the mainland, consideration has to be given to its extension to the Territories of Papua and New Guinea, Nauru and Norfolk Island. In passing, it could be added that there are a few I.L.O. Conventions which apply only to non-metropolitan territories.

(ii) Conventions ratified by Australia.—As at 1st January, 1961, Australia had ratified 25 I.L.O. Conventions—18 based exclusively on the law and practice of the Commonwealth Government. A summary of the purpose and main

provisions of each Convention ratified to the end of 1959 was published in Labour Report No. 47, 1959. The following Conventions were ratified during 1960:—

No. 12—Workmen's Compensation (Agriculture), 1921.—This Convention provides that each member of the I.L.O. which ratifies the Convention undertakes to extend to all agricultural wage earners its laws and regulations which provide for the compensation of workers for personal injury by accident arising out of or in the course of their employment.

Ratified by Australia 7th June, 1960.

No. 105—Abolition of Forced Labour, 1957.—Each member which ratifies this Convention undertakes to suppress and not to make use of any form of forced or compulsory labour; (a) as a means of political coercion or education or as a punishment for holding or expressing political views or views ideologically opposed to the established political, social or economic system; (b) as a method of mobilizing and using labour for purposes of economic development; (c) as a means of labour discipline; (d) as a punishment for having participated in strikes; (e) as a means of racial, social, national or religious discrimination.

Ratified by Australia 7th June, 1960.

APPENDIX.

SECTION 1.

SYDNEY: AVERAGE RETAIL PRICES(a) OF FOOD AND GROCERY ITEMS DURING EACH MONTH OF THE YEAR 1960.

Item.	Unit.	January.	February.	March.	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average, 1960.
Groceries etc.— Bread(b) Flour, plain self-raising Tea Sugar Rice Tapioca. seed Jan, plum Golden Svrup Oats, flaked Raisins, seeded Currants Apricots, dried Peaches, canned Pears, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. " lb. " 1½ lb. 2 lb. lb. " 29 oz. 7 lb. lb. " quart	d. 16.50 18.10 22.70 78.40 10.05 11.89 16.17 34.85 20.95 10.77 34.06 28.50 72.70 42.55 41.35 41.35 9.15	d. 16.50 18.10 22.70 78.40 10.05 11.89 16.17 34.85 20.95 11.01 34.06 28.50 72.70 42.55 41.35 35.71 11.80 19.80	d. 16.50 18.15 22.75 78.40 10.05 11.94 16.17 34.85 20.95 11.44 34.06 28.50 72.70 42.55 41.35 36.21 11.50 19.80	d. 16.50 17.90 21.85 78.10 10.05 11.94 16.42 24.55 11.35 34.55 20.85 11.35 34.35 34.35 11.35 33.23 10.40 49.15	d. 16.50 17.90 21.35 78.10 11.00 11.94 16.17 34.55 21.05 11.35 33.88 28.67 70.29 40.95 44.53 10.90 19.60	d. 16.50 18.00 21.35 78.10 11.00 11.94 16.00 34.55 21.80 11.35 33.88 28.83 70.29 40.95 39.25 10.25 19.60 9.28	d. 17.50 18.00 21.35 74.25 11.00 11.94 16.00 34.55 22.20 11.35 33.88 28.83 70.33 39.10 40.15 37.75 10.05	d. 17.50 18.00 21.45 74.30 11.00 11.94 16.00 34.55 22.50 11.38 33.88 28.83 70.33 39.10 40.15 43.05 9.30 19.60	d. 17.50 18.00 21.35 74.30 11.00 11.94 16.00 34.55 22.50 11.38 33.88 28.83 70.33 39.10 40.15 46.20 7.85 19.60 9.28	d. 17.50 18.05 21.20 74.30 11.00 11.94 16.33 34.55 22.50 11.35 33.88 29.00 70.00 39.65 40.35 59.25 7.60 20.36 9.25	d. 17.50 18.10 21.20 78.40 11.00 11.94 16.33 34.55 22.50 11.35 34.64 29.00 70.00 39.65 40.35 40.05 7.10 20.36 9.25	d. 17.50 18.10 21.20 78.40 11.00 11.94 16.33 34.00 22.50 11.35 34.64 29.00 70.00 39.65 40.35 41.25 7.10 20.36 9.25	d. 17.00 18.03 21.70 76.95 10.68 11.93 16.17 34.58 21.77 711.29 34.07 72.8.75 70.94 40.46 41.12 9.65 19.82 9.23
Dairy Produce— Butter, factory Cheese, mild Eggs, new laid Bacon, rashers Milk, condensed " fresh, bottled(b)	lb. doz. lb. 14 oz. tin quart	55.65 44.00 72.00 88.14 25.50 23.00	55.65 44.00 78.00 88.14 25.50 23.00	55.65 44.00 78.00 88.14 25.40 23.00	55.65 43.50 78.00 86.17 24.95 23.00	55.65 43.50 78.00 85.50 24.95 23.0	55.65 43.50 78.00 84.50 24.95 23.00	58.10 43.50 78.00 86.17 24.95 23.00	58.10 44.50 66.00 87.17 24.95 23.00	58.10 44.50 66.00 87.17 24.95 23.00	58.10 44.50 66.00 87.67 24.95 23.00	58.10 44.50 66.00 88.67 24.95 23.00	58.10 44.50 72.00 88.67 25.56 23.00	56.87 44.04 73.00 87.18 25.13 23.00
Meat— Beef, sirloin ,, rib (without	1b.	Marc	h Quarter, 57.38	1960.	June	Quarter, 1 57.59	960.	Septem	nber Quarte 60.96	er, 1960.	Decem	iber Quarter 64.07	, 1960.	60.00
bone) , steak, rump , chuck , sausages , (corned) silver-	" " " "		43.40 78.07 40.03 23.73			44.17 76.10 41.50 24.07			48.13 82.10 45.93 25.77			49.23 85.10 46.73 25.60		46.23 80.34 43.55 24.79
side brisket Mutton, leg , forequarter , loin , chops, loin , loin , loin , chops	77 97 97 98 99 99 99 99		45.40 32.87 23.83 15.90 23.23 23.07 25.13 63.97 65.13 64.13			45.93 32.83 25.27 17.07 24.10 23.97 25.85 62.50 64.57 63.77			47 80 34 87 27 17 18 77 27 00 27 17 28 81 65 07 66 87 65 97			49.40 36.33 27.20 18.33 26.80 26.80 28.04 66.90 67.93 67.03		47.13 34.23 25.87 17.52 25.28 25.25 26.96 64.61 66.13 65.23

MELBOURNE: AVERAGE RETAIL PRICES(a) OF FOOD AND GROCERY ITEMS DURING EACH MONTH OF THE YEAR 1960.

Item.	Unit.	January.	February.	March	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average, 1960.
Groceries, etc.— Bread(b). Flour, plain "self-raising Tea Sugar Rice Tapioca, seed Jam, plum Golden Syrup Oats, flaked Raisins, seeded Currants Apricots, dried Peaches, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. " lb. " 14 lb. 2 lb. lb. " 29 oz. 7 lb. guart	d. 17, 50 13, 00 21, 80 78, 85 10, 00 11, 80 13, 00 29, 88 20, 55 10, 37 33, 11 28, 25 64, 50 34, 10 33, 95 40, 09 12, 52 20, 03 8, 81	d. 18.00 13.00 21.85 78.85 10.00 11.80 13.00 29.56 20.55 10.54 33.11 28.25 64.50 34.10 33.95 34.38 12.43 20.10 8.81	d. 18.00 13.10 21.85 78.85 10.00 11.80 13.00 29.55 10.56 33.11 28.25 64.50 33.93 34.10 33.95 34.10 88.81	d. 18.00 13.10 21.85 78.30 10.00 11.80 13.05 29.56 20.45 10.56 33.11 28.25 64.50 33.75 33.75 32.77 12.00 20.10 8.81	d. 18.00 13.30 21.85 78.30 10.40 11.80 13.05 29.44 20.60 10.75 33.11 28.75 64.50 33.70 33.30 44.59 11.93 20.10 8.81	d. 18.00 13.30 21.85 78.85 11.00 13.05 29.44 21.80 10.74 33.33 28.75 64.50 33.00 33.30 45.59 11.77 20.10 8.81	d. 18.00 13.30 21.85 74.95 11.00 11.80 12.95 29.63 22.30 10.92 33.33 28.75 64.50 33.00 33.30 45.02 11.67 20.10 8.81	d. 18.00 13.30 21.85 74.85 11.00 11.80 12.90 12.90 10.92 33.33 28.75 64.50 32.95 33.35 48.89 11.30 20.10	d. 18.00 13.30 21.85 74.85 11.00 11.80 13.20 29.81 22.40 10.92 33.33 28.75 62.50 32.95 33.35 54.84 10.87 20.10 8.81	d. 18.00 13.30 21.85 74.85 74.85 11.00 11.80 13.20 29.81 22.40 10.92 33.33 28.75 62.25 32.95 33.35 64.82 10.00 8.81	d. 18.00 13.30 21.85 79.20 11.00 13.80 13.20 11.01 33.33 28.75 62.25 32.95 33.35 57.39 9.40 21.00 8.81	d. 18.00 13.30 21.85 79.20 11.00 11.80 13.20 129.81 22.40 11.01 33.33 28.75 62.25 33.00 33.35 50.57 9.47 21.00 8.81	d. 17.96 13.22 21.85 77.49 10.62 11.80 13.07 29.68 21.56 10.77 33.24 28.58 63.77 33.52 46.09 11.36 20.32 8.81
Dairy Produce— Butter, factory Cheese, mild Eggs, new laid Bacon, rashers Milk, condensed " fresh, bottled(b)	lb. doz. lb. 14 oz. tin quart	56.20 42.00 69.50 89.00 23.15 18.50	56.20 42.00 72.80 89.00 23.35 18.50	56.20 42.00 72.80 89.00 23.70 18.50	55.80 42.00 72.80 89.00 23.60 18.50	55.70 42.00 72.80 89.00 23.60 18.50	55.70 42.00 75.50 92.17 23.60 18.50	58.15 42.00 75.50 92.67 23.70 18.50	58.35 42.00 60.00 92.67 23.70 18.50	58.35 42.00 53.00 92.67 23.70 18.50	58.35 42.00 53.00 92.67 23.70 18.50	58.35 42.00 60.00 92.67 23.70 18.50	58.25 42.50 68.00 92.67 24.15 18.50	57.13 42.04 67.14 91.10 23.64 18.50
Meat— Beef, sirloin	1b.	Marc	h Quarter, 51.26	1960.	June	Quarter, 1 54.07	1960.	Septen	nber Quart 59.54	er, 1960.	Decen	nber Quarter 60.50	, 1960.	56.34
,, rib (without bone) ,, steak, rump ,, chuck , sausages	>> >> >>		49.57 79.53 39.83 24.22			52.77 86.53 44.43 26.04			59.93 100.03 51.47 26.93			60.20 99.17 50.53 26.63		55.62 91.32 46.57 25.96
", (corned) silver- side ", brisket Mutton, leg ", forequarter ", loin ", chops, loin ", leg Pork, leg ", loin ", chops	22 23 23 23 23 23 24 25 27 27 27 27 27 27 27 27 27 27 27 27 27		50. 30 36 47 26 00 17. 47 25. 67 26. 90 30. 43 62. 40 63. 10 63. 87			52.20 38.93 28.24 19.00 25.67 28.62 31.43 62.10 62.80 63.40			59.07 45.10 29.71 21.87 28.33 30.75 33.04 64.87 67.37 68.17			59.77 45.93 29.05 21.73 29.20 30.17 32.58 65.43 68.20 68.70		55.34 41.61 28.25 20.02 27.22 29.11 31.87 63.70 65.37 66.04

Section I.—continued.

BRISBANE: AVERAGE RETAIL PRICES(a) OF FOOD AND GROCERY ITEMS DURING EACH MONTH OF THE YEAR 1960.

Item.	Unit.	January.	February.	March.	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average, 1960.
Groceries, etc.— Bread(b) . Flour, plain , self-raising Tea Sugar Tapioca, seed Jam, plum Golden Syrup Oats, flaked Raisins, seeded Currants Apricots, dried Peaches, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. " lb. " 1½ lb. 2 lb. " 29 oz. 7 lb. 1b. " quart	d. 15.50 11.28 19.10 77.05 9.92 12.00 14.44 31.80 18.95 11.65 33.20 26.07 68.40 39.65 39.65 32.00 12.85 19.83 8.72	d. 15.50 11.39 19.15 77.05 9.92 12.00 14.44 31.55 18.95 12.02 33.20 26.07 68.40 39.65 39.65 39.65 34.65 12.10	d. 15.50 11.39 19.15 77.05 9.92 12.00 14.33 31.30 18.95 12.13 33.20 26.42 68.80 39.15 38.95 35.70 12.00 19.83 8.72	d. 15.50 11.39 19.15 77.05 9.92 12.00 14.22 31.30 18.95 12.13 33.20 26.42 68.80 38.80 38.60 35.35 10.70 19.83 8.78	d. 15.50 11.39 19.25 77.05 10.22 12.00 14.22 31.30 18.95 12.18 33.20 27.09 68.80 38.60 41.30 11.60 19.83 8.78	d. 15.50 11.39 19.25 77.05 10.92 12.00 14.22 31.30 20.75 12.23 33.45 27.09 68.80 38.50 38.50 38.50 11.00 19.80 8.78	d. 15,50 11,33 19,25 72,90 10,92 12,00 14,44 31,05 20,90 12,26 33,40 27,09 68,80 38,50 38,50 38,50 39,55 19,80 19,80	d. 15.50 11.33 19.25 72.90 10.92 12.00 14.33 31.05 20.90 12.26 33.40 27.19 68.80 38.50 38.50 46.20 8.15 19.80 8.78	d. 15.50 11.33 19.25 72.85 72.85 10.92 12.00 14.33 31.05 20.90 12.26 33.40 27.05 68.80 38.50 38.50 38.50 53.65 5.95 19.80 8.78	d. 16.00 11.33 19.35 72.55 10.92 12.00 14.11 31.05 20.90 12.19 33.40 27.15 68.80 38.50 38.50 57.40 5.00 20.73 8.75	d. 16.00 11.33 19.35 76.25 10.92 12.00 14.13 31.05 20.90 12.19 33.40 27.41 68.80 37.90 38.20 32.20 32.20 5.15 20.83 8.79	d. 16.50 11.33 19.35 76.20 10.90 12.00 14.13 31.05 20.80 12.19 33.55 27.24 68.80 37.90 38.20 34.65 5.40 20.73 8.79	d. 15.67 11.35 19.24 75.50 10.53 12.00 14.28 31.24 20.07 12.14 33.33 36.86 68.73 38.65 40.10 9.22 20.05 8.76
Dairy Produce— Butter, factory Cheese, mild Eggs, new laid Bacon, rashers Milk, condensed "fresh, bottled(b)	lb. doz. lb. 14 oz. tin quart	55.80 41.36 68.00 89.50 25.20 18.00	55.80 41.36 71.90 89.50 25.55 18.00	55.80 41.36 75.90 89.50 25.55 18.00	55.80 41.36 75.90 89.50 25.55 18.00	55.80 41.36 75.90 89.50 25.55 18.00	55.80 41.36 75.90 87.13 25.55 18.00	57.60 41.50 75.90 91.25 25.55 18.00	57.60 41.79 53.90 91.25 25.55 18.00	57.60 41.79 49.60 91.25 25.55 18.00	57.60 41.93 46.90 91.25 25.55 19.00	57.60 42.36 55.90 91.25 25.55 19.00	57.60 42.36 61.90 93.50 26.05 19.00	56.70 41.66 65.63 90.36 25.56 18.25
Meat— Beef, sirloin ,, rib (without	1b.	Marc	h Quarter, 47.73	1960.	June	Quarter, 1 47.43	960.	Septem	nber Quarte 49.13	er, 1960.	Decem	iber Quarter 53.73	, 1960.	49.51
bone) , , steak, rump , , chuck , , sausages , , (corned) silver-	99 99 99		40.63 57.73 34.03 25.20			40.63 57.63 33.80 25.07			42.20 59.23 35.13 25.17			46.47 63.47 39.53 25.77		42.48 59.52 35.62 25.30
mutton, leg brisket Mutton, leg forequarter loin chops, loin leg Pork, leg brisket ", leg brisket ", loin leg brisket ", loin leg brisket ", loin leg brisket ", chops loin leg brisket ", loin leg brisket ", chops loin leg brisket ", chops loin leg brisket ", chops leg briske	99 99 99 99 99 99 99		45.73 32.80 27.23 13.47 26.40 27.33 27.40 58.70 57.80 57.80			45.40 32.57 26.53 13.23 25.63 26.33 26.67 57.60 56.40 56.47			46.63 34.67 27.63 14.43 26.93 27.53 27.43 59.67 58.50 58.50			51.20 39.10 28.13 14.73 27.40 28.00 27.97 59.47 58.37		47.24 34.79 27.38 13.97 26.59 27.30 27.37 58.86 57.77 57.79

(a) In some cases the averages shown are price relatives.

(b) Delivered.

Item.	Unit.	January.	February.	March.	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average, 1960.
Groceries, etc.— Bread(b) Flour, plain Tea Sugar Rice Tapioca, seed Jam, plum Golden Syrup Oats, flaked Raisins, seeded Currants Apricots, dried Peaches, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. " 1b. " 1½ lb. 2 lb. lb. " 29 oz. 7 lb. quart	d. 16.50 12.00 18.40 78.40 10.00 12.00 10.56 32.79 20.00 9.67 35.00 28.50 69.50 39.15 40.00 36.05 8.70 18.93 8.42	d. 16.50 12.00 18.40 78.40 10.00 12.00 10.56 32.79 20.00 9.67 35.00 28.50 69.50 39.15 40.00 22.75 10.00 18.93 8.42	d. 16.50 12.00 18.40 78.40 10.00 12.50 10.56 32.79 20.00 9.67 35.00 28.50 69.50 39.00 40.00 21.70 10.20 18.40 19.40 10.56 32.79 20.00 32.79 20.00 33.00 28.50 69.50 39.00 40.00 21.70 28.50 39.00 40.00 21.70	d. 16.50 12.00 18.40 78.40 10.00 12.00 10.56 32.79 20.05 9.87 35.00 29.00 69.50 38.00 39.40 21.35 9.83 8.42	d. 16.50 12.00 18.40 78.40 10.80 12.00 10.56 32.79 20.05 9.97 35.00 29.58 69.50 38.00 39.40 31.85 10.20 18.93 8.42	d. 16.50 12.00 18.40 78.40 11.00 12.00 10.56 32.92 22.05 9.97 35.00 29.83 69.50 37.80 39.30 33.25 10.00 18.93 8.42	d. 16.50 12.00 18.40 75.45 11.00 12.00 10.56 33.70 22.05 9.97 35.00 29.86 69.50 38.25 39.30 26.95 8.70 18.83 8.42	d. 16.50 12.00 18.40 75.45 11.00 12.00 10.56 33.80 22.05 9.93 35.00 29.86 69.50 37.25 38.05 35.21 8.57 18.83 8.42	d. 16.50 12.00 18.35 75.45 10.95 12.00 10.56 33.80 22.05 9.93 35.05 29.86 69.50 36.40 37.20 39.55 8.57 18.83 8.42	d. 16.50 12.00 18.35 75.45 75.45 10.95 12.00 10.56 33.80 22.05 9.93 35.05 29.86 69.50 35.55 36.35 46.55 8.11 18.83 8.25	d. 16.50 12.00 18.35 79.70 10.95 12.00 10.56 33.80 22.05 9.93 35.05 69.50 35.40 36.35 53.20 9.29 18.83 8.25	d 16.50 12.00 18.40 79.70 10.95 12.00 10.56 33.80 22.05 9.93 35.05 29.86 69.50 35.40 36.35 28.00 8.50 18.83 8.25	d. 16.50 12.00 18.39 77.63 10.63 12.00 10.56 33.30 21.20 9.87 35.02 29.42 69.50 37.45 38.47 33.03 9.22 18.88 8.38
Dairy Produce— Butter, factory Cheese, mild Eggs, new laid Bacon, rashers Milk, condensed ,, fresh, loose(b) ,, ,, bottled(b)	lb. doz. lb. 14 oz. tin quart	55.85 36.44 65.00 82.29 26.30 18.00 19.50	55.85 36.44 67.00 82.29 26.30 18.00 19.50	55.85 36.44 70.00 82.29 26.30 18.00 19.50	55.85 36.44 67.00 81.57 26.30 18.00 19.50	55.85 36.44 70.00 81.57 26.30 18.00 19.50	55.85 36.44 72.00 81.86 26.30 18.00 19.50	57.65 37.14 69.00 81.86 26.30 18.00 19.50	57.65 37.43 58.38 82.00 26.30 18.00 19.50	57.65 37.43 53.13 82.00 26.35 18.00 19.50	57.65 37.36 53.00 82.00 26.35 18.00 19.50	57.65 37.36 53.00 81.43 26.35 18.00 19.50	57.65 37.36 60.07 80.50 27.10 18.50 20.00	56.75 36.89 63.13 81.80 26.38 18.04
Meat—		Marc	ch Quarter,	1960.	June	Quarter, 1	1960.	Septen	nber Quart	er, 1960.	Decei	mber Quarte	r, 1960.	
Beef, sirloin (without bone)(c)	1b.		48.77			53.33			56.87			56.97		53.99
bone) ,, steak, rump ,, chuck ,, sausages	99 99 99		47.93 73.60 45.23 22.55			52.63 81.00 50.57 24.00			56.07 83.70 53.90 24.93			56.40 81.87 52.93 24.96		53.26 80.04 50.66 24.11
", (corned) silver- side brisket Mutton, leg " forequarter loin " chops, loin " leg Pork, leg " loin	99 99 99 99 99 99 99		51.60 38.03 27.53 13.73 26.53 26.87 27.60 64.87 64.83 64.77			55.33 42.40 31.23 17.70 31.07 31.33 31.73 65.27 65.33 65.33			57.43 44.10 32.30 19.90 32.90 33.50 34.15 66.67 66.90 66.97			57.37 43.40 32.11 18.96 32.78 33.30 33.58 66.83 67.10 67.10		55.43 41.98 30.79 17.57 30.82 31.25 31.77 65.91 66.04

⁽a) In some cases the averages shown are price relatives.

⁽b) Delivered.

⁽c) Prices shown for previous years were for sirloin with bone.

Section I,—continued,
PERTH: AVERAGE RETAIL PRICES(a) OF FOOD AND GROCERY ITEMS DURING EACH MONTH OF THE YEAR 1960.

Item.	Unit.	January.	February.	March.	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average 1960.
Groceries, etc.— Bread(b) Flour, plain , self-raising Tan Sugar Tanioca seed Jam, plum Golden Syrup Oats, flaked Currants Apricots, dried Pears, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. "" lb. "" 1½ lb. 2 lb. lb. "" 29 oz. 7 lb. lb. "quart	d. 16.50 13.50 20.75 76.70 10.00 11.70 15.61 34.70 20.75 11.34 34.56 27.56 27.56 38.85 38.95 40.00 10.11 19.67 13.37	d. 17 00 13 71 21 75 76 90 10 00 11 95 15 61 34 70 20 75 11 34 56 27 56 27 56 70 33 38 85 38 85 38 95 40 00 10 06 19 67 13 40	d. 17.00 13.71 22.00 76.90 10.00 76.90 11.95 15.61 34.70 20.75 11.34 35.06 27.56 70.33 38.85 38.35 38.35 40.13 10.50 19.60	d. 17 00 13 71 22 00 76 70 10 00 11 95 17 26 34 00 20 75 11 70 35 06 27 56 70 33 38 85 38 85 38 65 40 13 10 63 19 47 13 40	d. 17 00 13 71 22 00 76 70 10 20 11 95 16 72 33.80 20 75 11 73 34 77 27 78 70 33 38 60 38 65 40 13 10 63 19 47 11.06	d. 17 00 13 79 22 00 76 80 11 00 11.95 15.58 33.80 21 70 11 98 35.08 27 78 70 33 38 75 38.65 40 13 10 88 19 47 11.06	d. 17 00 13 79 22 00 72 40 11 00 11.69 14.89 33 65 21 70 11.93 35.58 27 78 74.00 38.45 40.00 10.56 19.08	d. 17.50 13.79 21.90 72.40 11.00 11.75 14.84 33.90 21.70 12.04 35.66 27.78 74.00 38.45 38.40 40.38 10.56	d. 17 50 13 79 21 70 72 40 11 00 11 75 14.93 33.90 21 70 12 04 35.66 27 78 74 00 38 45 38 40 40 38 10 19 33 12.72	d. 17 50 13 79 21 70 72 70 11 00 11 75 14 68 33 75 21 60 12 04 35 66 27 78 74 50 37 30 38 40 40 38 10 31 19 33 12 53	d. 17 50 13 79 21 70 73 60 11 00 11 75 14.98 33 75 21.60 12 04 35.66 27.78 80 38 40 40 38 9 .64 19 40 12.53	d. 18 00 13 93 21.70 75 90 11 00 12 15 15 94 34 05 21.70 12 09 35 70 27 78 74.50 37.60 38 75 40 38 8 13 19 47 13.52	d. 17 21 13 75 21 77 75 01 10.60 11 86 15.55 34 06 21.29 11 80 35 25 27 71 72 29 38 40 38.58 40 20 10 18
Dairy Produce— Butter, factory Cheese, mild Eggs, grade 1a Bacon, rashers Milk, condensed "fresh, bottled(b)	lb. doz. lb. 14 oz. tin quart	54.60 48 64 66 89 80 43 23 20 19.00	54 60 49 17 66 89 80 43 23 25 19.00	54 60 48 83 69 89 80 43 22 80 19 00	54 60 48.83 71 90 80 43 23 25 19.00	54 60 49 21 71 90 80 29 23 25 19 00	54 60 49 21 71 90 80 29 23 25 21.00	57 10 49 64 68 90 80 29 23 31 21.00	57 10 49 93 65 90 80 29 23 35 21.00	57 10 49 93 63 80 80 29 23 40 21 00	57 10 49 93 63 80 80 29 23 35 21 00	57 10 49 93 63 90 80 29 23 35 21 00	57.10 49.88 66.90 80.29 23.70 21.00	55 85 49 43 67 71 80 34 23 29 20 17
Meat— Beef, sirloin	lb.	Marc	h Quarter, 47.41	1960.	June	Quarter, 1 50.74	960.	Septem	ber Quarte 49.97	er, 1960.	Decen	nber Quarter 49.33	, 1960.	49.36
,, rib (without bone)	>> >> >> >>		47.90 67.43 41.90 22.93			51.60 72.83 45.70 22.98			51.03 73.43 46.30 22.09			50.20 73.27 46.33 22.21		50.18 71.74 45.06 22.55
Mutton, leg brisket Mutton, leg loin loin chops loin pork, leg loin chops loin pork, leg loin chops	97 99 97 99 99 99 99 99		45.33 33.40 28.13 16.47 25.47 25.53 25.60 67.50 67.50			48.27 35.97 29.47 17.60 26.90 27.10 27.57 64.52 64.82			48.57 35.97 29.17 18.40 27.83 28.03 28.30 63.74 64.93 64.93			48.83 35.87 28.10 17.43 26.57 26.63 26.97 62.70 63.30 63.30		47.75 35.30 28.72 17.48 26.69 26.82 27.11 64.56 65.14 65.14

Item.	Unit.	January.	February.	March.	April.	May.	June.	July.	August.	September.	October.	November.	December.	Average, 1960.
Groceries, etc.— Bread(b). Flour, plain "," self-raising Tea Sugar Rice Tapioca, seed Jam, plum Golden Syrup Oats, flaked Raisins, seeded Currants Apricots, dried Peaches, canned Pears, canned Potatoes Onions, brown Soap Kerosene	2 lb. " lb. " 11 lb. 2 lb. lb. " 29 oz. 7 lb. guart	d. 17.00 13.83 23.69 83.30 10.50 12.00 14.83 34.45 22.80 12.72 36.50 28.50 68.50 42.10 41.90 53.92 20.16 13.42	d. 17.00 14.06 23.69 83.30 10.50 12.00 14.83 34.45 22.80 12.89 36.50 28.50 68.50 41.70 41.60 45.27 14.05 20.20 13.42	d. 17.00 14.06 23.69 83.30 10.50 12.43 14.86 34.45 22.80 12.94 36.50 28.77 66.80 41.40 42.20 40.64 13.53 20.16 13.00	d. 17.00 14.06 23.69 83.30 10.50 12.43 14.86 34.45 22.80 13.39 28.88 66.80 41.00 42.20 41.00 42.20 13.30	d. 17.00 14.06 23.69 83.30 11.50 12.43 15.00 34.45 22.80 13.51 38.00 28.88 66.80 40.10 40.90 39.67 13.35 20.16	d. 17.00 14.06 23.81 83.30 11.50 12.43 15.00 34.45 22.95 13.82 38.40 28.88 69.80 40.00 40.60 39.08 13.00 20.16 13.00	d. 17.00 14.06 24.00 80.10 11.50 12.43 15.00 34.45 24.25 13.84 69.80 40.00 40.70 20.16 13.00	d. 17.00 14.06 23.88 80.10 11.50 12.43 15.00 34.45 24.80 13.95 24.80 40.00 40.70 38.91 12.20 20.16	d. 17.00 14.17 23.88 80.10 11.50 12.43 15.08 34.45 24.90 13.95 38.50 28.88 39.70 40.50 38.02 10.65 20.16 12.56	d. 17.00 14.17 23.88 79.65 11.50 12.43 15.08 34.45 24.90 28.88 39.40 40.30 41.01 10.30 20.53 12.56	d. 17.00 14.17 23.50 83.78 11.50 12.43 15.17 34.25 24.80 38.20 28.88 70.40 39.00 40.00 42.40 10.40 10.40 12.56	d. 17.50 14.71 23.50 83.20 11.50 12.43 15.17 34.25 24.80 37.90 28.88 37.90 40.00 40.43 10.05 20.73 12.56	d. 17.04 14.12 23.74 82.23 11.17 12.36 14.99 14.99 14.99 14.99 14.99 14.99 14.99 14.94 12.29 28.81 12.92
Dairy Produce— Butter, factory Cheese, mild Fags, new laid Bacon, rashers Milk, condensed , fresh, loose(b) , bottled(b)	lb. doz. lb. 14 oz. tin quart	55.30 42.02 68.10 80.22 25.55 19.00 20.00	55.30 42.32 68.70 80.22 25.70 19.00 20.00	55.20 42.10 57.00 80.22 25.55 19.00 20.00	55.20 43.35 57.00 80.22 25.55 20.00 21.00	55.20 43.49 77.80 80.22 25.65 20.00 21.00	55.20 44 43 77.90 80 22 25 65 20 00 21.00	57.20 43.75 77.80 80.22 25.65 20.00 21.00	57.20 44.19 63.20 81.25 25.65 20.00 21.00	57.20 44.19 63.20 84.13 25.65 20 00 21.00	57.20 44.19 62.30 84.88 25.35 20.00 21.00	57.20 44.19 72.00 85.63 25.20 20.00 21.00	57.20 44.19 72.00 85.63 25.80 20.00 21.00	56.22 43.53 68.08 81.92 25.58 19.75 20.75
Meat— Beef, sirloin	lb.	Mar	ch Quarter,	1960.	June	Quarter, 48.43	1960.	Septer	nber Quart 57.40	er, 1960.	Decer	nber Quarter 62.50	, 1960.	53.14
,, rib (without bone), steak, rump, chuck	99 99 99		42.40 65.37 35.00 23.90			46.30 70.50 39.33 25.37			54.73 86.60 49.63 29.23			57.23 93.90 54.93 30.87		50.17 79.09 44.72 27.34
", sausages ", (corned) silver- side ", brisket Mutton, leg ", forequarter ", loin ", chops, loin ", loin ", loin ", chops	99 99 99 99 99 99 99 99 99		45 . 13 31 . 63 23 . 60 11 . 40 16 . 87 18 . 87 19 . 70 59 . 60 59 . 30			47.03 34.77 28.40 14.33 19.93 19.93 22.27 61.37 62.07 62.80			56.63 43.03 34.07 20.33 26.27 26.73 29.33 67.80 68.10 68.50			63.37 50.07 33.57 19.19 26.38 27.62 30.81 69.90 70.57 70.93		53.04 39.88 29.91 16.31 22.36 22.79 25.32 64.69 65.09 65.38

SECTION II.

AVERAGE RETAIL PRICES OF FOOD IN PRINCIPAL CITIES: AUSTRALIA AND OTHER COUNTRIES, 1960.

(Particulars extracted from Official Publications and Reports. Prices are quoted in the currency of the country concerned.)

					Austr	ALIA.(a)					New 2	ZEALAND.	
Item.	Unit.		Syd	ney.			Melb	ourne.			Four Ch	ief Centres.	
		Feb.	May.	Aug.	Nov.	Feb.	May.	Aug.	Nov.	March.(c)	May.	Aug.	Nov.
Bread Flour, plain Flour, plain Flour, plain Flour, plain Flour Fl	2 lb. 1b. 1½ lb. 1b. 1, 1½ lb. 1b. 30-02. tin 7 lb. 1b. 40 dozen 1b. 7, 1b. 1b. 7, 1b. 1b. 1b. 1b. 1b. 1b. 1b. 1b.	d. 16.50 18.10 78.40 34.85 10.05 11.89 11.01 34.06 42.55 35.71 11.80 23.00 78.00 88.14 (b) 57.38 43.40 78.07 23.73 23.83 15.90 23.07 63.97 64.13	d. 16.50 17.90 78.10 34.55 11.00 11.94 11.35 33.88 40.20 44.53 10.90 23.00 55.65 43.50 78.00 85.50 (b) 57.59 44.17 76.10 24.07 25.27 17.07 23.97 62.50 63.77	d. 17.50 18.00 74.30 34.55 11.00 11.94 11.38 33.88 39.10 43.05 9.30 23.00 58.10 44.50 66.00 87.17 (b) 60.96 48.13 82.10 25.77 27.17 27.17 65.97	d. 17.50 18.10 78.40 34.55 11.00 11.94 11.35 34.64 39.65 40.05 7.10 23.00 66.00 88.67 (b) 64.07 49.23 85.10 25.60 27.20 18.33 26.80 66.90 67.03	d. 18.00 13.00 78.85 29.56 10.00 11.80 10.54 33.11 34.10 34.38 12.43 18.50 42.00 72.80 89.00 (b) 51.26 49.57 79.53 24.22 26.00 17.47 26.90 62.40 63.87	d. 18.00 13.30 78.30 29.44 10.40 11.80 10.75 33.11 33.70 44.59 11.93 18.50 72.80 89.00 (b) 54.07 52.77 86.53 26.04 28.24 19.00 28.62 62.10 63.40	d. 18.00 13.30 74.85 29.81 11.00 11.80 10.92 33.33 32.95 48.89 11.30 18.50 58.35 42.00 60.00 92.67 (b) 59.54 59.93 100.03 26.93 29.71 21.87 30.75 64.87 68.17	d. 18.00 13.30 79.20 29.81 11.00 13.33 32.95 57.39 9.40 18.50 60.00 60.00 60.20 60.20 99.17 26.63 29.05 21.73 30.17 65.43 68.70	d. 8.57 6.17 80.00 (d) 56.14 7.87 10.28 12.00 50.11 27.37 6.66 9.28 24.00 24.24 61.13 55.11 39.93 32.74 50.90 21.94 27.00 13.09 24.07 36.98 39.79	d. 8.57 6.17 80.00 (d) 56.14 7.87 10.22 12.00 50.11 28.84 6.21 9.28 24.00 24.22 67.13 55.06 40.29 33.23 51.35 22.02 27.92 13.86 24.79 36.98 40.08	d. 8.57 6.17 78.00 (d) 56.22 7.87 10.02 12.00 49.73 41.72 7.44 9.28 24.00 24.24 58.13 54.81 40.88 34.05 52.06 22.02 29.09 15.06 26.43 39.96 42.48	d. 8.5; 6.17 79.92 (d) 56.22 10.00 12.00 49.37 58.59 8.22 9.28 24.00 24.98 52.13 56.49 43.13 36.75 54.61 21.97 31.36 28.95 40.24

⁽a) In some cases the averages shown are price relatives, not available. (d) Raspberry jam.

⁽b) Meat prices are averages of the three individual monthly prices in each quarter.

⁽c) February prices

SECTION II.—continued.

AVERAGE RETAIL PRICES OF FOOD IN PRINCIPAL CITIES: AUSTRALIA AND OTHER COUNTRIES, 1960—continued. (Particulars extracted from Official Publications and Reports. Prices are quoted in the currency of the country concerned.)

					CAN	ADA.						Uniti	ed State	S OF AME	ERICA.		
Item.	Unit.		Otta	ıwa.			Mon	treal			New	York.			Los A	ngeles.	
		Feb.	May.	Aug.	Nov.	Feb.	May.	Aug.	Nov.	Feb.	May.	Aug.	Nov.	Feb.	May.	Aug.	Nov.
Bread Flour, plain Tea Jam (a) Sugar Rice Oatmeal Raisins Peaches, canned Potatoes Onions Milk Butter Cheese Eggs Bacon Beef, sirloin " rib " steak, rump (b) Pork, chops	2 lb. 1b. 1½ lb. 1b. 7 lb. quart lb. dozen lb. """ """ """ """ """	cents. 27.6 17.4 113.6 13.6.9 8.2 29.8 45.6 40.7 10.1 24.4 70.4 470.2 41.9 85.0 92.8 91.5 65.2	cents. 29.0 17.6 113.2 37.1 8.4 30.6 47.2 51.1 10.8 24.4 70.2 70.6 50.8 72.2 96.1 90.7 69.3	29.0 18.0 113.2 36.3 8.8 30.8 46.8 41.0 12.6 24.4 70.2 71.0 58.1 81.4 106.2 94.9 82.0	cents. 29.0 18.0 113.6 37.2 9.0 30.6 47.4 33.9 10.0 24.4 70.3 70.4 71.2 87.4 101.6 93.2 79.6	cents. 28.8 17.8 118.4 37.5 8.3 30.3 45.6 36.8 11.6 23.0 69.4 71.8 42.8 85.0 111.8 97.4	cents. 29.0 18.0 118.6 37.8 8.4 30.7 45.6 47.4 11.5 23.0 69.2 72.2 51.7 73.0 108.6 96.3 69.7	cents. 29.0 18.0 119.2 36.8 8.9 30.1 45.2 36.5 13.3 23.0 69.0 72.2 59.5 81.0 115.9 98.7	29.0 18.2 120.0 37.5 9.0 29.5 46.0 30.7 10.8 23.0 69.2 72.0 88.6 113.9 97.2 	cents. 43.6 21.2 10.9 18.8 18.3 48.9 6.9 32.3 73.4 66.6 52.2 62.1 117.3 83.1	cents. 43.8 21.0 10.8 18.9 18.5 53.1 3.5 30.3 73.6 6.6 58.3 77.6 119.4 87.1	cents. 47.4 21.0 11.3 18.6 18.4 46.8 6.31.7 72.7 65.4 63.1 73.1 76.3 116.4 93.3	cents. 47.6 21.2 11.4 18.6 18.5 45.4 8.0 32.7 74.9 69.2 77.3 70.7 74.2 116.3 94.6	cents. 46.0 25.5 11.7 22.1 20.4 72.5 .3 78.6 70.4 52.1 60.8 95.5 101.7 92.3	cents. 46.0 26.3 12.1 22.20.7 67.4 7.4 79.0 69.4 75.2 68.6 96.5 99.4 96.2	cents. 46.0 26.4 12.1 21.9 75.7 7.7 24.4 78.7 77.2.2 53.3 71.4 97.3 102.3 99.6	cents. 48.8 26.5 12.3 21.9 21.9 81.3 7.7 24.9 80.7 75.2 63.8 70.0 90.9

(a) Strawberry jam.

(b) Round steak.

SECTION II.—continued.

AVERAGE RETAIL PRICES OF FOOD IN PRINCIPAL CITIES: AUSTRALIA AND OTHER COUNTRIES, 1960—continued. (Particulars extracted from Official Publications and Reports. Prices are quoted in the currency of the country concerned.)

				UNITED KINGDOM.				Union of Sc	OUTH AFRICA.			
	Item.		Unit.	(7 large towns)		Cape	town.			Witwat	ersrand.	
				Oct.	Feb.	May.	Aug.	Nov.	Feb.	May.	Aug.	Nov.
				d.	d.	d.	d.	d.	d.	d.	d.	d.
Bread Flour, plain fea lan (a) Sugar Rice Datmeal Raisins Peaches, canned Potatoes Onions Milk Butter Cheese Eggs Bacon Beef, sirloin ", "steak, rump Mutton, leg			2 lb. 1b. 1 lb. 1b. 30-02. tin 7 lb. 1b. quart lb. , dozen 1b. , , , , , , , , , , , , ,	13.1 14.3 78.7 8.1 11.1 19.1 5.7 16.0 38.9 33.8 58.7 (b) 65.0 (b) 42.3 (b) 51.0	11.5 9.8 100.3 19.4 5.0 11.3 13.0 20.4 32.3 32.2 6.4 13.8 42.0 35.4 36.8 50.7 33.5 40.3 36.4 38.7 40.4	11.5 9 8 95.6 19.7 5.0 11.4 13.0 20.6 31.7 32.2 7.3 13.8 42.0 35.4 43.3 50.7 32.5 39.6 35.5 38.1 39.9	11.5 9.8 93.8 19.7 5.0 11.6 13.0 19.7 31.2 39.9 9.0 13.8 43.0 35.4 39.4 39.4 35.5 32.2 38.8 35.2 38.2	12.5 10.2 94.3 19.7 5.0 9.7 13.0 19.7 30.9 37.1 5.7 13.6 42.4 35.2 35.1 50.5 32.6 38.8 35.3 38.2	11.5 9.8 99.7 21.3 5.8 13.0 12.3 21.4 34.6 27.3 8.0 14.2 42.0 35.4 38.3 47.9 32.7 40.1 36.4 35.7 38.7	11.5 9.8 94.5 21.6 5.8 13.1 12.3 21.4 27.3 9.6 14.2 42.0 35.4 44.0 44.0 35.4 36.2 36.4 38.9	11.5 9.8 89.9 21.6 5.8 13.0 12.0 21.6 33.8 34.3 11.3 14.2 42.8 35.4 48.3 32.4 40.1 36.9 36.2 38.7	12.5 10.1 88.88 21.6 5.8 10.8 12.0 22.1 33.9 33.6 5.5 14.2 42.1 35.0 35.2 42.1 43.7 43.7 43.7 43.7 43.7 43.7 43.7 43.7

(a) Apricot jam.

(b) Home killed.

SECTION III.

The following is a reproduction of the bulletin of 10th May, 1961, containing the first issue of transitional "C" Series Retail Price Index Numbers. (See Chapter I., §4, para. 1 (iii) of this Labour Report.)

TRANSITIONAL "C" SERIES RETAIL PRICE INDEX NUMBERS.

Before general publication of the "C" Series Retail Price Index was discontinued on 20th April, 1961, action was taken to ascertain the extent of demand for it.

- 2. In general, it had come to be realized over the previous six months that most needs for a reliable measure of current trends in retail prices are best met by the Consumer Price Index, first published on 12th August, 1960. Therefore the residual demand for index numbers on the "C" Series level is for special uses of a transitional nature.
- 3. The Consumer Series Index has the same original purpose as did the "C" Series Index, viz., to measure retail price changes in the general field of wage-earner household expenditures. But it provides a better measure for current purposes, because the Consumer Index is modern; that is, not only are its item-weights and group-weights closely related to current patterns of household expenditure, but also its list of items is consistent with current usage in wage-earner households.
- 4. But although the residual demands for transitional indexes on the "C" Series level are relatively small, some of them are very significant:—
 - (a) Some current statutes, awards, and industrial agreements as to wages as well as some contracts as to rentals under leases, options of purchase, options of renewals of leases, and in a few cases prices of goods and services, require for their continued operation "C" Series retail price indexes issued by the Commonwealth Statistician and (ipso facto) certified by him as valid. The most appropriate means by which the terms of these arrangements can be fulfilled, without dislocation, is to continue the last published "C" Series Index numbers of December quarter, 1960 for future quarters in ratio to retail price variations shown by relevant Consumer Series. "C" Series Index numbers compiled on this basis for March quarter, 1961 are shown on the annexure in comparison with the last "C" Series Index published on the old formula. Where "C" Series Indexes are required for "five towns" and other combinations subsequent to December quarter, 1960 price movements in capital cities are imputed to country towns.
 - (b) Hypothetical indexes on the old "C" Series formula for March quarter, 1961 are supplied when required for consideration by tribunals and parties to industrial proceedings. But these, being unreliable, cannot be issued as "C" Series Retail Price Indexes certified by the Commonwealth Statistician and are therefore not made available for publication.
- 5. Provision of a long-term retail price index linking the "C" Series to the Consumer Series is under consideration. This is akin to the linking provided between the "A" Series and the "C" Series Indexes.

"C" SERIES RETAIL PRICE INDEX.

(Base: Weighted Average of Six Capital Cities 1923–27 = 1,000.)

				December Quarter, 1960.(a)	March Quarter, 1961.(b)
Capital Cities—					
Sydney				2,885	2,906
Melbourne				3,075	3,090
Brisbane				2,726	2,761
Adelaide				2,873	2,896
Perth				2,964	2,991
Hobart				3,104	3,133
Weighted Avera	ige Six Ca	apital Cit	ies	2,939	2,960
Weighted Avera	iges—				
Five Towns (2,878	2,899(c)
Five Towns (3,062	3,077
Five Towns (2,727	2,762
				2,857	2,880
Five Towns (2.071	2.000
Five Towns (Five T				2,961	2,988

⁽a) As issued for the information of Industrial Tribunals on 20th January, 1961. (b) Compiled in accordance with the movement shown by the Consumer Price Index from December quarter, 1960 to March quarter, 1961 for the respective capital cities. (c) Including individual index number for Broken Hill.

SECTION IV.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES: ADULT MALES.

NOTE.—The wage rates shown in the tables in this section are weighted average minimum weekly rates payable for a full week's work (excluding overtime), as prescribed in awards, determinations and agreements.

For an explanation of the methods by which the data for the indexes of minimum weekly wage rates were obtained and of the system of weighting, see page 57.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADULT MALES, ALL GROUPS.(b)

Date.		Ne Sou Wal	th	Victo	ria.	Que		Sou Austi		West		Ta man		Aust	ralia
		S.	d.	s.	d.	s.	d.	S.	d.	s.	d.	s.	d.	s.	. d.
1939—															
31st March		98	9	95	8	96	6	93	2	99	3	91	0		10
30th June		99	10	97	3	96	10	94	4	100	3	91	9	98	0
30th September		99	3	97	4	99	3	94	5	100	3	91	10	98	1
31st December		100	1	97	1	99	5	94	1	100	6	92	2	98	4
1940—															
31st March		100	3	97	9	99	6	94	2	100	7	93	2	98	8
30th June		101	0	98	7	99	7	94	8	100	7	93	4	99	4
30th September		103	5	100	8	99	10	96	2	103	7	95	0	101	3
31st December		103	9	100	11	100	1	98	6	103	11	96	1	101	9
1941—															
31st March		106	8	103	2	104	9	99	11	105	7	98	1	104	6
30th June		108	6	105	11	105	2	102	10	107	1	100	0	106	5
30th September		110	0	107	2	105	9	103	6	109	9	102	4	107	9
31st December		110	6	108	9	106	3	105	9	110	1	103	6	108	
1942—		110	0	100		100	5	103		110		105		100	
31st March		112	11	110	4	106	7	107	3	110	3	105	4	110	4
30th June		115	4	113	3	109	4	109	1	110	6	107	6	112	
30th September		117	3	115	3	110	4	110	10	114	6	109	11	114	9
31st December		119	7	118	4	112	6	115	0	117	2	111	8	117	5
1943—		119	/	110	7	112	U	113	0	117	4	111	0	111/	5
31st March		120	7	119	7	112	7	115	2	118	1	113	4	118	4
30th June		121	0	120	5	113	7	115	3	118	5	114	0	118	
	• •	121	_	120	6	115	7	116	1	120	_	115	8	120	
30th September					-				- 1			115	9	120	
31st December		122	1	120	9	115	10	116	1	120	10	113	9	120	U
		121	1.1	110	1.1	115	1.0	115	7	110	7	115	0	119	7
31st March		121	11		11	115	10	115		119		115	0		8
30th June	• •	122	0		10	116	1	115	8	119	8	115	1	119	-
30th September		121	11	120	7	116	2	115	7	119	11	114	5	119	
31st December		122	2	120	10	117	1	115	9	120	2	115	4	120	2
1945—		400		400	4.0					400			_	100	
31st March		122	1	120		117	1	115	9	120	1	115	5	120	2
30th June		121	4	120	8	117	1	115	9	120	2	114	8	119	9
30th September		121	8	120		117	9		10	120	4	114	9	120	1
31st December		122	6	121	1	118	1	116	0	120	4	115	7	120	7
1946—															
31st March		122	9	121	3	118	9	117	0	120	5	116	4	120	
30th June		123	1	121	6	118	10	117	2	121	4	116	9	121	2
30th September		124	3	122	6	119	9	119	3	122	5	117	7	122	4
31st December		131	9	129	9	126	10	124	1	123	2	124	6	129	0
1947—															
31st March		133	0	131	10	128	9	125	6	127	9	126	6	130	
30th June		136	5	133	2	130	5	129	0	127	11	128	4	133	2
30th September		140	3	137	2	132	3	133	3	131	8	132	0	136	10
31st December		144	9	140	6	134	6	137	10	136	7	135	5	140	8
1948—															
31st March		148	1	146	7	137	2	141	1	139	1	140	8	144	8
30th June		152	1	149	11	145	0	144	6	143	6	144	7	149	0
30th September		156	6	152	3	150	2	150	2	147	6	147	10	153	0
		160	3	155		153	2	152	2	152	4	151		156	6

Note.—For footnotes see next page.

SECTION IV.—continued.

Weighted Average Minimum Weekly Wage Rates(a): Adult Males, All Groups(b)— continued.

Date.		New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Australia.
		s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
1949—		4 5 8 6						
31st March		162 9	158 10	156 10	154 9	155 6	154 10	159 4
30th June .	- 1	165 5	162 0	157 7	159 6	158 1	158 3	162 1
30th September .		168 6	165 5	159 9	162 3	164 5	161 10	165 4
31st December .		1.7.1 5	168 5	165 2	164 5	168 4	1.64. 4	168 8
1950— 31st March .		174 4	172 3	167 0	167 9	171 2	167 4	171 0
20-1 T		177 7	175 9	167 2 169 10		171 2 173 9	167 4 168 3	171 9
30th June . 30th September .		181 10	179 0	173 7	170 2 173 5	173 9 177 5	168 3 172 5	174 9 178 7
31st December .		206 2	201 9	195 2	197 11	200 7	198 0	202 0
1951—		200. 2	201 9	193 2	197 11	200 /	170 0	202 0
31st March .		215 1	210 1	200 9	205 10	207 4	203 7	210 0
30th June .		223 0	217 9	209 3	211 5	218 7	212 2	218 0
30th September .	1	236 6	229 9	219 4	224 6	231 1	225 8	230 6
31st December .		250 2	240 6	229 11	236 0	241 6	238 3	242 7
1952—								
31st March .		259 11	250 11	244 0	246 5	250 11	248 5	253 0
30th June .		267 1	254 7	250 5	252 7	260 5	255 4	259 2
30th September .		278 9	266 8	256 7	265 8	269 4	265 1	270 1
31st December .		280 2	270 8	258 6	270 10	275 6	272 3	273 2
1953—								
31st March .		281 7	271. 7	258 5	267 4	276 3	273 10	273 9
30th June .		284 10	274 7	260 1	270 6	279 6	280 2	276 9
30th September . 31st December .		287 3	277 7	261 10	273 6	283 8	283 3	279 6
31st December . 1954—	•	287 4	278 7	264 8	273 6	283 8	283 4	280 2
31st March		287 3	279 1	266 7	273 7	283 9	283 7	280 7
30th June		287 8	278 8	269 7	273 7	283 9	283 9	281 0
30th September .		287 11	278 3	272 2	273 7	283 9	283 9	281 4
31st December .		293 3	284 10	275 7	281 7	287 2	287 8	286 10
1955—								,
31st March .		296 11	287 1	276 9	283 2	289 10	290 6	289 6
30th June .		298 2	290 7	278 1	284 4	292 5	292 0	291 6
30th September .		298 9	292 5	280 3	284 9	299 1	292 11	293 1
31st December .		305 3	295 7	283 6	285 0	300 1	293 7	297 0
1956—			1			1		
31st March		307 1	298 1	286 11	285 9	301 4	299 7	299 3
30th June .		311 10	305 9	292 2	295 10	305 3	311 11	305 7
30th September . 31st December .		316 3 322 9	309 6 309 7	298 11 302 9	296 4 296 4	309 6	314 0	309 8
31st December . 1957—		322 9	309 7	302 9	296 4	312 10	313 11	313 0
31st March .		320 9	310 4	302 10	296 5	314 4	314 1	312 7
30th June .		324 0	315 9	302 10	306 5	317 9	319 0	316 8
30th September .		324 6	315 11	304 7	306 5	321 6	319 1	317 5
31st December .		324 6	316 0	304 4	306 11	321 7	318 6	317 5
1958—								
31st March .		324 0	316 5	306 5	306 11	318 4	319 0	317 5
		329 7	319 1	310 9	312 0	319 6	322 11	321 7
		329 7	319 7	315 10	312 4	322 8	322 11	322 8
31st December .		329 3	319 8	317 10	312 5	324 0	323 7	322 11
1959—					210			
20.1 T	٠	330 7	320 2	321 1	312 9	324 0	324 7	324 2
	٠	338 3	330 8	326 10	328 0	327 2	333 3	332 9
	٠	338 11	334 2	327 6	328 1	330 3 340 9	336 10	334 5
31st December . 1960—	٠	350 3	344 2	334 4	339 11	340 9	347 0	344 8
		354 9	349 2	338 11	341 4	345 3	347 11	348 11
00.1 7		356 6	349 5	344 8	341 9	350 4	347 11	350 11
001 0 1		358 7	349 8	347 4		355 10	351 2	352 8
		362 8	349 10	350 8	342 1	358 1	351 11	354 11
-	_		, , , , , ,	1	1			

⁽a) The amounts shown should not be regarded as actual current averages, but as an index expressed money terms, indicative of trends.

(b) Excludes rural.

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SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATE INDEX NUMBERS: ADULT MALES, ALL GROUPS.(a)

(Base: Weighted Average Weekly Wage Rate for Australia, 1954 = 100.0)

Date.		New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Australia.
1939—								
31st March .		35.0	33.9	34.2	33.0	35.1	32.2	34.3
30th June .		35.3	34.4	34.3	33.4	35.5	32.5	34.7
30th September .	.	35.1	34.5	35.1	33.4	35.5	32.5	34.7
31st December .		35.4	34.4	35.2	33.3	35.6	32.6	34.8
1940—								
31st March .		35.5	34.6	35.2	33.3	35.6	33.0	34.9
30th June .		35.8	34.9	35.3	33.5	35.6	33.0	35.2
30th September .	.	36.6	35.6	35.3	34.1	36.7	33.6	35.9
31st December .		36.7	35.7	35.4	34.9	36.8	34.0	36.0
1941—								
31st March .		37.8	36.5	37.1	35.4	37.4	34.7	37.0
30th June .	.	38.4	37.5	37.2	36.4	37.9	35.4	37.7
30th September .	.	38.9	37.9	37.4	36.6	38.9	36.2	38.2
04 . 72 1		39.1	38.5	37.6	37.4	39.0	36.6	38.5
1942—								
31st March .	.	40.0	39.1	37.7	38.0	39.0	37.3	39.1
30th June	.	40.8	40.1	38.7	38.6	39.1	38.1	40.0
30th September .	.	41.5	40.8	39.1	39.2	40.5	38.9	40.6
01 · D 1		42.3	41.9	39.8	40.7	41.5	39.5	41.6
1943—						1		
31st March		42.7	42.3	39.9	40.8	41.8	40.1	41.9
00:1 Y		42.8	42.6	40.2	40.8	41.9	40.4	42.1
20.1 0 . 1		43.5	43.0	40.9	41.1	42.8	41.0	42.7
		43.2	42.8	41.0	41.1	42.8	41.0	42.5
1944						1		
31st March		43.2	42.5	41.0	40.9	42.3	40.7	42.3
20.1 T		43.2	42.4	41.1	41.0	42.4	40.7	42.4
00.1 0 . 1		43.2	42.7	41.1	40.9	42.5	40.5	42.4
04 . 70 1		43.3	42.8	41.5	41.0	42.6	40.8	42.6
1945—						1		
01 . 37 1		43.2	42.8	41.5	41.0	42.5	40.9	42.6
30th June		43.0	42.7	41.5	41.0	42.6	40.6	42.4
20.1 0 . 1		43.1	42.8	41.7	41.0	42.6	40.6	42.5
44 W 1		43.4	42.9	41.8	41.1	42.6	40.9	42.7
1946			j.					1
04 . 3 / 1		43.5	42.9	42.0	41.4	42.6	41.2	42.8
2041 F		43.6	43.0	42.1	41.5	43.0	41.3	42.9
00.1 0 . 1		44.0	43.4	42.4	42.2	43.3	41.6	43.3
04 . 70 . 1		46.7	45.9	44.9	43.9	43.6	44.1	45.7
1947—			4					i.
0.4 . 3.5 . 1		47.1	46.7	45.6	44.4	45.2	44.8	46.3
30th June		48.3	47.2	46.2	45.7	45.3	45.4	47.2
30th September		49.7	48.6	46.8	47.2	46.6	46.7	48.4
31st December		51.3	49.7	47.6	48.8	48.4	47.9	49.8
1948—								
31st March		52.4	51.9	48.6	50.0	49.2	49.8	51.2
30th June		53.8	53.1	51.3	51.2	50.8	51.2	52.8
30th September		55.4	53.9	53.2	53.2	52.2	52.3	54.2
31st December		56.7	55.2	54.2	53.9	53.9	53.8	55.4
1949—		30.7	30.2					1
31st March		57.6	56.2	55.5	54.8	55.1	54.8	56.4
30th June		58.6	57.4	55.8	56.5	56.0	56.0	57.4
30th September		59.7	58.6	56.6	57.4	58.2	57.3	58.5
		60.7	59.6	58.5	58.2	59.6	58.2	59.7
2121 December		00.7	39.0	50.5	30.2	37.0	20.2	1

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SECTION IV.—continued.

Weighted Average Minimum Weekly Wage Rate Index Numbers: Adult Males, All Groups(a)—continued.

(Base: Weighted Average Weekly Wage Rate for Australia, 1954 = 100.0)

Date.		New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Australia
1950—								
31st March		(1.7	(1.0					
		61.7	61.0	59.2	59.4	60.6	59.2	60.8
30th June	• •	62.9	62.2	60.1	60.3	61.5	59.6	61.9
30th September		64.4	63.4	61.5	61.4	62.8	61.1	63.2
31st December 1951—		73.0	71.4	69.1	70.1	71.0	70.1	71.5
31st March		76.2	74.4	71.1	72.9	73.4	72.1	74.4
30th June		79.0	77.1	74.1	74.9	77.4	75.1	77.2
30th September		83.7	81.4	77.7	79.5	81.8	79.9	81.6
31st December		88.6	85.2	81.4	83.6	85.5	84.4	85.8
1952—								
31st March		92.0	88.8	86.4	87.3	88.8	88.0	89.6
30th June		94.6	90.1	88.7	89.4	92.2	90.4	91.8
30th September		98.7	94.4	90.9	94.1	95.4	93.9	95.6
31st December		99.2	95.8	91.5	95.9	97.5	96.4	96.7
1953—				71.0	,,,,	77.0	, , , ,	
31st March		99.7	96.2	91.5	94.7	97.8	97.0	96.9
30th June		100.9	97.2	92.1	95.8	99.0	99.2	98.0
30th September		101.7	98.3	92.7	96.8	100.4	100.3	99.0
31st December		101.7	98.6	93.7	96.8	100.4	100.3	99.2
1954—		10111	20.0	75.1	70.0	100.4	100.5)) . 2
31st March		101.7	98.8	94.4	96.9	100.5	100.4	99.3
30th June		101.9	98.7	95.5	96.9	100.5	100.4	99.5
30th September		101.9	98.5	96.4	96.9	100.5	100.5	99.6
31st December		103.8	100.9	97.6	99.7	101.7	101.9	101.6
1955—		105.0	100.5	21.0	33.1	101.7	101.9	101.0
31st March		105.1	101.7	98.0	100.3	102.6	102.9	102.5
30th June		105.6	102.9	98.5	100.3	102.0	102.5	103.2
30th September		105.8	103.5	99.2	100.7	105.9	103.7	103.2
31st December		108.1	103.3	100.4	100.8	106.3	104.0	105.2
1956—	• •	100.1	104.7	100.4	100.9	100.3	104.0	103.2
31st March		108.7	105.5	101.6	101.2	106.7	106.1	106.0
30th June		110.4	108.3	101.0	101.2	108.1	110.4	108.2
30th September		112.0	100.5	105.8	104.7	108.1	111.2	109.6
31st December		114.3	109.6	107.2	104.9	110.8	111.2	110.8
1957—			109.0	107.2	104.9	110.6	111.2	110.6
31st March		113.6	109.9	107.2	105.0	111.3	111.2	110.7
30th June		114.7	111.8	107.2	108.5	112.5	113.0	112.1
30th September		114.9	111.9	107.8	108.5	113.8	113.0	112.4
31st December		114.9	111.9	107.8	108.7	113.9	112.8	112.4
1958—								
31st March		114.7	112.0	108.5	108.7	112.7	113.0	112.4
30th June		116.7	113.0	110.0	110.5	113.1	114.3	113.9
30th September		116.7	113.2	111.8	110.6	114.3	114.3	114.3
31st December		116.6	113.2	112.5	110.6	114.7	114.6	114.3
1959—								
31st March		117.1	113.4	113.7	110.7	114.7	114.9	114.8
30th June		119.8	117.1	115.7	116.1	115.8	118.0	117.8
30th September		120.0	118.3	116.0	116.2	116.9	119.3	118.4
31st December		124.0	121.9	118.4	120.4	120.7	122.9	122.0
1960—								
31st March		125.6	123.6	120.0	120.9	122.2	123.2	123.5
30th June		126.2	123.7	122.0	121.0	124.0	123.8	124.3
30th September		127.0	123.8	123.0	121.1	126.0	124.3	124.9
31st December		128.4	123.9	124.2	121.1	126.8	124.6	125.7

⁽a) Excludes rural.

SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE ${\sf RATES}(a)$: ADULT MALES, INDUSTRIAL GROUPS, AUSTRALIA.

(See Note at top of page 187.)

To be a bid Common			At 31	st Decem	ber—		
Industrial Group.	1940.	1941.	1942.	1943.	1944.	1945.	1946.
Mining and Quarrying Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring (b) Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Communicity and Business Services	s. d. 117 2 103 3 96 11 101 11 100 2 107 7 100 0 102 0 102 0 102 6 97 8 102 3 96 4 100 2 101 9	s. d. 124 6 111 3 104 3 108 2 106 11 113 4 107 1 109 3 108 9 109 3 108 9 109 3 106 9 107 8	s. d. 133 2 120 0 113 2 116 2 115 0 123 6 115 11 118 0 116 4 113 4 118 4 117 5 115 9	s. d. 136 7 122 2 116 0 119 2 117 6 126 7 118 3 120 5 118 5 116 6 120 7 119 9 118 10	s. d. 137 7 122 1 115 9 117 7 126 0 118 2 120 5 118 3 118 0 120 9 118 11 123 9 119 0	s. d. 138 8 122 2 115 10 119 11 117 11 127 8 118 7 120 8 117 9 121 7 117 9 121 7 117 9 119 5	s. d. 150 8 130 8 124 2 128 2 125 10 136 9 127 1 129 2 128 2 125 6 129 9 126 8 127 4
Amusement, Hotels, Personal Ser-	97 5	100 7	112 1	114 7	114 10	115 3	123 9
All Industrial Groups (c)	101 9	108 9	117 5	120 0	120 2	120 7	129 0

Industrial Cours			At 31	st Decem	ber—		
Industrial Group.	1947.	1948.	1949.	1950.	1951.	1952.	1953.
Mining and Quarrying Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc Paper, Printing, etc Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring (b) Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services	s. d. 177 10 145 9 133 3 137 9 136 8 148 3 137 9 141 8 138 11 136 10 139 1 132 5 145 10 136 0	s. d. 205 11 158 4 149 0 154 8 151 2 163 11 152 9 155 10 155 0 153 2 152 8 153 2 160 0 154 3	s. d. 206 11 169 4 160 2 168 5 162 5 178 6 164 7 167 7 166 11 163 1 164 1 165 7	s. d. 259 7 201 8 197 5 201 5 196 0 214 3 197 7 200 10 198 7 195 10 197 11 196 7 213 4 200 10	s. d. 320 10 240 8 238 6 241 1 234 5 257 0 237 10 240 5 237 9 233 4 238 1 235 8 241 3	s. d. 334 2 271 9 269 1 272 4 265 8 289 2 268 10 271 7 268 10 264 1 269 0 267 0 286 11 272 10	s. d. 341 3 278 0 280 2 272 3 297 7 276 2 278 7 276 8 275 10 272 9 279 9
Amusement, Hotels, Personal Service, etc	129 6 140 8	146 6 156 6	160 0 168 8	192 4 202 0	232 10 242 5	263 8 273 2	270 10 280 2

Industrial Crown			At 31	st Decem	ber—		
Industrial Group.	1954.	1955.	1956.	1957.	1958.	1959.	1960.
Mining and Quarrying	s. d. 350 11 289 5 275 6 284 6 276 7 304 11 280 8 286 0 282 0 282 0 282 7 272 11 313 5 282 3	s. d. 366 10 294 9 285 0 295 9 288 10 312 6 291 4 294 1 295 6 290 11 295 6 290 11 316 6 297 9	s. d. 384 7 309 3 296 7 312 3 301 11 327 2 307 6 308 10 312 3 310 11 300 10 325 8 315 5	s. d. 375 8 315 0 306 0 316 4 307 7 333 11 311 6 314 5 316 6 311 2 314 2 309 4 336 0 318 9	s. d. 376 2 320 2 310 11 322 5 314 10 343 3 316 7 320 0 322 8 316 8 319 5 314 6 341 0 324 11	s. d. 407 1 344 9 331 10 339 8 335 1 365 0 341 9 344 9 344 9 344 1 338 5 383 7 341 2	s. d. 415 1 350 2 340 5 352 2 346 2 378 6 347 2 350 6 357 4 346 6 352 6 344 7 383 7 357 1
munity and Business Services Amusement, Hotels, Personal Ser-	280 3	289 10	305 4	309 4	315 5	334 5	348 1
vice, etc All Industrial Groups (c)	271 6 286 10	283 7 297 0	297 11 313 0	303 8 317 5	308 9 322 11	328 0 344 8	337 4 354 11

⁽a) See note (a) on page 188. (b) Average rates of wage are for occupations other than masters, officers and engineers in the Merchant Marine Service, and include value of keep, where supplied. (c) Excludes rural.

SECTION IV .- continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATE INDEX NUMBERS: ADULT MALES, INDUSTRIAL GROUPS, AUSTRALIA.

(Base: Weighted Average Weekly Wage Rate for Australia, 1954 = 100.0)

Industrial Course			At 31s	st Decemb	er—		
Industrial Group.	1940.	1941.	1942.	1943.	1944.	1945.	1946.
Mining and Quarrying Engineering, Metal Works, etc Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc.	41.5 36.6 34.3 36.1 35.5 38.1 35.4 36.3 34.6 36.2 34.1 35.3 36.3 34.6 36.2 34.5 36.0	44.1 39.4 36.9 38.3 37.9 40.1 37.9 38.7 38.7 38.3 37.1 38.7 37.8 39.4 38.1	47.2 42.5 40.1 41.1 40.7 43.7 41.0 41.8 41.2 40.1 41.9 41.6 43.0 38.4	48.4 43.3 41.1 42.2 41.6 44.8 41.9 42.6 41.3 42.7 42.4 43.8 42.1 39.8 40.6 42.5	48.7 43.2 41.0 42.4 41.6 44.6 41.8 42.6 41.9 41.8 42.1 43.8 42.1 43.8 42.1	49.1 43.3 41.0 42.5 41.8 45.2 42.0 42.7 42.4 41.7 43.0 41.6 43.8 42.3 40.8	53.3 46.3 44.0 45.4 44.6 48.4 45.0 45.7 45.4 44.4 45.9 44.9 46.3 45.1 43.2 43.8

Industrial Comm			At 31	st Decemb	oer—		
Industrial Group.	1947.	1948.	1949.	1950.	1951.	1952.	1953.
Mining and Quarrying Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Ser-	63.0 51.6 47.2 48.8 48.4 52.5 48.8 50.2 49.2 49.2 46.9 51.6 48.2	72.9 56.1 52.8 54.8 53.5 58.0 54.1 55.2 54.9 54.2 54.2 54.6 51.5	73.3 60.0 56.7 59.6 57.5 63.2 58.3 59.3 59.1 58.8 57.9 64.7 59.3	91.9 71.4 69.9 71.3 69.4 75.9 70.0 71.1 70.3 69.3 70.1 69.6 75.5 71.1	113.6 85.2 84.4 85.4 85.4 83.0 91.0 94.2 85.1 84.2 82.6 84.3 83.5 83.5	118.3 96.2 95.3 96.4 94.1 102.4 95.2 96.2 95.2 93.5 95.2 94.5 101.6 96.6 94.7	120.8 98.6 97.4 99.2 96.4 105.4 97.8 98.6 98.0 95.8 97.7 96.4 104.0 99.1

La dontal a Consum			At 31	st Decem	ber—		
Industrial Group.	1954.	1955.	1956.	1957.	1958.	1959.	1960.
Mining and Quarrying Engineering, Metal Works, etc. Textiles, Clothing and Footwear Food, Drink and Tobacco Sawmilling, Furniture, etc. Paper, Printing, etc. Other Manufacturing All Manufacturing Groups Building and Construction Railway Services Road and Air Transport Shipping and Stevedoring Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc. All Industrial Groups (a)	124.3 102.5 97.5 100.7 97.9 108.0 99.4 101.3 99.9 99.4 100.1 96.6 111.0 99.9	129.9 104.4 100.9 104.7 102.3 110.7 103.2 104.1 104.6 103.0 104.2 98.1 112.1 115.4	136.2 109.5 105.0 110.6 106.9 115.8 108.9 109.4 110.6 109.9 110.1 106.5 115.3 111.7	133.0 111.5 108.3 112.0 108.9 118.2 110.3 111.3 111.2 111.2 109.5 119.0 109.5 107.5 112.4	133.2 113.4 110.1 114.2 111.5 121.5 112.1 113.3 114.3 112.1 111.4 120.7 115.0	144.1 122.1 117.5 120.3 118.6 129.2 118.9 121.0 121.7 119.3 120.7 119.8 135.8 120.8	147.0 124.0 120.5 124.7 122.6 134.0 122.9 124.1 126.5 122.7 124.8 122.0 135.8 126.4

SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADULT MALES, COMPONENTS OF TOTAL WAGE RATE, ALL GROUPS(b), STATES.

(See Note at top of page 187.)

					Com	monwealth	Awards, &	cc.(c)		State Awa	rds, &c.(c)			All Awa	ırds, &c.	
		Date.			Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage,	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Tota Wage
				,				NEW Sou	TH WALES	3.						
					s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s.
st Dece	mber—				80 7	18 6	0 3	99 4	81 9	18 6	0 7	100 10	81 2	18 6	0 5	100
1939 1940					84 0	18 8	0 8	103 4	84 10	18 10	0 8	104 4	84 5	18 9	0 7	103
1940					88 4	19 8	3 9	111 9	88 10	19 1	1 3	109 2	88 7	19 5	2 6	110
1941		• •	• •		96 6	20 4	3 11	120 9	95 10	19 8	1 10	118 4	95 8	20 0	2 11	119
1943		• •			98 7	20 7	3 11	123 1	98 10	19 11	2 3	121 0	98 8	20 3	3 2	122
1944					98 6	20 7	3 11	123 0	98 10	20 1	2 4	121 3	98 8	20 4	3 2	122
1945					98 4	20 8	3 10	122 10	98 9	21 0	2 5	122 2	98 6	20 10	3 2	122
1946					107 0	20 9	3 11	131 8	107 9	21 2	2 10	131 9	107 5	20 11	3 5	131
1947					111 3	31 4	3 8	146 3	111 10	26 10	4 7	143 3	111 6	29 2	4 1	144
1948					121 2	34 2	3 8	159 0	121 10	33 10	5 11	161 7	121 6	34 0	4 9	160
1949					131 4	36 0	3 9	171 1	131 10	34 11	5 0	171 9	131 7	35 6	4 4	171
1950					164 3	37 3	3 6	205 0	164 10	35 10	6 10	207 6	164 6	36 7	5 1	206
1951					205 5	38 0	5 2	248 7	206 10	37 11	7 2	251 11	206 1	38 0	6 1	250
1952					235 6	39 11	4 0	279 5	236 10	38 7	5 7	281 0	236 2	39 3	4 9	280
1953					241 7	40 3	3 10	285 8	243 0	40 8	5 6	289 2	242 3	40 6	4 7	287
1954					241 7	50 3	3 2	295 0	243 0	41 11	6 6	291 5	242 3	46 3	4 9	293
1955					243 9	54 4	3 0	301 1	252 10	50 2	6 9	309 9	248 1	52 4	4 10	305
1956					255 11	55 1	3 1	314 1	273 7	50 11	7 6	332 0	264 5	53 1	5 3	322
1957					263 1	55 10	2 11	321 10	269 10	51 10	5 9	327 5	265 4	53 11	4 3	324
1958					267 8	55 11	3 0	326 7	272 11	54 0	5 3	332 2	270 2	55 0	4 1	329
1959					281 6	70 10	3 7	355 11	279 1	59 7	5 4	344 0	280 4	65 6	4 5 4 8	350
1960					283 8	71 7	3 7	358 10	293 9	67 1	5 10	366 8	288 6	69 6	4 8	302

(a) See note (a) on page 188.

(b) Excludes rural.

(c) For definitions, see page 60.

SECTION IV.—continued.

Weighted Average Minimum Weekly Wage Rates(a): Adult Males, Components of Total Wage Rate, All Groups(b), States—continued.

			Con	nmonwealth	Awards, &	&c.(c)	State Awards, &c.(c)					All Awa	ards, &c.	
	Date.		Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage,	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.
						Vici	ORIA.							
31st Decc 1939 1940 1941 1942 1943 1944 1945 1946 1947 1948 1949 1950	 	 	s. d. 79 7 83 4 87 7 96 4 97 11 97 10 105 10 109 0 119 9 129 10 161 11	s. d. 16 1 16 4 17 1 17 5 17 10 17 10 18 0 18 4 27 6 30 6 32 2 33 7 34 9	s. d. 0 6 0 8 3 7 4 4 4 3 4 4 4 6 4 6 4 5 4 8 4 9 4 6 4 7	s. d. 96 2 100 4 108 3 118 1 120 0 120 0 120 4 128 8 140 11 154 11 166 9 200 0 238 9	s. d. 80 3 83 4 87 6 95 8 97 9 97 9 105 11 108 11 119 11 129 11 161 7	s. d. 18 6 18 9 20 6 21 7 22 11 23 0 23 1 24 3 28 8 36 2 40 0 42 0 42 10	s. d. 0 3 0 3 1 8 1 9 1 11 1 11 2 0 1 11 2 1 2 1 2 2 2 1 2 6	s. d. 99 0 102 4 109 8 119 0 122 7 122 8 122 10 132 1 139 8 158 2 172 1 205 8 244 4	s. d. 79 10 83 4 87 7 96 2 97 10 97 9 105 10 109 0 119 10 129 10 161 9 199 3	s. d. 16 10 17 1 18 2 18 8 19 5 19 5 19 5 19 7 20 2 27 10 32 3 34 7 36 3 37 3	s. d. 0 5 0 6 3 0 3 6 3 6 3 8 3 9 3 8 3 10 4 0 3 9 4 0	s. d. 97 1 100 11 108 9 118 4 120 9 120 10 121 1 121 9 140 6 155 11 168 5 201 9 240 6
1952 1953 1954 1955 1956 1957 1958 1959 1960	 		228 8 235 11 235 3 237 11 249 6 257 3 261 1 275 5 275 5	36 7 37 1 46 11 50 0 50 11 51 5 51 8 65 5 66 4	3 6 3 1 1 11 1 9 1 8 2 2 2 4 2 8 3 1	238 9 268 9 276 1 284 1 289 8 302 1 310 10 315 1 343 6 344 10	228 0 237 0 234 0 246 0 263 2 263 0 263 0 275 0 275 9	44 7 45 1 50 11 61 6 61 7 61 11 62 6 66 2 79 11	2 4 2 0 1 6 1 5 1 7 2 4 4 5 4 8 5 6	274 11 284 1 286 5 308 11 326 4 327 3 329 11 345 10 361 2	228 6 236 3 234 10 240 5 253 9 259 0 261 8 275 3 275 6	39 1 39 6 48 2 53 6 54 3 54 9 55 0 65 7 70 6	3 1 2 10 1 10 1 8 1 7 2 3 3 0 3 4 3 10	240 6 270 8 278 7 284 10 295 7 309 7 316 0 319 8 344 2 349 10

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADULT MALES, COMPONENTS OF TOTAL WAGE RATE, ALL GROUPS(b), STATES.—continued.

				Com	monwealth	Awards, &	cc.(c)		State Awa	rds, &c.(c)			All Awa	ırds, &c.	
		Date.		Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage,	Margin.	Loading.	Total Wage.
						-	Queensl	AND.							
				s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. a
31st Dec	ember-	_									2	J	D. 44.	J. 4.	J. 4
1939			 	76 11	18 3	0 2	95 4	84 7	15 8	0 1	100 4	83 2	16 2	0 1	99 :
1940			 	79 10	18 3	0 9	98 10	84 7	15 8	0 1	100 4	83 8	16 2	0 3	100
1941			 	85 6	19 10	3 0	108 4	89 7	15 11	0 3	105 9	88 10	16 7	0 10	106
1942			 	93 2	20 7	3 1	116 10	94 7	15 11	1 0	111 6	94 4	16 9	1 5	112
1943			 	95 5	20 7	3 2	119 2	97 7	16 0	1 5	115 0	97 2	16 10	1 10	115 1
1944			 	95 2	20 7	3 2	118 11	97 7	17 1	2 0	116 8	97 2	17 9	2 2	117
1945			 	95 2	20 7	3 2	118 11	97 7	18 3	2 1	117 11	97 2	18 9	2 2	118
1946			 	103 2	20 8	3 2	127 0	105 7	18 6	2 8	126 9	105 2	18 11	2 9	126 1
1947			 	107 3	30 1	2 7	139 11	109 7	19 9	3 11	133 3	109 2	21 9	3 7	134
1948			 	116 11	35 0	2 8	154 7	119 7	29 2	4 2	152 11	119 1	30 3	3 10	153
1949			 	127 3	38 5	3 0	168 8	129 7	31 11	2 11	164 5	129 2	32 8	3 4	165
1950			 	157 5	39 9	2 7	199 9	154 7	33 6	6 0	194 1	155 1	34 8	5 5	195
1951			 	192 2	41 4	4 10	238 4	185 7	35 0	7 5	228 0	186 10	36 2	6 11	229 1
1952			 	222 11	43 10	4 5	271 2	216 7	35 3	3 9	255 7	217 9	36 10	3 11	258
1953			 	226 10	44 4	3 11	275 1	222 7	35 11	3 9	262 3	223 5	37 6	3 9	264
1954			 	226 10	52 9	3 11	283 6	225 7	43 8	4 6	273 9	225 10	45 4	4 5	275
1955			 	226 10	57 11	3 11	288 8	229 7	48 2	4 7	282 4	229 1	50 0	4 5	283
1956			 	236 8	60 10	4 0	301 6	241 7	56 3	5 2	303 0	240 8	57 1	5 0	302
1957			 	246 7	61 7	4 0	312 2	241 7	57 9	3 2	302 6	242 6	58 6	3 4	304
1958			 	251 7	61 11	4 0	317 6	256 7	58 7	2 8	317 10	255 8	59 3	2 11	317 1
1959			 	266 7	79 3	5 1	350 11	267 11	59 7	3 1	330 7	267 8	63 3	3 5	334
1960			 	266 7	79 11	5 1	351 7	276 11	69 2	4 5	350 6	275 0	71 2	4 6	350

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADD	OULT MALES, COMPONENTS OF TOTAL	WAGE RATE, ALL GROUPS(b), STATES—continued.
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				Com	nmonwealth	a Awards, &	&c.(c)		State Awa	rds, &c.(c)			All Awa	ards, &c.	
		Date.		Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.
					Action of the second se	S	outh Aus	TRALIA.							
				s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. a
1st Dece	ember-	-													
1939			 	76 10	17 7	0 9	95 2	78 0	12 5	1 4	91 9	77 3	15 11	0 11	94
1940			 	80 0	17 11	0 8	98 7	83 11	12 11	1 7	98 5	81 3	16 4	0 11	98
1941			 	84 4	18 10	4 2	107 4	86 11	13 5	2 0	102 4	85 2	17 1	3 6	105
1942			 	93 0	19 3	4 6	116 9	94 0	14 10	2 6	111 4	93 4	17 10	3 10	115
1943			 	94 2	19 6	4 6	118 2	94 0	14 11	2 9	111 8	94 1	18 0	4 0	116
1944			 	93 5	19 6	4 7	117 6	94 0	15 0	3 1	112 1	93 7	18 1	4 1	115
1945			 	93 5	19 7	4 7	117 7	94 0	15 3	3 4	112 7	93 7	18 3	4 2	116
1946			 	102 1	19 9	4 7	126 5	98 7	15 7	5 0	119 2	100 11	18 5	4 9	124
1947			 	106 2	30 0	4 8	140 10	106 1	20 1	5 2	131 4	106 2	26 10	4 10	137 1
1948			 	116 3	32 10	5 0	154 1	117 1	25 5	5 7	148 1	116 6	30 5	5 3	152
1949			 	126 5	34 5	5 1	165 11	125 2	29 0	7 2	161 4	126 0	32 8	5 9	164
1950			 	158 6	35 9	4 7	198 10	158 1	30 6	7 3	195 10	158 4	34 1	5 6	197 1
1951			 	195 10	36 9	4 7	237 2	195 1	31 1	7 4	233 6	195 7	35 0	5 5	236
1952			 	229 2	39 0	3 2	271 4	229 1	33 0	7 9	269 10	229 2	37 1	4 7	270 1
1953			 	231 6	40 0	2 6	274 0	231 1	33 9	7 8	272 6	231 5	38 0	4 1	273
1954			 	231 6	52 1	1 5	285 0	231 1	35 9	7 4	274 2	231 5	46 10	3 4	281
1955			 	231 6	54 11	1 4	287 9	231 1	41 2	7 0	279 3	231 5	50 6	3 1	285
1956			 	241 6	56 2	1 2	298 10	241 1	41 10	8 4	291 3	241 5	51 6	3 5	296
1957			 	251 6	56 7	1 1	309 2	251 1	43 6	7 8	302 3	251 5	52 4	3 2	306 1
1958			 	256 6	56 11	1 1	314 6	256 1	44 3	7 7	307 11	256 5	52 10	3 2	312
1959			 	271 6	71 11	1 4	344 9	271 1	50 9	7 10	329 8	271 5	65 1	3 5	339 1
1960			 	271 6	72 6	1 4	345 4	271 1	55 10	7 11	334 10	271 5	67 3	3 5	342

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

SECTION IV.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADULT MALES, COMPONENTS OF TOTAL WAGE RATE, ALL GROUPS(b), STATES—continued.

				Comm	ionwealth A	wards, &c.	(c)		State Awar	ds, &c.(c)			All Awa	rds, &c.	
		Date.		Basic Wage,	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading	Total Wage.
						Ŵı	STERN AU	JSTRÁLIÁ.							
31st Dece	ember—		,	s. d. 78 9	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d. 82 8	s. d.	s. d.	s. d.
1939 1940 1941 1942 1943 1944 1945 1946 1947 1948 1949 1950 1951				81 10 88 1 95 11 98 5 97 11 97 10 104 7 109 3 118 9 130 0 161 6 200 1 230 8	16 5 18 6 19 0 19 4 19 7 19 7 26 9 33 2 38 5 41 11 44 6 46 1	0 11 1 9 2 8 2 9 2 5 2 6 2 8 2 11 3 4 2 7 1 11	99 2 108 4 117 7 120 6 120 0 119 10 126 8 138 8 154 10 171 9 206 0 246 6 278 8	86 5 91 5 98 1 101 6 100 5 100 6 102 6 111 3 122 1 136 9 205 11 238 11	17 1 17 1 17 3 17 4 17 6 17 8 17 11 22 10 27 0 28 3 29 1 30 11 32 3	1 1 1 10 1 9 2 1 2 3 2 3 2 3 3 0 3 3 4 0 4 0 0 3 11	104 7 110 4 117 1 120 11 120 2 120 5 122 8 136 4 152 1 167 10 199 10 240 10 275 1	85 10 91 0 97 10 101 1 100 2 100 3 102 9 111 0 121 8 135 7 166 1 205 3 238 0	17 0 17 3 17 5 17 7 17 8 17 11 18 1 23 4 27 8 29 6 30 7 32 6 33 11	1 1 10 1 11 2 2 2 4 2 2 2 4 2 3 3 0 3 3 3 11 3 9 3 7	103 11 110 1 117 2 120 10 120 2 120 4 123 2 136 7 152 4 168 4 200 7 241 6 275 6
1953 1954 1955 1956 1957 1958 1959 1960		1111	y istany	236 9 236 9 236 10 246 6 256 6 261 5 276 4 276 6	46 1 54 4 61 5 64 8 66 10 67 3 84 5 85 10	1 10 1 9 1 6 1 6 1 4 1 4 2 10 2 10	284 8 292 10 299 9 312 8 324 8 330 0 363 7 365 2	246 8 246 8 252 6 264 10 272 3 273 3 281 2 293 10	33 3 36 1 44 3 44 7 45 7 46 6 53 1 60 1	3 8 8 3 5 5 3 5 5 3 3 3 3	283 7 286 5 300 2 312 10 321 3 323 2 337 9 357 2	245 6 245 6 250 8 262 9 270 5 271 11 280 8 291 10	34 9 38 2 46 3 46 11 48 0 48 11 56 8 63 1	3 5 3 6 3 2 3 2 3 2 3 5 3 2	283 8 287 2 300 1 312 10 321 7 324 0 340 9 358 1

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

Section IV.—continued.

Weighted Average Minimum Weerly Wage Rates(a): Adult Males, Components of Total Wage Rate, All Groups(b), States—continued.

			Com	monwealth	Awards, &	&c.(c)		State Awa	rds &c.(c)			All Awa	ırds, &c.	
	Date.		Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage,	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.
						TASMA	NIA.							
31st Dece 1939			s. d. 76 10	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
1940	 	 	80 7	13 3	0 7	94 5	78 10	18 3	1 8	98 9	79 10	15 3	1 0	96 1
1941	 	 	84 10	14 7	2 8	102 1	82 9	19 2	3 9	105 8	84 0	16 5	3 1	103 6
1942	 	 	92 0	15 1	3 2	110 3	89 4	19 5	4 11	113 8	91 0	16 9	3 11	111 8
1943	 	 	95 1	15 3	3 5	113 9	93 7	19 9	5 4	118 8	94 6	17 0	4 3	115
1944	 	 	94 2	15 4	3 5	112 11	93 6	20 1	5 4	118 11	93 11	17 3	4 2	115
1945	 	 	94 1	15 4	3 5	112 10	93 8	20 5	5 7	119 8	93 11	17 5	4 3	115
1946	 	 	103 0	15 10	3 5	122 3	101 7	20 9	5 7	127 11	102 5	17 9	4 4	124
1947	 	 	106 11	23 3	3 3	133 5	106 10	25 1	6 7	138 6	106 11	23 11	4 7	135
1948	 	 	117 7	27 11	3 7	149 1	117 7	31 8	6 9	156 0	117 7	29 5	4 10	151 10
1949	 	 	127 10	30 3	3 7	161 8	127 7	34 3	6 8	168 6	127 9	31 10	4 9	164
1950	 	 	160 0	32 3	3 4	195 7	159 6	35 11	6 4	201 9	159 9	33 8	4 7	198 (
1951	 	 	198 11	33 0	3 7	235 6	198 4	36 5	7 9	242 6	198 8	34 4	5 3	238
1952	 	 	229 8	35 2	2 9	267 7	228 11	43 8	6 8	279 3	229 4	38 6	4 5	272
1953	 	 	240 0	35 6	2 8	278 2	240 7	43 10	6 8	291 1	240 3	38 9	4 4	283
1954	 	 	240 0	42 7	1 10	284 5	240 8	44 8	7 2	292 6	240 4	43 5 48 1	3 11	287
1955	 	 	240 1	46 1	1 4	287 6	240 8	51 0	11 0	302 8 329 6	240 4 259 9	48 1	5 2 5 2	293 313 1
1956	 	 	254 6	47 7	1 4	303 5	267 6	51 0	11 0	329 6 329 10	259 9 264 8	49 0	4 8	
1957	 	 • •	261 8	47 11	1 3	310 10	269 1	51 0	7 3	329 10	264 8	50 10	3 10	318
1958	 	 	268 1	48 8	1 7	318 4	270 1	54 1	7 7	351 5		61 5		347
1959	 	 	281 8	60 8	1 11	344 3	281 0	62 9				63 5	4 2 4 8	
1960	 	 	284 11	61 6	2 0	348 5	282 1	66 8	8 8	357 5	283 10	03 3	4 8	351 1

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

Section IV.—continued.

Weighted Average Minimum Weekly Wage Rates(a): Adult Males, Components of Total Wage Rate, All Groups(b), Australia.

	Date.				Com	ımonwealth	Awards, &	kc.(c)		State Awa	ards, &c.(c)			All Awa	ards, &c.	
		Date.			Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.
31st Dece 1939 1940 1941 1942 1943 1944 1945 1946 1947 1948 1949 1950 1951 1952 1953 1954 1955 1956	ember———————————————————————————————————				s. d. 79 5 82 11 87 3 95 8 97 6 97 3 105 7 109 5 119 8 129 10 162 2 201 0 231 3 237 4 237 1 239 0 250 7 258 6	s. d. 17 3 17 5 18 5 18 11 19 2 19 3 19 4 19 6 29 3 32 5 34 4 35 8 36 8 38 8 39 2 49 1 52 8 53 10 54 5	s. d. 0 4 0 8 3 8 4 1 4 1 1 4 1 1 4 1 2 4 0 0 4 2 2 3 11 4 9 3 8 3 4 2 6 6 2 4 2 3 2 5	s. d. 97 0 101 0 109 4 118 8 120 9 120 7 120 8 129 3 142 8 126 3 168 4 201 9 242 5 273 7 279 10 288 8 294 0 306 8 315 4	s. d. 81 11 84 6 88 10 95 11 98 3 98 2 98 1 105 8 110 3 120 8 131 1 161 8 199 7 230 3 237 0 237 2 244 8 261 4 261 5	s. d. 17 4 17 6 18 0 18 7 19 0 19 4 20 0 20 4 24 8 31 9 33 10 35 3 36 10 37 11 39 2 42 11 50 6 52 9 53 8	s. d. 0 6 0 7 1 4 1 9 2 1 2 3 2 5 2 9 3 9 4 6 4 1 5 5 6 0 4 7 4 5 4 10 5 0 5 6 4 6	s. d. 99 9 102 7 108 2 116 3 119 4 119 9 120 6 128 9 138 8 156 11 169 0 202 4 242 5 272 9 280 7 284 11 300 2 319 7	s. d. 80 8 83 8 88 0 95 9 97 10 97 8 97 8 105 7 109 10 120 2 130 5 161 11 200 4 230 9 237 2 237 2 241 10 255 10	s. d. 17 3 17 6 18 3 18 9 19 1 19 3 19 8 19 11 27 0 32 1 34 1 35 6 36 36 36 3 39 2 46 1 51 7 53 3 54 1	s. d. 0 5 0 7 2 6 2 11 3 1 3 3 3 3 3 4 2 4 7 7 5 4 4 2 3 10 3 7 3 7 3 11 3 5	s. d. 98 4 101 9 108 9 117 5 120 0 120 2 120 7 129 0 140 8 156 6 168 8 202 0 242 5 273 2 280 2 286 10 297 0 313 0 317 5
1958			• •		263 0	54 7	2 6	320 1	266 5	55 0	4 6	325 11	264 8	54 10	3 5	322 11

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

APPENDIX.

				Com	monwealth	Awards, &	c.(c)		State Awa	rds, &c.(c)			All Awa	ards, &c.	
	ary		Bas. Wag		Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.	Basic Wage.	Margin.	Loading.	Total Wage.
31st January 28th February 31st March 30th April 31st May 30th June 31st July 31st August 30th September 31st October 30th November 31st December			 s. 263 263 263 263 277 277 277 277 277 277 277	d. 0 2 2 2 3 1 1 1 1 2 2	s. d. 54 11 55 0 55 0 55 0 55 1 55 2 55 2 55 5 69 2	s. d. 2 6 2 6 2 6 2 6 2 7 2 7 2 7 2 7 2 10 3 0	s. d. 320 5 320 8 320 8 320 8 320 10 334 9 334 10 334 10 335 4 335 5 349 4	s. d. 266 5 268 2 268 2 269 1 269 5 270 8 273 7 273 7 274 11 275 8 275 8	s. d. 55 1 55 1 55 2 55 4 55 4 55 6 55 7 55 8 55 9 55 10 59 6	s. d. 4 6 4 5 4 5 4 5 4 5 4 5 4 7 4 7 4 7 4 7 4 7 4 8	s. d. 326 0 327 8 327 9 328 10 329 2 330 7 333 5 333 10 333 11 335 4 336 1 339 10	s. d. 264 8 265 7 265 7 266 0 266 3 274 0 275 3 275 5 276 0 276 5 276 5	s. d. 55 0 55 0 55 1 55 2 55 2 55 3 55 4 55 5 55 6 55 8 55 8	s. d. 3 6 3 6 3 6 3 6 3 6 3 6 3 6 3 6 3 6 3	s. d. 323 2 324 1 324 2 324 8 324 1332 9 334 1 334 4 335 4 335 4 335 4 335 4
31st January 29th February 31st March 30th April 31st May 30th June 31st July 31st August 30th September 31st October 30th November 31st December			 277 277 277 277 277 277 277 277 277 277	2 2 2 2 5 5 5 9 9 9 2 2	69 7 69 9 69 9 69 9 69 9 69 9 69 10 70 0 70 0	3 2 3 2 3 2 3 2 3 2 3 2 3 2 3 2 3 2 3 2	349 11 350 1 350 1 350 4 350 4 350 4 350 4 350 9 350 9 350 11 351 4 351 4	275 8 277 8 277 8 277 8 279 5 279 5 280 2 281 10 281 10 282 10 285 2 285 2	61 3 63 6 65 2 65 6 66 7 67 2 67 6 67 8 67 8 67 9 68 2 68 4	5 1 5 0 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 1 5 3	342 0 346 2 347 11 348 3 351 1 351 8 352 9 354 7 355 8 358 8 358 9	276 5 277 5 277 5 278 5 278 5 278 5 278 5 278 9 279 9 279 9 280 3 281 7 281 7	65 6 66 7 67 5 67 8 68 2 68 5 68 8 68 10 68 11 69 1 69 2	4 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1 4 1	346 0 348 1 348 11 349 2 350 8 350 11 351 6 352 8 352 8 353 3 354 11 354 11

⁽a) See note (a) on page 188.

⁽b) Excludes rural.

⁽c) For definitions, see page 60.

SECTION V.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES: ADULT FEMALES.

Note.—The wage rates shown in the tables in this section are weighted average minimum weekly rates payable for a full week's work (excluding overtime), as prescribed in awards, determinations and agreements.

agreements.

For an explanation of the methods by which the data for the new indexes of minimum weekly wage rates were obtained and of the system of weighting, see pages 57 and 58.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES(a): ADULT FEMALES, ALL GROUPS.

Date.		Nev Sout Wale	h	Victo	ria.	Quee		Sou Austr		West		Tas		Austr	alia.
		s.	d.	s.	d.	s.	d.	S.	d.	s.	d.	s.	d.	S.	d.
1951—															
31st March		145	11	147	9	139	1	148	2	129	0	139	6	145	0
30th June		152	3	154	2	145	10	152	9	139	6	146	3	151	5
30th September		160	7	161	9	152	3	161	10	146	10	155	8	159	. 5
31st December		172	4	172	2	161	2	170	3	162	6	165	7	170	4
1952—															
31st March		179	7	179	8	170	10	177	10	168	7	172	6	177	10
30th June		184	5	183	11	176	3	183	1	174	8	177	0	182	7
30th September		193	4	192	10	181	3	192	11	181	1	184	3	191	0
31st December		195	2	195	9	183	5	196	9	184	11	189	2	193	7
1953—		1,70	- (1,0		100		1							
31st March		195	11	196	1	183	4	194	5	184	11	190	5	193	10
30th June		198		198	6	185	3	197	1	187	3	194	8	196	6
30th September		200	6	200	8	186	5	199	1	190	1	197	1	198	4
31st December		200	6	201	4	188	2	199	1	190	2	197	2	198	9
1954—	• • •	200	0	201	7	100	2	177	1	170	_	17,	_	1,00	
31st March		200	7	201	10	189	8	199	1	190	3	197	2	199	1
30th June		200	8	201	5	189	9	199	1	190	3	197	3	199	_
30th September		200	8	201	2	189	9	199	1	190	3	197	3	198	
31st December		200	3	200	9	190	5	199	11	190	5	197	7	199	
1955—		201	3	200	9	190	5	199	11	190)	157	-/	155	4
31st March		202	6	202	2	190	1.0	201	3	190	9	198	9	200	4
		202	5	202		190	10	201	6	190	5	199	5		
30th June					6		2							202	
30th September		203	7	208	2	192	8	201	8	197	2	199	11	203	5
31st December		209	8	210	5	194	3	201	9	197	9	200	0	206	11
1956		210	0	212		101	-	201	0	100		200	_	200	_
31st March		210	8	212	1	194	5	201	9	198	6	206	5	208	0
30th June		214	5	217	11	198	10	209	3	201	9	213	9	212	
30th September		216	7	220	3	201	0	209	3	204	4	215	3	215	
31st December		221	5	220	3	202	11	209	3	206	3	215	3	217	3
1957—															
31st March		219		220	3	203	3	209	3	206		215	4	216	
30th June		222	10	225	0	205	9	217	2	210	4	219	0	220	
30th September		223	8	225	0	206	1	217	2	212	4	219	0	221	1
31st December		223	8	225	0	206	1	219	6	212	5	219	0	221	3
1958—						1									
31st March		224	2	225	0	207	8	219	7	210	6	219	0	221	6
30th June		229	6	227	0	210	11	223	7	211	4	220	10	225	
30th September		228	6	227	6	214	2	223	9	213	4	221	1	225	4
31st December		229	0	227	6	215	3	223	9	214	1	221	3	225	8
1959—															
31st March		238	4	227	7	217	5	223	10	214	1	221	3	229	11
30th June		244	7	234	5	224	3	234	11	217	5	227	0	236	7
30th September		245	1	238	1	224	9	235	0	220	5	231	.3	238	4
31st December		249	3	241	3	229	8	239	1	224	1	234	2	242	2
1960—															
31st March		255	5	246	3	231	3	241	1	239	4	234	10	247	6
30th June		256	8	246	4	234	7	242	3	244	4	235	3	248	9
30th September		258	4	246	5	236		242	3	249	5	236	5	250	-
31st December		261	3	246	7	239	4	242	-	251	2	238	9	251	

⁽a) The amounts shown should not be regarded as actual current averages, but as an index expressed in money terms, indicative of trends.

SECTION V.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATE INDEX NUMBERS: ADULT FEMALES, ALL GROUPS.

(Base: Weighted Average Weekly Wage Rate for Australia, 1954 = 100)

Date.	New South Wales.	Victoria.	Queens- land.	South Australia.	Western Australia.	Tas- mania.	Australia.
31st March 30th June 30th September 31st December	73.3	74.2	69.9	74.4	64.8	70.1	72.8
	76.5	77.4	73.3	76.7	70.1	73.5	76.1
	80.7	81.2	76.5	81.3	73.8	78.2	80.1
	86.6	86.5	81.0	85.5	81.6	83.2	85.6
1952— 31st March 30th June 30th September 31st December	90.2	90.3	85.8	89.3	84.7	86.6	89.3
	92.6	92.4	88.5	92.0	87.7	88.9	91.7
	97.1	96.9	91.0	96.9	91.0	92.6	95.9
	98.0	98.3	92.1	98.8	92.9	95.0	97.2
1953— 31st March 30th June 30th September 31st December	98.4	98.5	92.1	97.7	92.9	95.6	97.4
	99.9	99.7	93.1	99.0	94.1	97.8	98.7
	100.7	100.8	93.6	100.0	95.5	99.0	99.6
	100.7	101.1	94.5	100.0	95.5	99.0	99.8
1954— 31st March 30th June 30th September 31st December	100.8	101.4	95.3	100.0	95.6	99.0	100.0
	100.8	101.2	95.3	100.0	95.6	99.1	100.0
	100.8	101.0	95.3	100.0	95.6	99.1	99.9
	101.1	100.8	95.6	100.4	95.6	99.2	100.0
1955— 31st March 30th June 30th September 31st December	101.7	101.6	95.9	101.1	95.8	99.8	100.6
	102.2	103.7	96.0	101.2	96.7	100.2	101.6
	102.3	104.6	96.8	101.3	99.0	100.4	102.2
	105.3	105.7	97.6	101.3	99.3	100.5	103.9
1956— 31st March 30th June 30th September 31st December	105.8	106.5	97.7	101.3	99.7	103.7	104.5
	107.7	109.5	99.9	105.1	101.3	107.4	107.0
	108.8	110.6	101.0	105.1	102.6	108.1	108.0
	111.2	110.6	101.9	105.1	103.6	108.1	109.1
1957— 31st March 30th June 30th September 31st December	110.5	110.6	102.0	105.1	103.9	108.2	108.9
	111.9	113.0	103.4	109.1	105.7	110.0	110.8
	112.4	113.0	103.5	109.1	106.7	110.0	111.1
	112.4	113.0	103.5	110.3	106.7	110.0	111.1
1958— 31st March 30th June 30th September 31st December	112.6	113.0	104.3	110.3	105.7	110.0	111.3
	115.3	114.0	105.9	112.3	106.2	110.9	113.1
	114.8	114.3	107.6	112.4	107.2	111.1	113.2
	115.0	114.3	108.1	112.4	107.5	111.1	113.4
1959— 31st March 30th June 30th September 31st December	119.7	114.3	109.2	112.4	107.5	111.1	115.5
	122.9	117.8	112.6	118.0	109.2	114.0	118.8
	123.1	119.6	112.9	118.0	110.7	116.2	119.7
	125.2	121.2	115.4	120.1	112.5	117.6	121.6
1960— 31st March 30th June 30th September	128.3	123.7	116.2	121.1	120.2	118.0	124.3
	128.9	123.7	117.8	121.7	122.7	118.2	124.9
	129.8	123.8	119.0	121.7	125.3	118.8	125.6
	131.2	123.9	120.2	122.0	126.2	119.9	126.4

SECTION V.—continued.

WEIGHTED AVERAGE MINIMUM WEEKLY WAGE RATES: ADULT FEMALES, INDUSTRIAL GROUPS, AUSTRALIA.

(See Note at top of page 201.)

					At 31st Dec	cember—				
Industrial Group.	1951.	1952.	1953.	1954.	1955.	1956.	1957.	1958.	1959.	1960.
	R	ATES OF V	VAGE.(a)							
Engineering, Metal Works, etc. Extiles, Clothing and Footwear Oood, Drink and Tobacco Other Manufacturing Ill Manufacturing Groups Transport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc.	s. d. 170 11 171 2 165 9 168 9 169 11 177 6 171 1 166 9 170 4	s. d. 195 0 194 5 188 8 192 0 193 3 200 8 194 5 193 2 189 8 193 7	s. d. 200 7 198 9 194 6 197 7 198 3 206 5 199 7 199 1 194 10 198 9	s. d. 201 0 198 9 194 6 197 8 198 4 208 6 199 5 201 5 195 4 199 2	s. d. 206 6 200 11 206 10 203 7 203 4 213 10 213 0 209 8 201 8 206 11	s. d. 216 11 208 11 213 8 214 7 212 2 223 8 225 6 222 0 212 2 217 3	s. d. 220 9 217 4 215 11 217 8 217 10 228 3 227 2 224 7 215 7 221 3	s. d. 225 4 221 0 220 2 222 5 222 0 232 3 232 2 228 0 220 11 225 8	s. d. 241 4 237 3 236 0 238 5 238 1 254 11 248 0 254 4 236 8 242 2	s. d. 249 9 240 8 246 4 248 0 244 7 259 10 263 7 257 9 245 0 251 8
(Base: Weighted A		Index Nu eekly Wa		or Austral	ia, 1954 =	= 100)				
Engineering, Metal Works, etc. Fextiles, Clothing and Footwear Food, Drink and Tobacco Other Manufacturing All Manufacturing Groups Fransport and Communication Wholesale and Retail Trade Public Authority (n.e.i.) and Community and Business Services Amusement, Hotels, Personal Service, etc. All Industrial Groups.	85.9 86.0 83.3 84.8 85.4 89.2 85.9	98.0 97.7 94.8 96.4 97.1 100.8 97.7 97.0 95.3 97.2	100.8 99.8 97.7 99.2 99.6 103.7 100.3 100.0 97.9 99.8	101.0 99.8 97.7 99.3 99.6 104.7 100.2 101.2 98.1 100.0	103.7 100.9 103.9 102.3 102.1 107.4 107.0 105.3 101.3	109.0 104.9 107.3 107.8 106.6 112.4 113.3 111.5 106.6 109.1	110.9 109.2 108.5 109.3 109.4 114.7 114.1 112.8 108.3 111.1	113.2 111.0 110.6 111.7 111.5 116.7 116.6 114.5 111.0 113.4	121.2 119.2 118.5 119.8 119.6 128.0 124.6 123.2 118.9 121.6	125.5 120.9 123.7 124.6 122.9 130.5 132.4 129.5 123.1

SECTION VI.

AVERAGE EARNINGS.

Note.—The figures shown in the tables in this section are derived from employment and wages and salaries recorded on Pay-roll Tax returns, from other direct collections and from estimates of the unrecorded balance. Pay of the members of the Defence Forces is not included. The money amounts are not seasonally adjusted. Seasonally adjusted quarterly indexes of average earnings are shown in the

AVERAGE WEEKLY TOTAL WAGES AND SALARIES PAID.(a) (£'000.)

				,				
Period.		N.S.W.	Vic.	Q'land.	S.A. (c)	W.A.	Tas.	Aust.
1947–48 1948–49 1949–50 1950–51 1951–52		7,112 8,279 9,250 11,759 14,778	4,845 5,710 6,600 8,223 10,171	2,059 2,523 2,904 3 588 4,391	1,360 1,654 1,922 2,416 3,051	984 1,168 1,383 1,728 2,231	480 571 678 826 1,075	16,840 19,905 22,737 28,540 35,697
1952–53 1953–54 1954–55 1955–56 1956–57	• •	15,422 16,480 17,970 19,764 20,943	10,816 11,767 12,901 14,144 14,925	4,868 5,227 5,601 6,033 6,457	3,357 3,615 3,940 4,330 4,507	2,492 2,754 2,928 3,104 3,177	1,199 1,305 1,399 1,521 1,635	38,154 41,148 44,739 48,896 51,644
1957–58 1958–59 1959–60 1960–61		21,664 22,414 24,816 26,884	15,510 16,240 18,123 19,198	6,585 6,970 7,441 7,853	4,635 4,823 5,392 5,670	3,284 3,347 3,618 3,891	1,671 1,725 1,878 1,952	53,349 55,519 61,268 65,448
March ,	rter	6,606 7,390 6,881 7,572	4,515 4,957 4,660 5,249	2,005 2,147 1,838 2,245	1,260 1,359 1,347 1,474	928 1,000 965 1,043	432 479 476 531	15,746 17,332 16,167 18,114
December , March ,	, , ,	7,892 8,571 7,826 8,827	5,434 5,783 5,445 6,176	2,444 2,638 2,347 2,661	1,574 1,658 1,599 1,785	1,113 1,203 1,103 1,253	525 573 566 622	18,98 2 20,426 18,886 21,324
December , March ,	,	8,221 9,675 9,108 9,997	6,147 6,748 6,369 7,137	2,761 2,980 2,795 3,079	1,772 1,934 1,895 2,089	1,287 1,394 1,392 1,457	623 672 673 742	20,811 23,403 22,232 24,501
December , March ,	; · · · ; · · · · ; · · · · · · · · · ·	10,354 11,612 11,775 13,295	7,366 7,971 8,198 9,355	3,259 3,587 3,519 3,987	2,151 2,291 2,482 2,741	1,582 1,658 1,723 1,948	714 782 858 950	25,426 27,901 28,555 32,276
Dooonshor		13,820 15,436 14,472 15,385	9,646 10.496 9,873 10,668	4,191 4,509 4,203 4,661	2,842 3,093 3,036 3,234	2,113 2,231 2,191 2,390	959 1,059 1,100 1,182	33,571 36,824 34,875 37,520

For footnotes see next page.

SECTION VI.—continued.

Average Weekly Total Wages and Salaries Paid(a)—continued. (£*000.)

		(
Period.	N.S.W. (b)	Vic.	Q'land.	S.A. (c)	W.A.	Tas.	Aust.
March ,,	15,310	10,504	4,777	3,284	2,436	1,123	37,434
	16,084	11,365	5,121	3,506	2,538	1,193	39,807
	14,535	10,252	4,624	3,199	2,433	1,207	36,250
	15,759	11,143	4,951	3,440	2,561	1,271	39,125
	15,962	11,378	5,124	3,520	2,712	1,235	39,931
	17,253	12,210	5,334	3,701	2,851	1,318	42,667
	15,756	11,321	5,006	3,505	2,629	1,281	39,498
	16,949	12,159	5,445	3,732	2,825	1,384	42,494
1954–55— September ,, December ,, March ,, June ,,	17,290	12,428	5,540	3,838	2,917	1,299	43,312
	18,599	13,137	5,842	3,971	2,973	1,380	45,902
	17,083	12,351	5,207	3,813	2,808	1,388	42,650
	18,907	13,689	5,816	4,136	3,015	1,531	47,094
1955–56— September ,, December ,, March ,, June ,,	19,267	13,675	6,005	4,241	3,053	1,448	47,689
	20,522	14,488	6,273	4,403	3,183	1,498	50,367
	18,978	13,579	5,648	4,181	3,050	1,488	46,924
	20,289	14,835	6,204	4,496	3,128	1,650	50,602
1956–57— September ,, December ,, March ,, June ,,	20,363	14,647	6,399	4,479	3,209	1,559	50,656
	21,904	15,474	6,876	4,611	3,194	1,647	53,706
	20,144	14,276	6,041	4,343	3,088	1,618	49,510
	21,363	15,304	6,513	4,595	3,216	1,713	52,704
1957–58— September ,, December ,, March ,, June ,,	21,289	15,170	6,592	4,619	3,317	1,578	52,565
	22,741	16,253	6,894	4,772	3,353	1,674	55,687
	20,630	14,789	6,091	4,480	3,116	1,653	50,759
	21,995	15,831	6,764	4,668	3,350	1,778	54,386
1958–59 September ,, December ,, March ,, June ,,	22,129 23,601 21,185 22,740	16,970 15,377	7,387 6,501	4,777 4,984 4,599 4,930	3,392 3,494 3,122 3,381	1,648 1,798 1,666 1,790	54,756 58,234 52,450 56,638
1959–60— September ,, December ,, March ,, June ,,	23,555 25,476 23,878 26,356	18,451 17,658	7,625 7,086	5,248 5,423 5,288 5,609	3,533 3,688 3,487 3,764	1,768 1,887 1,842 2,016	58,931 62,550 59,239 64,353
1960–61— September ,, December ,, March ,, June ,,	26,296 28,276 25,649 27,073	20,204 18,518	8,188 7,271	5,640 5,868 5,497 5,639	4,003 3,691	1,888 2,002 1,945 2,040	64,707 68,541 62,571 65,629

⁽a) Includes, in addition to wages at award rates, earnings of salaried employees, overtime earnings, over-award and bonus payments, etc.

(b) Includes the Australian Capital Territory.

(c) Includes the Northern Territory.

Note.—Comparisons as to trend should be made for complete years or corresponding periods of incomplete years. Quarterly totals are affected by seasonal influences.

SECTION VI.—continued.

Average Weekly Earnings Per Employed Male Unit.(a)

(£.)

Period.		N.S.W.	Vic.	Q'land.	S.A. (c)	W.A.	Tas.	Aust.
1947–48 1948–49 1949–50 1950–51		8.04 9.04 9.89 11.92 14.74	8.06 9.12 10.08 12.05 14.48	6.94 8.08 8.91 10.47 12.60	7.26 8.35 9.23 11.03 13.63	7.21 8.14 9.08 10.67 13.32	6.96 7.83 8.96 10.56 13.29	7.74 8.77 9.66 11.55 14.13
1952–53 1953–54 1954–55 1955–56 1956–57		15.96 16.69 17.64 18.92 19.89	15.71 16.64 17.59 18.78 19.70	14.17 14.98 15.58 16.49 17.50	15.17 15.87 16.83 17.88 18.28	14.69 15.59 16.11 16.92 17.48	14.80 15.78 16.54 17.75 18.79	15.45 16.26 17.13 18.28 19.16
1957–58 1958–59 1959–60 1960–61	• • •	20.44 21.04 22.77 24.03	20.22 20.69 22.28 23.32	17.94 18.63 19.89 21.00	18.68 19.10 20.61 21.33	18.05 18.19 19.46 20.57	18.95 19.33 20.71 21.42	19.67 20.19 21.76 22.86
September Quart December ,, March ,, June ,,	er	7.58 8.37 7.75 8.46	7.64 8.28 7.71 8.61	6.75 7.18 6.40 7.41	6.84 7.31 7.17 7.71	6.93 7.36 7.06 7.48	6.44 7.01 6.84 7.51	7.34 7.98 7.44 8.20
1948–49— September ,, December ,, March ,, June ,,		8.73 9.39 8.51 9.54	8.83 9.29 8.65 9.70	7.86 8.45 7.58 8.40	8.10 8.42 8.03 8.84	7.89 8.40 7.68 8.57	7.37 7.94 7.67 8.33	8.49 9.04 8.30 9.26
1949–50— September ,, December ,, March ,, June ,,		9.23 10.27 9.57 10.43	9.57 10.36 9.65 10.71	8.61 9.14 8.59 9.28	8.78 9.35 9.00 9.77	8.73 9.22 9.07 9.31	8.40 8.94 8.82 9.66	9.14 9.95 9.35 10.19
1950–51— September ,, December ,, March ,, June ,,	• • • • • • • • • • • • • • • • • • • •	10.69 11.83 11.84 13.28	11.00 11.91 11.84 13.42	9.63 10.54 10.27 11.42	9.96 10.61 11.21 12.31	9.99 10.34 10.52 11.78	9.39 10.12 10.79 11.87	10.48 11.41 11.45 12.83
1951–52— September ,, December ,, March ,, June ,,		13.75 15.26 14.42 15.54	13.74 14.94 13.98 15.26	11.86 12.89 12.21 13.44	12.76 13.83 13.50 14.42	12.70 13.34 13.04 14.19	12.01 13.12 13.48 14.54	13.27 14.52 13.79 14.95
1952–53— September ,, December ,, March ,, June ,,		15.73 16.72 15.10 16.30	15.33 16.58 14.84 16.09	13.78 14.88 13.61 14.39	14.84 15.90 14.47 15.46	14.57 15.07 14.28 14.86	14.13 14.92 14.69 15.43	15.14 16.18 14.70 15.77

For footnotes see next page.

APPENDIX.

SECTION VI.—continued.

Average Weekly Earnings per Employed Male Unit(a)—continued. (£.)

Perio	d.	N.S.W.	Vic.	Q'land.	S.A. (c)	W.A.	Tas.	Aust.
1953–54— September December March June	Quarter,,	16.44 17.51 15.86 16.96	16.42 17.36 15.86 16.93	14.70 15.38 14.46 15.37	15.77 16.31 15.26 16.14	15.61 16.22 14.80 15.70	15.27 16.08 15.36 16.39	16.03 16.93 15.53 16.55
1954–55— September December March June	;; · · · ;; · · · ;; · · · · ;; · · · ·	17.21 18.27 16.70 18.37	17.24 18.04 16.73 18.35	15.43 16.29 14.59 15.99	16.57 17.03 16.22 17.50	16.16 16.36 15.45 16.49	15.65 16.39 16.19 17.93	16.79 17.63 16.27 17.81
1955–56— September December March June	,, · · · · · · · · · · · · · · · · · ·	18.57 19.63 18.16 19.32	18.30 19.26 17.95 19.61	16.31 17.07 15.66 16.92	17.84 18.26 17.16 18.24	16.72 17.35 16.61 16.99	17.14 17.68 17.31 18.85	17.94 18.83 17.54 18.80
1956–57— September December March June	,, · · · · · · · · · · · · · · · · · ·	19.43 20.76 19.09 20.29	19.44 20.45 18.78 20.12	17.24 18.54 16.53 17.70	18.26 18.83 17.53 18.50	17.66 17.59 16.99 17.71	18.13 19.10 18.43 19.51	18.86 19.92 18.35 19.53
1957–58— September December March June	,, · · · · · · · · · · · · · · · · · ·	20.18 21.44 19.43 20.70	19.97 21.27 19.14 20.49	17.83 18.96 16.76 18.22	18.66 19.25 18.01 18.79	18.37 18.46 17.10 18.30	18.22 19.22 18.58 19.76	19.47 20.59 18.68 19.93
1958–59— September December March June	;; · · · · · · · · · · · · · · · · · ·	20.83 22.11 19.88 21.32	20.52 21.85 19.44 20.97	19.72 17.50	19.17 19.89 18.14 19.20	18.50 18.97 16.95 18.33	18.61 20.22 18.53 19.96	20.05 21.23 19.03 20.44
1959–60— September December March June), · · · · · · · · · · · · · · · · · · ·	21.78	21.60 22.68 21.52 23.30	20.48 19.08	20.31 20.82 20.09 21.22	19.14 19.87 18.73 20.11	19.84 20.91 20.10 21.98	21.16 22.28 20.94 22.66
1960–61— September December March June		25.14 22.86	23.22 24.42 22.29 23.34	21.88 19.76	21.30 22.05 20.64 21.32	20.54 21.07 19.56 21.10	20.71 21.78 21.00 22.18	22.65 23.85 21.81 23.15

⁽a) Total wages and salaries, etc., divided by total civilian employment expressed in male units. The total of wages and salaries includes, in addition to wages at award rates, earnings of salaried employees, overtime earnings, over-award and bonus payments, etc. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings. As it is not possible to estimate the ratio of female to male earnings in the several States, the same ratio has been used for each State. Because the actual ratio may vary between States, precise comparisons between average earnings in different States cannot be made on the basis of the figures above.

(b) Includes the Australian Capital Territory.

(c) Includes the Northern Territory.

Note.—Comparisons as to trend should be made for complete years or corresponding periods of incomplete years. Quarterly totals and averages are affected by seasonal influences.

AVERAGE WEEKLY EARNINGS(a) INDEX NUMBERS: AUSTRALIA. SEASONALLY ADJUSTED.

(Base of each Index: 1953-54 = 100.0)

Peri	od.		All Industries.	Manufacturing.	Period.		All Industries.	Manufac- turing, (c)
1947–48			47.5	48.0	1953–54—			
4040 40			53.9	54.3	September	Overton	98.8	00 (
10.10 #0			59.3	60.0	December		99.3	98.6
1050 51			71.1	72.0	March	,,	101.2	99.3 101.0
1051 50			87.1	88.4	June	,,	100.7	101.0
1952–53 .			95.2	95.4	1954–55—			
1050 51			100.0	100.0	September	.,	103.5	104.9
1954-55 .			105.4	106.9	December	,,	103.8	104.9
1955-56 .			112.2	113.8	March	,,	105.3	107.1
1956–57 .			118.2	118.3	June	,,	108.8	110.6
1957–58 .			121.3	122.0	1955–56—			
1958-59 .			124.5	125.6	September	,,	109.8	111.9
1959-60 .			133.6	135.4	December	,,	112.0	113.2
1960-61 .			140.5	141.1	March	,,	112.7	114.3
					June	,,	114.4	115.7
1947–48—								11017
September	Quart	er	45.4	45.8	1956–57			
December	,,		46.9	47.3	September	,,	116.6	116.6
March	,,		48.0	48.6	December	,,	117.9	117.8
June	,,		49.8	50.4	March	,,	118.6	118.5
1948–49—					June	,,	119.5	120.2
September	9.9		52.2	53.1				
December	2.2		53.2	53.7	1957–58—			
March June	22		53.9	54.5	September	,,	120.2	119.8
1949–50—	,,		56.3	56.0	December	,,	121.5	122.1
September			56.0	56.0	March	,,	121.3	122.3
December	,,,		58.9		June	,,	122.3	123.6
March	5 9		60.4	59.8	1958–59—		1	
June	2.2		61.7	63.0	September		122 6	101.0
1950-51-	,,,		01.7	03.0	December	,,	123.6 124.5	124.2
September	,,		64.8	65.8	March	,,	124.3	126.0 125.4
December	"		67.8	68.6	June		124.3	125.4
March	,,		73.8	74.8	o dillo	"	123.3	120.0
June	,,		77.8	78.9	1959-60			
1951-52-	,,				September	,,	129.7	131.8
September	,,		82.4	84.3	December	,,	130.5	131.6
December	,,		85.8	87.0	March	,,	135.5	137.5
March	,,,		89.0	90.0	June	,,	138.5	139.5
June	,,		91.1	92.2		,,		107.0
1952-53					1960-61-			
September	,,,		93.7	94.3	September	,,	138.2	140.2
December	,,		94.9	95.2	December	,,	141.5	141.7
March	,,		95.9	95.4	March	,,	141.5	142.4
June	,,		96.3	96.5	June	,,	141.1	140.2

⁽a) See note (a) on page 205. (b) Average earnings per male unit employed. Male units represent total male employment plus a proportion of female employment based on the approximate ratio of female to male earnings. The "All Industries" index is based on Pay-roll Tax returns and other data. (c) The index for manufacturing industries is based on the average earnings of male wage and salary earners employed in factories as disclosed by annual Factory Censuses.

Note.—The index numbers for "All Industries" and "Manufacturing" show the movement in average earnings over a period of time. However, they do not give, at any point of time, a comparison of actual earnings in the two groups.

SECTION VII.

MINIMUM RATES OF WAGE FOR ADULT MALE WORKERS IN THE MAIN OCCUPATIONS IN THE CAPITAL CITY OF EACH STATE FOR A FULL WEEK'S WORK (EXCLUDING OVERTIME) AT 31st DECEMBER, 1960.

Note.—The wage rates in this Section have been taken from awards, determinations and agreements of industrial tribunals, and in some cases from unregistered agreements. The occupations shown are broadly representative of the occupations in the various industries in each State. Rates shown are generally those payable in the capital cities and this has been indicated by showing the names of the capital cities at the head of the columns. Where rates other than those for capital cities have been quoted, column headings have been changed to show the names of the several States.

For some occupations more than one wage rate is quoted, indicating that there were different classes or grades of work or that different rates were payable according to locality. Where only two rates are specified, they are shown in the form "328s. 0d. & 338s. 0d." In other cases the rates are shown in the form "319s. 0d. to 367s. 0d.", indicating that, in addition to the two rates specified, certain intermediate rates were also prescribed.

In the majority of cases, the rates shown are those payable for a full week's work (excluding overtime). Where it was not possible to quote such rates, hourly, daily or monthly rates are shown. For most occupations the hours constituting a full week's work (excluding overtime) are 40; where the hours prescribed differ from 40 they are shown in footnotes to the tables.

The wage rates and hours of work shown in this Section have been compiled for statistical purposes only, and any inquiries regarding actual rates payable for particular occupations should be addressed to the appropriate industrial tribunal.

The list of occupations has been revised since the previous issue of the Labour Report in order to provide a more representative coverage. However, occupations shown are not necessarily included in the Minimum Wage Rate Index.

PRIMARY PRODUCTION.

Industry and Occupation.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.
Dairying— General hand	s. d.	s. d.	s. d.	s. d.	s. d.	s. d. 297/6 & 307/6
Farming, general— General hand	² 318 0	² 300 6		••	317 1	297/6 & 307/6
Forestry— Axeman General forestry	335/6 & 340/6	308/6 & 339/	313/ & 328/6	312 0	313/7 to 342/7	315/6 & 346/
worker General nursery hand Propagator	326 6 326 6	304 6 304 6 316 0	307 6 309 0	300 6 300 6 304 6	326 7 317 7	311 6 311 6 323 0
Fruit and grape growing and picking— Labourer, picker Packer Pruner	² 292/6 to 301/ ² 307/ & 315/ ² 307/6 to 320/6	290/6 to 293/ 2305/ & 307/ 2305/6 to 312/6	313 6	² 288/6 to 293/ ² 303/ & 307/ ² 303/6 & 307/6	324 1	² 297/6 & 298/ ² 312 0
Grazing— General station hand(a) Shearer—Per 100 flock sheep(b)	² 318 0 162 3 498 9	² 318 0 162 3 498 9 560 3	³ 281 0 164 3 505 0	² 318 0 162 3 498 9 560 3	² 318 0 162 3 498 9 560 3	² 318 0 162 3 498 9 560 3
Wool presser(b)	560 3 69 7½	560 3	564 10 73/11 to 75/11		360 3	
Field worker	316 6		322/6 to 333/	• •	• •	• •
Timber getting— Faller Tractor driver	356 6 347 6	348 6 327 6	306 6	344 6 323 6	365 6 337/6 to 378/6	355 6 334 6

⁽a) Without keep. (b) Shearers' and woolpressers' hours are 40° a' week; shed hands' hours are the same as shearers', with such additional time as may be necessary to finish picking up fleeces, etc. Should the time engaged picking up, etc., exceed 30 minutes a day, all time thereafter shall be paid as overtime. Rates shown are "not found" rates. "Found" rates are £5 a week less, except in Queensland, where they are £4 13s. 2d. a week less. (c) Per day.

^{(1) 48} hours. (2) 44 hours.

⁽³⁾ No limitation of hours prescribed.

MINING AND QUARRYING.

						1
Industry and Occupation	. N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.
Coal mining(a)— Carpenter	s. d. 392 0 447 3	s. d. 384 0 431 10	s. d. 367/ to 383/ 422/6 to	s. d.	s. d.	s. d. 390 11 446 4
Electrical fitter Fitter or turner Labourer	393 0 388 6 342 6	385 6 380 6 336 0	438/6 368 6 363 6 317/6 to 333/6		¹ 414 7 ¹ 414 7 ¹ 333 3	392 6 387 6 340 11
Miner— Machine	420 6	(b)	395/6 to	(c) 411/ to	¹429 9	419 11
Manual (dry work) Screen hand Shiftman—	391 0 342 6	376 0	411/6 366/ to 382/	437/	¹ 378 0 1342 2	
1st class 2nd class	391 0 342 0 347/6 & 351/	376 0 352 6	366/ to 382/ 322/6 to 338/6	• •	¹ 378 0 ¹ 357 2	390 0 358 11 347 6
Metalliferous mining— Fitter Labourer Miner Mullocker Timberman Trucker	(d) 567 1 475 0 522 1 475 0 533 4 475 0	(e) 295 6 335 0 308 0 339 0 308 0	(f) 571 0 491 7 514 10 493 5 514 10 493 5	(g) 283 0 315 6	(e) (h) 413 1 1327 1 1397 1 1330 10 1376 3 1330 10	(d) 400 0 320 6 356 0 333 0 353 6 333 0
Quarrying— Hammerman	367/1 &	365 0	317 0	330 0	331 1	334 6
Labourer Powder monkey	378/ 345/& 358/6 376/6 &	335 0 377 0	308 0 328 6	321 6 345 0	312 1 350 1	318 6 346 6
Spaller	384/10 370/5 & 375/ 8	352 0	314 6	321 6	331 1	334 6

⁽a) An additional amount for attendance allowance is payable at the rate of one shift's pay for each full fortnightly pay-period worked. (b) Piece work rates. (c) Open-cut mining (dragline and shovel operator). (d) Silver-lead-zinc mining. (e) Gold mining. (f) Copper mining. (g) Iron ore mining. (h) Excludes district allowance.

(1) $37\frac{1}{2}$ hours.

Engineering, Metal Works, etc.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Agricultural implements— Agricultural fitter	s. d. 379 0	s. d. 326/ to 371/	s. d. 354 0	s. d. 322/ to 367/	s. d.	s. d. 378 0
Assembler	340 6	307/ & 320/	315 6	303/ & 316/	358/7 326/7 & 339/7	339 6
Machinist— 1st class	379 0 347 0 328 0 311 0	371 0 339 0 320 0 303 0	354 0 322 0 303 0 286 0	367 0 335 0 316 0 299 0	390 7 358 7 339 7 320 1	378 0 346 0 327 0 310 0
Aircraft workshops— Assembler Checker Fitter and/or turner Ground engineer Machinist, 1st class Toolmaker	321/6 to 379/ 417 6 379 0 390/6 to 430/ 379 0 398 0	313/6 to 371/ 409 6 371 0 382/6 to 422/ 371 0 390 0	296/6 to 354/ 392 6 354 0 365/6 to 405/ 354 0 373 0	309/6 to 367/ 405 6 367 0 378/6 to 418/ 367 0 386 0	314/6 to 372/ 410 6 372 0 383/6 to 423/ 372 0 391 0	

APPENDIX.

SECTION VII.—continued.

Engineering, Metal Works, etc.—continued.

	ENGINEERIN	G, METAL W	ORKS, EIC.	communeu.		
Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Engineering—General— Boilermaker Dresser and grinder Electrical fitter Fitter or turner Jobbing moulder Labourer	s. d. 379 0 321/6 & 324/6 379 0 379 0 379 0 294 6	s. d. 371 0 313/6 & 316/6 371 0 371 0 371 0 286 6	s. d. 378 6 340 0 373 9 378 6 378 6 315 4	s. d. 367 0 309/6 & 312/6 367 0 367 0 367 0 282 6	s. d. 390 7 329 7 390 7 390 7 390 7 294 7	s. d. 378 0 320/6 & 323/6 378 0 378 0 378 0 293 6
Machinist— 1st class	379 0 347 0 328 0 379 0 311 0	371 0 339 0 320 0 371 0 303 0	354 0 322 0 303 0 378 6 286 4	367 0 335 0 316 0 367 0 299 0	390 7 358 7 339 7 390 7 320 1	378 0 346 0 327 0 378 0 310 0
Ist class 2nd class	379 0 347 0 336 0 398 0 312 6 379 0	371 0 339 0 328 0 390 0 304 6 371 0	378 6 343 6 311 0 393 6 325 6 386 0	367 0 335 0 324 0 386 0 300 6 367 0	390 7 358 7 324 1 409 7 324 1 390 7	378 0 346 0 335 0 397 0 311 6 378 0
Iron and steel— Blast furnace— Cast house labourer Founder or keeper General labourer . Pig machine hand .	328 6 391 6 317 0 328 6	:: :: ::	:: ::	314 6 373 6 299 0 310 6	 	·· ··
Coke oven— Screen hand	328/6 to 354/					
Open hearth— Casting— Labourer	317/ to		• •			
Ladleman, 1st class Melting helper	328/6 371 0 341/6 to 399/		• •		••	• •
Rolling mill— Bloom mill— Heater Labourer Merchant mill—	376 0 317 0	::	::	::	:: ,	
Continuous furnace hand Mill operative	321/ to 383/6 362 0				317/ & 323/ 355 0	• •
Motor vehicle manufacture— Assembler Bodymaker, 1st class Machinist, 2nd class Motor mechanic Panel beater Process worker Storeman Toolmaker Trimmer Welder, 2nd class Wet rubber and polisher	331/ to 379/ 379 0 347 0 379 0 319 0 311 0 319/6 & 369/6 344 0 398 0 347/ to 379/ 372 6	323/ to 371/ 371 0 339 0 371 0 371 0 303 0 311/6 & 361/6 336 0 390 0 339/ to 371/ 364 6	306/ to 354/ 354 0 322 0 354 0 286 0 294/6 & 319 0 373 0 322/ to 354/ 347 6	319/ to 367/ 367 0 335 0 367 0 299 0 307/6 & 357/6 332 0 386 0 335/ to 367/ 360 6	329 7 390 7 390 7 381 1 324 1 381 1 339 7	330/ to 378/ 378 0 346 0 378 0 318 0 310 0 318/6 & 368/6 343 0 397 0 346/ to 378/ 371 6
Railway workshops— Boilermaker Car and wagon builder Car cleaner	398/6 & 408/ 395 6 318 6	371/ & 390/ 376 0 301 0	380 0 380 0 319 4	366/ to 395/ 367 0 297 6	390 7 395 7 312/7 & 320/1	382/6 to 400/6 379 0 306 0

APPENDIX.

SECTION VII.—continued.

ENGINEERING, METAL WORKS, ETC.—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Railway workshops—	s. d.	s. d.				
Electrical fitter	398/6 & 408/	371/ & 380/6	383 0	366/ to 393/	390 7	382 6
Fitter or turner	398 6	371 0	333/3 to 386/	366 0	390 7	382 6
Labourer Painter Storeman	297 0 389 0 323 6	279 0 371 0 304 6	321 4 380 0 336 1	274 0 356 4 299 6	301 1 391 10 330/7 to 371/7	284 0 377 6 328 0
Tradesman's assistant	328/ & 338/	304 6	327 4	299 6	324/1 to 330/7	313/6 & 315/
Welder, 1st class	408 0	380 6	389 11	375 6	400 1	385/6 & 392/
Shipbuilding(a)— Boilermaker Electrical mechanic Fitter or turner Ironworker's assistant Labourer Painter and docker Shipwright	388 6 388 6 388 6 324 6 301 0 317 6 385 6	380 6 380 6 380 6 316 6 293 0 317 6 385 6	378 6 378 6 378 6 325 6 315 4 317 6 385 6	376 6 376 6 376 6 312 6 289 0 317 6 385 6	390 7 390 7 390 7 324 1 294 7 (b) 443 1 385 6	387 6 387 6 387 6 323 6 300 0 317 6 408 0

TEXTILES, CLOTHING AND FOOTWEAR.

	1	1		1		
Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Clothing trades (ready- made)— Cutter	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Presser or ironer Tailor	355 6 371 0	355 6 371 0	355 6 371 0	355 6 371 0	355 6 371 0	377 6 355 6 371 0
Dry cleaning— Operator of dry clean- ing machine	346 0	346 0	346 0	346 0	346 0	346 0
Footwear manufactur-	321/ to	321/ to	221/4-	221/4-	226	
Clicking section	346/6 313/6 to	346/6 313/6 to	321/ to 346/6 313/6 to	321/ to 346/6 313/6 to	336 6 336 6	321/ to 346/6 313/6 to
Making section	346/6 313/6 to 346/6	346/6 313/6 to 346/6	346/6 313/6 to 346/6	346/6 313/6 to 346/6	336 6	346/6 313/6 to 346/6
Stuffcutting section Textiles—Cotton mills—	321/ to 346/6	321/ to 346/6	321/ to 346/6	321/ to 346/6	336 6	321/ to 346/6
Labourer Loom tuner	302 6 326/6 to 367/	302 6 326/6 to 367/	295 0	295 6 319/6 to 360/6		302 6 326/6 to 367/
Doffer Tenter	302 6 302/6 to 319/	302 6 302/6 to 319/	295 0 304/ to 310/	295 6 295/6 to 312/	::	302 6 302/6 to 319/
Weaver	314/ & 324/	314/ & 324/		307/ & 317/		314/ & 324/
Textiles—Knitting mills— Board and/or press hand Knitter Operator, full fash-	323 0 325 0	323 0 325 0	321 0 321 0	316 0 316 0	322 7	323 0 325 0
ioned machine	338/ & 351/6	338/ & 351/6		331/ & 344/6	322 7	338! & 351/6

⁽a) Permanent rates. (b) Casual rates, including allowances.

TEXTILES, CLOTHING AND FOOTWEAR—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Textiles—Woollen mills— Assistant foreman Gillbox attendant Labourer Loom tuner Piece scouring machine	s. d. 361/ & 374/ 319 0 282 0 308/6 to 367/6	s. d. 361/ & 374/ 319 0 282 0 308/6 to 367/6	s. d. 359 0 291 0 310/6 to 365/6	s. d. 354/ & 367/ 312 0 275 0 301/6 to 360/6	s. d. 361/ & 374/ 319 0 282 0 308/6 to 367/6	s. d. 361/ & 374/ 319 0 282 0 308/6 to 367/6 323 0
operator	323 0 323 0 314/ & 324/	323 0 323 0 314/ & 324/	317 0 321 0	316 0 316 0 307/ & 317/	323 0 314/ & 324/	323 0 314/ & 324/

FOOD, DRINK AND TOBACCO.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Aerated water and cor-	s. d.	s. d.	s. d.	s. đ.	s. d.	s. d.
dials— General hand Truck driver (3 tons)	313 6 345 6	305 6 337 6	306 6 338 6	311 6 333 6	294 7 353 7	312 6 344 6
Bacon curing— Boner	370 6 326/6 & 335/ 413 0	385 0 357/&361/ 405 0	369 5 336 7 370 7	369 0 341 / & 345 / 389 0	361 7 340 7 384 1	365 0 314/ to 350/ 388 0
Baking, bread— Bread carter	367 0	368 0	341 0	357 6	328/7 & 338/7	313/6 to 352/6
Doughmaker	416 0	381 8	336 6	419 9	418 7	362 / & 384 /6
Biscuit and cake manu- facturing— Biscuit and cake maker General biscuit factory	359 0	339 0	297 0	328 6	336 1	344 6
hand	319 0	300 6	286 6	287 6	317 7	282 & 287
Brewing— General hand Labourer Truck driver (4 tons)	352 0 352 0 369 6	349 0 349 0 351 0	332 0 332 0	367 6 350 3 369 3	380 7 376 8	345 10 345 10 363 4
Butter, cheese and milk processing— Butter maker General hand Grader and/or tester	364 6 323 6 344/ & 355/6	352 6 320 6 352 6	347 6 308 0 330/6 to 340/	354 0 295 6 317/ & 332/6	356 1 314 7 316/7 to 350/7	370 0 303 6 362/6 & 366/
Operator of dried milk machine	344 0	330/6 & 332/	317 6	354 0	321 1	
Cereals, condiments, coffee, spices, etc.— General hand Storeman	334 0 345 0	302 0 330 6	310 0 314 6	298 0 317 0	321 7	294 0 328 0
Confectionery— Confectioner— Group 1	361 0 349 0	342 0 330 0	348 0 311 0	344 0 325 0	345 7 345 7	349 0 337 0
Flour milling— Miller Packerman Storeman Topman	380/ to 428/ 348 6 339 6 354 6	380/ to 428/ 348 6 339 6 354 6	358/6 to 382/ 326 0 321 6 330 6	380/ to 428/ 348 6 339 6 354 6	380/ to 428/ 348 6 339 6 354 6	399/9 to 420/ 375 9 350 9 370 3

APPENDIX.

SECTION VII.—continued.

FOOD, DRINK AND TOBACCO—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Jam, fruit and vegetable preserving—	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
General hand	301 / & 308 /6	301 / & 308 /6	301 6	301 / & 308 / 6	310 1	301 / & 308 / 6
Meat industry— Boner Cold storage hand Labourer (beef) , , (mutton) Slaughten (beef) , , (mutton)	364 0 336/ & 347/ 343 0 329 0 423 0 (a)	383 0 399 0 367 6 367 6 444 6 444 6	384 9 374 7 350 9 357 11 (a)	404 3 364 9 350 9 350 9 472 11 472 11	393 7 352 1 352 1 352 1 411 1 411 1	369 0 397 6 354 0 354 0 445 6 445 6
Pastrycooking— Pastrycook	380 0	363 6	344 6	367 0	358 7	362 0
Sugar milling(b)— Carrier hand Engine driver, sta-	332 6		341 8			
tionary	348/ & 361/		344/4 to 370/8			
General mill worker Locomotive driver Locomotive fireman Fugalman	321 0 373 0 345 0 335/6 to 350/		327 8 368 4 339 8 341 8		327/7 & 354/7	
Tramway construc- tion and mainte- nance	326 6		336 0		334/1	••
Sugar refining— General factory hand Loader and stacker Store hand	321 0 332 6 332 6	310 0 322 0 330 0	327 8 339 8 339 8		319 7 328 7 328 7	:: ,
Winemaking— Adult male Head cellarman	(c) 307 6 321/6 & 324/	(c) 307 6 321/6 & 324/	313 6 343 6	311 6 336 0	340 1 377 7	

SAWMILLING, FURNITURE, ETC.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Furniture making— Assembler Cabinet maker French polisher Glass tradesman Mattress maker Wood machinist Wood turner	s. d. 386 0 386 0 386 0 396 6 373 0 386 0 386 0	s. d. 320/ & 329/6 371 0 371 0 371 0 371 0 326/ & 371/ 313/6 to 371/ 371 0	s. d. 368 0 368 0 368 0 385 9 360 1 368 0 368 0	s. d. 316/ & 325/6 367 0 367 0 367 0 322/ & 367/ 309/6 to 367/ 367 0	s. d. 349 1 387 7 387 7 389 7 349 1 350/1 & 387/7 387 7	s. d. 327/ & 336/6 378 0 378 0 378 0 378 0 378 0 378/320/6 to 378/378/
Sawmilling and timber yards— Benchman, No. 1 Dockerman and tally man	379 0 307/6 to 318/	371 0 299/6 to 310/	372 0 306 6	367 0 295/6 to 306/	390 7 315/1 to 333/1	378 0 306/6 to 317/

⁽a) Piece-work rates. (b) Slack season rates. (c) 44 hours per week.

		SAWMILI	ING, FURNIT	URE, ETC.—co	ontinued.		
Industry and Occup	ation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Sawmilling and tinyards—continue		s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Labourer Log yardman Machinist—	• •	301 0 312 0	293 0 304 0	298 6 331 0	289 0 300 0	294 7 301 1	300 0 311 0
A grade B grade		376 6 338 0	368 6 330 0	347 0 328 0	364 6 326 0	380 7 347 1	375 6 337 0
Motor truck drive cwt3 tons) Orderman Puller out	er (25	345 0 344 6 306/ & 356/6	337 6 336 6 298/ & 348/6	337 6 301/6 to 312/	333 6 332 6 294/ & 344/6	352 7 349 1 313 1	344 6 343 6 305/ & 355/6
Sawyer— Band or jig		337/6 to 379/	329/6 to 371/	333/6 to 372/	325/6 to 367/	348/7 & 374/7	336/6 to 378/
Circular		340/6 to 369/	332/6 to 361/	372/	328/6 to 357/	348/7 & 377/7	339/6 to 368/
Timber stacker		305/ & 315/	297/ & 307/		293/ & 303/	311/1 & 324/1	304/ & 314/
Tractor driver	• •	347/to 392/	339/to 384/	336/to 355/	335/ to 380/	331 1	346/to 391/
Paper, Printing, etc.							
Industry and Occup	ation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Cardboard boxes, con-	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
tainers and cartons— General hand Guillotine machine	303 6	295 6	278 6	291 6	296 6	302 6
operator	338 9	330 9	313 9	326 9	331 9	337 9
Printing, general— Bookbinder General hand Hand compositor	379 0 303 6 379 0	371 0 295 6 371 0	354 0 278 6 354 0	367 0 291 6 367 0	372 0 296 6 372 0	378 0 302 6 378 0
Letterpress rotary machinist Machine compositor	379 0 408 0	371 0 400 0	354 0 383 0	367 0 396 0	372 0 401 0	378 0 407 0 378 0
,, operator Photo engraver Storeman	379 0 383 9 319 0	371 0 375 9 311 0	354 0 358 9 294 0	367 0 371 9 307 0	372 0 376 9 312 0	378 0 382 9 318 0
Printing, newspapers— Assistant machinist— Day work	415 0	482 9	407/6 &	381/ & 425/	1427 7	392/ & 436/
Night work	450 0	1529 9	461/ 448/6 & 502/	421/ & 465/	²460 7	432/ & 476/
Hand compositor— Day work Night work	474 6 509 6	478 0 1525 0	467 6 508 6	459 0 499 0	¹ 471 1 ² 504 1	470 0 510 0
Machine compositor— Day work Night work Machinist—	523 6 558 6	¹ 526 6 ¹ 573 6	484 0 525 0	489 0 529 0	¹ 504 1 ² 537 1	500 0 540 0
Day work	430/6 & 471/6	516 0	467/6 & 476/	459/ & 474/	¹ 471/1 & ¹ 476/7	470/ & 485/
Night work	465/6 & 506/6	¹ 563 0	508/6 & 517/	499/ & 514/	² 504/1 & ² 509/7	510/ & 525/
Proof reader— Day work Night work Publishing hand—	478 0 513 0	482 0 1529 0	467 6 508 6	466 0 506 0	¹ 475 7 ² 508 7	477 0 517 0
Day work Night work	415 0 450 0	435 6 1482 6	396 0 437 0	388 0 428 0	1408 7 2441 7	399 0 439 0
Pulp, paper and board making— Beaterman	388 0 340 0 398 6 378 6 334 0	397 0 332 0 390 6 370 6 326 0	319 6	328 0 386 6 366 6 322 0	397 7	422 6 339 0 397 6 377 6 333 0
Yardman	334 0	322 0	304 6	318 0	327 7	329 0

OTHER MANUFACTURING.

Industry and Occupation	. Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Asbestos cement articles—	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
General factory em-		307 0	310 6	303 0	317 1	295/ &
Moulder— 1st class 2nd class	362 6 351 0	310/ & 312/	319 0	312 0	$\left\{\begin{array}{cc} 330 & 7 \\ 321 & 7 \end{array}\right\}$	299/6 316/ to 321
Brickmaking— Burner	334/6 &	340 6	326 6	337 0	342 7	342 6
Drawer	342/6 352/ &	331/ to 345/	315 9	343 6	348 7	342 6
Labourer Pitman Setter	364/6 331 0 357 6 364 6	320/ & 325/ 353/ to 366/ 355/ &	312 9 315 3 321 3	321 0 353 0 343 6	328 1 328 1 348 7	337 6 337 6 347/ & 354/
Wheeler	353 0	356/6 329 6	315 3	328/6 & 333/6	328 1	337 6
Cement goods making— Cement brickmaker Moulder	341 6 351 0	318 0 318/ & 325/	329 0 329 9	312 1 326 0	314 7 326/7 & 331/7	340 0 340 0
Cement making— Cement miller Labourer	334 6 316 6	347 6 290 6	331 0 306 2	310 6 301 6	339 7 312 7	341 0 315/ & 323/
Chemical workers— Factory hand	322 0	310 0		306 0	303 6	315 0
Earthenware making, general— Labourer Presser	330 0 337/9 &	300 6 323 0	312 9 319/9 &	292 0 302 6	294 7 312/1 &	319 6 350 0
Setter	371/9 341/6 & 342/	316/ to 323/	326/6 321 3	306 0	328/7 312/1 to 331/1	335 6
Electricity generation and supply— Conveyor attendant	409 0	336 0			344/7 &	
Electrical fitter Electrician	491 0 517 0 473 0	396 6 396 6 365/ & 377/6	396 3 393 6 346/ to	386 0 386 0 371 0	349/1 410 7 410 7 408 7	397 0 397 0
Fireman Fitter or turner Linesman	455/ & 478/ 490 0 447/ & 466/	355 0 396 6 374/ to 396/6	381/6 333 6 393 6 393 6	335 0 386 0 367 0	368 7 410 7 377/7 & 390/7	397 0 355/6 & 378/
Tradesman's assistant	406 0	330 0	333 0	319 6	344 1	321 0
Engine driving— Crane driver	312/6 to 379/	304/6 to 371/	324/ to 386/	300/6 to 367!	(a) 360 7	311/6 to 378/
Fireman	324/6 & 340/6	316/6 & 332/6	317/6 to 324/6	312/6 & 328/6	330/7 & 344/1	323/6 & 339/6
Stationary engine driver, steam	337/ to 363/6	329/ to 355/	327/ to 356/6	325/ to 351/	339/7 & 352/1	336/ to 362/
Gas making and supply— Gas fitter Labourer Meter repairer Retort operator	397 0 313 0 390 0 350 6	388 0 318 9 390 6 355 6	395 0 295 0 323 0	381 0 297 0 373 0 334 6	374 7 297 7 355 7 350 7	378 0 307 6 378 0 339 6
Glass making— General hand Sorter	321 6 340 6	300 0 308/ & 315/	283 0 291/ & 298/	296 0 304/ & 311/	301 0 309/ & 316/	307 0 315/ & 322/
Leather goods making— Leather handbag, etc., manufacture	347 0	339 0	322 0	335 0	346 7	346 0

⁽a) Rates shown are those for the sawmilling industry.

APPENDIX.

OTHER MANUFACTURING—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Oil refining— Operator	s. d. 450 1	s. d. 377/6 to 403/	s. d.	s. d.	s. d. 334/7 to 395/1	s. d.
Paint manufacture— Labourer Paint mixer	339/ to 359/ 368 0	308 0 335 0	310 0 338 6	290 0 326 6	343 7 362 7	
Pharmaceutical pre- parations— General hand	324 6	300 6	301 6	296 6	321 7	
Plastic moulding— Operator of plastic press	315/ & 347/	309/ & 339/		303/ & 335/	308/ & 340/	
Rubber goods— Builder (pneumatic tyre) Moulder Operator— Calender	319/ & 328/ 311/ to 328/ 345/6 &	303/ to 320/ 337/6 &	308 6 308 6 346 6	307/ & 316/ 299/ to 316/ 333/6 &	312/ & 321/ 304/ to 321/ 338/6 & 351/	334 0 334 0
Forcing machine Vulcanizing press Others	358/ 311/ & 319/ 319/ & 328/ 299 6	350/ 303/ & 311/ 311/ & 320/ 291 6	303 0 309 0 292 6	346/ 299/ & 307/ 307/ & 316/ 287 6	304/ & 312/ 312/ & 321/ 292 6	291/ & 302/
Tanning of leather, etc.— Drum hand Leather dresser Glazer Strainer	343 6 338/6 & 343/6 340 0 332/ & 337/6	335 6 330/6 & 335/6 332 0 324/ & 329/6	318 6 313/6 & 318/6 315 0 307/ & 312/6	331 6 326/6 & 331/6 328 0 320/ & 325/6	336 6 331/6 & 336/6 333 0 325/ & 330/6	342 6 337/6 & 342/6 339 0 331/ & 336/6
Table hand	338/6 & 343/6 331/ & 340/	330/6 & 335/6	313/6 & 318/6 306/ & 315/	326/6 & 331/6 319/ & 328/	331/6 & 336/6 324/ & 333/	337/6 & 342/6 330/ & 339/
Wool scouring and fell- mongering— Labourer Wool scourer	330/ & 333/ 346 6	323/ & 326/ 339 6	307/ & 310/ 323 6	319/ & 322/ 335 6	349 1 363 7	326/ & 329/ 342 6

BUILDING AND CONSTRUCTION.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Building(a)— Bricklayer Builder's labourer— Skilled Unskilled Carpenter Electrician, installation	s. d. 453 4 366 8 352 6 461 8 415 0	s. d. 462 6 420 10 392 4 466 8 371 0	s. d. 421 6 } 369 0{ 428 0 386 9	s. d. 407 6 340 10 327 6 411 8 367 0 395 0	s. d. 433 1 356 1 338 9 436 1 381 1 430 4	s. d. 428 4 355 0 340 10 431 8 389 6 428 4
Painter Plasterer Plumber Roof tiler	418 4 440 10 435 4 427 5	460 0 462 6 480 0 432 6	421 6 424 0 422 6 424 0	393 0 410 0 375 0 367 0	433 4 434 7 375 7	428 4 402 0 428 4

⁽a) The rates shown for Sydney, Melbourne, Adelaide and Hobart are weekly equivalents of hourly rates. They include allowances for excess fares and travelling time, sick leave, statutory holidays, following the job, etc.

BUILDING AND CONSTRUCTION—continued.

Industry and Occupati	on.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Road and bridge co struction and ma tenance (municipal		s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Bitumen sprayer Ganger		351 6 396 6	336 0	308 0 332/ to 350/6	301 6 34 1/6 & 358/3	339 7	333 0
Grader driver		383/6 to 390/	375/6 to	312 0	319 6	378 7	362/6 &
Labourer Road patrolman		345/ to 361/ 351 6	389/6 322 0 332 0	304 0 449/6 to 479/	298 0 351 6	312 1	376/6 312 6
Tractor driver		383/6 to 390/	359/ to 404/	340/ to 385/	335/ & 380/	353 7	346/ to 391/
Water supply and sew	er=	390/					
Concrete worker		355/2 to 387/2	328/6 & 336/	312/ to 331/6	294/ &	313/7 &	320/6 &
Excavator driver		415/6 to 446/6	357 9	307/ to	300/6 367/ & 381/	333/1 333 1	329/6
Ganger		***************************************		315/6 340/6 to	332/6 to	352/1 to	
Labourer Maintenance man		348 8 358/5 to	322 0 332 0	380/6 304 0 318 6	351/6 271 0 321/6 &	390/7 301 1 319/1 &	312 6
Pipe layer Tractor driver	::	368/5 371 2 394/10 to 419/	336 0 335/ to 386/	314 0 340/ to 385/	353/6 307 0 335/ to 380/	333/1 342 7 346/7 to 385/7	334 6 346/ to 391/

RAILWAY SERVICES.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Permanent way— Fettler, labourer, etc. Ganger, fettling gang	s. d. 321/ & 329/ 371/6 & 389/	s. d. 311 0 346/6 & 385/	s. d. 327 3 347 3	s. d. 308 0 332/ to 365/6	s. d. 301 1 358/7 to 390/7	s. d. 334 0 360/ to 417/
Traffic— Guard Locomotive— Cleaner Engine driver Fireman Porter	362/ to 412/ 311 0 446/6 to 485/ 323/6 to 374/6 315/ to 322/6	340/6 & 394/ 293 0 428/6 to 467/ 298/6 to 356/6 297/ to 309/	356/6 & 380/9 319	288 0 423/6 to 462/ 293/6 to 347/ 297/6 to 354/	360/1 to 394/7 312 7 390/7 to 467/7 325/1 to 361/7 320/1 to 337/7	369/6 to 398/ 316 0 451/6 to 490/ 321/6 to 375/6 322/ to 375/
Head	¹ 437/ to 469/6				371/7 to 387/7	
Ordinary	¹³⁸³ / ₄₁₆ / ₆ ¹³³⁵ / _{to 362} /	1365/ to 414/ 1317/ to 344/	390/7	360/ & 369/ 347 0	337/7 & 345/7	² 388/ & 398/ ² 340/ to 367/
Signalman	*334/6 to 456/	352/ to 361/6	339/3 to 385/2	322/6 to 408/	4320/1 to 407/1	352/ to 378/6

^{(1) 76} hours per fortnight. (2) 78 hours per fortnight. (3) 76 hours per fortnight for special class. (4) 36 hours per week for special class.

APPENDIX.

SECTION VII.—continued.

ROAD AND AIR TRANSPORT.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Air transport— Clerk	s. d. 346/11 to 523/6	s. d. 346/11 to 523/6	s. d. 346/11 to 523/6	s. d. 346/11 to 523/6	s. d. 346/11 to 523/6	s. d. 346/11 to 523/6
Ground engineer Loader, porter	379/ to 430/ 317 6	371/ to 422/ 309 6	354/ to 405/ 292 6	367/ to 418/ 305 6	372/ to 423/ 310 6	378/ to 429/ 316 6
Road transport— Assistant	346 0 379 0	294 6 371 0	300 0 378 6	290 6 367 0	312 7 390 7	301 6 378 0
Motor truck driver— 25 cwt. or less Over 25 cwt., under 3 tons	(a) 346 0 (b) 356/ &	324 6 337 6	325 6 338 6	320 6 333 6	340 7 353 7	331 6 344 6
Over 3 tons, under 6 tons	366/ 371/ to 381/	351 0	352 0	347 0	366 1	358 0
Tramways and buses— Bus driver— One-man operator	414 6	377 0	351/6 to 379/	369 0	399 7	408 0
Other	399 6	358 0	346/6 & 359/	354 0	374 7	383 0
Conductor	326/ & 345/	304/6 & 323/	314/6 to 326/	300/ & 319/	323/7 & 342/7	329/6 & 348/
Tram driver	361 0	332 6	322/ to 333/6	328 6		357 6
Track repairer	323/6 &	308 6	316 3	300 6		333 6
Vehicle cleaner	340/ 323 6	304 6	302 7	296 6		329 6

COMMUNICATION.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Post Office— Mail officer Motor driver Postal officer Telephone services— Lineman, grade I.	s. d. 315 11 340 1 305 11	s. d. 315 11 340 1 305 11	s. d. 315 11 340 1 305 11	s. d. 315 11 340 1 305 11	s. d. 315 11 340 1 305 11	s. d. 315 11 340 1 305 11
Lineman, grade II Senior technician Technician Technician's assistant, grade II	374 7 467 4 374 7 340 1	374 7 467 4 374 7 340 1	374 7 467 4 374 7 340 1	374 7 467 4 374 7 340 1	374 7 467 4 374 7 340 1	374 7 467 4 374 7 340 1

SHIPPING AND STEVEDORING.

Industry and Occupati	on.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.
Harbour services— Carpenter's labourer Crane driver General labourer	r	s. d. 430 9	s. d. 318 1 364 6 304 6	s. d.	s. d. 307 0 348/ to 357/6 271 0	s. d. 324 1 294 7	s. d. 318 6 359/ & 392/ 294/6 & 301/
Wharf carpenter Wharf storeman Wharf watchman		(a) 429 0 369 0 331 0	386 2 360 0 336 8	371 0 323 0 306 0	332 6 329 0 288/3 to 304/3	400 7 342 7 317 7	392 9 325 0 375 0

⁽a) Rates include allowances for sick leave.

⁽a) 20 cwt. or less. (b) Over 20 cwt. to 3 tons.

SHIPPING AND STEVEDORING-continued.

Industry and Occupation.	N.S.W.	Vic.	Qld.	S.A.	W.A.	Tas.
Shipping, cargo vessels— Able seaman(a)(b) Greaser or oiler(a)(b) Assistant cook(c)(d)	s. d. 350 0 350 0	s. d. 350 0 350 0	s. d. 350 0 350 0 £ s. d. 60 5 0	s. d. 350 0 350 0	s. d. 350 0 350 0	s. d. 350 0 350 0
Engineer, $2\operatorname{nd}(d)(e)$ Master(b)(e) Chief officer(b)(e) Chief steward(b)(f)		24	3/2/0 to 140/1 4/14/6 to 52/ 0/12/0 to 27/	5/6 per mont 16/0 per weel	ς	
Stevedoring(g)— Wharf clerk, per hour Wharf labourer, per hour	s. d. 11 9½ 11 2½	s. d. 11 9½ 11 2½	s. d. 11 9½ 11 2½	s, d. 11 9½ 11 2½	s. d. 11 9½ 11 2½	s. d. 11 9½ 11 2½
Tugs— Master Deckhand Fireman	406 7 360 7 370 2	398 0 336 0 348 6	398 0 308 7 308 7	398 8 303 0 328 6	424 1 345 7 358 7	417 6 312 0 322 6

⁽a) The ordinary hours of work in any one day shall be 8. (b) Rates of wage include value of keep. (c) Hours shall not exceed 8 per day. (d) Rates of wage quoted are in addition to victualling and accommodation, valued at £2 6s. per week or £10 per month. (e) Ordinary length of duty shall be 8 hours per day. (f) Hours shall not exceed 8 per day within a spread of 13 consecutive hours. (g) Rates of pay are for casuals on other than special cargo work.

WHOLESALE AND RETAIL TRADE.

-	44.1	IOLESALE AND	KEIAIL IKA	IDE.		
Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
D I	s. d.					
Butchers— General butcher	377 6	369 6	352 6	365 6	374 7	372 0
Cold storage— Inside hand	360 0	399 0	305 9	327 6	352 1	338 6
Commercial travellers(a)— Commercial traveller	404 0	409 6	381 0	372 0	409 7	340/ to 360/
Milk distribution— General hand	319 0	318 6	295 6	295 6	314 7	282/ & 293/6
Milk carter (25 cwt. or less)	341 0	356 0	322 0	322/6 to 340/6	348 1	363 5
Oil stores— Clerk Storeman	338/ to 523/ 345 0	338/ to 523/ 326 0	338/ to 523/ 325 6	338/ to 523/ 322 0	338/ to 523/ 348 1	338/ to 523/ 333 0
Petrol service stations— Attendant	316 0	303 0	298 6	300 6	305 6	309/ & 320/6
Retail stores— Clerk	368 0	362 6	340 0	322/9 to 392/	371 7	309/ to 368/
Motor truck driver— 25 cwt. or less	(b) 346 0	324 6	325 6	320 6	340 7	331 6
Over 25 cwt., under 3 tons	(c) 356/ &	337 6	338 6	335 6	353 7	344 6
Shop assistant— Assistant-in-charge	366/ 380 0	363 6	367 0	347/ to 369/		376/6 to
Drapery	368 0	345 3	346 0	334 0	347 7	409/ 299/6 to
Grocery	368 0 368 0 342 6	343 9 345 3 330 6	346 0 346 0 346 0	329 0 334 0 317 0	347 7 347 7 341 1	359/6 318/ & 328/

⁽a) Local or City.

⁽b) 20 cwt. or less.

⁽c) Over 20 cwt. to 3 tons.

WHOLESALE AND RETAIL TRADE—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Wholesale warehouses— Adult male	s. d. 334 0	s. d. 354 6	s. d.	s. d. 328 0	s. d.	s. d. 314 0
Wool stores— Clerk Storeman Wool classer	338/ to 411/11 355 6 391 6	338/ to 411/11 347 6 383 6	338/ to 411/11 355 6 408 3	338/ to 411/11 343 6 379 6	338/ to 411/11 368 7 374 1	338/ to 411/11 354 6 390 6

Public Authority (n.e.i.) and Community and Business Services.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Commonwealth Govern- ment—	s. d.	s. d.	s. d.	s. d.	s. đ.	s. d.
Base grade clerk, 21 years(a)	329 8 305/11 to 423/3	329 8 305/11 to 423/3	329 8 305/11 to 423/3	329 8 305/11 to 423/3	329 8 305/11 to 423/3	329 8 305/11 to 423/3
Fire brigades— Fireman	405/6 to 454/	358/3 to 426/8	351/ to 391/	¹ 331/3 to 377/9	¹ 418/10 to 474/5	¹ 404/6 to 468/
Hospitals— Cook	349/ & 364/	340/6 to 369/6	340 0	314/ & 334/	357/7 to 398/1	335/ to 358/9
Kitchenman Laundry employee	326 0 334 0	322 6 320 0	314 0 305/6 & 308/	294/ & 299/ 309 0	324 1 330 1	307 0 314 6
Orderly	334 0	322 6	305/6 to 315/	294/ & 299/	330 7	307 0
Porter	326/ & 333/	316 0	305/6 & 308/	294/ & 299/	324 1	307 0
Other services— Graduate engineer Graduate scientist	499/ to 601/ 475/ to 601/	491/ to 593/ 467/ to 593/				• •

(a) $36\frac{3}{4}$ hours.

(1) 56 hours weekly.

AMUSEMENT, HOTELS, PERSONAL SERVICE, ETC.

Note.—The rates of wage shown for employees in boarding houses, hotels and restaurants represent the weekly cash payment where board and lodging are *not* provided.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Commercial broad-	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Announcer	422/ & 447/6	422/ to 447/6	409/ & 434/6	409/ & 434/6	404 0	
Hairdressing— Hairdresser (men's)	370 0	364 6	342 3	376 9	358 7	329 0
Hotels— Barman	334 0 358 0 335/6 to 430/	326 0 350 0 327/6 to 422/	309 0 333 0 310/6 to 405/	325 6 325 6 383/ to 431/	358 7 347 7 358/7 & 371/7	333 0 357 0 334/6 to 429/
Cook—All others	321/6 to 374/	313/6 to 366/	296/6 to 349/	309/6 to 335/	333/1 to 345/7	320/ to 373/
Porter (day) Useful Waiter	308 6 308 6 308 6	300 6 300 6 300 6	283 6 283 6 283 6	280 0 275 6 289 0	320 1 313 7 320 1	307 6 307 6 307 6

Amusement, Hotels, Personal Service, etc.—continued.

Industry and Occupat	ion.	Sydne	ey.	Melbou	ırne.	Brisba	ane.	Adela	ide.	Per	th.	Hobar	t.
Laundries— General hand		s. 328	<i>d</i> .	s. 310	<i>d</i> . 0	s. 306	<i>d</i> .	s. 296	<i>d</i> .	s. 308		s. 324	
Restaurants— Cook (single) Pantryman Waiter	• • • • • • • • • • • • • • • • • • • •	369 327 332	6 0 0	327 300 300	6 6 6	319 295 295	6 6 6	335 289 291	0 6 6	345 313 320	7 7 1	312 295 292	6
Theatres— Projectionist Usher, ticket taker		460/6 499/ 318	6	460/6 499/ 318	6	480 310		460/6 499/ 318	6	460/6 499/ 318	6	460/6 499/ 318	6
T.V. transmission— Cameraman Technician	• •	361/ to 386/ &		361/ to 386/ &		361/ to 386/ &		361/to 386/&		361/ to 386/ &			
Watchmen, clean etc.— Lift attendant Office cleaner (day) Watchman	ers,	327 330 327	0 0 0	326 300 300	0 6 6	304 301 301	6 0 0	312 271 288	6 0 3	315 326 351	1 7 1	282 282	0

SECTION VIII.

MINIMUM RATES OF WAGE FOR ADULT FEMALE WORKERS IN THE MAIN OCCUPATIONS IN THE CAPITAL CITY OF EACH STATE FOR A FULL WEEK'S WORK (EXCLUDING OVERTIME) AT 31st DECEMBER, 1960.

(See Explanatory Note at top of page 209.)

Note.—Except where otherwise specified, the hours constituting a full week's work for occupations shown hereunder are 40 a week.

ENGINEERING, METAL WORKS, ETC.

Industry and Occupa	ation.	Sydn	ey.	Melbo	urne.	Brisba	ane.	Adela	ide.	Pert	h.	Hoba	ırt.
Engineering, general-		S.	d.	S.	d.	S.	d.	S.	d.	S.	d.	S.	d.
Process worker Other adults	- ::	232 232	6	226 226	6	214 214	0	223 223	6	220 220		232 232	
Motor vehicles— Process worker Other adults		232 232	6	226 226	6	214 214	0	223 223	6			232 232	

Textiles, Clothing and Footwear.

	TEATI	DES, CESTIII.	G AND FOOT	***************************************		
Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
	s. d.					
Dry cleaning— Examiner	244 0 282 0					
patcher Repairer	229 0 229/ & 2 3 6/6	229 0 229/ & 236/6	229 0 229/ & 236/6	229 0 229/ & 236/6	229 0 229/ & 236/6	229 0 229 & 236/6
Spotter Other adults Footwear—	251 0 214 0					
Adult female Millinery—	234 6	234 6	234 6	234 6	234 6	234 6
Milliner Order dressmaking—	236 6	236 6	236 6	236 6	236 6	236 6
Cutter Machinist Order tailoring (men's)— Coat machinist or table	324 0 251 0					
hand Cutter Tailoress Trouser machinist or	259 0 338 0 301 0					
table hand Ready made clothing (men's)—	240 6	240 6	240 6	240 6	240 6	240 6
Coat machinist or table hand	244 0 307 6 244 0 218 0 251 0 285 6					
Trouser machinist or table hand Ready made dressmak-	236 6	236 6	236 6	236 6	236 6	236 6
ing— Cutter Examiner Finisher Hand sewer of buttons,	259 0 244 0 244 0					
etc Head of table Table hand or machi-	218 0 251 0					
nist	244 0 244 0 214 0					
Spinner Winder and/or reeler	229 0 229 0	229 0 229 0	223 3 223 3	223 6 223 6	::	229 0 229 0
Textiles—Knitting mills— Examiner	229 0 229 0 229 0 229 0 229 0 233 6	229 0 229 0 229 0 229 0 229 0 233 6	230 3 230 3 230 3 230 3 234 9	223 6 223 6 223 6 223 6 228 0	228 11	229 0 229 0 229 0 229 0 233 6
Welter and/or over- locker	233 6	233 6	234 9	228 0		233 6
Textiles—Woollen mills— Gill box attendant Mender Weaver Winder	229 0 234 0 238 0 229 0	229 0 234 0 238 0 229 0	218 3	223 6 228 6 232 6 223 6	229 0 234 0 238 0 229 0	229 0 234 0 238 0 229 0

FOOD, DRINK AND TOBACCO.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Biscuit and cake making—Adult female	s. d. 242 6	s. d. 231 6	s. d. 217 5	s. d. 237 9	s. d. 220 11	s. d. 211 6
Cereals, condiments, etc.— General factory hand	244 6	224 3	226 2	221 3	220 11	231 6
Confectionery— General hand	240 6	224 0	220 6	237 9	220 11	229 6
Jam, fruit and vegetable canning— General hand	227/6 & 231/6	227/6 & 231/6	226 2	227/6 & 231/6	220 11	227/6 & 231/6
Meat preserving— General hand	240 6	275 3	273 11	235 9		
Pastrycooking— Packer Pastrycook	260 6 306 0	219 0 272 6	216 0	244 3 255 9	220 11 239 5	253 6 291 6

SAWMILLING, FURNITURE, ETC.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Furniture— Carpet sewer Machinist (bedding)	s. d. 246 0 243 6	s. d. 235 6 231 6	s. d.	s. d. 232 6 228 6	s. d. 238 5 238 5	s. d. 241 0 237 0

Paper, Printing, etc.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Printing, general— Bookbinder	s. d. 242/6 to 245/6	s. d. 236/6 to 239/6	s. d.	s. d. 233/6 to 236/6	s. d. 237/6 to 240/6	s. d. 242/ to 245/
Cardboard box machi- nist	238 0 228 0 235/ & 236/6 228 0 242 6	232 0 222 0 229/ & 230/6 222 0 236 6	219 6 209 6 216/6 & 218/ 209 6 224 0	229 0 219 0 226/ & 227/6 219 0 233 6	233 0 223 0 230/ & 231/6 223 0 237 6	237 6 227 6 234/6 & 236/ 227 6 242 0

OTHER MANUFACTURING.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Leather goods making— Leather handbag, etc.,	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
manufacture	347 0	339 0	322 0	335 0	220 11	346 0
Pharmaceutical prepara- tions— Filler	245 6 245 6	256 6 224 6			220 11 220 11	270 6 223 6

APPENDIX.

SECTION VIII.—continued.

OTHER MANUFACTURING—continued.

Industry and Occu	pation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Potteries— Adult female		s. d. 246 6	s. d. 210 6	s. d. 215 6	s. d. 219 0	s. d. 220 11	s. d.
Rubber goods— Adult female	• •	222 0	216 0	216/ & 218/6	213 0	217 0	
Soap— General hand		230 6	224 3	226 1	221 3	220 11	

TRANSPORT AND COMMUNICATION.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Air transport— Air hostess Clerk(a)	s. d. 303/ to 355/6 254/7 to 312/6	s. d. 303/ to 355/6 254/7 to 312/4	s. d. 303/ to 355/6 254/7 to 312/4	s. d. 303/ to 355/6 254/7 to 312/4	s. d. 303/ to 355/6 254/7 to 312/4	s. d. 303/ to 355/6 254/7 to 312/4
Post Office— Monitor(b) Phonogram operator(c) Telephonist(d) Typist, grade I.(c)	305 7 241 10 241 10 241 10	305 7 241 10 241 10 241 10	305 7 241 10 241 10 241 10			
Railway refreshment services— Canteen hand Cook	261/6 & 265/6 273/6 to 294/6	216 6 220/6 to 247/	231 2 262 1	222 6 230/ to 249/	238 5 243/5 to 252/1	
Pantrymaid Waitress Shipping offices—	255/6 & 264/ 261/6 to 270/	216 6	231 2 225 9	222 6	220 11 232 5	
Clerk Tramways and buses— Conductress	246/6 to 295/2 (e) 326/ & 345/	246/6 to 295/2 304/6 & 323/	246/6 to 295/2 314/6 to 326/	246/6 to 295/2	246/6 to 295/2 247 11	246/6 to 295/2

⁽a) 37½ hours. (b) Duty hours shall not exceed (i) 11 in any one day, (ii) 48 in any one week (iii) 80 in any two weeks. (c) 36½ hours. (d) 36 hours. (e) Motor bus conductress only.

WHOLESALE AND RETAIL TRADE.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Oil stores— Clerk	s. d. 242/6 to 327/	s. d. 242/6 to 327/	s. d. 242/6 to 327/	s. d. 242/6 to 327/	s. d. 242/6 to 327/	s. d. 242/6 to 327/
Retail butchers— Cashier	283 6	269 0	254 0	266 0	253 6	251 6
Retail stores— Calculating machine operator	270 0	272 9	253 6	262 9	259 5	246/6 to 264/

WHOLESALE AND RETAIL TRADE—continued.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide	Perth.	Hobart.
	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Retail stores—continued.	268 0	265 0	246 0	250 3	253 5	231/6 to
Departmental manager	344/ to 347/	271/3 & 351/9	253/ to 387/			249/ 281/6 414/6
Ledger machine operator	270 0	272 9	253 6	262 9	259 5	246/6 to 264/
Shop assistant— Confectionery Drapery Switchboard attendant	268 0 297 6 268 0	237 3 345 3 270 0	232 9 246 3 231 0	246 6 250/3 & 234/ 256 6	246 11 246 11 253 5	221 6 225/ to 359/6 231/6 to
Warehouse employees— Adult female	256 6	265/9 & 354/6	236 0	245 9	246 11	249/
Wool stores— Clerk	242/6 to 302/	242/6 to 302/	242/6 to 302/	242/6 to 302/	242/6 to 302/	242/6 to 302/

PUBLIC AUTHORITY (N.E.I.) AND COMMUNITY AND BUSINESS SERVICES.

Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart,
Commonwealth Public Service—	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
Accounting machine operator, grade I Accounting machine	241 11	241 11	241 11	241 11	241 11	241 11
operator, grade III Typist Stenographer, grade I.	349 3 241 11 276 0	349 3 241 11 276 0	349 3 241 11 276 0	349 3 241 11 276 0	349 3 241 11 276 0	349 3 241 11 276 0
Hospitals— Cook	305/ & 320/		253/ & 263/	238/9 &	265/11 to	250/ to
Housemaid Kitchenmaid Laundry worker Nurse	255 0 255 0 256 6 337/6 to	277/3 237 3 242 0 240 0 292/6 to	229 0 229 0 229 0 252/6 to	249/9 220/ & 224/ 220/ & 224/ 232 0 281/9 to	310/11 240 11 240 11 239 11 300/11 to	301/9 230 9 230 9 230 9 340/3 to
Nursing aid	385/6 250/ to 275/6	318/ 250/3 & 256/9	283/ 219 0	293/3 230/ & 236/6	345/11 257 5	359/9 270 9
Wardsmaid Washing machine	255 0	237 3	229 0	220/ & 224/	240 11	230 9
attendant	250 0	264 3	232 0	232 6	251 11	247 3

AMUSEMENT, HOTELS, PERSONAL SERVICE, ETC.

Note.—The rates of wage mentioned herein for employees in boarding houses, hotels and restaurants represent the weekly cash payment where board and lodging are not provided.

Industry and Occupation	. Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Boarding houses— Cook	s. d. 253/6 to 282/	s. d. 241/6 & 257/	s. d.	s. d. 226/ to 240/	s. d.	s. d.
Housemaid Waitress	248 6 248 6	226 0 226 0	268/ 214 0 214 0	219 0 219 0	220 11 220 11	256/6 225 0 221 6

AMUSEMENT, HOTELS, PERSONAL SERVICE, ETC.—continued.

1		1	1	1	l .	1
Industry and Occupation.	Sydney.	Melbourne.	Brisbane.	Adelaide.	Perth.	Hobart.
Cleaners— Office cleaner (day)	s. d. 255/6 &	s. d. 279 6	s. d.	s. d. 203 0	s. d.	s. d.
	258/6	219 0	221 6	203 0	242 11	211 6
Commercial broad- casting— Announcer	353/ &	353/ to	340/ &	340/ &	335 0	
Hairdressing— Hairdresser	378/6 290 6	378/6 251 0	365/6 279 6	365/6 334 0	232 9	252 6
Hotels— Barmaid Cook	263 0 250/6 to	326 0 244/6 to	244 6 252/ & 264/	325 6 243/ to 293/	355 3 259/5 to	261 0 248/6 to
Housemaid Kitchenmaid Waitress	344/6 234 0 230 0 234 0	338/6 228 0 224 0 228 0	217 6 217 6 217 6	220 6 220 6 222 6	297/11 246 5 246 5 246 5	342/6 232 0 228 0 232 0
Laundries— Ironer	237 9	221 0	209 6	237/6 & 242/6	220 11	212 0
Washing machine attendant Other adult	242 0 237 9	288 6 212 0	209 6 209 6	281 6 233 6	220 11 220 11	223 6 212 0
Restaurants— Cook (single) Pantrymaid Waitress	268 0 248 0 248 0	255 0 226 0 226 0	242 6 208 0 208 0	247 0 221 6 223 6	271 11 243 11 246 5	241 6 225 0 221 6
Theatres— Ticket seller(a)	245/ & 250/9	245/ & 250/9	238 0	245/ & 250/9	245/ & 250/9	245/ & 250/9
Usher, ticket taker, etc.	239/3 & 245/	239/3 & 245/	226 3	239/3 & 245/	239 /3 & 245 /	239/3 & 245/

⁽a) 36 hours per week.

SECTION IX.

WEEKLY RATES OF WAGE AND HOURS OF LABOUR: AUSTRALIA, THE UNITED KINGDOM AND NEW ZEALAND.

(Wages are quoted in the currency of the country concerned.)

		Australia	(SYDNEY).		U	NITED KINGI	DOM (LONDO	n).	N	ew Zealani	(AUCKLAN	D).
Industry and Occupation.	31st Decen	nber, 1950.	31st Decen	nber, 1960.	31st Decer	nber, 1950.	31st Decer	mber, 1960.	31st Decer	mber, 1950.	31st Decem	nber, 1960.
	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.
Engineering and Metal Working— Fitter and Turner Patternmaker Moulder (Iron) Tinsmith	s. d. 217 0 230 0 193 0 100 217 0 202 0 and 217 0	40 40 40 40	s. d. 379 0 408 0 319 0 to 379 0 347 0 and 379 0	40 40 40 40	s. d. 122 7‡ 127 3½	44	s. d. 199 9½ 208 5¾	42 42 	s. d. 174 6 174 6 166 2 167 0	40 40 40 40	s. d. 280 0 280 0 276 0	40 40 40 40
Bootmaking (Manufacturing)— Bootmaker	199 0	40	346 6	40	108 0	45	175 0	43¾	162 0	40	272 6	40
Tailoring (Ready-made)— Cutter	218 0 207 0 207 0	40 40 40	377 6 355 6 355 6	40 40 40		** ***		••	168 8 163 8 168 8	40 40 40	264 2 256 8 264 2	40 40 40
Milling (Flour)— Miller (shift)	214 0	40	380 0	40	132 0	42	247 6	40	(a)162 0	40	(b)290 0	40
Packerman	239 0 199 0	40	428 0 348 6	40					157 10	40	255 10	40

Section IX.—continued.

Weekly Rates of Wage and Hours of Labour: Australia, the United Kingdom and New Zealand—continued.

				Australia	(SYDNEY).		Uh	ITED KINGI	OOM (LONDO	N).	Ne	w Zealani	(AUCKLANI	D).
Industry and Occu	upation.		31st Decen	nber, 1950.	31st Decem	nber, 1960.	31st Decen	nber, 1950.	31st Decen	nber, 1960.	31st Decen	nber, 1950.	31st Decen	nber, 1960.
			Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.
Furniture—			s. d.		s. d.		s. d.		s. d.		s. d.		s. d.	
Cabinet Maker Upholsterer French Polisher	::		215 0 215 0 215 0	40 40 40	386 0 386 0 386 0	40 40 40	128 4 128 4 128 4	44 44 44	}222 3	42 {	168 8 168 8 168 8	40 40 40	270 0	40
Sawmilling— Machinist, Planing			196 6 and	40	338 0 and	40					168 8	40	279 2	40
Machinist, Shaping Sawyer, Band or Jig	::	::	211 6 211 6 196 0	40 40	376 6 376 6 337 6 and	40 40		::	• •		168 8 157 10	40 40	279 2 262 6	40 40
Sawyer, Circular			217 0 197 0 and 209 6	40	379 0 340 6 and 369 0	40	••	.,			175 4	40	289 2	40
Bookbinding— Bookbinder Paper Ruler			223 0 223 0	40 40	379 0 379 0	40 40	134 6 134 6	43 ½ 43 ½	244 0 244 0	42 42	172 0 172 0	40 40	279 0	40
Printing (Daily Newspap Compositor (Day Wo	ork)		291 0 to	40	523 6	40					172 0	40	279 0	40
Reader (Day Work)	••		298 6 258 6 to	40	478 0	40					187 0	40	310 4	40
Printing (Jobbing Offices Compositor	(3)—		266 0 223 0	40	379 0 to	40	155 0	43½	244 0	42	172 0 and	40	279 0	40
Linotype Operator (D	Day Wor	k)	233 6 233 6	40	408 0 408 0	40					187 0 179 6	40	289 4	40

Section IX.—continued.

Weekly Rates of Wage and Hours of Labour: Australia, the United Kingdom and New Zealand—continued.

				AUSTRALIA	(SYDNEY).		U	NITED KING	DOM (LONDO	N).	Nı	ew Zealani	(AUCKLAN	D).
Industry an	d Occupation		31st Dec	ember, 1950.	31st Dece	mber, 1960.	31st Decer	mber, 1950.	31st Decer	mber, 1960.	31st Decer	mber, 1950.	31st Decer	mber, 1960.
			Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours,	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.
Building—			s. d.		s. d.		s. d.		s. d.		s. d.		s. d.	
Bricklayer		• •	231 0	40	438 4	40	130 2 and	44	223 8	44	172 0	40	280 0	40
Carpenter			231 0	40	446 8	40	132 0 130 2 and	44	223 8	44	175 4	40	273 4	40
Labourer—Carj	penter's		(a) 190 6	40	1	1	132 0 110 0 and	44	196 2	44	160 6	40)	
Con	crete Worker		(a) 190 6	40	340 0	40	111 10 110 0 and	44	196 2	44	160 6	40	241 10	40
Eart	th Excavator		(a) 190 6	40			111 10 110 0 and	44	196 2	44	160 6	40		
Painter			223 0	40	418 4	40	111 10 130 2 and	44	223 8	44	163 8	40	270 0	40
Paperhanger			223 0	40	418 4	40	132 0 130 2 and	44	223 8	44	163 8	40	270 0	40
Plasterer			231 0	40	428 4	40	132 0 130 2 and	44	223 3	44	176 2	40	280 10	40
Plumber			232 0	40	435 4	40	132 0 130 2 and 132 0	44	223 8	44	172 10	40	285 0	40

(a) Rate excludes allowances for statutory holidays, following the job and sick pay.

APPENDIX.

Section IX.—continued.

Weekly Rates of Wage and Hours of Labour: Australia, the United Kingdom and New Zealand—continued.

				Australi	A (SYDNEY).		U	NITED KINGI	DOM (LONDO	N).	Nı	ew Zealani	(AUCKLAN	D) .
Industry and Occ	cupation	ı.	31st Dece	mber, 1950.	31st Decer	nber, 1960.	31st Decer	nber, 1950.	31st Decen	nber, 1960.	31st Decem	nber, 1950.	31st Decen	nber, 1960.
			Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.	Rates of Wage.	No. of Hours.
Tramways—			s. d.		s. d.		s. d.		s. d.		s. d.		s. d.	
Conductor— 1st year			183 0	40	326 0	40	116 0	(152 0 and	40	248 0 and	40
2nd year 3rd year, etc.			192 0 192 0	40 40	345 0 345 0	40 40	125 0	44 {		• •	155 4 155 4 155 4	40 40	253 2 253 2 253 2	40 40
Motorman— 1st year 2nd year 3rd year, etc.	::	::	195 0 195 0 195 0	40 40 40	}361 0	40	{ 116 0 to 125 0	44 {	••	••	162 0 162 0 162 0	40 40 40	262 6 262 6 262 6	40 40 40
Carrying (Merchandise Motor Waggon Dri)— ver (2-4	tons)	191 0	40	356 0 and	40	108 0	44	183 0	44	149 11	40	248 5	40
Municipal—Labourer			188 0	40	371 0 370 6	40	115 6	44	191 6	44	157 0	40	255 10	40

SECTION X.

COMMONWEALTH CONCILIATION AND ARBITRATION COMMISSION. BASIC WAGE AND STANDARD HOURS INQUIRY, 1961.

In this case two applications to vary the Metal Trades Award were before the Commission. In the first the employers sought to increase the number of ordinary working hours per week from 40 to 42, with a concomitant increase in weekly wages by an amount equivalent to two hours pay at ordinary rates and to effect certain other consequential variations. In the second the unions applied for an increase in the basic wage on a six capital cities basis by the amount of 49s. (which was amended during the hearing to 52s.) and for the re-introduction of automatic quarterly adjustments based on the "C" Series Retail Price Index. The amount claimed represented 27s. (30s.) for cost of living increases since 1953 and 22s. to reflect increases in productivity since that time.

The inquiry opened on 14th February, 1961 before Kirby, C.J., Ashburner and Moore JJ., and the judgment was delivered on 4th July, 1961.

The following is an extract from a statement made by Kirby, C.J. on 4th July, 1961:—

"The members of the bench have reached unanimous decisions which, with the reasons for the decisions, are published in the judgment which is now handed down.

- 1. The employers' claim for an increase in the standard hours of work from forty to forty-two with a concomitant increase in the weekly wage equivalent to two hours pay at ordinary rates is refused.
- The unions' claim for restoration of automatic quarterly adjustments is refused.
 The basic wages of adult male employees covered by federal awards will be increased

by a uniform amount of 12s. per week.

4. The new rates will come into effect from the beginning of the first pay-period

commencing on or after 7th July instant subject to special cases.

5. For the specific reasons set out in the judgment we consider that in February next the only issue in regard to the basic wage should be why the money wages fixed as a result of our decisions should not be adjusted in accordance with any change in the Consumer Price Index and for the purpose of deciding that issue the Order giving effect to the decisions hereby announced will also provide for the adjournment of the application of the unions for increase of the basic wages under the Metal Trades Award to Tuesday, 20th February, 1962, in Melbourne, when such submissions thereon as are desired to be made will be heard.

6. The decisions regarding increases in basic wages is applicable to all the applications which have been ordered by the Commission to be joined for hearing and decision with the original application and those joined applications are stood over to a date after 20th February, 1962, to be fived by the Commission."

February, 1962, to be fixed by the Commission."

In the Metal Trades Award and in federal awards generally the basic wage for adult females was increased by 9s. a week. Proportionate increases for juniors and apprentices were also granted.

The effect of the decision in para. 5 above was set out more fully in the reasons for judgment. After giving reasons why it was not prepared to restore the system of automatic quarterly adjustments and for its preference for the Consumer Price Index over the "C" Series Index, the Commission made the following statement:—

"We consider it desirable that the application of the Consumer Price Index should always be subject to control by the Commission and that the Commission should be able to decide whether a particular increase or decrease in the figures as disclosed in the Consumer Price Index should be applied to the basic wage. Our present opinion is that this consideration of prices should take place annually. We will each year make the assumption that the effect of movements in the Consumer Price Index should be reflected in the basic wage unless we are persuaded to the contrary by those seeking to oppose the change. As the basis of our decision is the desirability of maintaining the value of the real wage based on the concept of national capacity, the appropriate matter for consideration would appear to be what should be the effect on the six capital cities basic wage of movements in the six capital cities index. The resulting figure will be applied to all federal basic wages.

Since such a consideration of price movements is to take place annually the question remains whether the Commission should at the annual hearing continue to review all factors in the economy to decide whether or not to change the level of the real basic wage. It seems to us that once the question of prices is dealt with otherwise a review of the economy generally and in particular of productivity increases could more properly take place at longer periods of time, say, every three or four years."

SECTION XI.

COMMONWEALTH BASIC WAGE RATES-1923 TO 1961.

The following table shows the basic weekly wage rates prescribed for adult males under periodical decisions of the Commonwealth Court of Conciliation and Arbitration and the Commonwealth Conciliation and Arbitration Commission, including automatic variations made prior to 12th September, 1953 in accordance with quarterly changes in the retail price index for the city or combination of cities shown at the head of the table. On that date the Court announced its decision to discontinue the system of automatic adjustment of the basic wage in accordance with variations occurring in retail price index numbers. The amount *legally* payable in any specific instance must be determined by reference to the appropriate award.

- (1) The rates of wage shown include "Powers 3s." (or the equivalent thereof) and "Prosperity" loadings, where applicable.
- (2) The 10 per cent, reduction operative from February, 1931, to May, 1934, has been applied.
- (3) Until August, 1953 the rates generally operated from the beginning of the first pay-period commencing in the month indicated.

				-											
Date Operative		Sydne	ey.	Mel		Brisba	ine.	Adela	ide.	Pert	h.	Hoba	ırt.	Six Capit	
1923— February May August November 1924— February		s. 82 ,,, 86 89	d. 6 0 0 0	82 81 87 91	d. 0 6 6 6	s. 73 73 75 76	d. 0 6 0 0	s. 78 79 84 85	d. 0 6 0 6	74 79 78 76	6 0 6 0	s. 81 83 87 89	d. 6 0 6 0	80 85 87 85	d. 6 0 6 0
May August November 1925—	• • • • • • • • • • • • • • • • • • • •	86 85 84	0 6 6	85 85 84	6 0 6	77 75 ,,	0	85 84	6	78 78 79	0 6 0	88 88	6	84 84 83	0
February May August November		85 86 87 88	0 0 0	84 85 87 87	0 6 0 6	74 75 76 77	0 0 6 0	83 85 87 86	6 0 6 0	79 81 82 81	6 0 6 0	87 ,, 85	0	83 84 85 86	6 6 0
February May August November	• • • • • • • • • • • • • • • • • • • •	89 90 92 91	6 6 6	88 92 89	6 0 0	78 82 82	6	85 86 89 85	6 6 6	77 81 84 81	6 6 0 6	86 89 ,,,	0	86 88 90 88	6 6 6
February May August November	• • • • • • • • • • • • • • • • • • • •	90 89 90	6 6 6	88 87 87 90	6 6 0 0	83 80 78 79	0 6 6 6	84 86 ,,,	6 0	80 80 79	6 6	87 86 85 85	0 6 6 0	88 87 86 88	0 6 6 0
February May August November		93 91 92 90	0 6 0 6	89 88 87 86	6 0 6 0	80 79 79	6 6 0	87 87 85	0 6	80 84 85	0 0	84 82 83 82	0 6 0 6	89 88 87	0
February May August November	•••	91 95 94 95	0 0 6 0	89 90 ,,	6	80 81 80	0 6 6	84 88 88	0 0 6	86 86 85	0 6 6	83 86 85 86	0 0 6 0	90"	6

SECTION XI.—continued. Commonwealth Basic Wage Rates—continued.

Date Operative	₿.	Sydney.	Mel- bourne.	Brisbane.	Adelaide.	Perth.	Hobart.	Six Capitals.
4000		s. d.	s. d.	s. d.	s. d.	s. d.	s. d.	s. d.
1930—								
February		95 6	90 0	81 0	87 0	83 6	86 6	90 6
May		92 0	86 0	77 6	84 0	82 6	84 0	87 0
August		91 0	85 6	73 0	82 6	82 0	,,	86 0
November		88 0	83 0	70 6	78 0	79 0	82 0	83 0
1931—								
*February		76 6	70 2	60 9	66 2	66 2	70 2	71 1
May		74 3	68 5	79	64 4	66 7	68 10	69 4
August		72 11	65 8	60 4	62 1	65 8	67 1	67 6
November		70 8	63 5	58 6	58 1	62 1	64 4	65 3
1932—								
February		68 10	,,	,,	,,	60 9	64 10	64 4
May		,,	63 11	,,	58 11	61 8	65 3	64 10
August		68 5	63 0	57 7	58 6	**	65 8	63 11
November		67 6	61 8	56 8	57 2	59 5	64 4	63 0
1933								
February		66 7	60 4	55 10	55 4	58 1	63 5	61 8
May		67 10	63 4	59 4	59 2	59 9	64 10	64 2
August		66 11	62 5	58 10		58 10	63 10	63 4
November		,,	62 10	59 4	59 7	60 3	63 11	,,,
1934—								"
February		22	63 4		60 2	59 3	64 10	63 9
*May		67 0	64 0	61 0	†64 0	66 0	†67 0	65 0
June		68 0	,,	62 0	†65 0			66 0
September						68 0	1 //	
December		"	99	>>	4		4	22
1935—		,,	99	,,,	Т "	,,	Т "	99
March			66 0		†		t69 0	
June		99		99		"	,	39
September		99	99	99	"	"	22	9.9
December		70 0	99	64 0	67 0	99	"	68 0
1936—		70 0	99	04 0	07 0	,,	"	08 U
March								
June		99	99	22	29	"	22	33
September		"	>>	>>	99	23	"	22
December	• •	"	69 0	66 0	69 0	71 0	22	35
1937—	• •	9.9	09 0	66 0	69 0	71 0	"	29
March								70 0
w .	* *	72 0	,,	68 0	99	29	22	70 0
4 4	• •	75 0	72 0		70 0	,,,	,,,	***
*July September	• •	/5 0			, ,	72 0	72 0	73 0
*October	• •	78 0		70 0	71 0	73 0	73 0	"
December	• •	78 0	76 0	73 0	73 0	75 0	75 0	75 0
		"	77 0	74 0	74 0	93	99	76 0
1938		70 0						
March	• •	79 0	22	.,,	75 0	74 0	76 0	77 0
June		,,	,,	75 0	22	75 0	99	99
September		80 0	78 0	39	76 0	76 0	99	99
December		81 0	79 0	,,	99	>>	,,	78 0
1939—								
March		,,	"	,,	22	,,	,,,	22
June		82 0	81 0	77 0	78 0	77 0	77 0	79 0
September		81 0	,,	76 0	99	,,	99	22
December		82 0	80 0	**	77 0	,,	,,	**
1940—								.,
February		**	81 0	77 0	22	99	78 0	80 0
May		83 0	82 0	78 0	78 0	,,	,,	,,
August		85 0	84 0	79 0	80 0	79 0	80 0	82 0
November		,,	,,	,,	,,	80 0	81 0	83 0
		77	79	77	77	00 0	01 0	000

^{*} Rates declared subsequent to an inquiry. † Except in special cases these rates were subject to graduated deductions so that the increase granted in May, 1934, was, in effect, introduced in stages over the succeeding twelve months.

COMMONWEALTH BASIC WAGE RATES-continued.

Date Operativ	e.	Sydn	ey.	Mel		Brisba	ane.	Adela	ide.	Pert	h.	Hoba	ırt.	Si Capi	x tals
		s.	d.	s.	d.	s.	d.	s.	d.	s.	d.	s.	d.	s.	d.
1941—															
February		88	0	86	0	82	0	82	0	81	0	83	0	85	0
May		,,,		87	0	83	0	83	0	82	0	84	0	86	0
August		89	0	22		,,		,,,		84	0	85	0	99	
November		,,		88	0	84	0	84	0	85	0	,,,		87	0
1942—															
February		91	0	89	0	86	0	86	0	86	0	87	0	88	0
May		93	0	92	0	88	0	88	0	87	0	88	0	90	0
August		95	0	94	0	89	0	91	0	89	0	91	0	93	0
November		97	0	97	0	91	0	93	0	91	0	92	0	95	0
1943—															
February		98	0	98	0	99		,,		92	0	94	0	96	0
May		,,,		,,,		92	0	,,,		,,,		,,,		9 1	
August		100	0	99	0	94	0	94	0	94	0	95	0	98	(
November		99	0	98	0	93	0	,,,		,,,		,,		97	(
1944—															
February		99		97	0	,,,		93	0	93	0	94	0	96	(
May		99		29		>>		,,		,,,		,,		99	
August		99		98	0	,,		99		,,		93	0	,,	
November		9,		99		,,		,,		94	0	94	0	,,	
1945—															
February		99		,,		,,,		,,		93	0	29		>>	
May		98	0	,,,		,,,		22		,,,		93	0	"	
August		,,		22		,,,		,,		94	0	,,,		>>	
November		99	0	22		,,,		,,		,,		94	0	22	
1946—									_			0.7			
February	• •	,,,		12		,,		94	0	,,,		95	0	,,,	
May	• •	100		,,,	_	94	0	,,,		,,,	_	,,,	_	97	0
August		100	0	99	0	,,,		95	0	95	0	96	0	98	(
November		101	0	100		,,,	0	,,,	0	100		97	0	107	
*December		108	0	106	0	101	0	102	0	102	0	103	0	105	(
1947—				107	0	102	0			102		104	0	100	
February		110	0	107	0	103	0	102	0	103	0	104	0	106	(
May		110	0	108	0	104	0	103	0	104	0	105	0	107	0
August November	• •	112	0	108	0	105	0	104 106	0	104	0	105 107	0	107	
1948—		112	U	109	U	105	U	100	U	100	U	107	U	109	(
		114	0	113	0	107	0	108	0	107	0	110	0	111	(
February May	• •	114	0	115	0	1107	0	111	0	110	0	110	0	111	(
August	• •	120	0	1117	0	113	0	114	0	112	0	112	0	114	(
November	• •	120	-0	120	0	115	0	116	0	116	0	113	0	119	(
1949—	• •	122	0	120	v	113	v	110	0	110	0	110	U	117	
February		124	0	123	0	118	0	119	0	118	0	121	0	122	(
May		127	0	125	0	119	0	121	0	120	0	124	0	124	(
August	• •	130	0	128	0	122	0	124	0	126	0	127	0	127	(
November		132	0	130	0	125	0	126	0	129	0	128	0	129	(
1950—	• •	132	0	130	0	123	0	120	0	129	0	120	V	129	,
February		135	0	134	0	127	0	129	0	131	0	131	0	133	(
May	• •	138	0	137	0	129	0	131	0	133	0		V	135	(
August		142	0	140	0	132	0	134	0	136	0	135	0	138	(
November		146	0	143	0	135	0	137	0	139	0	139	0	142	(
*December		165	0	162	0	154	0	158	0	160	0	160	0	162	(
951—	• •	100	0	102	U	134	0	130	0	100	0	100	U	102	
February		173	0	170	0	159	0	166	0	166	0	165	0	169	(
3.7	• •	180	0	177	0	166	0	171	0	176	0	173	0	176	(
May August	• •	193	0	189	0	175	0	184	0	188	0	187	0	189	(
November		207	0	199	0	185	0	195	0	197	0	199	0	200	(
TADACIIIOCI		207	v	177	U	107	V	173	U	17/	v	177	U	200	- (

^{*} Rates declared subsequent to an inquiry.

COMMONWEALTH BASIC WAGE RATES—continued.

Date Operativ	e.	Sydne	ey.	hour		Brish	ane.	Adelai	de.	Pert	h.	Hoba	ırt.	Capit	
		S.	d.	s.	d.	s.	d.	s.	đ.	s.	d.	S.	d.	S.	d.
1952—															
February		216	0	209	0	199	0	205	0	205	0	208	0	210	0
May		223	0	212	0	207	0	211	0	214	0	214	0	216	0
August		235	0	224	0	213	0	224	0	222	0	222	0	227	0
November		237	0	228	0	216	0	229	0	228	0	230	0	231	0
1953—															
February		238	0	229	0	215	0	225	0	229	0	232	0	231	0
May		241	0	232	0	217	0	228	0	231	0	239	0	234	0
*August		243	0	235	0	218	0	231	0	236	0	242	0	236	0
1956—															
†June		253	0	245	0	228	0	241	0	246	0	252	0	246	0
1957—							_								
†15th May		263	0	255	0	238	0	251	0	256	0	262	0	256	0
1958—			_		_	242	_	256				0.5		200	
†21st May		268	0	260	0	243	0	256	0	261	0	267	0	261	0
1959—		202	0	275	0	258	0	271	0	276	0	202	0	276	0
†11th June 1961—		283	0	2/3	U	236	U	2/1	U	2/0	0	282	0	276	0
†7th July		295	0	287	0	270	0	283	0	288	0	294	0	288	0
1/III July		293	U	201	U	270	U	203	U	200	U	294	U	200	U

SECTION XII.

STATE BASIC WAGE RATES: ADULT MALES AND ADULT FEMALES.

Note.—For further particulars as to the determination of State basic wage rates, see pages 104-116.

NEW SOUTH WALES STATE JURISDICTION: SYDNEY RATES.

Date.	Adult Males.	Adult Females.	Date.	Adult Males.	Adult Females.
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	a 18			100	
	£ s. d.	£ s. d.		£ s. d.	£ s. d.
1914—	(a)	(a)	1939—		
16th February	2 8 0			. 4 1 0	2 3 6
1915—				. 4 2 0	2 4 0
13th December	2 12 6			. 4 1 0	2 3 6
1916—				. 4 2 0	2 4 0
18th August	2 15 6	7.	1940—	4 2 0	0 4 0
1918—				. 4 2 0	2 4 0
5th September	3 0 0			. 4 3 0	2 4 6
17th December	3 0 0	1 10 0	1	. 4 5 0	2 5 6
1919—	0.47	1 10 0		. 4 5 0	2 5 6
8th October	3 17 0	1 10 0	1941—	1 0 0	2 7 6
23rd December	3 17 0	1 19 0		4 8 0	2 7 6
1920—	4 5 0	1 10 0		4 0 0	2 8 0
8th October		1 19 0 2 3 0	>T	1 0 0	2 8 0
23rd December	4 5 0	2 3 0	1942—	. 4 9 0	2 0 0
1921—	4 2 0	2 3 0		. 4 11 0	2 9 0
8th October	4 2 0 4 2 0	2 1 0		4 12 0	2 10 0
22nd December	4 2 0	2 1 0	1 21200	1 15 0	2 11 0
1922—	3 18 0	2 1 0		4 17 0	2 12 6
12th May	3 18 0 3 18 0	1 19 6	1943—	. 4 17 0	2 12 0
9th October	3 10 0	1 19 0	E 1	. 4 18 0	2 13 0
	3 19 0	2 0 0	3.6	4 10 0	2 13 0
10th April	4 2 0	2 1 6	11	5 0 0	2 14 0
7th September	4 2 0	2 1 0	***	4 19 0	2 13 6
0.4.1 4	4 4 0	2 2 6	1944—	. - 1)	2 13 0
24th August	7 7 0	2 2 0	T 1	. 4 19 0	2 13 6
27th June	4 5 0	2 6 0	3.7	4 19 0	2 13 6
1929—	1 3 0	2 0 0		. 4 19 0	2 13 6
20th December	4 2 6	2 4 6	37 1	. 4 19 0	2 13 6
1932—	1 2 0	2 1 0	1945—		
26th August	3 10 0	1 18 0	T. 1	4 19 0	2 13 6
1933—			3.6	. 4 18 0	2 13 0
11th April	3 8 6	1 17 0	A	. 4 18 0	2 13 0
20th October	3 6 6	1 16 0	37 1	. 4 19 0	2 13 6
1934—			1946—		
26th April	3 7 6	1 16 6	February	. 4 19 0	2 13 6
1935—			May	. 4 19 0	2 13 6
18th April	3 8 6	1 17 0	August	. 5 0 0	2 14 0
1936—			November	. 5 1 0	2 14 6
24th April	3 9 0	1 17 6	December	. 5 8 0	2 18 6
27th October	3 10 0	1 18 0	1947—		
1937—			February	. 5 8 0	2 18 6
27th April	3 11 6	1 18 6	May	. 5 10 0	2 19 6
	(b)	(c)		. 5 10 0	2 19 6
October	3 18 0	2 2 0		5 12 0	3 0 6
December	3 18 0	2 2 0	1948—		1
1938—			February	. 5 14 0	3 1 6
March	3 19 0	2 2 6	May	. 5 16 0	3 2 6
June	3 19 0	2 2 6	1	. 6 0 0	3 5 (
September	4 0 0	2 3 0	November	. 6 2 0	3 6 (
December	4 1 0	2 3 6			1

Note.—For footnotes see next page.

SECTION XII.—continued. NEW SOUTH WALES STATE JURISDICTION: SYDNEY RATES—continued.

Date.		Adul Iale			dult		Date.		Adul Iale			dult	
	£	s.	d.	£	s.	d.		£	s.	d.	£	s.	d.
1949—	_			-			1956—	-			-	.,	
February	 6	4	0	3	7	0	February	 12	15	0	9	11	0
May	 6	7	0	3	8	6	May	 12	16	0	9	12	0
August	 6	10	0	3	10	0	August	 13	3	0	9	17	0
November	 6	12	0	3	11	6	November	 13	14	0	10	5	6
1950—							1957—						
February	 6	15	0	3	13	0	February	 13	10	0	10	2	6
May	 6	18	0	3	14	6	May	 13	8	0	10	1	0
August	 7	2	0	3	16	6	August	 13	10	0	10	2	6
November	 7	6	0	3	19	0	November	 13	10	0	10	2	6
December	 8	5	0	(d)6	3	6	1958—						
1951—							February	 13	9	0	10	1	6
February	 8	13	0	6	9	6	May	 13	14	0	10	5	6
May	 9	0	0	6	15	0	August	 13	14	0	10	5	6
August	 9	13	0	7	4	6	November	 13	13	0	10	4	6
November	 10	7	0	7	15	0	1959					(g)	
1952—				1			February	 13	15	0	10	6	0
February	 10	16	0	8	2	0	May	 13	16	0	10	7	0
May	 11	3	0	8	7	0	August	 13	17	0	10	7	6
August	 11	15	0	8	16	0	November	 13	19	0	10	9	0
November	 11	17	0	8	17	6	1960—						
1953—	 						February	 14	3	0	10	12	0
February	 11	18	0	8	18	6	May	 14	5	0	10	13	6
May	 12	1	0	9	0	6	August	 14	8	0	10	16	0
August(e)	 12	3	0	9	2	0	November	 14	14	0	11	0	6
1955—	 12	5			2	0	1961—	 1	. '		1.		
November (f)	 12	13	0	9	9	6	February	 14	17	0	11	2	6
1 to tellioer())	 12	13		_		0	May	 14	19	0	11	4	0
							August	 15	2	0	11	6	6
							November	 15	1	0	11	5	6

(a) From February, 1914 to April, 1937, rates shown are those declared by the appropriate industrial tribunal in New South Wales. (b) From October, 1937 to August, 1953, male rates are those of the Commonwealth Court of Conciliation and Arbitration. (c) From October, 1937 to November, 1950, female rates were 54 per cent. of male rates. (d) Female rate 75 per cent. of male rate. See p. 80. (e) Automatic adjustments discontinued. (f) Automatic adjustments reintroduced. (g) See p. 107 regarding legislation providing for equal pay for females.

Note.—Except where dates are quoted, rates were operative from the beginning of the first pay-period commencing in the month shown

commencing in the month shown.

VICTORIAN STATE JURISDICTION: MELBOURNE RATES.

Note.—Although there is no provision in Victorian industrial legislation for the declaration of a State basic wage, Wages Boards have generally adopted a basic wage in determining minimum rates. Prior to November, 1953, Wages Boards usually adopted Commonwealth basic wage rates (see page 108). Rates generally adopted thereafter are shown below.

Date.(a)			Adul Iale		Adult Females.			Date.(a)	Date.(a)		Adult Males.			Adult Females.		
1953—	V.	£	S.	d.	£	S.	d.			£	s.	d.	£	s.	d.	
November		11	17	0	8	17	6	1956—								
1954—								February		12		0	9	8	0	
February		11	18	0	8	18	6	May		12	16	0	9	12	0	
May		11	17	0	8	17	6	August(b)		13	3	0	9	17	0	
August		11	16	0	8	17	0									
November		11	14	0	8	15	6	1959—								
1955—								June(c)		13	15	0	10	6	0	
February		11	15	0	8	16	0									
May		11	17	0	8	17	6	1961—								
August		12	0	0	9	0	0	July(d)		14	7	0	10	15	0	
November		12	6	0	9	4	6									

(a) To August, 1956, rates were operative from the beginning of the first pay-period commencing in the month shown. (b) Automatic adjustments discontinued. (c) In June and July, Wages Boards adopted Commonwealth basic wage rates for Melbourne. (d) Wages Boards adopted Commonwealth rates during July and August. For actual dates of operation, see particular determinations.

QUEENSLAND STATE JURISDICTION: BRISBANE RATES.(a)

Date.	Adult Males.	Adult Females.	Date.	Adult Males.	Adult Females.
		7,7,7	C. C. Park V.		
	£ s. d.	£ s. d.		£ s. d.	£ s. d.
1921—			1951—		
1st March	4 5 0	2 3 0	5th February	7 19 0	5 5 6
1922—			30th April	8 6 0	5 10 0
1st March	4 0 0	2 1 0	30th July	8 15 0	5 16 0
1925—	4 5 0	2 3 0	29th October	9 5 0	6 3 0
28th September 1930—	4 3 0	2 3 0	4th February	9 19 0	6 13 0
1st August	4 9 0	2 1 0	28th April	10 7 0	6 18 6
1st December	3 17 0	1 19 6	28th July	10 13 0	7 2 6
1931—	İ		3rd November	10 16 0	7 4 6
1st July	3 14 0	1 19 0	1953—		
1937—			4th May	10 18 0	7 6 0
1st April	3 18 0	2 1 0	3rd August	10 19 0	7 7 0 7 9 0
1938—	4 1 0	2 3 0	2nd November 1954—	11 2 0	/ 9 0
1st April	4 1 0	2 3 0	1st February	11 5 0	7 11 0
7th August	4 4 0	2 5 0	1955—	11 5 0	, ,,
1941—			1st August	11 7 0	7 12 6
31st March	4 9 0	2 8 0	24th October	11 9 0	7 14 0
1942—			1956—		
4th May	4 11 0	2 9 6	23rd April	11 13 0	7 17 0
3rd August	4 12 0	2 10 0	23rd July	11 17 0	8 0 0 8 2 6
2nd November	4 14 0	2 11 6	29th October	12 1 0	8 2 6
0.137	4 15 0	2 12 6	29th April	11 19 0	8 2 6
2nd August	4 17 0	2 14 6	29th July	12 1 0	8 2 6
1946—			1958—		
5th August	4 18 0	2 15 6	27th January	12 4 0	8 4 6
23rd December	5 5 0	3 0 6	28th April	12 8 0	8 7 6
1947—			28th July	12 14 0	8 12 0
10th February	5 7 0	3 2 6 3 3 6	27th October	12 16 0	8 13 6
28th April 27th October	5 8 0 5 9 0	3 3 6 3 4 6	1959— 2nd February	13 0 0	8 16 6
27th October	3 9 0	3 4 0	27th April	13 3 0	8 19 0
2nd February	5 11 0	3 6 6	26th October	13 7 0	9 2 0
26th April	5 14 0	3 8 6	1960—		
2nd August	5 17 0	3 10 6	1st February	13 9 0	9 4 0
1st November	5 19 0	3 12 6	2nd May	13 11 0	9 6 0
1949—		2 14 6	1st August	13 13 0	9 8 0 9 11 0
31st January	6 2 0	3 14 6 3 15 6	31st October	13 16 0	9 11 0
2nd May 1st August	6 6 0	3 17 6	30th January	14 0 0	9 14 0
31st October	6 9 0	3 19 6	Join January	1.00	(b)
1950—			1st May	14 0 0	10 10 0
30th January	6 11 0	4 1 6	29th May	14 4 0	10 13 0
1st May	6 13 0	4 3 6			
31st July	6 16 0	4 5 6			
30th October	6 19 0	4 7 6			
7th December	7 14 0	5 2 6			

⁽a) Rates shown operate throughout the Southern Division (Eastern District). For other areas of the State, allowances are added to both the male and female basic wage rates (see page 111). (b) Female rate increased to 75 per cent. of male rate.

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SECTION XII.—continued.

SOUTH AUSTRALIAN STATE JURISDICTION.(a)

Date.	Adul Male			dult nale		Date.	Adu Male		Ad Fem	ult	
						1					-
	£ s.	d.	£	s.	d.		£ s.	d.	£	s.	d.
1921						1947—					
4th August	3 19	6				7th January	5 2	0	2 1	17	0
1st September	3 19	6	1	15	0	21st August	5. 4	0	2 1	8	0
1922—						13th November	5 6	0	2 1	19	0
27th April	3 17	6	1	15	0	1948—					
1923—						8th July	5.17	0	3	6	6
8th November	3 18	6	- 1	15	0	1949—					
1924—						19th May	6. 5	0	3	8	6
15th May	4 2	0		15	0	1950—					
13th November	4 2	0	1	18	0	February(b)	6.9	0	3 1	0	3
1925—						May	6 11	0	3 1	1	5
13th August	4 5	6		18	0	August	6.14	0	3 1	13	2
3rd September	4 5	6	- 1	19	6	November	6 17	0	3 1	4	11
1930—						4th December	7.18	0	5 1	8	6
30th October	3 15	0	1	19	6	1951—					
1931—		v od				February	8 6	0	6	4	6
15th January	3 15	0		15	0	May	8 11	0	6	8	0
10th September	3 3	0		15	0	August	9. 4	0	6 1	8	0
24th December	3 3	0	1	11	6	November	9.15	0	7	6	0
1933—						1952—					
4th May	3 3	0	1	11	6	February	10 5	0	7 1	3	6
1935—						May	10.11	0	7 1	8	0
7th November	3 6	0	1	11	6	August	11. 4	0	8	8	0
1936—						November	11 9	0	8 1	1	6
16th January	3 6	0	1	13	0	1953—					
1937—	1.1	. 1				February	11. 5	0	8	8	6
7th January	3 9	6		13	0	May	11 8	0		1	0
29th April	3 9	6	_	14	9	August(c)	11.11	0	8 1	3	0
25th November	3 14	0	1	16	6	1956—					
1939—						4th June	12. 1	0		0	6
5th January	3 18	0	1	18	0	24th October	12 1	0	9	0	6
1940—						1957—					
28th November	4 4	0	2	1	0	20th May	12:11	0	9	8	0
1941—						1958—					
27th November	4 7	0	2	3	6	26th May	12.16	0	9 1	2	0
1942—						1959—					
15th October	4 14	0	2	6	2	15th June	13. 11	0	10	3	0
1946—						1961—					
26th September	4 18	6	2	15	0	10th July	14 3	0	10 1	2	0

⁽a) Rates shown operate throughout the whole of the State with the exception of Whyalla and nearby areas, where, since May, 1947, a loading of 5s, a week has been payable. (b) From February, 1950, the rates have been the same as Commonwealth basic wage rates for Adelaide. (c) Automatic adjustments discontinued.

APPENDIX.

Section XII.—continued. Western Australian State Jurisdiction: Metropolitan Area.(a)

Date.	Adult Males.	Adult Females.	Date.	Adult Males.	Adult Females.
	£ s. d.	£ s. d.		£ s. d.	£ s. d
1926—	£ s. d.	L S. a.	1939—	2 5. u.	2 5. 6.
1st July	4 5 0	2 5 11	1st March	4 1 1	2 3 9
1927—			24th April	4 2 2	2 4 4
1st July	4 5 0	2 5 11	1st July	4 2 2	2 4 4
1928—			26th July	4 2 2	2 4 4
1st July	4 5 0	2 5 11	27th October	4 2 2	2 4 4
1929—			1940—	4 2 2	2 4 4
1st July	4 7 0	2 7 0	26th February	4 2 2 4 2 2	2 4 4
1930—	1 6 0	2 6 5	3rd May 1st July	4 2 2	2 4 8
1st July	4 6 0	2 6 5		4 5 4	2 6
1931— 3rd March	3 18 0	2 2 2	31st July 26th October	4 5 4	2 6
3rd March	3 18 0	2 2 2	1941—	7 5 .	
18th August	3 18 0	2 2 2	26th February	4 6 11	2 6 1
5th November	3 13 6	1 19 8	28th April	4 8 0	2 7
932—			28th July	4 10 5	2 8 1
29th February	3 12 0	1 18 11	1942—		
3rd May	3 12 0	1 18 11	8th August	4 14 11	2 11 :
1st July	3 12 0	1 18 11	November (b)	4 17 9	2 12 9
8th August	3 12 0	1 18 11	1943—	4 +0 0	0.10
2nd November	3 10 6	1 18 1	1st March	4 18 9 4 19 1	2 13 4
1933—	2 0 0	1 17 2	1st July	4 19 1 5 1 1	2 13
28th February	3 9 0 3 9 0	1 17 3	August(<i>b</i>) 1944—	3 1 1	2 14
16th May	3 9 0	1 16 9	28th February	4 19 8	2 13 1
1st July 3rd August	3 9 3	1 17 5	1st July	4 19 11	2 13 1
3rd August 24th October	3 9 3	1 17 5	26th October	4 19 11	2 13 1
	3 / 3	117 3	1945—		
1934—	3 9 3	1 17 5	28th February	4 19 11	2 13 1
27th February	3 9 3	1 17 5	1st July	5 0 1	2 14
1st July	3 9 6	1 17 6	1946—		
1st August	3 11 0	1 18 4	13th May	5 1 1	2 14
2nd November	3 11 0	1 18 4	1st July	5 1 1	2 14
1935—			22nd July	5 2 1	2 15
27th February	3 11 0	1 18 4	1947—	5 2 1	2 15
24th May	3 11 0	1 18 4	4th February	5 7 1	2 17 1
1st July	3 10 6	1 18 1	26th February	5 7 10	2 18
9th September	3 10 6	1 18 1	23rd July	5 9 3	2 19
4th November	3 10 6	1 18 1	30th October	5 10 9	2 19 1
1936—			1948—		
2nd March	3 10 6	1 18 1	2nd February	5 12 9	3 0 1
13th May	3 10 6	1 18 1	26th April	5 15 9	3 2
1st July	3 10 6	1 18 1	26th July	5 17 5	3 3
12th August	3 12 0	1 18 11	1st November	6 1 7	3 5
16th November	3 13 9	1 19 10	1949—		2 7
1937—			9th February	6 4 9	3 7 3 8
1st March	3 13 9	1 19 10	2nd May	6 7 1	
14th May	3 13 9	1 19 10	21st July	6 13 2	3 11 1
1st July	3 13 9	1 19 10 2 0 5	24th October 1950—	6 15 11	3 13
26th July	3 14 11 3 14 11	2 0 5 2 0 5	04 . 7	6 18 1	3 14
29th October	3 14 11	2 0 3	1st May	7 0 0	3 15
1938— 8th February	3 14 11	2 0 5	31st July	7 3 6	3 17
4 . 7 1	4 0 0	2 3 2	23rd October	7 6 6	3 19
1st July 29th July	4 0 0	2 3 9	18th December	8 6 6	4 14
47UI JUIV	7 1 1	2 3 9	10011 2000111001		4 14

Note.—For footnotes see next page.

SECTION XII.—continued.

WESTERN AUSTRALIAN STATE JURISDICTION: METROPOLITAN AREA.(a)—continued.

1951	Females.	F	dult Iales.		Date.	dult males.			Adu Male		Date.
9th August 12 12 5 8 4 1 2nd May 14 16 4 1 2nd November 12 12 5 8 4 1 25th July 14 12 3 1956— 31st January 12 13 8 8 4 11 1961— 23rd April 12 17 1 8 7 1 31st January 14 16 7 1 23rd July 13 1 6 8 10 0 1st May 14 16 7 1 29th October 13 5 2 8 12 4 31st July 15 0 6 1	£ s. d. 8 13 1 8 14 9 8 17 3 8 17 3 8 14 6 8 17 0 8 17 9 8 18 10 9 1 1 9 3 0 10 11 2 10 14 9 10 19 2 11 0 11 11 2 5 11 4 5 11 5 5 11 4 5	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	S. d 6 : 8 8 10 12 12 12 12 13 13 11 15 11 16 14 16 19 10 0 0 0 0	£ 13 13 13 13 13 13 13 14 14 14 14 14 14 15	 1957 — 25th January 26th April 19th July 28th October 1958 — 7th February 28th April 4th August 27th October 1959 — February 27th April 27th July 26th October 1960 — 30th January(a 2nd May 25th July 24th October 1961 — 31st January 1st May 31st July	s. d. 17 9 4 1 11 1 16 3 13 8 19 2 5 6 11 0 15 0 15 0 17 2 0 3 0 3 4 1 4 1 4 11 10 0	£ 455556667777788888888888888	d. 11 3 8 8 8 8 1 100 3 6 6 10 6 6 5 5 8 1 6	s. 12 4 16 5 5 5 14 3 12 18 18 1 6 6 6 12 12 13 17 1	£ 8 9 9 10 10 10 11 11 11 12 12 12 12 12 12 12 13	 1951— 29th January 30th April 23rd July 22nd October 1st December(c) 955— 29th January 28th April 28th July 27th October 953— 27th January 27th April 27th July 13th November 955— 9th August 2nd November 956— 31st January 23rd April 23rd July

(a) Within a radius of 15 miles of the G.P.O., Perth. Other rates are declared for the South-West Land Division and for the Gol dfields area and all other parts of the State. (b) Operative from the beginning of the first pay period commencing in the month. (c) Female rates increased to 65 per cent. of male rates. (d) Female rates increased to 75 per cent. of male rates.

TASMANIAN STATE JURISDICTION: HOBART RATES.

Note.—No provision is made in Tasmanian industrial legislation for the declaration of a State basic wage. Prior to February, 1956, most Wages Boards generally adopted Commonwealth basic wage rates (see page 114). Rates generally adopted thereafter are shown below.

Date.(a)	Adult Ad Males. Fem		Date.	Adult Males.	Adult Female
1956— February May August(b)	12 19 0 9 1 13 8 0 10	s. d.	1959— July(c) 1961— July(c)	£ s. d. 14 2 0 14 14 0	£ s 10 11 11 0

⁽a) Rates operative from the beginning of the first pay-period commencing in the month shown.
(b) Automatic adjustments discontinued.
(c) Most Wages Boards adopted Commonwealth basic wage rates from July.

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SECTION XIII.

APPENDIX.

INDUSTRIAL DISPUTES(a): AUSTRALIA.

			W	orkers Involve	d.	Working	Estimated
Year.		Number.	Directly.	Indirectly (b).	Total.	Days Lost.	Loss in Wage (£).
1913		208	33,493	16,790	50,283	622,535	288,101
1914		337	43,073	27,976	71,049	993,153	500,475
1915	• •	358	57,005	24,287	81,292	682,960	350,142
1916	• •	508	128,546	42,137	170,683	1,644,753	944,798
1917	• •	444	154,061	19,909	173,970	4,689,316	2,641,735
1918	• •	298	42,553	13,886	56,439	539,593	345,134
1919	• •	460	100,300	57,291	157,591	4,303,738	2.618.828
1920		554	100,500	53,047	155,566	3,587,267	2,370,387
1920	• •	624	120,198	44,903	165,101	1,286,185	970,475
1922		445				, ,	751,507
1922		274	100,263	16,069	116,332	858,685	
1923	• •		66,093	10,228	76,321	1,145,977	1,275,506 917,699
1924		504 499	132,569	19,877	152,446	918,646	1,107,544
1925			154,599	22,147	176,746	1,128,570	1,107,344
1920	• •	360 441	80,768	32,266	113,034	1,310,261	1,415,615
1928	• •	287	157,581	43,176	200,757 96,422	1,713,581	775,358
1929	• •	259	82,349 87,493	14,073 17,111	104,604	777,278 4,461,478	4,569,305
1930	• •	183				, , , , , , , , , , , , , , , , , , , ,	
1931			51,972	2,250	54,222	1,511,241	1,592,342 227,731
1932		134 127	34,541	3,126	37,667	245,991 212,318	165,582
1932		90	29,329 26,988	3,588 3,125	32,917 30,113	111,956	95,048
1934		155	46,963			370,386	317,859
1935	• •	183	44,813	3,895 2,509	50,858 47,322	495,124	390,596
1936		235	57,118	3,469	60,587	493,124	468,825
1937	• •	342	92,121	4,052	96,173	557.111	506,745
1938	• •	376	132,480	11,474	143,954	1,337,994	1,303,820
1939	• •	416	143,228	9,602	152,830	459,154	455,716
1940	• •	350	178,939	13,658	192,597	1,507,252	1,716,121
1941	• •	567	240,845	7,262	248,107	984,174	1,000,102
1942		602	166,167	3,096	169,263	378,195	456,090
1943		785	288,028	8,075	296,103	990,151	1,153,506
1944		943	260,792	15.566	276,358	912,752	1,111,729
1945		945	299,641	16,297	315,938	2,119,641	2,567,444
1946		869	331,865	16,683	348,548	1,947,844	2,290,147
1947		982	280,718	46,419	327,137	1,338,728	1,898,085
1948		1,141	301,025	16,124	317,149	1,662,686	2,299,114
1949		849	260,720	3,857	264,577	1,333,990	2,611,536
1950		1,276	391,481	40,220	431,701	2,062,888	4,166,418
1951		1,344	380,421	28,171	408,592	872,974	2,256,028
1952		1,627	488,178	17,556	505,734	1,163,504	3,439,850
1953		1,459	483,800	12,246	496,046	1,050,830	3,337,437
1954		1,490	355,580	14,494	370,074	901,639	3,021,211
1955		1,532	424,340	20,307	444,647	1,010,884	3,310,321
1956		1,306	414,590	13,393	427,983	1,121,383	3,967,061
1957		1,103	325,995	11,048	337,043	630,213	2,308,622
1958		987	275,573	7,276	282,849	439,890	1,590,603
1959		869	229,469	8,002	237,471	365,039	1,377,220
1960		1,145	592,053	11,226	603,279	725,107	2,926,796

⁽a) Refers only to disputes involving a stoppage of work of 10 man-days or more. (b) Persons thrown out of work at the establishments where the stoppages occurred but not themselves parties to the dispute.

Note.—Particulars of all disputes in progress during any year are included in the annual figures whether the dispute commenced in that year or was in progress at the beginning of the year. Consequently, details of the number of disputes and workers involved in disputes which commenced in any year and were still in progress during the following year are included in the figures for both years.

SECTION XIV.
TRADE UNIONS: NUMBER AND MEMBERSHIP(a); AUSTRALIA.

	Year	f.		Number of Unions.	Nui	mber of Member	s.
				Omons.	Males.	Females.	Persons.
1912				408	415,554	17,670	433,224
1913				432	477,661	20,264	497,925
1914				430	500,686	22,585	523,271
1915				415	499,160	28,871	528,031
1916				392	506,981	39,575	546,556
1917				389	518,582	45,605	564,187
1918				394	531,090	50,665	581,755
1919				394	564,262	63,423	627,685
1920				388	606,620	77,830	684,450
1921				382	622,493	80,516	703,009
1922				387	616,886	86,052	702,938
1923				383	608,820	90,923	699,743
1924				376	640,774	88,381	729,155
1925				382	699,399	96,323	795,722
1926				372	745,681	105,797	851,478
1927				369	793,131	118,521	911,652
1928				379	785,189	126,352	911,541
1929				374	774,031	127,137	901,168
1930				362	735,767	119,990	855,757
1931				362	656,105	112,901	769,006
932				361	630,688	110,143	740,831
1933				356	626,266	113,132	739,398
1934				355	641,370	121,197	762,567
1935				354	662,447	128,383	790,830
1936				356	685,795	129,014	814,809
1937				358	720,587	135,696	856,283
1938				366	748,749	136,409	885,158
1939				380	778,336	137,134	915,470
1940				381	806,572	149,290	955,862
1941				374	886,648	189,032	1,075,680
1942				377	943,555	238,862	1,182,417
1943				375	935,997	268,866	1,204,863
1944				370	944,777	274,001	1,218,778
1945				362	941,297	259,098	1,200,395
1946	• •		• •	392	1,028,560	255,802	1,284,362
1947	• •			395	1,087,428	278,065	1,365,493
1948	• •		• •	364	1,172,676	283,132	1,455,808
949	• •	• •		349	1,226,818	294,096	1,520,914
950	• •			360	1,301,868	303,476	1,605,344
1951		• •		359	1,368,694	321,577	1,690,271
952		• •		360	1,354,248	283,294	1,637,542
953	• •		• •	365		298,655	1,679,758
954	• •				1,381,103		
954 955	• •			371	1,448,223	339,281	1,787,504
				372	1,464,016	337,846	1,801,862
956				375	1,470,606	340,802	1,811 408
957	• •			373	1,463,985	346,169	1,810,154
958			• •	370	1,465,682	345,536	1,811,218
1959				369	1,494,669	356,058	1,850,727
960				363	1,534,652	377,969	1,912,621

⁽a) Number of separate unions (without interstate duplication) and membership at the end of the years shown.

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